

Comprehensive Annual Financial Report for the year ended December 31, 2016 City of Little Rock, Arkansas

#### On the Cover:

First opened in February 1940 as the Joseph Taylor Robinson Memorial Auditorium, the Robinson Center Performance Hall and Conference Center reopened in November 2016. This followed a 28 month renovation and expansion of the facility. This \$70.5 million project was financed by bonded funds provided by the existing 2% Little Rock Advertising & Promotion tax. The project was approved by Little Rock voters by special election on December 10, 2013.

The design team was led by Polk Stanley Wilcox Architects of Little Rock and Ennead Architects of New York. CDI/Hunt Joint Venture served as the General Contractor and Construction Manager. The building was originally designed by the firm of Wittenberg & Delony working with Eugene John Stern.

The building was named for longtime Arkansas Senator Joseph T. Robinson, who died in July 1937, prior to the start of the construction in December 1937. The project was originally funded by the New Deal's Public Works Administration.

The building's exterior and historic lobby were restored and the essential character of the landmark building enhanced. All of the interior spaces were rethought and reconfigured to provide enhanced acoustics, updated interior finishes, new media technology, dressing room upgrades, expanded loading dock and storage areas, expanded public lobbies and restrooms, onsite box office, a new centrally-located grand stair to link multiple lobby levels, and parking garage vestibules and much more.

A brand new conference center provides a flexible event space accommodating 530 people and four new meeting rooms above with direct access to a 5,477-square-foot terrace. The spaces in the conference center were named after deceased Little Rock residents who have made major contributions to the performing arts: actress Gail Davis, singer Lawrence Hamilton, actor Ben Piazza, musician Art Porter Sr., musician Art Porter Jr., composer Florence Price, philanthropist Stella Boyle Smith, and composer William Grant Still.

(Photo by Scott Whiteley Carter)

Comprehensive Annual Financial Report

For the Year Ended December 31, 2016

The Department of Finance

Sara Lenehan, CPA Director of Finance

Ember Strange Assistant Director of Finance

## Year Ended December 31, 2016

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## City of Little Rock



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August 31, 2017

To the Honorable Mayor, Members of the Board of Directors, and Citizens of the City of Little Rock:

State Law allows municipalities the option of publishing a complete set of financial statements presented in conformity with Generally Accepted Accounting Principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants, and the Board of Directors exercised that option. Accordingly, we hereby issue the Comprehensive Annual Financial Report of the City of Little Rock for the fiscal year ended December 31, 2016.

This report consists of Management's representations concerning the finances of the City of Little Rock. Consequently, Management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, Management of the City of Little Rock has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Little Rock's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Little Rock's comprehensive framework of internal controls has been designed to provide reasonable assurance that the financial statements will be free from material misstatement. As Management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Little Rock's financial statements have been audited by BKD, LLP, a firm of licensed Certified Public Accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Little Rock for the fiscal year ended December 31, 2016, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles utilized and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Little Rock's financial statements for the fiscal year ended December 31, 2016, are fairly

presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Little Rock was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal Grantor Agencies. The standards governing Single Audit engagements require the independent auditors to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are included in the City of Little Rock's Comprehensive Annual Financial Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Little Rock's MD&A can be found immediately following the report of the independent auditor.

#### Profile of the Government:

The City of Little Rock, incorporated in 1831, is located in the central part of the State, and is considered to be one of the top growth areas in the State. The City of Little Rock currently occupies a land area of 123 square-miles and serves a population of 198,541, based on the latest estimates provided by the US Census Bureau. The City of Little Rock is empowered to levy a property tax on both real and personal properties located within its boundaries. In addition, the City is empowered by State Statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing body.

The City of Little Rock has operated under the Council-Manager form of government since 1957. Policy-making and legislative authority are vested in a governing council consisting of the Mayor and ten (10) other members. The governing council is responsible for, among other things, passing ordinances, adopting the budget, and hiring both the City Manager and City Attorney. The Mayor's position is full-time, and has Board and Commission appointment authority and veto power. The City Board of Directors are part-time, and all are elected on a non-partisan basis. The City Manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the government and for appointing the various Department Directors.

The City of Little Rock provides a full range of services, including Police and Fire protection, the construction and maintenance of streets and other infrastructure, and recreational activities and cultural events. Several services are provided

through separate Boards and Commissions which act as a component of the City of Little Rock and therefore have been included as an integral part of the City of Little Rock's financial statements. Additional information regarding the discretely presented component units can be found in the notes to the financial statements (See Note 1).

The Annual Budget serves as the foundation for the City of Little Rock's financial planning and control. All Departments of the City of Little Rock are required to submit requests for appropriation to the City Manager. The City Manager utilizes these requests as the starting point for developing a proposed budget. The City Manager and Mayor then present a proposed budget to the Board of Directors for review. The Board of Directors is required to hold public hearings on the proposed budget and to adopt a final budget no later than December 31st, the close of the City of Little Rock's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety) and Department (e.g., Zoo). Department Directors may make transfers of appropriations within a Department. appropriations between Departments require the special approval of the City Manager, unless the amount is above \$50,000, and then it requires the approval of the Board of Directors. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the General Fund, this comparison is presented on page 107 as part of the basic financial statements for the governmental funds. For the Street Fund, this comparison is presented on page 109.

#### Factors Affecting Financial Condition:

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Little Rock operates.

<u>Local Economy</u>: The primary challenge facing the City of Little Rock remains providing a full complement of services that satisfy the needs of citizens, balanced with the resources available to the City, in an efficient, cost effective and transparent manner.

Arkansas' unemployment rate in July 2017 was 3.4%, consistent with the record low set in May 2017, and remains 0.9% lower than the national average, based on information from the U.S Department of Labor's Bureau of Labor Statistics. In addition, the Bureau of Labor Statistics reported a seasonally adjusted estimate of unemployment in the Little Rock-North Little Rock-Conway metro area of 3% in June 2017. According to data from Arkansas Department of Workforce Services, Metroplan stated that regional economic growth remains slow but steady in its December 2016 issue of the *Metrotrends Economic Review and Outlook*. "Job growth has picked up compared with a nearly flat trend 2013 – 2014, and from July 2015 to July 2016 matched the U.S. average of 1.7%. Over the past year, growth

in the local business and professional services sector handily outpaced the U.S. average. Other areas of local strength have included retail trade, transportation, utilities, education and health services."

The December 2016 *Metrotrends Economic Review and Outlook* refers to areas of promise in the local economy. "First among these is cyber-security, where new data shows the region holds an outsized presence. This issue emphasizes entrepreneurship, exemplified by the Venture Center and a sampling of successful local firms in cyber-security, retailing, and manufacturing. The Central Arkansas Region has customarily depended on its stable base in government, education and health care. Economic demands are changing, though, and traditional "eds and meds" sectors will probably generate less growth going forward. Greater entrepreneurship in private and non-profit sectors can raise local living standards and quality of life in a time of continuing economic transformations." Little Rock-North Little Rock-Conway, AR ranked 9th in Information Security Analyst Jobs with 1,850 jobs or 8.53% according to the U.S. Bureau of Labor Statistics, occupation data for Sector 15-1122.

U.S. Internet sales continued rapid growth accounting for approximately 8% of total sales. Internet sales have more than doubled in a decade, from less than 3% in 2006, and could easily reach 12% of total retail sales by 2025. From 2010 - 2014, electronic shopping and mail-order sales have grown nearly 35%. Internet sales have an advantage over local retailers in Arkansas and other states that are unable to collect Sales and Use Tax on online sales. The City is supportive of the Remote Transactions Parity Act before Congress, which would enable municipalities to collect sales tax from retailers that do not have a physical presence in the State. With sales tax as the primary revenue source for the City of Little Rock, this legislation is critical to retaining the resources required to sustain local services. While State Law requires that citizens prepare use tax returns for such purchases, this method of tax collection is very ineffective. In March 2017, Amazon began voluntarily collecting and remitting sales tax on Arkansas transactions. Transactions involving third-party vendors who sell through Amazon's site are not included. In the Arkansas 91st General Assembly earlier this year, a bill was introduced in the Senate that would have required out-of-state retailers to collect sales taxes and remit them to the state; however, the bill did not pass. In July 2017, Arkansas Business reported that the Arkansas Municipal League is currently lobbying cities to pass resolutions to encourage the governor and legislators toward a special session, where legislation could be crafted requiring online retailers to collect sales tax. Despite their efforts, Arkansas Business reported that Governor Asa Hutchinson has stated that no special session is planned. "I am receiving numerous resolutions from cities on this issue, but I do not believe there is a consensus yet," he said in an e-mail. "I also know that tax fairness is something that will be considered by the Tax Reform Task Force of the legislature, and I look forward to its recommendations."

The regional housing market has experienced slow growth. Single-Family Housing Permits were slightly higher during the first half of 2016 in comparison to the same period a year ago. Multi-family housing experienced relatively few new starts in 2016 after large increases in 2014 and 2015. During the second quarter of 2015, over 400 new units opened in Little Rock including 262 units at LIV Riverhouse, located at 1200 Brookwood Drive, and 144 units at The Pointe Brodie Creek, Phase II, located at 3400 South Bowman Road. An additional 217 units opened at Bowman Pointe in 2016. Plans for more multi-family units along Bowman Road in West Little Rock were put on hold during 2016 while the City studies the impact on surrounding neighborhoods and traffic. In September, Little Rock approved forty-eight (48) units along Scott Street in the downtown area and 191 units along Rushmore Avenue near Cooper Orbit Road in West Little Rock. The region's low unemployment rate and steady job growth are factors boosting demand for multifamily housing. The occupancy rate in newly built complexes, those opened since 2010, is approximately 95%. Several new multi-family projects may be announced in Little Rock during 2017. A forty-eight (48)-unit project in the Aldersgate area of Little Rock was announced recently, and a new multi-family projects near Chenal Valley in the western area of the City are expected in 2017. Multi-family projects east of the Clinton Presidential Library near the river front are considered possible as well.

Little Rock's strong business environment and quality of life have been recognized by several national publications. In July 2013, Little Rock was named "#1 of America's 10 Great Places to Live" by *Kiplinger's Personal Finance*. The rankings place an emphasis on small and mid-size cities, considering metro areas with a population of one million or less that have good jobs, reasonably priced homes, decent schools and access to great health care. Little Rock is very proud of this ranking.

In addition, Little Rock was recently listed as No. 3 Best State Capital by *USA Today Readers' Choice: 10 Best.* The article had this to say about Little Rock, "A downtown renaissance has transformed Little Rock into a city with culture, cuisine and abundant outdoor activities. Visitors can rent a bike and pedal the sixteen (16)-mile loop along the Arkansas River Trail, visit the Clinton Presidential Center and the Little Rock Central National Historic Site, a National Park Service unit that interprets the crucial role played by the school in the civil rights struggle." The article may be found at (<a href="http://www.10best.com/awards/travel/best-travel-worthy-state-capital/">http://www.10best.com/awards/travel/best-travel-worthy-state-capital/</a>).

*Bicycling.com/2016* recently named the Big Dam Bridge in Little Rock as one of the "Coolest Bike and Pedestrian Bridges in the US." The Big Dam Bridge across the Arkansas River in Little Rock is the longest pedestrian/cycling bridge that wasn't formerly a motorist or train bridge.

In May 2016, Arkansas Business reported that Arkansas moved up ten spots in Chief Executive Magazine's latest Best & Worst States for Business annual survey

found at (<a href="http://chiefexecutive.net/why-do-some-areas-of-the-country-thrive-while-others-see-businesses-atrophy-and-people-flee-at-alarming-rates/">http://chiefexecutive.net/why-do-some-areas-of-the-country-thrive-while-others-see-businesses-atrophy-and-people-flee-at-alarming-rates/</a>). Arkansas was also ranked No. 1 in "Best Communication of Business Incentives." Arkansas was second only to Ohio in biggest gains. Per Mike Preston, Executive Director of the Arkansas Economic Development Commission, "What this tells us is that we are building momentum, we are capitalizing on our strengths, and we are working to improve our critical areas."

Long-Term Financial Planning: Little Rock citizens passed an additional one (1)-Cent Local Sales Tax in September 2011, which went into effect on January 1, 2012. Faced with significant challenges with stagnant revenue in many areas due to the lingering effects of the economic downturn, and one of the lowest local tax rates in the State, citizens supported the new tax initiative. The City held several public hearings in each Ward to discuss priority needs associated with Public Safety, Public Works, Jobs and Economic Development, Parks and Recreation, Zoo and Tourism, and other priorities, including fleet replacement, information technology needs, pension funding, and public transportation. The priority needs were divided between on-going operating needs and capital needs. The 5/8-cent permanent increase in sales tax for operations is reflected in the 2016 Adopted Budget. The 3/8-cent, ten (10)-year sales tax for capital projects, which expires in 2021, is reflected in a Sales Tax Capital Improvements Fund. The tax increase provides funding for additional Police Officers, more Code Enforcement Officers, new Fire and Police facilities, infrastructure projects, and a new emergency communications system. In the first five (5) years of collection, the new sales tax provided additional resources of approximately \$239.2 million, including approximately \$149.4 million for operations and \$89.8 million for capital projects.

On February 21, 2012, the Little Rock City Board of Directors approved Resolution No. 13,440, which appointed the Little Rock Citizen's Evaluation of New Tax (LR CENT) Committee. The Committee, which is made of two (2) Co-Chairs, individuals from each of the City's seven (7) Wards and three (3) At-Large Members, meets on a quarterly basis to evaluate the spending of the additional revenue that results from the One (1)-Cent Sales Tax increase.

On September 11, 2012, Little Rock citizens showed their on-going support of the City by approving the issuance of up to \$105 million in Capital Improvement Bonds to finance \$73.5 million in street improvements and \$31.5 million in drainage improvements. The bonds are secured by a three (3)-mill ad valorem tax on taxable property located within the City of Little Rock. The City issued the first series of bonds in the amount of \$58,105,000 on July 24, 2013. A second series of bonds will likely be issued in 2018.

In 2002, the Board adopted a policy which established a designated reserve within the General Fund. At the end of the fiscal year, the Board reviews audited financial statements and determines the appropriate amount to place in the reserve. Prior to 2006, the Board had increased the reserve to \$9,418,000. The General Fund

goal was to set aside the greater of \$10,000,000, or 10%, of General Fund revenues in the reserve. Following the completion of the 2015 Audit, the City's Management Team increased the reserve to \$10 million, with the intent of gradually increasing the designated reserve to achieve 10% of General Fund revenues over the next few years.

Relevant Financial Policies: Revenue growth within the General Fund is restricted by mill levy and franchise fee caps set in State Law. Little Rock levies the maximum mill levy (5 mills) for the General Fund. Franchise fees are at the maximum rate allowed under State Law. Further increases would require the consent of the utility or voter approval. In accordance with the City's financial policies, the Board of Directors has adopted budgets which ensure that current year expenditures are at, or below, current year revenues and available carryovers. When workforce reductions have been necessary, reductions have mainly been accomplished through attrition. However, due to the economic downturn in 2008 and 2009, the City implemented a reduction in force at the 2009 year-end. With the passage of the additional One (1)-Cent Local Sales Tax in 2011, positions were filled and new positions were added in 2012 through 2016, particularly in the areas of Public Safety and Parks and Recreation. The 2017 General Fund Budget supports 1,708 full-time equivalent (FTE) positions, a net increase of ten (10) FTEs compared to 2016 staffing levels. Staffing includes twenty-seven (27) Police positions previously funded by a grant award under the American Recovery and Reinvestment Act COPS Program and eighteen (18) Firefighters previously funded by a SAFER Grant. In addition, special projects and grant awards support forty-three (43) employees, including fifteen (15) COPS positions. However, approximately 143 of the budgeted General Fund positions were vacant at the end of 2016. The City plans to create a Little Rock Brand and social media presence for Police recruitment and to implement recommendations resulting from an independent review of Police Officer recruitment and selection processes to facilitate filling vacant positions. Many of the initiatives supported by the new sales tax, such as increased funding for building maintenance, expanded park maintenance. Zoo deferred maintenance, operations and staffing, annual fleet replacement, information technology staffing and maintenance, and new transit routes were implemented during 2012 and 2013. The 2017 Budget continues the commitment to Little Rock citizens to fill vacant public safety positions and to support the initiatives outlined in the sales tax proposal.

In 2016, the City issued three (3) short-term financing notes totaling \$11,978,000. The notes included replacement of Self-Contained Breathing Apparatus for the Fire Department, Fleet vehicle and equipment replacement, fiber infrastructure and a Fire Suppression System for the Information Technology Department, new planning and permitting software, the acquisition of a building for the Little Rock Convention and Visitors Bureau, and completion of construction and the equipment and vehicles associated with the Southwest Fire Station #24. Short-term financing notes are authorized under Amendment No. 78 to the Arkansas Constitution for the acquisition, construction and installation of real and tangible

personal property having an expected useful life of more than one (1)-year. The notes are repaid from general revenues over a period of five (5) years. The principal portion of the note associated with Southwest Fire Station #24 will be funded by a transfer to the General Fund from the proceeds of the 3/8-Cent Sales Tax for capital projects. Principal and interest payments are included in the General Fund Budget. Debt service payments will increase by approximately \$1.56 million in 2017 due to the addition of the 2016 notes.

Funding of the Pulaski County Jail was continued in order to provide space for prisoners in accordance with the City's primary focus on Public Safety. In addition, an extra allocation is available from a \$20 local jail fine to contribute toward operations for expanded Pulaski County Jail space. Combined, the funding for the jail is budgeted at approximately \$1.9 million.

A Homeless Services Task Force was established in 2006 to end chronic homelessness within our community. The City of Little Rock has partnered with North Little Rock to financially fund the Jericho Way Day Resource Center. The services provided to homeless individuals and families are focused on finding housing, job referral, and case management services, medical, dental and psychiatric assistance. In addition, both municipalities are working with the various support groups in Central Arkansas as part of the on-going process to address the needs of homeless individuals and families.

The City is appropriating approximately \$5.5 million for Children, Youth and Family Programs, including youth employment, skills center funding, and re-entry programming in 2017 as part of City's emphasis to foster and enhance youth and community development. In addition, Community Programs Staff completed the development of a Youth Master Plan following a series of community forums with Little Rock citizens. City Staff will continue to work with community groups, neighborhood associations, the faith-based community and other groups to ensure resources are targeted appropriately. In addition, the City implemented an inhouse pilot program to train and utilize disadvantaged persons for the construction and maintenance of sidewalks in conjunction with the skills center and re-entry programming. The program was extremely successful and will be continued in 2017. In addition, the City has expanded the program to include additional entry-level positions available in other City Departments.

Other new programs receiving funding in the 2017 Budget include a Hispanic Outreach Pilot Program, a Little Rock Residency Incentive Program for new employees, a Public Service Announcement and Police Recruitment Program, and a full year of operating expenses for the West Central Community Center and the new Pankey Police Substation in West Little Rock.

The 2017 Budget includes a contingency allocation of \$1 million or approximately 0.5% of General Fund revenues. The City of Little Rock's Management Team will continue to manage the City in a sound and fiscally prudent manner while striving

to deliver the quality and level of service that the citizens of Little Rock expect with available resources.

Major Initiatives: Commercial property construction continues to show strong growth.

In July 2014, the Robinson Center Music Hall in Downtown Little Rock was temporarily closed for a \$70.5 million renovation project. The building increased from 133,500 square-feet to 138,000 square-feet. The overhaul included restoring the exterior, re-working audience entrances, improving performance hall acoustics and seating, upgrading the loading area and building a new conference center and grand hall on the north side of the performance hall. The upgrades were completed and the Robinson Center Performance Hall and Conference Center reopened in November 2016. The Robinson Center is featured on the cover of this year's Budget Document.

In February 2015, FedEx held a groundbreaking ceremony with company officials, as well as government leaders including U.S. Sen. Tom Cotton and U.S. Rep. French Hill. The 303,000 square-foot FedEx Corporation Distribution Center opened in Southwest Little Rock in September 2016. The \$24.9 million project employs 175 people and can process approximately 15,000 packages per hour.

In June 2015, the American Taekwondo Association International (ATAI) broke ground on its new \$13 million, 25,300 square-foot headquarters in Little Rock along Riverfront Drive, complete with a museum, video production studio and international martial arts training. The ATAI's annual World Expo, held in Little Rock's Statehouse Convention Center, brings in tens of thousands of visitors and competitors each year. The grand opening of the new World Headquarters of ATA International, Inc. was held on November 29, 2016.

In December 2015, *Arkansas Business* reported that Fidelity Information Services (FIS) would sponsor a start-up accelerator in Little Rock devoted to financial technology. FIS, based in Jacksonville, Florida, is a global banking technology services provider whose origins trace back to Systematics of Little Rock. It maintains a large campus in West Little Rock that employs approximately 1,300 workers with a focus on product development. The FinTec Accelerator is housed out of the Venture Center, which shares space with the Little Rock Technology Park in Downtown Little Rock. Launched in 2014, the Venture Center has grown to more than 200 members, seventy-six (76) active start-ups and thirty-seven (37) trained mentors who have led more than 340 mentor sessions. The Center has produced forty-four (44) of its Pre-Accelerator Program start-ups. Six (6) of its member start-ups have raised more than \$2.25 million in venture capital. On August 3, 2016, Governor Hutchinson and FIS Officials announced that the FinTec Accelerator will return to Little Rock in 2017 and 2018.

Downtown Little Rock has attracted three (3) hotel developers who have invested more than \$7.3 million to secure locations to join a hotel market thriving with conventions, commerce and tourism. The 140-room Hilton Garden Inn Project is scheduled to begin taking reservations in November 2017.

In April 2016, LM Wind Power broke ground on a new 44,000 square-foot facility at the Little Rock Port. The company, which employs 450 people across two (2) sites in Little Rock, said the expansion will allow it to store materials at its port operation, cutting transportation costs and increasing efficiencies.

In May 2016, Ronald McDonald House Charities of Arkansas announced a \$1.2 million donation from the J.E. and L.E. MaBee Foundation to help fund a new 32,000 square-foot facility under construction at the corner of 10<sup>th</sup> Street and Dr. Martin Luther King, Jr., Drive in Little Rock. The facility opened in December 2016.

In August 2016, *Arkansas Business* announced that Welspun Tubular, LLC, of Little Rock had obtained an order for more than \$47 million in coated twenty (20)-inch pipe for the Diamond Pipeline, a 440-mile project to move crude oil from the Plains Terminal in Cushing, Oklahoma, to the Valero refinery in Memphis, Tennessee. Included in the report was this quote from Rusty Fisher, Senior Vice President for Sales and Marketing at Welspun. "On behalf of our more than 500 employees in the Little Rock area, we're proud to contribute to bringing the benefits of this important piece of energy infrastructure to our community. Through this prestigious pipeline order, Welspun Tubular continues to fulfill its commitment of supporting jobs to the State of Arkansas."

In November 2016, *Arkansas Business* announced that Lowe's Home Center purchased seventeen (17) acres of land at the northwest corner of Kanis and Bowman Roads in Little Rock. Plans include a \$5.8 million project, including an 113,941 square-foot building. The location has great visibility and is convenient to a large residential population. It is expected to be a great addition to Little Rock's retail environment.

In addition, *Arkansas Business* announced the Little Rock Port purchase of 157 acres of land for \$1.35 million in November 2016 to be utilized for economic development. Executive Director Bryan Day said, "This additional land will allow the port to attract new businesses that will employ even more Arkansans in the port. The Port is the proud home of forty-one (41) companies employing more than 3,000 people, and we look forward to seeing that number grow soon." During 2016, the Port competed for and was awarded a \$6.2 million Federal TIGER Grant to enable the construction of a new rail-to-barge dock on its slackwater harbor and to add 5,400 feet of storage track on the port's railroad to alleviate congestion of out-bond shipments.

Most recently, Arkansas Business reported that Suzhou Tianyuan Garments Company, a Chinese company that makes clothing for Adidas and other brands,

has agreed to put a garment plant in Little Rock, investing \$20 million and employing 400 people. The investment marks the first by a Chinese-owned garment manufacturer in the United States.

The City will continue to identify economic development opportunities that result in the expansion, retention or start-up of businesses that create jobs and generate sales tax, property tax or other forms of revenue for the City. The revenue anticipated from the 3/8-Cent Sales Tax of \$38,000,000, or 19.4%, for capital projects is dedicated to jobs and economic development through 2021. The funds will be utilized for port expansion, development of a research park, and job recruitment and economic development infrastructure. Job recruitment and economic infrastructure commitments to date include awards to Welspun Tubular, LLC, Martial Arts Services, Inc., FedEx, the research park and land acquisition at the Little Rock Port Authority.

The City's long-term outlook remains bright; most indicators continue showing competitive advantages in the local metropolitan area. Job losses in some sectors have been balanced, even in recession, by gains in areas with future potential. As indicated above, economic projects are in development in all areas of the City – from Downtown, to Midtown, Southwest Little Rock and West Little Rock.

The City of Little Rock has made great strides in the utilization of technology to communicate with local citizens and businesses. The City's website, www.littlerock.gov, is among the best and will continue to improve communication efforts. In addition, the City is proud of our local government access channel LRTV, which broadcasts information regarding the activities of the Little Rock City Board of Directors through live and taped coverage of Board Meetings and other official proceedings; and produces programming regarding municipal affairs. The City launched a LR 311 Mobile App to enable citizens to access City services. It is available for download through the App Store or Google Play Store. In March 2016. City Officials announced that Little Rock is one of only twenty-seven (27) municipalities around the U.S. participating in the What Works Cities initiative through Bloomberg Philanthropies, part of an effort to embrace open data, create a framework for its usage, and make it readily available to citizens. The City unveiled new data portals that include several data sets covering such topics as budget information, public safety statistics, and 311 requests. The data sets are live on the new main data portal at https://data.littlerockar.gov/.

#### Awards and Acknowledgements:

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Little Rock for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2015. The City of Little Rock has received a Certificate of Achievement for thirty-four (34) years total. In order to be awarded a Certificate of

Achievement, the City published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one (1)-year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and are submitting it to GFOA to determine its eligibility for another certificate.

The preparation of this report could not have been accomplished without the efforts of certain individuals: Assistant Finance Director Ember Strange; Comptroller Anita Worley; and the Accounting and Reporting Staff including Octavia Ashford, Tommie Bowman, Ben Damgaard, Ben Jurgens, Nancy Warfield, and Jean Swaebe; Treasury Manager Scott Massanelli; and Grants Manager Caran Curry, and the Grants Staff including Gene Brunner, Amanda Jones, Lottie Keaton and Brittany Felix; Internal Audit Manager Debbie Carreiro, and Fiscal Systems Administrator Jonathan Burns should be recognized for their contributions and devotion to meeting the highest standards of accounting and financial reporting. In addition, credit must be given to the Mayor, the Board of Directors and the City Staff for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Little Rock finances.

Respectfully submitted,

Bruce T. Moore City Manager

Sara C. Lenehan Finance Director

era C. Jenehan



#### Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

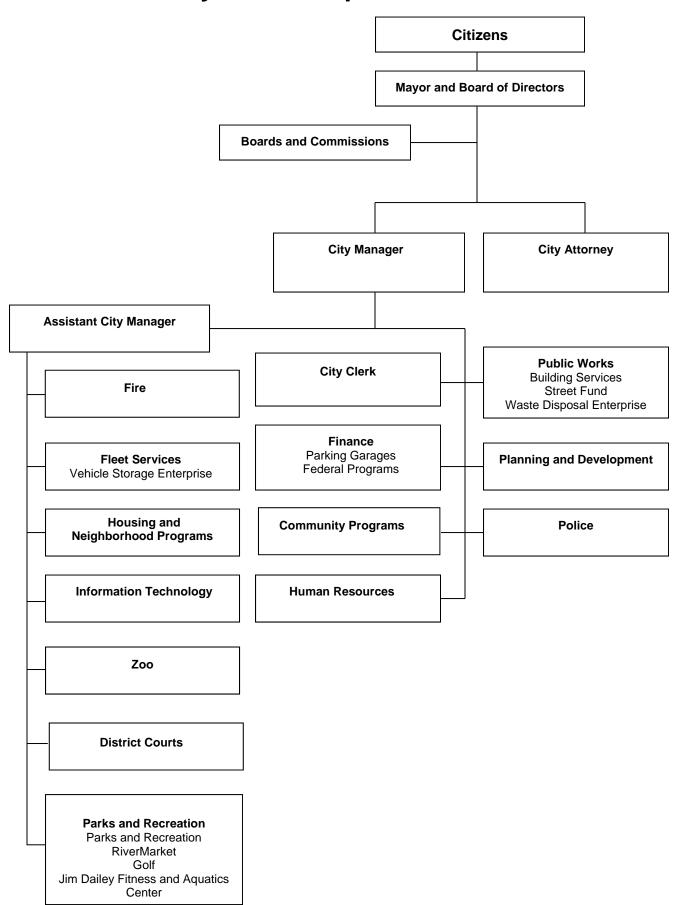
# City of Little Rock Arkansas

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2015** 

Executive Director/CEO

# City of Little Rock Organizational Chart by Fund Responsibilities



#### **Elected Officials:**

Mark Stodola Mayor

Kathy Webb Vice-Mayor, Director – Ward 3

Erma Hendrix Director – Ward 1 Director – Ward 2 Ken Richardson Director – Ward 4 Capi Peck Director – Ward 5 Lance Hines Director – Ward 6 Doris Wright B. J. Wyrick Director - Ward 7 Dean Kumpuris Director - Position 8 Gene Fortson Director – Position 9 Director – Position 10 Joan Adcock

Hugh FinkelsteinDistrict Court First Division JudgeVictor FlemingDistrict Court Second Division JudgeMark LeverettDistrict Court Third Division Judge

#### **Appointed Officials:**

Bruce T. Moore City Manager Tom Carpenter City Attorney



#### **Independent Auditor's Report**

Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Little Rock, Arkansas (City), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Central Arkansas Transit Authority, Museum of Discovery, Arkansas Arts Center, Little Rock Advertising and Promotion Commission and the Little Rock Ambulance Authority, which represent 20 percent, 18 percent and 36 percent of the assets, net position and total revenues of the aggregate discretely presented component units opinion unit. Those statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for such entities, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of Mt. Holly Cemetery, Oakland Fraternal Cemetery, Museum of Discovery and The Arkansas Arts Center Foundation (component unit of Arkansas Arts Center), component units included in the financial statements of the aggregate discretely presented component units, were not audited in accordance with *Governmental Auditing Standards*.



Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas Page 2

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison, and pension/other postemployment benefit information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas Page 3

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information including the combining and individual fund statements and the schedule of expenditures of federal awards required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements Federal Awards, as listed in the table of contents, are presented for purposes of additional analysis and are not required part of the basic financial statements.

The combining and individual fund statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the reports of the other auditors, the procedures performed as described above, and the report of the other auditors, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2017, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Dallas, Texas August 31, 2017

BKD.LLP

# Management's Discussion and Analysis December 31, 2016

The following discussion and analysis of the City of Little Rock's financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2016. Readers should consider the information presented here in conjunction with our letter of transmittal at the front of this report and the City's financial statements that follow this section.

#### **Financial Highlights**

- The City continued to implement projects and initiatives supported by the additional one-cent local sales tax approved by the citizens of Little Rock that became effective on January 1, 2012. The tax supplements the 1/2-cent sales tax that has been in place since 1994. The additional one-cent tax includes a 5/8-cent ongoing tax for operations and a 3/8-cent ten (10) year limited tax to fund specified capital projects.
- Total assets and deferred outflows of the City exceeded total liabilities and deferred inflows at the close of 2016 by \$508,156,278. Of this amount, \$561,130,445 reflects the net investment in capital assets; \$49,148,532 is restricted for debt service, grant funds and other special projects; \$250,000 is restricted nonexpendable; and (\$102,372,699) is considered unrestricted.
- The City's 2016 total net position increased by \$5,823,996. Net position of the governmental activities increased \$3,679,194 and business-type activities increased \$2,144,802. The unrestricted net position of the City's governmental activities decreased \$11,969,351 to (\$110,494,341). The unrestricted net position of the City's business-type activities increased \$1,133,394 to \$8,121,642.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$147,820,534. The combined governmental funds balances decreased \$14,041,299 from the prior year. The primary components of this change were the net decrease in capital project funds of approximately \$22.9 million, partially offset by net increases in General Fund balances of approximately \$0.9 million, approximately \$3.8 million in special revenue funds balances, and approximately \$4.1 million in debt service funds balances. The components of these changes will be discussed in detail in the Financial Analysis of the Government's Funds below. Approximately \$21.4 million of the \$147,820,534 fund balances is considered unassigned at December 31, 2016, and \$108,948,051 is reported as restricted for capital projects or debt service. In addition, \$6.3 million of the governmental fund balances is nonspendable, primarily representing inventories and prepaid expenditures. The committed and assigned portions of the fund balances were \$49,105 and \$11,141,556, respectively.
- The General Fund reported fund balance of \$40,122,811 at the end of the current year. Unassigned fund balance for the General Fund was approximately \$24 million or 12% of total General Fund expenditures (including transfers out). There was a \$903,566 increase in the total fund balance for the General Fund for the year ended December 31, 2016.
- During the current year, the City's total debt decreased by \$12.6 million (7.75% below 2015). The key factors in this decrease were principal payments of \$12.595,000 for general obligation

bonds, \$8,564,133 for temporary notes, and \$3.4 million for revenue bonds, partially offset by the issuance of \$11,978,000 in 2016 Short Term Financing Notes.

- At the close of the current year, net position of fiduciary funds was \$144,284,334 held in trust for pension and other post-employment benefits. Total fiduciary net position held in trust increased \$3.2 million for the year ended December 31, 2016. The increase in net position is attributed to contributions to the funds in the amount of \$15.8 million, investment income and a net change in the fair value of investments of \$4.45 million, net of benefits paid directly to participants of \$16.2 million, and other participant transfers and administrative expenses of \$0.9 million.
- The City's net pension liability increased \$30,553,661 to \$221,361,231 for Governmental Activities and \$779,045 for Business-Type Activities. The net pension liability of \$222,140,276 and the related net deferred inflows and outflows of resources of \$56,428,367 are discussed in detail in *Note* 6 on Pages 68-97 of this report. Approximately \$29.1 million of the increase in the net pension liability is associated with the City's proportionate share of the liability of the Arkansas Local Police and Fire Retirement System (LOPFI) plan, primarily due to a decrease in the assumed investment rate of return and the difference between expected and actual investment earnings on pension plan investments.
- At December 31, 2016 the City's component units reported net position of \$883,042,199, an increase of \$30,569,971.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to that of a private-sector business.

The *statement of net position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, as applicable, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future periods (*e.g.*, uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees or charges (business-type activities). The governmental activities of the City include general government, public safety, and development. The business-type activities of the City include a solid waste system, vehicle storage and parking garage operations.

The government-wide financial statements include not only the City itself (known as the primary government), but also the following discretely presented component units:

- Little Rock Wastewater Utility
- Bill and Hillary Clinton National Airport
- Oakland Fraternal Cemetery
- Mt. Holly Cemetery
- Little Rock Advertising and Promotion Commission
- Little Rock Port Authority
- Little Rock Ambulance Authority
- Central Arkansas Transit Authority (dba Rock Region Metro)
- Museum of Discovery
- Arkansas Arts Center
- Little Rock Workforce Investment Board
- Central Arkansas Library System

Financial information for these *component units* are reported separately from the financial information presented for the primary government itself. Complete financial statements for these component units may be obtained by contacting the administrative offices listed on Pages 38-39.

The government-wide financial statements can be found on Pages 23-24 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains twenty-five (25) individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the Sales Tax Capital Improvement Fund, the 2013 Capital Improvement Fund (debt service), the 2013 Capital Improvement Fund (capital projects), and the Street Fund, which are considered to be major funds. Data from the other twenty (20) governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on Pages 25-28 of this report.

**Proprietary Funds.** The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its solid waste, vehicle storage and parking garage operations. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions for fleet operations. The services provided by the internal service fund predominantly benefit the governmental rather than the business-type activities. They have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the solid waste, vehicle storage and parking garage operations. The Waste Disposal Fund and River Market Garage Fund are considered to be major enterprise funds of the City. The Fleet Fund is the only internal service fund.

The basic proprietary fund financial statements can be found on Pages 29-31 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on Pages 32-33 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on Pages 36-106 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's General Fund budget, Street Fund budget and the City's pension and other postemployment benefit information. The City adopts an annual appropriation budget for its General Fund. Budgetary comparison statements have been provided for the General Fund to demonstrate compliance with this budget. Required supplementary information can be found beginning on Page 107 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and enterprise funds are presented immediately following the required supplemental information. Combining and individual fund statements and schedules can be found on Pages 122-129 of this report.

#### **Government-wide Financial Analysis**

#### City of Little Rock, Arkansas Net Position

|   | Governme   | ntal Activities   | Business-ty                                  | ype Activities                               | Total  |   |  |
|---|--|---|--|--|--|---|--|
|   | 2016   | 2015  | 2016   | 2015   | 2016   | 2015  |  |
| Current assets Noncurrent and other   | \$ 168,623,223   | \$ 146,141,942  | \$ 16,174,942                                | \$ 15,385,277                                | \$ 184,798,165   | \$ 161,527,219  |  |
| assets  | 65,388,607   | 91,853,246  | 1,007,901                                    | 1,567,528                                    | 66,396,508   | 93,420,774  |  |
| Capital assets  | 621,746,079  | 615,429,095   | 24,127,136                                   | 23,281,409                                   | 645,873,215  | 638,710,504   |  |
| Total assets  | 855,757,909  | 853,424,283   | 41,309,979                                   | 40,234,214                                   | 897,067,888  | 893,658,497   |  |
| Deferred outflows of resources  | 60,221,013   | 29,636,595  | 444,637                                      | 324,005                                      | 60,665,650   | 29,960,600  |  |
| Total deferred outflows of resources  | 60,221,013   | 29,636,595  | 444,637                                      | 324,005                                      | 60,665,650   | 29,960,600  |  |
| of resources  | 00,221,013   | 27,030,373  | 444,037                                      | 324,003                                      | 00,003,030   | 27,700,000  |  |
| Total assets and deferred outflows of resources   | 915,978,922  | 883,060,878   | 41,754,616                                   | 40,558,219                                   | 957,733,538  | 923,619,097   |  |
| Current liabilities Long-term liabilities   | 62,677,360   | 54,534,655  | 2,590,386                                    | 3,313,082                                    | 65,267,746   | 57,847,737  |  |
| outstanding   | 367,075,648  | 347,594,305   | 14,471,184                                   | 14,757,890                                   | 381,546,832  | 362,352,195   |  |
| Total liabilities   | 429,753,008  | 402,128,960   | 17,061,570                                   | 18,070,972                                   | 446,814,578  | 420,199,932   |  |
| Deferred inflows of resources   | 2,650,791  | 1,035,990   | 111,891                                      | 50,894                                       | 2,762,682  | 1,086,884   |  |
| Total deferred inflows of resources   | 2,650,791  | 1,035,990   | 111,891                                      | 50,894                                       | 2,762,682  | 1,086,884   |  |
| Net position  | \$ 483,575,123   | \$ 479,895,929  | \$ 24,581,155                                | \$ 22,436,353                                | \$ 508,156,278   | \$ 502,332,282  |  |
| Net investment in<br>capital assets<br>Restricted - expendable<br>Restricted - unexpendable<br>Unrestricted | \$ 546,408,833<br>47,410,631<br>250,000<br>(110,494,341) | \$ 547,314,893<br>30,856,026<br>250,000<br>(98,524,990) | \$ 14,721,612<br>1,737,901<br>-<br>8,121,642 | \$ 12,345,577<br>3,102,528<br>-<br>6,988,248 | \$ 561,130,445<br>49,148,532<br>250,000<br>(102,372,699) | \$ 559,660,470<br>33,958,554<br>250,000<br>(91,536,742) |  |
| Total net position  | \$ 483,575,123   | \$ 479,895,929  | \$ 24,581,155                                | \$ 22,436,353                                | \$ 508,156,278   | \$ 502,332,282  |  |

Certain reclassifications to the 2015 net positions classifications have been made.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$508,156,278 at the close of the most recent fiscal year.

The largest portion of the City's net position, 110.4%, reflects its investment in capital assets (e.g., land, buildings, improvements other than buildings, machinery and equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be utilized to liquidate these liabilities. An additional portion of the City's net position, 9.7%, represents resources that are subject to restrictions as to how they may be used. The remaining unrestricted net position of (\$110,494,341) represents -20.1% of the City's net position.

#### City of Little Rock Changes in Net Position

|                                  |    | Governmen   | tal A |               |    | Business-type Activities |    | Total       |    |             |    |               |
|----------------------------------|----|-------------|-------|---------------|----|--------------------------|----|-------------|----|-------------|----|---------------|
| Revenues                         |    | 2016        |       | 2015          |    | 2016                     |    | 2015        |    | 2016        |    | 2015          |
| Program revenues:                |    |             |       |               |    |                          |    |             |    |             |    |               |
| Charges for services             | \$ | 35,813,451  | \$    | 31,944,939    | \$ | 22,168,786               | \$ | 21,457,756  | \$ | 57,982,237  | \$ | 53,402,695    |
| Operating grants and             |    |             |       |               |    |                          |    |             |    |             |    |               |
| contributions                    |    | 4,619,575   |       | 6,041,316     |    | -                        |    | -           |    | 4,619,575   |    | 6,041,316     |
| Capital grants and               |    |             |       |               |    | .=                       |    |             |    |             |    |               |
| contributions                    |    | 2,415,017   |       | 591,966       |    | 17,482                   |    | -           |    | 2,432,499   |    | 591,966       |
| General revenues:                |    |             |       |               |    |                          |    |             |    |             |    |               |
| Property taxes                   |    | 57,028,881  |       | 50,469,150    |    | -                        |    | -           |    | 57,028,881  |    | 50,469,150    |
| Sales taxes                      |    | 118,220,534 |       | 118,312,110   |    | -                        |    | -           |    | 118,220,534 |    | 118,312,110   |
| Utility franchise taxes          |    | 29,599,082  |       | 31,065,494    |    | -                        |    | -           |    | 29,599,082  |    | 31,065,494    |
| Investment earnings (loss)       |    | 559,560     |       | 775,618       |    | 47,467                   |    | 111,523     |    | 607,027     |    | 887,141       |
| Intergovernmental                |    |             |       |               |    |                          |    |             |    |             |    |               |
| revenues                         |    | 25,055,029  |       | 22,990,373    |    | -                        |    | -           |    | 25,055,029  |    | 22,990,373    |
| Other                            |    | -           |       | _             |    | -                        |    | _           |    |             |    | -             |
| Total revenues                   |    | 273,311,129 |       | 262,190,966   |    | 22,233,735               |    | 21,569,279  |    | 295,544,864 | _  | 283,760,245   |
| Expenses                         |    |             |       |               |    |                          |    |             |    |             |    |               |
| General government               |    | 53,272,987  |       | 55,582,516    |    | -                        |    | -           |    | 53,272,987  |    | 55,582,516    |
| Public Works                     |    | 39,423,882  |       | 39,559,132    |    | -                        |    | -           |    | 39,423,882  |    | 39,559,132    |
| Parks and recreation             |    | 13,144,116  |       | 11,324,541    |    | -                        |    | -           |    | 13,144,116  |    | 11,324,541    |
| River Market                     |    | 1,284,327   |       | 1,298,563     |    | -                        |    | -           |    | 1,284,327   |    | 1,298,563     |
| Golf                             |    | 2,551,972   |       | 2,434,632     |    | _                        |    | -           |    | 2,551,972   |    | 2,434,632     |
| Jim Dailey Fitness               |    | 1,004,748   |       | 988,633       |    | _                        |    | -           |    | 1,004,748   |    | 988,633       |
| Zoo                              |    | 7,466,778   |       | 10,754,587    |    | -                        |    | -           |    | 7,466,778   |    | 10,754,587    |
| Public safety                    |    | 127,442,892 |       | 108,163,993   |    | _                        |    | -           |    | 127,442,892 |    | 108,163,993   |
| Education                        |    | 10,131,712  |       | 5,773,774     |    | -                        |    | -           |    | 10,131,712  |    | 5,773,774     |
| Housing and neighborhood         |    |             |       |               |    |                          |    |             |    |             |    |               |
| programs                         |    | 9,149,127   |       | 10,142,884    |    | _                        |    | -           |    | 9,149,127   |    | 10,142,884    |
| Interest on long-term debt       |    | 4,641,761   |       | 4,680,035     |    | _                        |    | -           |    | 4,641,761   |    | 4,680,035     |
| Bond issue costs                 |    | -           |       | 117,481       |    | _                        |    | -           |    | -           |    | 117,481       |
| Agent fees on long-term debt     |    | _           |       | 33,030        |    | _                        |    | _           |    | _           |    | 33,030        |
| Waste disposal                   |    | _           |       | -             |    | 14,790,357               |    | 14,401,947  |    | 14,790,357  |    | 14,401,947    |
| Parking system                   |    | _           |       | _             |    | 2,087,989                |    | 1,985,775   |    | 2,087,989   |    | 1,985,775     |
| Fleet                            |    | 1,918,738   |       | 1,164,920     |    | _,,,                     |    | -           |    | 1,918,738   |    | 1,164,920     |
| Vehicle storage                  |    | -           |       | -,,           |    | 1,409,481                |    | 1,350,526   |    | 1,409,481   |    | 1,350,526     |
| Total expenses                   |    | 271,433,041 |       | 252,018,721   |    | 18,287,827               |    | 17,738,248  |    | 289,720,868 |    | 269,756,969   |
| -                                |    |             |       |               |    |                          |    |             |    |             |    |               |
| Change in net position before    |    |             |       |               |    |                          |    |             |    | - 0         |    | 4400          |
| transfers                        |    | 1,878,088   |       | 10,172,245    |    | 3,945,908                |    | 3,831,031   |    | 5,823,996   |    | 14,003,276    |
| Transfers                        |    | 1,801,106   |       | 1,816,098     |    | (1,801,106)              |    | (1,816,098) |    |             |    | -             |
| Change in net position           |    | 3,679,194   |       | 11,988,343    |    | 2,144,802                |    | 2,014,933   |    | 5,823,996   |    | 14,003,276    |
| Net Position, Beginning of Year, |    |             |       |               |    |                          |    |             |    |             |    |               |
| as Previously Reported *         |    | 479,895,929 |       | 589,466,696   |    | 22,436,353               |    | 20,884,192  |    | 502,332,282 |    | 610,350,888   |
| Change in accounting principle   |    | -           |       | (121,559,110) |    |                          |    | (462,772)   |    |             |    | (122,021,882) |
| Net Position, Beginning of Year  |    | 479,895,929 |       | 467,907,586   |    | 22,436,353               |    | 20,421,420  |    | 502,332,282 |    | 488,329,006   |
| Net position – December 31       | \$ | 483,575,123 | \$    | 479,895,929   | \$ | 24,581,155               | \$ | 22,436,353  | \$ | 508,156,277 | \$ | 502,332,282   |
| Net position – December 31       | φ  | 703,373,123 | φ     | 717,073,727   | φ  | 4+,301,133               | φ  | 44,430,333  | φ  | 300,130,277 | φ  | 302,332,202   |

<sup>\*</sup> The cumulative effect of applying GASB Statement No. 68, Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27, resulted in beginning net position for 2015 being restated.

Governmental Activities. Governmental activities increased the City's net position by \$3,679,194. The increase in current assets of \$22.5 million, partially offset by an increase in current liabilities of \$8.1 million, increased net position by \$14.4 million. A decrease in noncurrent assets of \$26.5 million, partially offset by an increase in net capital assets of \$6.3 million and a decrease in noncurrent liabilities of \$11 million, excluding the net pension liability, decreased net position by approximately \$9.1 million. The increase in the net pension liability of \$30.5 million, partially offset by the change in deferred outflows and inflows of resources of \$29 million, decreased net position by approximately \$1.5 million.

Property tax represents 20.9% of the City's governmental revenue in 2016. Property tax revenues increased approximately \$6.6 million primarily due to an increase in assessed values and the timing of excess commissions. Sales tax represents 43.2% of the City's 2016 governmental revenue. Sales tax revenues were flat in comparison to 2015 revenues. The increase in intergovernmental revenues of approximately \$2.1 million is primarily due to increased contributions and donations of capital assets.

Excluding transfers in, current year expenses were 99% of current year revenues.

**Business-type Activities.** Business-type activities increased the City's net position by \$2,144,802. Key elements of this increase are as follows:

- Operating income increased net position by \$4,295,270. Net nonoperating expenses, primarily interest expense, decreased net position by \$366,844. Net transfers decreased net position by \$1,801,106.
- Waste Disposal net position increased by \$1,708,951. Net income, before net transfers out of \$1,522,037, was \$3,230,988 which was generated primarily by waste disposal and landfill services.
- River Market Garage operating income of \$1,240,390 was offset by net nonoperating expense of \$452,984 and transfers out of \$279,069. The primary component of net nonoperating expense was interest.
- Other nonmajor enterprise funds operating income decreased net position by \$72,486.

Waste Disposal activities contribute 81% of the operating revenue to the business-type activities. Current year operating expenses, including transfers out, for business-type activities were 91% of current year operating revenues.

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

**Governmental Funds.** The focus of the City's *governmental funds* is to provide information on nearterm inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2016, the City's governmental funds reported combined ending fund balances of \$147,820,534, a decrease of \$14 million in comparison with the prior year. Approximately \$108.9 million is reported as *restricted fund balance* for capital projects or debt service. In addition, approximately \$6.3 million of the governmental fund balances is *nonspendable*, representing primarily

inventories and prepaid expenditures. The *committed* and *assigned* portions of the fund balances were \$49,105 and \$11.1 million, respectively. Approximately \$21.4 million constitutes *unassigned fund balance* and is available for spending at the government's discretion.

The General Fund is the chief operating fund of the city. At December 31, 2016, unassigned fund balance of the General Fund was \$24 million, while the total fund balance was \$40,122,811. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures (including transfers out). Unassigned fund balance represents 12% of total General Fund expenditures (including transfers out), while total fund balance represents 20% of that same amount.

The special revenue funds had total fund balances of \$22,320,672. The net increase in fund balances during 2016 for the funds was \$3,848,651. Special revenues come from intergovernmental sources, property taxes and charges for services. The net increase in fund balances is primarily attributed to an increase in Street Fund revenues primarily associated with funding from the state ½ cent sales tax allocated to the City for street construction, resurfacing and other road related projects. Unspent funds are being reserved for future street projects. Net changes and ending fund balances by fund are:

| Fund             | d Net Change |               |  |  |
|------------------|--------------|---------------|--|--|
|                  |              |               |  |  |
| Street           | \$ 3,231,404 | \$ 15,908,488 |  |  |
| Special Projects | 835,427      | 3,603,334     |  |  |
| Emergency 911    | 6,694        | 103,135       |  |  |
| CDBG             | (219,913)    | 839,253       |  |  |
| NHSP             | (6,913)      | 25,654        |  |  |
| HIPP             | 11,886       | 884,211       |  |  |
| Grant            | (9,934)      | 956,597       |  |  |

The debt service funds had total fund balances of \$21,857,767. The net increase in fund balances during 2016 was \$4,066,074. Revenues for debt service funds come from property tax or franchise fees set at the level necessary to meet debt service requirements. Revenues for the 2009 Parks and Recreation debt service come from park operating revenues. Tax increment financing (TIF) funds were issued in 2014 to fund infrastructure improvements associated with an economic development project surrounding the Bass Pro development in Southwest Little Rock. Net changes and ending fund balances by fund are:

| Fund                                 | Net | Change    | Ending Balance |            |  |
|--------------------------------------|-----|-----------|----------------|------------|--|
|                                      |     |           |                |            |  |
| 2007 Capital Improvement Bonds       | \$  | 10,771    | \$             | 43,799     |  |
| 2002 Junior Lien Bonds               |     | 1,040     |                | 19,536     |  |
| TIF #1 2014 Capital Improvements     |     | (102,937) |                | 247,279    |  |
| 2008 & 2009 Central Arkansas Library |     | (100,316) |                | -          |  |
| 2009 Parks and Recreation            |     | 8,805     |                | 2,245,989  |  |
| 2012 Central Arkansas Library        |     | 258,796   |                | 3,879,796  |  |
| 2015 Central Arkansas Library        |     | 2,921,286 |                | 3,057,407  |  |
| 2013 Capital Improvement             |     | 1,068,629 |                | 12,363,961 |  |

The capital project fund balances decreased by \$22,859,590 to total fund balances at December 31, 2016, of \$63,519,284. In accordance with the terms of the City ordinance for each fund, approximately \$46.5 million was used to acquire capital assets. Revenues for capital projects come primarily from bond proceeds and from the 3/8-cent sales tax, which generated approximately \$18.5 million in revenue in 2016, less \$7.3 million contributed to the General Fund for principal payments on note issued to advance capital projects. In addition, the City issued short-term financing notes in 2016 in the amount of \$11,978,000 million to fund completion of construction and equipping the Southwest Fire Station and the

purchase of fire vehicles, replacement of self-contained breathing apparatus, a fire suppression system for the Information Technology Department, fiber infrastructure, Planning and Permitting software, and the purchase of an office building. The net changes and ending fund balances for the capital project funds are:

| Fund                             | Net Change   | Ending Balance |  |  |
|----------------------------------|--------------|----------------|--|--|
|                                  |              |                |  |  |
| 1998 Capital Improvement         | \$ (160,039) | \$ -           |  |  |
| TIF #1 2014 Capital Improvements | 6            | 6              |  |  |
| Port TIF                         | 137,572      | 700,454        |  |  |
| Short Term Financing             | 1,219,975    | 1,367,182      |  |  |
| 2004 Capital Improvement         | (3,964)      | 1,872          |  |  |
| Sales Tax Capital Improvement    | 8,913,581    | 38,727,097     |  |  |
| 2012 Central Arkansas Library    | (2,269,891)  | 879            |  |  |
| 2015 Central Arkansas Library    | (7,609,290)  | 10,600,674     |  |  |
| 2013 Capital Improvement         | (23,087,540) | 12,121,120     |  |  |

**Proprietary Funds.** The City's proprietary funds provide the same information found in the government-wide financial statements, but with more detail.

Net position (deficit) at the end of the year amounted to \$24,379,184, \$1,121,285 and (\$919,314) for Waste Disposal, River Market Garage and Vehicle Storage operations, respectively. Net position increased in the Waste Disposal and River Market Garage funds by \$1,708,951 and \$508,337, respectively. Net position decreased in the Vehicle Storage Fund by \$72,486. Factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### **General Fund Budgetary Highlights**

The final amended General Fund budget had total appropriations of \$1,803,579 less than the original budget. The total original appropriations, including those for transfers out, were \$201,644,229, while the final appropriations were for \$199,840,650. The purpose of the budget amendment was to adjust budgeted revenues and expenditures to reflect increases in year-to-date intergovernmental revenues, licenses and permits, and charges for services; and decreases in projected sales tax revenues and utility franchise fees. In addition, the adjustment included the allocation of savings from authorized but vacant positions to the appropriate departments and allocation of vacation/sick payouts for retiring employees. Budget adjustments and actual results are shown as follows:

#### City of Little Rock General Fund Budget – Revenue

|                         | Original     |             | Amended      |              | Favorable<br>(Unfavorable) |   |
|-------------------------|--------------|-------------|--------------|--------------|----------------------------|---|
| -                       | Budget       | Adjustments | Budget       | Actual       | Variance                   | Explanation   |
| Property Taxes          | \$28,249,736 | (\$111,159) | \$28,138,577 | \$28,611,668 | \$473,091                  | The budget amendment included an increase of \$255,950 associated with excess commissions on property tax collections from the previous year, offset by a reduction of \$367,109 in Act 9 and Port property taxes due to the reclassification of revenues to applicable debt service, library, and bond funds. The actual variance is due to collections in excess of estimated revenues of which approximately \$354,000 is dedicated to the closed Police and Fire Pension funds and approximately \$119,000 is available for general uses.         |
| Sales Taxes             | 101,575,420  | (1,674,000) | 99,901,420   | 99,746,536   | (154,884)                  | The original budget included an estimate of 2% growth from the prior year. The budget amendment reflects a reduction in anticipated sales tax revenues based on actual experience through August with estimated revenues through the remainder of the year consistent with 2015 revenues. Actual revenues were less than 0.2% from the amended budget.  |
| Licenses & Permits      | 10,786,600   | 412,500     | 11,199,100   | 11,297,877   | 98,777                     | The budget amendment reflects an increase of approximately \$184,000 for business license revenues and an increase of approximately \$228,500 for building and related permit revenues associated with apartment complexes and other development activities. The favorable actual variance is attributed to mixed drink licenses and increased permitting activity for commercial development.  |
| Intergovernmental       | 7,686,800    | 938,472     | 8,625,272    | 8,625,272    | _                          | Insurance pension turnback revenues are received annually in July from the State of Arkansas. The budget amendment reflects an increase in revenues dedicated to the closed local Police and Fire Pension funds and to offset approximately 40% of the contribution to LOPFI for active uniform police and fire members.  |
| Charges for<br>Services | 10,054,277   | 282,800     | 10,337,077   | 10,214,683   | (122,394)                  | The budget amendment reflects improved attendance at the Zoo associated with mild weather in the winter and spring, partially offset by reduced revenues at the Jim Dailey Fitness and Aquatics Center associated with increased private competition, and a decrease in golf revenues associated with the closing of the War Memorial course for replacement of the greens in 2016. The unfavorable actual variance is primarily associated with a reduction in 911 service fee reimbursements for the salaries of Emergency Communication personnel. |

# City of Little Rock General Fund Budget – Revenue

| _                     | Original<br>Budget | Adjustments | Amended<br>Budget | Actual      | Favorable<br>(Unfavorable)<br>Variance | Explanation  |
|-----------------------|--------------------|-------------|-------------------|-------------|--|--|
| Fines & Fees          | \$2,812,371        | (\$369,600) | \$2,442,771       | \$2,678,304 | \$235,533                              | The budget amendment includes reductions in fines from general and parking fines due to a higher number of defendants choosing community service and a reduction in parking meters available during construction activity downtown. The favorable actual variance is due to increased revenue accruals for 2016 fines collected in January and February of 2017.   |
| Franchise Fees        | 29,686,027         | (1,850,750) | 27,835,277        | 27,840,410  | 5,133                                  | The original budget for franchise fees was based on guidance provided by the utility companies. The budget amendment reflects a reduction in gas and electric franchise fees due to historically low fuel cost, the expiration of riders associated with previous storms, and reduced usage due to mild weather. Gas usage declined by more than 17% during the year. Actual results were in line with the amended budget.   |
| Interest Earnings     | 225,000            | 66,400      | 291,400           | 89,012      | (202,388)                              | The budget amendment reflects slightly higher interest rates. The actual variance is associated with a negative fair market value adjustment to investments at year end due to rising interest rates on fixed income securities. The portfolio is held to maturity. No actual gains/losses are anticipated.  |
| Transfers In          | 9,351,970          | 686,758     | 10,038,728        | 9,540,355   | (498,373)                              | The budget amendment reflects an increase in transfers from a special project for contingencies to help offset the impact of the negative adjustment to anticipated sales tax and franchise fee revenues. In addition, the amendment includes the transfer of 311 positions from the Waste Disposal Fund to General Administration. The actual variance reflects the elimination of transfers in from general fund special projects to the general fund, partially offset by transfers in from the Street and Waste Disposal Fund to provide funding for a re-entry right-of-way mowing crew and environmental youth services. |
| All Other<br>Revenues | 1,216,028          | (185,000)   | 1,031,028         | 2,835,828   | 1,804,800                              | The budget amendment is associated with reductions in actual experience through October associated with sales tax refunds, reimbursements, and workers compensation refunds. The actual variance includes revenue deposited to special projects in the amount of approximately \$1.53 million and seized funds in the amount of approximately \$153,000 that is not budgeted. The remaining \$249,000 is   |

associated with larger sales tax reimbursements in the 4<sup>th</sup> quarter and a year-end accrual for a large workers compensation reimbursement. The special project revenue includes approximately \$1 million from a new 1% Parks Hospitality tax dedicated to improvements and future debt service for a voter approved bond issue to fund improvements in MacArthur Park and to expand and upgrade the Arkansas Arts Center.

**Total General** 

**Fund Revenue** \$\(\frac{201,644,229}{201,644,229}\) (\(\frac{1,803,579}{201,803,579}\) \(\frac{199,840,650}{201,479,945}\) \(\frac{201,479,945}{201,479,945}\) \(\frac{1,639,295}{201,644,229}\)

Expenditures, budget adjustments, and actual results by General Fund department are shown below.

#### City of Little Rock General Fund Budget – Expenditures

|                                    | Original<br>Budget | Adjustments   | Amended<br>Budget | Actual       | Favorable<br>(Unfavorable)<br>Variance | Explanation   |
|------------------------------------|--------------------|---------------|-------------------|--------------|--|---|
| General<br>Administration          | \$21,016,202       | (\$1,116,928) | \$19,899,274      | \$20,826,999 | (\$927,725)                            | The budget amendment is primarily associated with vacancy savings (\$123,387) and the allocation of vacation and sick leave payouts (\$1,348,235) for retiring employees to other departments. In addition, the amendment includes the transfer of the 311 Division from the Police Department to General Administration, net of the transfer of the Racial and Cultural Diversity Division from General Administration to Community Programs. The actual variance includes special project expenditures (\$1.3 million) for homelessness outreach, grant match, public service announcements and other projects that were included in the transfers out budget. In addition, the actual variance is partially offset by a reduction in workers compensation claims and actuarially determined non-uniform pension contributions. |
| Board of<br>Directors              | 342,818            | 11,550        | 354,368           | 348,348      | 6,020                                  | The budget amendment is associated with<br>the vacation/sick leave payout for an<br>employee that resigned. The favorable<br>year-end variance reflects unspent travel<br>allocations, partially offset by increased<br>supplies and other expenses.  |
| Community<br>Programs              | 427,559            | 107,160       | 534,719           | 5,890,515    | (5,355,796)                            | The budget amendment reflects the transfer of the Racial and Cultural Diversity Commission from General Administration to Community Programs. The actual variance is primarily associated with the special project expenditures for Children, Youth and Family and Prevention, Intervention, and Treatment programs which are budgeted as transfers out in the amount of \$5.5 million. The actual special project expenditures totaled \$5.35 million.   |
| City Attorney                      | 1,939,007          | (137,486)     | 1,801,521         | 1,768,815    | 32,706                                 | The budget amendment reflects savings from vacant positions (\$160,012), net of an allocation for vacation/sick payouts (\$22,526) to retiring employees. The actual favorable variance is primarily associated with additional savings from vacant positions and PC training software.   |
| District Court –<br>First Division | 1,410,338          | 1,856         | 1,412,194         | 1,279,134    | 133,060                                | The budget amendment is primarily associated with a vacation/sick payout for a retiring employee (\$1,856). The actual variance includes savings in part-time salaries, supplies, and contracted services.  |

#### City of Little Rock General Fund Budget – Expenditures

| _                                      | Original<br>Budget | Adjustments | Amended<br>Budget | Actual    | Favorable<br>(Unfavorable)<br>Variance | Explanation  |
|--|--------------------|-------------|-------------------|-----------|--|--|
| District Court –<br>Third Division     | \$627,195          | \$38,922    | \$666,117         | \$625,799 | \$40,318                               | The budget amendment reflects an additional allocation for vacation/sick payouts (\$38,922) to retiring employees. The actual variance includes additional savings in personnel cost, supplies and contracted services.  |
| District Court –<br>Second<br>Division | 1,365,334          | (37,532)    | 1,327,802         | 1,314,121 | 13,681                                 | The budget amendment reflects savings from vacant positions (\$42,954), net of an allocation for vacation/sick payouts to retiring employees (\$5,422). The actual variance includes additional savings in personnel cost, supplies and repairs and maintenance.   |
| Finance                                | 3,407,407          | (11,887)    | 3,395,520         | 3,400,061 | (4,541)                                | The budget amendment reflects savings from vacant positions (\$45,608), net of an allocation for vacation/sick payouts to retiring employees (\$33,721). The unfavorable variance is associated with expenditures from a special project carried over from 2015 for the purchase of office furniture for the Purchasing Division.  |
| Human<br>Resources                     | 1,810,554          | 108,864     | 1,701,690         | 1,645,359 | 56,331                                 | The budget amendment reflects savings from vacant positions (\$154,982), net of an allocation for vacation/sick payouts to retiring employees (\$46,118). The actual variance is additional savings from vacant positions, software maintenance and contracted services totaling approximately \$99,000, partially offset by special project expenses of approximately \$43,000 for work boots and drivers' license monitoring.  |
| Information<br>Technology              | 4,843,151          | (846,885)   | 3,996,266         | 4,514,540 | (518,274)                              | The budget amendment includes savings from vacant positions (\$246,730), net of vacation/sick payouts to retiring employees (\$26,852), reclassification of \$626,000 from IT maintenance to a special project for the second phase of the City's Voice over Internet Protocol (VoIP) phone system upgrade, and fuel savings (\$1,007). The actual variance includes the expenditure of funds set aside in a special project in 2015 for the first phase of the VoIP phone system upgrade (\$697,700), partially offset by additional personnel savings. |
| Planning &<br>Development              | 2,566,299          | (193,556)   | 2,372,743         | 2,397,447 | (24,704)                               | The budget amendment reflects a reduction in fuel cost (\$4,995), and savings from vacant positions (\$189,100), net of vacation/sick payouts to retiring employees (\$539). The actual variance includes \$100,707 in special project expenditures budgeted as transfers out, partially offset by additional savings in personnel cost, supplies, utilities and other expenses  |

#### City of Little Rock

|                            |              |             | City           | of Little Rock  |                                       |  |
|----------------------------|--------------|-------------|----------------|-----------------|---------------------------------------|--|
|                            | Original     |             | General Fund E | Budget – Expend | litures<br>Favorable<br>(Unfavorable) |  |
|                            | Budget       | Adjustments | Budget         | Actual          | (omavorable)<br>Variance              | Explanation  |
| Parks & Recreation         | \$10,207,910 | (\$583,629) | \$9,624,281    | \$10,109,876    | (\$485,595)                           | The budget amendment reflects a reduction in fuel cost (\$44,146), and savings from vacant positions (\$543,413), net of vacation/sick payouts to retiring employees (\$23,930). In addition, the adjustment includes a transfer from the Park's maintenance budget to the Golf Division (\$20,000). The unfavorable actual variance includes special project expenditures for youth athletic programs and summer playground activities (\$573,085) that are budgeted as transfers out, partially offset by additional personnel cost and utility savings. |
| Rivermarket                | 1,174,745    | _           | 1,174,745      | 1,183,258       | (8,513)                               | The actual variance is immaterial.   |
| Golf                       | 2,288,313    | 107,066     | 2,395,379      | 2,507,605       | (112,226)                             | The budget amendment includes additional allocations for First Tee support (\$55,000), vacation/sick payouts for retiring employees (\$35,030), and a transfer from the Parks Department for maintenance expenses (\$20,000), partially offset by a reduction in fuel cost (\$2,964). Actual expenses include additional personnel cost for part-time staff, supplies and merchandise for the pro-shop, concessions, and maintenance equipment.  |
| Jim Dailey<br>Fitness      | 909,546      | (13,064)    | 896,482        | 896,483         | (1)                                   | The budget amendment includes savings from vacant positions (\$17,228), net of an additional allocation for vacation/sick payouts (\$4,164).   |
| Zoo                        | 6,810,041    | 24,184      | 6,834,225      | 6,908,062       | (73,837)                              | The budget amendment includes an additional allocation for vacation/sick payouts for retiring employees (\$25,584), partially offset by a reduction in fuel cost (\$1,400). The actual variance is primarily due to expenditures for special events and other small projects funded by donations and funds set aside in prior years.   |
| Housing &<br>Neighborhoods | 5,866,198    | (702,314)   | 5,163,884      | 6,127,766       | (963,882)                             | The budget adjustment includes a reduction in fuel cost (\$31,905) and savings from vacant positions (\$711,759), net of vacation/sick payouts for retiring employees (\$41,350). The actual variance includes expenditures for special projects (\$955,390) included in the budget for transfers out. Projects include allocations for various neighborhood programs, weed lot maintenance, land bank activities, and residential demolition of unsafe structures.  |
| Fleet                      | _            | _           | _              | 1,196,912       | (1,196,912)                           | Fleet replacement expenditures of \$850,000 were included in the transfers out budget. Additional expenditures were from funds set aside in prior years.   |

# City of Little Rock General Fund Budget – Expenditures

|                             | Original<br>Budget | Adjustments | Amended<br>Budget | Actual       | Favorable<br>(Unfavorable)<br>Variance | Explanation  |
|-----------------------------|--------------------|-------------|-------------------|--------------|--|--|
| Fire                        | \$47,365,844       | \$226,704   | \$47,592,548      | \$47,859,571 | (\$267,023)                            | The budget amendment includes additional allocations for vacation/sick payouts for retiring employees (\$247,860) and for local pension contributions (\$109,054), partially offset by a reduction in fuel cost (\$130,210). The unfavorable actual variance includes \$202,500 in additional contributions to the closed local pension plan, directly offset by excess dedicated revenues. The remaining variance of approximately \$64,000 is attributed to additional personnel cost, including clothing and EMT allowances, overtime, and holiday premium, partially offset by savings in fuel cost, utilities and repairs.  |
| Police                      | 70,548,138         | (4,057,364) | 66,490,774        | 67,976,760   | (1,485,986)                            | The budget amendment includes a reduction in fuel cost (\$362,603), reflects savings from vacant positions (\$4,883,389), and the transfer of 311 positions to General Administration, partially offset by additional allocations for vacation/sick payouts for retiring employees (\$782,907) and for uniform costs (\$25,428). In addition, the amendment includes an increase in the allocation for local pension contributions (\$436,565), directly offset by dedicated property tax and pension turnback revenues. The unfavorable actual variance includes special project expenditures (\$1,196,912) funded by allocations set aside in 2015 for fleet replacement, a new fueling station, and safety equipment. In addition, the variance includes additional contributions to the closed pension fund (\$237,000) offset by dedicated revenues. Other Police personnel expenses are approximately \$138,000 over budget, and other operating expenses are approximately \$41,000 over budget due to increased training and rent, partially offset by fuel and repairs and maintenance savings. |
| Debt Service -<br>Principal | 8,564,216          | _           | 8,564,216         | 8,564,131    | 85                                     | Immaterial actual variance.  |
| Debt Service –<br>Interest  | 373,390            | _           | 373,390           | 373,513      | (123)                                  | Immaterial actual variance.  |
| Agent fees                  | 24,000             | _           | 24,000            | _            | 24,000                                 | Immaterial actual variance.  |

# City of Little Rock General Fund Budget – Expenditures

|                                  | Original<br>Budget    | Adjustments   | Amended<br>Budget     | Actual                | Favorable<br>(Unfavorable)<br>Variance | Explanation   |
|----------------------------------|-----------------------|---------------|-----------------------|-----------------------|--|---|
| Vacancy Savings                  | (\$6,000,000)         | \$6,000,000   | _                     | _                     | _                                      | The budget adjustment reflects savings achieved by maintaining vacant positions. As savings are achieved, the budgets of the applicable departments are reduced with an offset to the vacancy savings budget. Actual vacancy savings were approximately \$7.25 million. |
| Total General<br>Fund Expenditur |                       | (\$1,902,570) | ф100 040 c50          | ф200 57 <i>4</i> 270  | (\$735.730)                            | Excess expenditures were primarily from special projects funded with prior year allocations or from donations as noted  |
|                                  | \$ <u>201,644,229</u> | (\$1,803,579) | \$ <u>199,840,650</u> | \$ <u>200,576,379</u> | (\$735,729)                            | above.  |

#### **Capital Assets and Debt Administration**

Capital assets. The City's investment in capital assets for governmental and business-type activities as of December 31, 2016, amounts to \$645,873,215 (net of accumulated depreciation). This investment in capital assets includes land, buildings, systems, improvements, vehicles and equipment, park facilities, roads, curbs and gutters, streets and sidewalks, and drainage systems. The total decrease in the City's investment in capital assets for 2016 was 1.1% (a 1% increase for governmental activities and a 3.6% increase for business-type activities).

# City of Little Rock Capital Assets, net of depreciation

|                          | Governmental Activities |             |    | Business-type activities |    |            | Total |            |    |             |    |             |
|--------------------------|-------------------------|-------------|----|--------------------------|----|------------|-------|------------|----|-------------|----|-------------|
|                          |                         | 2016        |    | 2015                     |    | 2016       |       | 2015       |    | 2016        |    | 2015        |
| Land                     | \$                      | 183,601,268 | \$ | 180,995,171              | \$ | 2,637,147  | \$    | 2,637,147  | \$ | 186,238,415 | \$ | 183,632,318 |
| Buildings                |                         | 82,846,969  |    | 75,948,576               |    | 15,095,793 |       | 15,434,971 |    | 97,942,762  |    | 91,383,547  |
| Improvements other than  |                         |             |    |                          |    |            |       |            |    |             |    |             |
| buildings                |                         | 12,076,027  |    | 12,653,128               |    | 2,327,020  |       | 3,090,595  |    | 14,403,047  |    | 15,743,723  |
| Vehicles and equipment   |                         | 30,239,695  |    | 32,964,707               |    | 4,067,176  |       | 1,980,964  |    | 34,306,871  |    | 34,945,671  |
| Infrastructure           |                         | 294,611,010 |    | 290,990,455              |    | -          |       | -          |    | 294,611,010 |    | 290,990,455 |
| Construction in progress | _                       | 18,371,110  |    | 21,877,058               |    | -          |       | 137,732    |    | 18,371,110  |    | 22,014,790  |
| Total                    | \$                      | 621.746.079 | \$ | 615,429,095              | \$ | 24,127,136 | \$    | 23,281,409 | s  | 645,873,215 | \$ | 638,710,504 |

Major capital asset events during 2016 included the following:

- Infrastructure additions, including right-of-way were \$19,735,211
- Vehicle and equipment additions were \$10,594,107
- Building additions were \$9,677,185
- Construction in progress transfers for assets placed in service, net of additions, were (\$3,643,680)
- Land and other improvements additions were \$3,321,830

- Depreciation expense totaled \$31,679,458
- Asset retirements, net of accumulated depreciation were \$842,484

Additional information on the City's capital assets can be found in *Note 3* on Pages 54-57 of this report.

**Long-term Debt.** At December 31, 2016, the City's primary government, had \$149,771,300 of long-term bonds outstanding, including general obligation bonds of \$91,110,000, notes payable of \$27,321,300 and \$31,340,000 of bonds secured solely by specified revenue sources (*i.e.* revenue bonds).

| City of Little Rock<br>General Obligation and Revenue Bonds Outstanding |                   |                        |                    |                        |                |                |  |  |  |  |
|---|-------------------|------------------------|--------------------|------------------------|----------------|----------------|--|--|--|--|
|   | Governmen<br>2016 | tal Activities<br>2015 | Business-t<br>2016 | ype Activities<br>2015 | To<br>2016     | otal<br>2015   |  |  |  |  |
| General obligation bonds  |                   |                        |                    |                        |                |                |  |  |  |  |
| and notes payable   | \$ 118,431,300    | \$ 127,612,433         | \$ -               | \$ -                   | \$ 118,431,300 | \$ 127,612,433 |  |  |  |  |
| Revenue bonds   | 21,890,000        | 23,755,000             | 9,450,000          | 10,985,000             | 31,340,000     | 34,740,000     |  |  |  |  |
| Total   | \$ 140,321,300    | \$ 151,367,433         | \$ 9,450,000       | \$ 10,985,000          | \$ 149,771,300 | \$ 162,352,433 |  |  |  |  |

Total long-term bonds and notes payable outstanding at December 31, 2016, decreased \$12,581,133, a decrease of 7.75%. The net decrease includes the issuance short-term financing notes in the amount of \$11,978,000, less bonded debt retirements of \$15,995,000 and short-term financing notes retired in the amount of \$8,564,133.

The City's general obligation bond rating by Standard & Poor's Corporation and Moody's Investors Service, Inc. are "AA" and "Aa1", respectively. The City's bond ratings are shown in the following table.

|  | Moody's Investors <u>Service</u> | Standard &<br><u>Poor's</u> |
|--|----------------------------------|-----------------------------|
| General Obligation Debt                              |                                  |                             |
| 2012 Library Capital Improvement Bonds               | Aa1                              | AA                          |
| 2013 Capital Improvement Bonds                       | Aa1                              | AA                          |
| 2015 Library Capital Improvement and Refunding Bonds | Not Rated                        | AA                          |
| TIF #1 2014 Capital Improvement                      | Not Rated                        | Not Rated                   |
| Revenue Debt   |                                  |                             |
| 2003 Capital Improvement and Refunding Revenue       | A3                               | A-                          |
| 2002 Capital Improvement Junior Lien                 | Not Rated                        | A+                          |
| 2007 Capital Improvement Revenue Refunding Bonds     | Aa3                              | Not Rated                   |
| 2007 Waste Disposal Capital Improvement Bonds        | A1                               | AA-                         |
| 2009A Parks and Recreation Capital Improvement Bond  | s Not Rated                      | Not Rated                   |
| 2009B Parks and Recreation Capital Improvement Bonds | s Not Rated                      | Not Rated                   |
| Discrete Components                                  |                                  |                             |
| 2007B Sewer Construction Bonds                       | Not Rated                        | Not Rated                   |
| 2009A Sewer Revenue                                  | Not Rated                        | Not Rated                   |
| 2011 Sewer Revenue                                   | Aa3                              | Not Rated                   |
| 2012 Sewer Revenue                                   | Aa3                              | Not Rated                   |
| 2013 Sewer Revenue                                   | Not Rated                        | Not Rated                   |
| 2014 Sewer Revenue                                   | Aa3                              | Not Rated                   |
| 2015 Sewer Revenue                                   | Aa3                              | Not Rated                   |

Aa3 Not Rated Not Rated A+

The City is within all of its legal debt limitations. Under the Arkansas Constitution, the City is allowed to issue, with voter approval, general obligation debt up to 20% of total assessed valuation. Outstanding general obligation bonds at December 31, 2016, of \$93,476,815 net of premiums and discounts are well below the statutory limit of \$846,062,929. The City is allowed to issue short-term financings (maturities of less than five years) up to 5% of total assessed valuation. Outstanding short-term financings at December 31, 2016, of \$27,321,300 are well below the statutory limit of \$211,515,732. Voter approval is not required for short-term financing.

Additional information regarding the City's long-term debt can be found in *Note 4* on Pages 58-66 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The City's elected and appointed officials considered many factors when setting the 2017 budget. The total 2017 General Fund budget is \$204,522,270 which reflects an increase of 1.4% from the original 2016 adopted budget and an increase of 2.3% from the final amended 2016 General Fund budget. City officials are encouraged by economic development in all sectors of the City as discussed in the letter of transmittal in the introductory section of this report on Pages *i—xii*. The Mayor and the Board of Directors continue to place the highest premium on safety for the people of Little Rock and City employees. In order to meet the objectives of the 2017 budget, the City recognized the need to continue its pattern of cost containment designed to promote long-term fiscal stability.

#### **Request for Information**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director's Office, 500 West Markham, Room 208, Little Rock, Arkansas 72201.



# Statement of Net Position December 31, 2016

|   |                | t             |                |                  |  |
|---|----------------|---------------|----------------|------------------|--|
|   | Governmental   | Business-Type |                | Component        |  |
|   | Activities     | Activities    | Total          | Units            |  |
| Assets and Deferred Outflows of Resources |                |               |                |                  |  |
| Current Assets                            |                |               |                |                  |  |
| Cash and cash equivalents                 | \$ 13,834,118  | \$ 1,620,603  | \$ 15,454,721  | \$ 74,885,481    |  |
| Investments                               | 38,012,023     | 11,069,822    | 49,081,845     | 29,015,934       |  |
| Restricted cash and investments - current | 17,971,228     | 947,921       | 18,919,149     | 11,362,028       |  |
| Accounts receivable, net of allowance     |                |               |                |                  |  |
| for uncollectible accounts                | 94,746,783     | 3,106,225     | 97,853,008     | 34,779,046       |  |
| Internal balances                         | 874,731        | (874,731)     | -              | -                |  |
| Inventories                               | 1,344,034      | -             | 1,344,034      | 2,429,579        |  |
| Prepaid expenses and other                | 1,840,306      | 305,102       | 2,145,408      | 4,654,469        |  |
| Total current assets                      | 168,623,223    | 16,174,942    | 184,798,165    | 157,126,537      |  |
| Noncurrent Assets                         |                |               |                |                  |  |
| Restricted assets                         |                |               |                |                  |  |
| Cash and cash equivalents                 | 49,068,326     | 519,462       | 49,587,788     | 30,446,955       |  |
| Investments                               | 33,764,158     | 1,399,495     | 35,163,653     | 16,680,035       |  |
| Grants and other receivables              | - 255 511      | 26.065        | 214276         | 390,557          |  |
| Interest receivable                       | 277,511        | 36,865        | 314,376        | 541              |  |
| I are an extend as mains data mand        | 83,109,995     | 1,955,822     | 85,065,817     | 47,518,088       |  |
| Less amount required to meet              | 17.071.229     | 947,921       | 19.010.140     | 11 262 029       |  |
| current obligations                       | 17,971,228     | 947,921       | 18,919,149     | 11,362,028       |  |
| Total restricted assets                   | 65,138,767     | 1,007,901     | 66,146,668     | 36,156,060       |  |
| Capital assets – nondepreciable           | 201,972,378    | 2,637,147     | 204,609,525    | 254,744,757      |  |
| Capital assets – depreciable, net         | 419,773,701    | 21,489,989    | 441,263,690    | 827,441,868      |  |
|   | 621,746,079    | 24,127,136    | 645,873,215    | 1,082,186,625    |  |
| Other assets                              |                |               |                |                  |  |
| Net OPEB asset                            | 249,840        | -             | 249,840        |                  |  |
| Other                                     |                |               |                | 776,003          |  |
| Total other assets                        | 249,840        |               | 249,840        | 776,003          |  |
| Total noncurrent assets                   | 687,134,686    | 25,135,037    | 712,269,723    | 1,119,118,688    |  |
| Total assets                              | 855,757,909    | 41,309,979    | 897,067,888    | 1,276,245,225    |  |
| Deferred Outflows of Resources            |                |               |                |                  |  |
| Deferred outflows from pensions           | 58,812,580     | 378,469       | 59,191,049     | 10,862,627       |  |
| Loss on refunding                         | 1,408,433      | 66,168        | 1,474,601      | 5,888,235        |  |
| Total deferred outflows of resources      | 60,221,013     | 444,637       | 60,665,650     | 16,750,862       |  |
| Total assets and deferred outflows        |                |               |                |                  |  |
| of resources                              | \$ 915,978,922 | \$ 41,754,616 | \$ 957,733,538 | \$ 1,292,996,087 |  |

|   | Governmental           | Primary Governmen<br>Business-Type |                | Component               |
|---|------------------------|------------------------------------|----------------|-------------------------|
|   | Activities             | Activities                         | Total          | Units                   |
| Liabilities, Deferred Inflows of Resources and<br>Net Position              |                        |                                    |                |                         |
| Current liabilities   |                        |                                    |                |                         |
| Accounts payable  | \$ 9,249,449           | \$ 618,889                         | \$ 9,868,338   | \$ 10,950,479           |
| Accrued wages payable and related   |                        |                                    |                |                         |
| liabilities   | 8,633,600              | -                                  | 8,633,600      | 4,363,761               |
| Accrued expenses and other  | 958,951                | 93,580                             | 1,052,531      | 9,900,148               |
| Accrued interest payable Compensated absences - current portion             | 1,661,089<br>9,277,583 | 217,921                            | 1,879,010      | 1,905,548               |
| 1   | 10,040,139             | 424,613                            | 9,702,196      |                         |
| Notes payable - current portion  Capital lease obligation - current portion | 10,040,139             | -                                  | 10,040,139     | 655,369<br>42,876       |
| Bonds payable - current portion   | 6,270,000              | 730,000                            | 7,000,000      | 12,763,556              |
| Due to fiduciary funds  | 3,413,972              | 750,000                            | 3,413,972      | 12,703,330              |
| Other current liabilities   | 3,980,039              |                                    | 3,980,039      |                         |
| Unearned revenue  | 9,192,538              | 505,383                            | 9,697,921      | 2,045,487               |
| Chedined Tevende  | 7,172,330              | 303,303                            | 2,021,221      | 2,043,401               |
| Total current liabilities   | 62,677,360             | 2,590,386                          | 65,267,746     | 42,627,224              |
| Noncurrent liabilities  |                        |                                    |                |                         |
| Notes payable   | 17,281,161             | -                                  | 17,281,161     | 2,711,144               |
| Capital lease obligation  | -                      | -                                  | -              | 80,301                  |
| Bonds payable, net of unamortized   |                        |                                    |                |                         |
| premium and discount  | 108,849,630            | 8,675,524                          | 117,525,154    | 345,033,500             |
| Net pension liability   | 221,361,231            | 779,045                            | 222,140,276    | 16,982,244              |
| Compensated absences  | 19,212,176             | 118,833                            | 19,331,009     | 861,485                 |
| Other long-term liabilities   | 371,450                | 4,897,782                          | 5,269,232      | 915,628                 |
| Total noncurrent liabilities  | 367,075,648            | 14,471,184                         | 381,546,832    | 366,584,302             |
| Total liabilities   | 429,753,008            | 17,061,570                         | 446,814,578    | 409,211,526             |
| Deferred Inflows of Resources   |                        |                                    |                |                         |
| Deferred inflows from pensions  | 2,650,791              | 111,891                            | 2,762,682      | 742,362                 |
| Total deferred inflows of resources   | 2,650,791              | 111,891                            | 2,762,682      | 742,362                 |
| Net Position  |                        |                                    |                |                         |
| Net investment in capital assets  | 546,408,833            | 14,721,612                         | 561,130,445    | 730,003,123             |
| Restricted - expendable   |                        |                                    |                |                         |
| Debt service  | 21,857,767             | 1,737,901                          | 23,595,668     | 6,684,963               |
| Developer contribution account  | 380,633                | -                                  | 380,633        | -                       |
| Stormwater retention  | 304,296                | -                                  | 304,296        | -                       |
| Court automation  | 219,974                | -                                  | 219,974        | -                       |
| Grant funds   | 2,705,715              | -                                  | 2,705,715      | 3,359,728               |
| Cable network   | 49,105                 | -                                  | 49,105         | -                       |
| Drug abuse  | 79,294                 | -                                  | 79,294         | 1,837,804               |
| State acts  | 318,825                | -                                  | 318,825        | -                       |
| Zoo promotions  | 1,244,627              | -                                  | 1,244,627      | -                       |
| Capital projects Library materials  | 20,022,071             | -                                  | 20,022,071     | 10,193,369<br>2,024,271 |
| Art Fund  | _                      | _                                  | _              | 5,186,848               |
| Police & Fire funeral expenses  | 228,324                |                                    | 228,324        | 2,100,010               |
| Cemetery maintenance  |                        |                                    |                | 1,050,894               |
| Total restricted - expendable   | 47,410,631             | 1,737,901                          | 49,148,532     | 30,337,877              |
| Restricted - nonexpendable  | 250,000                |                                    | 250,000        | 3,781,510               |
| Unrestricted  | (110,494,341)          | 8,121,642                          | (102,372,699)  | 118,919,689             |
|   |                        |                                    |                |                         |
| Total net position  | 483,575,123            | 24,581,155                         | 508,156,278    | 883,042,199             |
| Total liabilities, deferred inflows of resources and net position           | \$ 915,978,922         | \$ 41,754,616                      | \$ 957,733,538 | \$ 1,292,996,087        |

# Statement of Activities Year Ended December 31, 2016

#### Net (Expense) Revenue and Changes in Net Position

|   |                                       |               |                  |               |                  |                         | Component    |
|---|---------------------------------------|---------------|------------------|---------------|------------------|-------------------------|--------------|
|   |                                       |               | Program Revenues | 5             | F                | rimary Government       | Units        |
|   |                                       |               | Operating        | Capital       |                  |                         |              |
| Functions/Programs                            |                                       | Charges for   | Grants and       | Grants and    | Governmental     | Business-Type           |              |
| Primary Government                            | Expenses                              | Services      | Contributions    | Contributions | Activities       | Activities Tota         | al           |
| Governmental Activities                       |                                       |               |                  |               |                  |                         | <del></del>  |
| General administration                        | \$ 28,457,988                         | \$ 13,329,065 | \$ 824,430       | \$ 146,210    | \$ (14,158,283)  | \$ - \$ (14,1)          | 58,283) \$ - |
| Board of Directors                            | 348,348                               | -             | -                | -             | (348,348)        | - (34                   | 48,348) -    |
| Community programs                            | 5,935,184                             | 29,130        | -                | -             | (5,906,054)      | - (5,9)                 | 06,054)      |
| City attorney                                 | 1,768,815                             | 100           | -                | -             | (1,768,715)      | - (1,70                 | 68,715) -    |
| District court - first division (criminal)    | 1,306,553                             | 15,748        | -                | -             | (1,290,805)      | - (1,29                 | 90,805) -    |
| District court - second division (traffic)    | 1,375,066                             | 355,399       | -                | -             | (1,019,667)      | - (1,0                  | 19,667) -    |
| District court - third division (environment) | 625,799                               | 244,442       | -                | -             | (381,357)        | - (3)                   | 81,357) -    |
| Courts  | -                                     | 2,396,578     | -                | -             | 2,396,578        | - 2,39                  | 96,578 -     |
| Finance                                       | 3,557,872                             | 574,582       | 8,841            | -             | (2,974,449)      | - (2,9°                 | 74,449) -    |
| Human resources                               | 1,801,017                             | 59,882        | -                | -             | (1,741,135)      | - (1,74                 | 41,135) -    |
| Information technology                        | 5,623,892                             | 1,373         | -                | -             | (5,622,519)      | - (5,6                  | 22,519) -    |
| Planning and development                      | 2,472,453                             | 2,376,971     | 164,438          | 11,234        | 80,190           | - :                     | 80,190 -     |
| Public works                                  | 39,423,882                            | 422,907       | -                | 1,406,635     | (37,594,340)     | - (37,59                | 94,340) -    |
| Parks and recreation services                 | 13,144,116                            | 2,360,546     | 292,637          | 489,114       | (10,001,819)     | - (10,00                | 01,819) -    |
| Rivermarket                                   | 1,284,327                             | 551,711       | -                | -             | (732,616)        | - (7:                   | 32,616) -    |
| Golf  | 2,551,972                             | 1,306,904     | -                | -             | (1,245,068)      | - (1,24                 | 45,068) -    |
| Jim Dailey Fitness                            | 1,004,748                             | 455,025       | -                | -             | (549,723)        | - (54                   | 49,723) -    |
| Zoo   | 7,466,778                             | 4,191,378     | -                | -             | (3,275,400)      | - (3,2'                 | 75,400)      |
| Fire  | 51,670,486                            | 2,724,322     | 23,326           | 30,907        | (48,891,931)     | - (48,89                | 91,931) -    |
| Police  | 75,772,406                            | 3,622,692     | 681,883          | 321,306       | (71,146,525)     | - (71,14                | 46,525) -    |
| Education                                     | 10,131,712                            | -             | -                |               | (10,131,712)     | - (10,1)                | 31,712) -    |
| Housing and neighborhood programs             | 9,149,127                             | 794,696       | 2,624,020        | 9,611         | (5,720,800)      | - (5,7)                 | 20,800)      |
| Fleet   | 1,918,738                             | -             | -                |               | (1,918,738)      | - (1,9                  | 18,738)      |
| Interest expense on long-term debt            | 4,641,761                             | -             | -                | -             | (4,641,761)      | - (4,6                  | 41,761) -    |
| Bond issue costs                              | -                                     | -             | -                | -             | -                | -                       |              |
| Agent fees on long-term debt                  | -                                     | -             | -                | -             | -                | -                       |              |
| Total governmental activities                 | 271,433,041                           | 35,813,451    | 4,619,575        | 2,415,017     | (228,584,998)    | - (228,5)               | 34,998) -    |
| Business-Type Activities                      | · · · · · · · · · · · · · · · · · · · |               | ·                |               |                  |                         |              |
| Waste disposal                                | 14,790,357                            | 17,975,553    | _                | _             | _                | 3,185,196 3,18          | 85,196 -     |
| River Market Garage                           | 2.087.989                             | 2.873.719     | -                | -             | -                |                         | 85,730       |
| Vehicle storage                               | 1,409,481                             | 1,319,514     | -                | 17,482        | -                | ,                       | 72,485)      |
| venicle storage                               | 1,409,481                             | 1,319,314     |                  | 17,482        |                  | (12,403)                | 2,403) -     |
| Total business-type activities                | 18,287,827                            | 22,168,786    |                  | 17,482        |                  | 3,898,441 3,89          | 98,441       |
| Total primary government                      | \$ 289,720,868                        | \$ 57,982,237 | \$ 4,619,575     | \$ 2,432,499  | \$ (228,584,998) | \$ 3,898,441 \$ (224,6) | 86,557) \$ - |

| Component Units Wastewater Utility National Airport All other component units | \$ 49,156,456 \$ 53,470,585 \$ - \$<br>34,601,031 32,873,009 -<br>108,097,265 47,639,789 3,117,594 9,754,74  |  | \$ -<br>-<br>-                            | \$ -<br>-<br>-   | \$ 4,314,129<br>(1,728,022)<br>(47,585,142)                            |
|---|--|--|---|--|--|
| Total component units   | <u>\$ 191,854,752</u> <u>\$ 133,983,383</u> <u>\$ 3,117,594</u> <u>\$ 9,754,74</u>   | 0 -  |   |  | (44,999,035)   |
|   | General revenues General property taxes Sales taxes Utility franchise taxes Investment income Grants and contributions not restricted to specific programs Other Transfers | 57,028,881<br>118,220,534<br>29,599,082<br>559,560<br>25,055,029<br>-<br>1,801,106 | -<br>-<br>47,467<br>-<br>-<br>(1,801,106) | 57,028,881<br>118,220,534<br>29,599,082<br>607,027<br>25,055,029 | 14,982,367<br>15,992,534<br>-<br>1,887,636<br>30,457,361<br>12,249,108 |
|   | Total general revenues and transfers   | 232,264,192  | (1,753,639)                               | 230,510,553  | 75,569,006   |
|   | Change in Net Position   | 3,679,194  | 2,144,802                                 | 5,823,996  | 30,569,971   |
|   | Net Position, Beginning of Year  |  |   | 502,332,282  | 852,472,228  |
|   | Net Position, End of Year  | \$ 483,575,123   | \$ 24,581,155                             | \$ 508,156,278   | \$ 883,042,199   |

# Balance Sheet Governmental Funds December 31, 2016

|   |    | General  | Im | Sales Tax Capital                               |    | 2013 Capital nprovements Debt Service)      |    | 2013<br>Capital<br>mprovements<br>apital Projects) | Street   | Go | Other<br>overnmental<br>Funds                      |    | Total  |
|---|----|--|----|---|----|---|----|--|--|----|--|----|--|
| Assets  |    |  |    | •   | ,  | •   | ,  | •  |  |    |  |    |  |
| Cash and cash equivalents Restricted cash Investments Accounts receivable Due from other funds Interest receivable                | \$ | 3,611,127<br>23,126,993<br>56,313,585<br>4,629,075<br>76,995 | \$ | 5,345,847<br>31,002,063<br>3,392,882<br>103,245 | \$ | 9,759<br>11,517,741<br>56,596<br>12,738,738 | \$ | 16,329,297<br>-<br>68,130<br>-<br>39,864           | \$<br>1,972,315<br>-<br>11,434,236<br>8,358,482<br>-<br>38,079 | \$ | 2,895,070<br>21,221,288<br>5,189,130<br>10,753,450 | \$ | 13,834,118<br>49,068,326<br>70,809,018<br>91,625,267<br>4,629,075<br>274,108 |
| Inventories   |    | 162,658  |    | 103,243   |    | -   |    | 57,004   | 50,077   |    | 681,947  |    | 844,605  |
| Prepaid expenditures and other  |    | 978,570  | _  | -   |    | -   |    | -  | 23,738   | _  | 491,485  |    | 1,493,793  |
| Total assets  | \$ | 88,899,003   | \$ | 39,844,037                                      | \$ | 24,323,022                                  | \$ | 16,437,291   | \$<br>21,826,850   | \$ | 41,248,107   | \$ | 232,578,310  |
| Liabilities, Deferred Inflows of<br>Resources and Fund Balances   |    |  |    |   |    |   |    |  |  |    |  |    |  |
| Liabilities   |    |  |    |   |    |   |    |  |  |    |  |    |  |
| Accounts payable Due to other funds Accrued wages payable and related liabilities Accrued expenditures and other Unearned revenue | \$ | 3,157,171<br>299,693<br>8,633,600<br>958,951<br>7,961,970    | \$ | 1,116,940<br>-<br>-<br>-<br>-                   | \$ | -<br>-<br>-<br>-                            | \$ | 1,867,974<br>2,448,197<br>-<br>-                   | \$<br>174,876<br>-<br>-<br>-<br>-                              | \$ | 2,534,550<br>1,315,125<br>-<br>-<br>1,230,568      | \$ | 8,851,511<br>4,063,015<br>8,633,600<br>958,951<br>9,192,538                  |
| Total liabilities   |    | 21,011,385   |    | 1,116,940                                       | _  | <u>-</u>                                    |    | 4,316,171  | <br>174,876  | _  | 5,080,243  | _  | 31,699,615   |
| Deferred Inflows of Resources   |    |  |    |   |    |   |    |  |  |    |  |    |  |
| Unavailable revenues - property taxes   |    | 27,764,807   | _  |   | _  | 11,959,061                                  |    | -  | <br>5,743,486  |    | 7,590,807  | _  | 53,058,161   |
| Total deferred inflows of resources   | _  | 27,764,807   | _  |   | _  | 11,959,061                                  | _  |  | 5,743,486  | _  | 7,590,807  |    | 53,058,161   |
| Fund Balances<br>Nonspendable   |    | 4,922,789  |    | -   |    | -   |    | -  | 23,738   |    | 1,359,252  |    | 6,305,779  |
| Restricted<br>Committed   |    | 40.105   |    | 38,727,097                                      |    | 12,363,961                                  |    | 12,121,120   | 15,884,750   |    | 29,851,123   |    | 108,948,051  |
| Assigned  |    | 49,105<br>11,141,556   |    | -   |    | -   |    | -  | -  |    |  |    | 49,105<br>11,141,556   |
| Unassigned (deficit)  |    | 24,009,361   |    | <u>-</u>  |    |   |    | <u>-</u>   | <u>-</u>   |    | (2,633,318)  |    | 21,376,043   |
| Total fund balances   |    | 40,122,811   | _  | 38,727,097                                      | _  | 12,363,961                                  |    | 12,121,120   | 15,908,488   | _  | 28,577,057   |    | 147,820,534  |
| Total liabilities, deferred inflows of resources and fund balances  | \$ | 88,899,003   | \$ | 39,844,037                                      | \$ | 24,323,022                                  | \$ | 16,437,291   | \$<br>21,826,850   | \$ | 41,248,107   | \$ | 232,578,310  |

# Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position December 31, 2016

| Total fund balance per statement  | \$ 147,820,534 |
|---|----------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |                |
| Capital assets used in governmental activities are not financial and are not reported in the funds.   | 618,199,326    |
| Liabilities that are not due and payable in the current period and are not reported in the funds including:<br>Bonds payable  | (113,000,000)  |
| Bond issuance premiums  | (3,248,825)    |
| Bond issuance discounts   | 1,129,195      |
| Notes payable   | (27,321,300)   |
| Accrued interest payable  | (1,661,089)    |
| Net pension liability   | (220,841,868)  |
| Deferred inflows and outflows of resources  | 57,387,792     |
| Net OPEB asset  | 249,840        |
| Workers compensation liability  | (371,450)      |
| Accrued compensated absences  | (28,201,866)   |
| Change in accounts receivable net of allowance for doubtful accounts  | 3,080,970      |
| Property tax pension liability  | (7,960,064)    |
| An internal service fund is used to charge the costs of fleet management to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.             | 5,255,767      |
| Certain amounts reported as unearned revenue and deferred inflows of resources are not recognized at the fund level on the modified accrual basis but are reported as revenues on the full accrual basis in the government-wide statements. | 53,058,161     |
| Net position of governmental activities   | \$ 483,575,123 |

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended December 31, 2016

|   | General                  | Sales Tax<br>Capital<br>Improvements | 2013<br>Capital<br>Improvements<br>(Debt Service) | 2013<br>Capital<br>Improvements<br>(Capital Projects) | Street        | Other<br>Governmental<br>Funds | Total                  |
|---|--------------------------|--------------------------------------|---|---|---------------|--------------------------------|------------------------|
| Revenues  |                          |                                      |   |   |               |                                |                        |
| General property taxes                            | \$ 28,611,668            | \$ -                                 | \$ 12,282,925                                     | \$ -  | \$ 5,923,048  | \$ 7,579,376                   | \$ 54,397,017          |
| Sales taxes                                       | 99,746,536               | 18,473,998                           | \$ 12,282,723                                     |   | 3 3,723,046   | 9 1,517,510                    | 118,220,534            |
| Licenses and permits                              | 11,297,877               | 10,475,770                           | _   | _   | _             | 50,233                         | 11,348,110             |
| Intergovernmental                                 | 8,625,272                | _                                    | _   | _   | 12,931,339    | 4,491,689                      | 26,048,300             |
| Charges for services                              | 10,214,683               | _                                    | _   | _   | 21,381        | 3,607,660                      | 13,843,724             |
| Fines and fees                                    | 2,678,304                | _                                    | _   | _   | 21,501        | 1,002,975                      | 3,681,279              |
| Utility franchise taxes                           | 27,840,410               | _                                    | _   | _   | _             | 1,758,672                      | 29,599,082             |
| Investment income                                 | 89,012                   | 85,375                               | 15,447  | 164,389   | 40,626        | 164,710                        | 559,559                |
| Contributions and donations                       | 419,500                  | -                                    | -   | -   | 191,410       | 364,979                        | 975,889                |
| Miscellaneous                                     | 2,416,328                | -                                    | -   | =   | 120,122       | 3,779,916                      | 6,316,366              |
| Total revenues                                    | 191,939,590              | 18.559.373                           | 12,298,372  | 164,389   | 19,227,926    | 22,800,210                     |                        |
| Total revenues                                    | 191,939,590              | 18,559,373                           | 12,298,372  | 164,389   | 19,227,926    | 22,800,210                     | 264,989,860            |
| Expenditures                                      |                          |                                      |   |   |               |                                |                        |
| General government                                |                          |                                      |   |   |               |                                |                        |
| General administration                            | 20,826,999               | 2,491,622                            | -   | -   | -             | 4,159,675                      | 27,478,296             |
| Board of Directors                                | 348,348                  | =                                    | -   | =   | -             | -                              | 348,348                |
| Community programs                                | 5,890,515                | =                                    | -   | =   | -             | 44,669                         | 5,935,184              |
| City attorney                                     | 1,768,815                | =                                    | -   | =   | -             | 11.114                         | 1,768,815              |
| District court - first division (criminal)        | 1,279,134                | -                                    | -   | -   | -             | 11,114                         | 1,290,248              |
| District court - second division (traffic)        | 1,314,121                | -                                    | -   | -   | -             | 37,249                         | 1,351,370              |
| District court - third division (environment)     | 625,799                  | -                                    | -   | -   | -             | 0.041                          | 625,799                |
| Finance<br>Human resources                        | 3,400,061<br>1,645,359   | -                                    | -   | -   | -             | 8,841<br>155,382               | 3,408,902<br>1,800,741 |
| Information technology                            | 4,514,540                | 239,981                              | -   | -   | -             | 63,315                         | 4,817,836              |
| Planning and development                          | 2,397,447                | 239,981                              | -   | -   | -             | 58,456                         | 2,455,903              |
| Total general government                          | 44,011,138               | 2,731,603                            |   |   |               | 4,538,701                      | 51,281,442             |
| •   |                          |                                      | -   |   | -             |                                |                        |
| Public works                                      | 1,779,304                | (1,809,976)                          | -   | 23,251,929  | 16,653,574    | 1,441,311                      | 41,316,142             |
| Parks and recreation services                     | 10,109,876               | 4,215,208                            | -   |   | -             | 1,867,450                      | 16,192,534             |
| Rivermarket                                       | 1,183,258                | =                                    | -   | =   | -             | =                              | 1,183,258              |
| Golf  | 2,507,605                | -                                    | -   | =   | -             | =                              | 2,507,605              |
| Jim Dailey Fitness                                | 896,483                  |                                      | -   | -   | -             |                                | 896,483                |
| Zoo   | 6,908,062                | 455,477                              | -   | =   | -             | 110,526                        | 7,474,065              |
| Fire  | 47,859,571               | 118,140                              | -   | =   | -             | 2,142,183                      | 50,119,894             |
| Police  | 67,976,760               | 1,174,634                            | -   | =   | -             | 3,822,873                      | 72,974,267             |
| Fleet   | 1,196,912                | 1,781                                | -   | =   | -             | 720,046                        | 1,918,739              |
| Education Housing and neighborhood programs       | 6,127,766                | 46,622                               | -   |   | -             | 9,989,686<br>3,075,215         | 9,989,686<br>9,249,603 |
| Debt Service                                      | 0,127,700                | 40,022                               | -   | =   | -             | 3,073,213                      | 9,249,003              |
| Principal   | 8,564,131                |                                      | 9,965,000   |   |               | 4,495,000                      | 23,024,131             |
| Interest  | 373,513                  | _                                    | 1,264,743   |   |               | 3,025,483                      | 4,663,739              |
| Agent fees  |                          |                                      |   |   |               | 18,677                         | 18,677                 |
| Total expenditures                                | 199,494,379              | 6,933,489                            | 11,229,743  | 23,251,929  | 16,653,574    | 35,247,151                     | 292,810,265            |
| Excess (Deficiency) of Revenues Over Expenditures | (7,554,789)              | 11,625,884                           | 1,068,629   | (23,087,540)  | 2,574,352     | (12,446,941)                   | (27,820,405)           |
| Other Financiae Courses                           |                          |                                      |   |   |               |                                |                        |
| Other Financing Sources                           |                          | 4 602 000                            |   |   |               | 7 275 000                      | 11.070.000             |
| Long-term debt issuance                           | 0.540.255                | 4,603,000                            | =   | Ξ   | 1 (24 7.0)    | 7,375,000                      | 11,978,000             |
| Transfers in                                      | 9,540,355<br>(1,082,000) | (7.215.202)                          | -   | -   | 1,634,769     | 101,795<br>(100,793)           | 11,276,919             |
| Transfers out                                     | (1,082,000)              | (7,315,303)                          |   |   | (977,717)     | (100,793)                      | (9,475,813)            |
| Total other financing sources (uses)              | 8,458,355                | (2,712,303)                          |   |   | 657,052       | 7,376,002                      | 13,779,106             |
| Net Change in Fund Balances                       | 903,566                  | 8,913,581                            | 1,068,629   | (23,087,540)  | 3,231,404     | (5,070,939)                    | (14,041,299)           |
| Fund Balances, Beginning of Year                  | 39,219,245               | 29,813,516                           | 11,295,332  | 35,208,660  | 12,677,084    | 33,647,996                     | 161,861,833            |
| Fund Balances, End of Year                        | \$ 40,122,811            | \$ 38,727,097                        | \$ 12,363,961                                     | \$ 12,121,120   | \$ 15,908,488 | \$ 28,577,057                  | \$ 147,820,534         |

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2016

| Net change in fund balances - total governmental funds  | \$ (14,041,299)                                      |
|---|--|
| amounts reported for governmental activities in the statement of activities are different because:  |  |
| Governmental funds report capital outlays as expenditures. However, for government-wide statements, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital asset purchases  Capital asset contributions  Retirements  Depreciation expense                        | 30,720,400<br>4,706,418<br>(654,393)<br>(29,131,039) |
| Revenues that do not provide current financial resources, such as property taxes and fines and fees are not reported as revenues for the funds but are reported as revenues in the statement of activities.   | 2,678,381  |
| Long-term debt issuance provides current financial resources to governmental funds but issuing debt increases long-term liabilities in the statement of net position.   | (11,978,000)   |
| The repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.   | 23,024,133   |
| Gain on refunding of debt net of accumulated amortization   | (82,629)   |
| Expenses that do not require current financial resources (such as interest, litigation, compensated absences, etc.) are not reported as expenses for the funds but are reported as expenses in the statement of activities.   | (1,507,445)  |
| Current year pension expenditures are reported on the fiscal year basis in the governmental statement of revenues, expenditures and changes in fund balance and as actuarially determined in the government-wide statement of activities. These differences are reflected in deferred outflows and inflows of resources balances. | (1,417,947)  |
| An internal service fund is used to charge the costs of fleet management to individual funds. The change in net position of this fund is included in governmental activities in the statement of activities.  | 1,362,614  |
| Change in net position of governmental activities   | \$ 3,679,194   |

# Statement of Net Position Proprietary Funds December 31, 2016

|   | Waste<br>Disposal | River Market<br>Garage | Vehicle<br>Storage<br>(Nonmajor) | Total         | Governmental Activities - Internal Service Fund |
|---|-------------------|------------------------|----------------------------------|---------------|---|
| Assets and Deferred Outflows              |                   |                        | , , ,                            |               |   |
| of Resources                              |                   |                        |                                  |               |   |
| Current assets                            |                   |                        |                                  |               |   |
| Cash and cash equivalents                 | \$ 1,418,376      | \$ 156,050             | \$ 46,177                        | \$ 1,620,603  | \$ -  |
| Investments                               | 10,322,586        | 747,236                | -                                | 11,069,822    | 967,163   |
| Restricted cash and investments - current | 261,271           | 686,650                | -                                | 947,921       | -   |
| Due from other funds                      | -                 | -                      | -                                | -             | 874,731   |
| Accounts receivable                       | 2,957,541         | 148,684                | -                                | 3,106,225     | 40,539  |
| Accrued interest                          | -                 | -                      | -                                | -             | 3,403   |
| Inventories                               | -                 | -                      | -                                | -             | 499,429   |
| Prepaid expenses and other                | 11,435            | 292,851                | 816                              | 305,102       | 346,513   |
| Total current assets                      | 14,971,209        | 2,031,471              | 46,993                           | 17,049,673    | 2,731,778                                       |
| Noncurrent assets                         |                   |                        |                                  |               |   |
| Restricted assets                         |                   |                        |                                  |               |   |
| Cash and cash equivalents                 | 519,462           | <del>-</del>           | -                                | 519,462       | -   |
| Investments                               | -                 | 1,399,495              | -                                | 1,399,495     | -   |
| Accrued interest                          | 34,377            | 2,488                  |                                  | 36,865        |   |
|   | 553,839           | 1,401,983              | -                                | 1,955,822     | -   |
| Less amount required to meet              | 261 271           | (0) (50                |                                  | 0.47.001      |   |
| current obligations                       | 261,271           | 686,650                | . <u> </u>                       | 947,921       |   |
| Total restricted assets                   | 292,568           | 715,333                | -                                | 1,007,901     |   |
| Capital assets                            |                   |                        |                                  |               |   |
| Land                                      | 1,814,495         | 822,652                | -                                | 2,637,147     | 270,154   |
| Land improvements                         | 4,149,352         | -                      | 174,802                          | 4,324,154     | -   |
| Landfills, Cells 1, 2 and 4               | 13,326,165        | -                      | -                                | 13,326,165    | -   |
| Construction in progress                  | -                 | <u>-</u>               |                                  | -             | 171,938   |
| Buildings and improvements                | 12,794,251        | 8,715,040              | 31,043                           | 21,540,334    | 3,739,123                                       |
| Vehicles                                  | 15,608,355        | -                      | 68,636                           | 15,676,991    | 757,852   |
| Furniture and equipment                   | 3,188,280         | 244,552                | 81,765                           | 3,514,597     | 1,337,886                                       |
| Tarana a samulata di danna sistian        | 50,880,898        | 9,782,244              | 356,246                          | 61,019,388    | 6,276,953                                       |
| Less accumulated depreciation             | 33,594,691        | 3,066,366              | 231,195                          | 36,892,252    | 2,730,200                                       |
| Net capital assets                        | 17,286,207        | 6,715,878              | 125,051                          | 24,127,136    | 3,546,753                                       |
| Total noncurrent assets                   | 17,578,775        | 7,431,211              | 125,051                          | 25,135,037    | 3,546,753                                       |
| Total assets                              | 32,549,984        | 9,462,682              | 172,044                          | 42,184,710    | 6,278,531                                       |
| Deferred outflows of resources            |                   |                        |                                  |               |   |
| Deferred outflows from pensions           | 336,417           | -                      | 42,052                           | 378,469       | 252,312   |
| Gain on refunding                         |                   | 66,168                 | -                                | 66,168        |   |
| Total deferred outflows of resources      | 336,417           | 66,168                 | 42,052                           | 444,637       | 252,312   |
| Total assets and deferred outflows        |                   |                        |                                  |               |   |
| of resources                              | \$ 32,886,401     | \$ 9,528,850           | \$ 214,096                       | \$ 42,629,347 | \$ 6,530,843                                    |

|   | Business-Type Activities |                   |    |                       |                                  |             |    |            |   |             |
|---|--------------------------|-------------------|----|-----------------------|----------------------------------|-------------|----|------------|---|-------------|
|   |                          | Waste<br>Disposal | R  | iver Market<br>Garage | Vehicle<br>Storage<br>(Nonmajor) |             |    | Total      | Governmental Activities - Internal Service Fund |             |
| Liabilities, Deferred Inflows of Resources and Net Position (Deficit)       |                          | ызрозаг           |    | Garage                |                                  | Nominajor)  |    | Total      | - 36  | rvice i unu |
| Current liabilities   |                          |                   |    |                       |                                  |             |    |            |   |             |
| Accounts payable  | \$                       | 555,816           | \$ | 14,618                | \$                               | 48,455      | \$ | 618,889    | \$  | 393,22      |
| Due to other funds  |                          | -                 |    | -                     |                                  | 874,731     |    | 874,731    |   |             |
| Accrued expenses and other  |                          | 93,580            |    | -                     |                                  | -           |    | 93,580     |   |             |
| Accrued interest  |                          | 16,271            |    | 201,650               |                                  | -           |    | 217,921    |   |             |
| Compensated absences - current portion                                      |                          | 350,220           |    | -                     |                                  | 74,393      |    | 424,613    |   | 244,69      |
| Bonds payable - current portion   |                          | 245,000           |    | 485,000               |                                  | -           |    | 730,000    |   |             |
| Unearned revenue  | _                        | _                 |    | 479,339               |                                  | 26,044      |    | 505,383    |   |             |
| Total current liabilities   | _                        | 1,260,887         |    | 1,180,607             |                                  | 1,023,623   |    | 3,465,117  |   | 637,92      |
| Noncurrent liabilities  |                          |                   |    |                       |                                  |             |    |            |   |             |
| Bonds payable, net of   |                          |                   |    |                       |                                  |             |    |            |   |             |
| unamortized premium and discount  |                          | 1,448,566         |    | 7,226,958             |                                  | -           |    | 8,675,524  |   |             |
| Net pension liability   |                          | 692,485           |    | -                     |                                  | 86,560      |    | 779,045    |   | 519,36      |
| Compensated absences  |                          | 108,038           |    | -                     |                                  | 10,795      |    | 118,833    |   | 43,19       |
| Other long-term liabilities   | _                        | 4,897,782         |    | -                     |                                  | -           |    | 4,897,782  |   |             |
| Total noncurrent liabilities  |                          | 7,146,871         |    | 7,226,958             |                                  | 97,355      |    | 14,471,184 |   | 562,56      |
| Total liabilities   | _                        | 8,407,758         | _  | 8,407,565             | _                                | 1,120,978   | _  | 17,936,301 |   | 1,200,48    |
| Deferred Inflows of Resources   |                          |                   |    |                       |                                  |             |    |            |   |             |
| Deferred inflows from pensions  | _                        | 99,459            |    | -                     |                                  | 12,432      |    | 111,891    |   | 74,59       |
| Total deferred inflows of resources   |                          | 99,459            |    | -                     |                                  | 12,432      |    | 111,891    |   | 74,59       |
| Net Position (Deficit)  |                          |                   |    |                       |                                  |             |    |            |   |             |
| Net investment in capital assets<br>Restricted - expendable                 |                          | 15,592,641        |    | (996,080)             |                                  | 125,051     |    | 14,721,612 |   | 3,546,75    |
| Debt service  |                          | 537,568           |    | 1,200,333             |                                  | _           |    | 1,737,901  |   |             |
| Unrestricted (deficit)  | _                        | 8,248,975         |    | 917,032               |                                  | (1,044,365) | _  | 8,121,642  |   | 1,709,01    |
| Total net position (deficit)  |                          | 24,379,184        |    | 1,121,285             |                                  | (919,314)   |    | 24,581,155 |   | 5,255,76    |
| Total liabilities, deferred inflows of resources and net position (deficit) | \$                       | 32,886,401        | \$ | 9,528,850             | \$                               | 214,096     | \$ | 42,629,347 | \$  | 6,530,84    |

# Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds Year Ended December 31, 2016

|  |                   | Business-Type Activities |                                  |               |  |  |  |
|--|-------------------|--------------------------|----------------------------------|---------------|--|--|--|
|  | Waste<br>Disposal | River Market<br>Garage   | Vehicle<br>Storage<br>(Nonmajor) | Total         | Governmental<br>Activities -<br>Internal<br>Service Fund |  |  |
| Operating Revenues                       |                   |                          |                                  |               |  |  |  |
| Charges for services                     | \$ 17,975,553     | \$ 2,590,970             | \$ 1,301,195                     | \$ 21,867,718 | \$ 11,731,543  |  |  |
| Licenses and permits                     | · · · · · · · -   | 282,749                  | 18,319                           | 301,068       | -  |  |  |
| Miscellaneous                            |                   |                          |                                  | <u> </u>      |  |  |  |
| Total operating revenues                 | 17,975,553        | 2,873,719                | 1,319,514                        | 22,168,786    | 11,731,543   |  |  |
| Operating Expenses                       |                   |                          |                                  |               |  |  |  |
| Salaries, wages and employee benefits    | 4,804,092         | -                        | 691,928                          | 5,496,020     | 3,376,422  |  |  |
| Supplies and materials                   | 953,695           | -                        | 33,541                           | 987,236       | 4,653,233  |  |  |
| Services                                 | 3,667,608         | 131,010                  | 629,419                          | 4,428,037     | 2,284,598  |  |  |
| Repairs and maintenance                  | 3,307,931         | 48,447                   | 28,799                           | 3,385,177     | 201,003  |  |  |
| Other                                    | 6                 | 1,162,541                | -                                | 1,162,547     | -  |  |  |
| Depreciation and amortization            | 2,097,373         | 291,331                  | 25,795                           | 2,414,499     | 217,270  |  |  |
| Total operating expenses                 | 14,830,705        | 1,633,329                | 1,409,482                        | 17,873,516    | 10,732,526   |  |  |
| Operating Income (Loss)                  | 3,144,848         | 1,240,390                | (89,968)                         | 4,295,270     | 999,017  |  |  |
| Nonoperating Revenues (Expenses)         |                   |                          |                                  |               |  |  |  |
| Investment income                        | 45,792            | 1,676                    | -                                | 47,468        | 5,473  |  |  |
| Interest expense                         | (96,002)          | (452,235)                | -                                | (548,237)     | -  |  |  |
| Other, net                               | 136,350           | (2,425)                  |                                  | 133,925       | (889)  |  |  |
| Net nonoperating revenues                |                   |                          |                                  |               |  |  |  |
| (expenses)                               | 86,140            | (452,984)                |                                  | (366,844)     | 4,584  |  |  |
| Income (Loss) Before Contributions       |                   |                          |                                  |               |  |  |  |
| and Transfers                            | 3,230,988         | 787,406                  | (89,968)                         | 3,928,426     | 1,003,601  |  |  |
| Contributions                            | -                 | -                        | 17,482                           | 17,482        | 359,013  |  |  |
| Transfers Out                            | (1,522,037)       | (279,069)                |                                  | (1,801,106)   |  |  |  |
|  | (1,522,037)       | (279,069)                | 17,482                           | (1,783,624)   | 359,013  |  |  |
| <b>Changes in Net Position (Deficit)</b> | 1,708,951         | 508,337                  | (72,486)                         | 2,144,802     | 1,362,614  |  |  |
| Net Position, Beginning of Year          | 22,670,233        | 612,948                  | (846,828)                        | 22,436,353    | 3,893,153  |  |  |
| Net Position (Deficit), End of Year      | \$ 24,379,184     | \$ 1,121,285             | \$ (919,314)                     | \$ 24,581,155 | \$ 5,255,767   |  |  |

# Statement of Cash Flows Proprietary Funds Year Ended December 31, 2016

|   | Waste<br>Disposal          | River Market<br>Garage   | Vehicle<br>Storage<br>(Nonmajor) | Total                      | Governmental Activities - Internal Service Fund |
|---|----------------------------|--------------------------|----------------------------------|----------------------------|---|
| Operating Activities                            |                            |                          |                                  |                            |   |
| Receipts from customers                         | \$ 17,928,017              | \$ 2,873,719             | \$ 1,301,195                     | \$ 22,102,931              | \$ 11,733,698                                   |
| Other receipts                                  | -                          | -                        | 18,319                           | 18,319                     | -   |
| Payments to employees                           | (4,949,736)                | - (74.001)               | (677,380)                        | (5,627,116)                | (3,436,736)                                     |
| Payments to suppliers                           | (944,434)                  | (74,091)                 | (33,541)                         | (1,052,066)                | (4,627,979)                                     |
| Payments to service providers Other payments    | (3,620,072)<br>(2,614,010) | (104,184)<br>(1,265,126) | (592,507)<br>29,691              | (4,316,763)<br>(3,849,445) | (2,134,840)<br>(614,908)                        |
| outer payments                                  | (2,014,010)                | (1,203,120)              | 27,071                           | (3,047,443)                | (014,700)                                       |
| Net cash provided by operating                  |                            |                          |                                  |                            |   |
| activities                                      | 5,799,765                  | 1,430,318                | 45,777                           | 7,275,860                  | 919,235   |
|   |                            |                          |                                  |                            |   |
| Noncapital Financing Activities                 | (4.500.005)                | (250,050)                |                                  | (4.004.40.0)               |   |
| Transfers to other funds                        | (1,522,037)                | (279,069)                |                                  | (1,801,106)                |   |
| Net cash used in noncapital                     |                            |                          |                                  |                            |   |
| financing activities                            | (1,522,037)                | (279,069)                | _                                | (1,801,106)                | _   |
| maneing activities                              | (1,022,007)                | (275,005)                |                                  | (1,001,100)                |   |
| Capital and Related Financing Activities        |                            |                          |                                  |                            |   |
| Proceeds from the sale of capital assets        | -                          | -                        | _                                | -                          | 889   |
| Purchase of capital assets                      | (3,362,391)                | -                        | (17,482)                         | (3,379,873)                | (736,486)                                       |
| Other - asset insurance reimbursement           | 136,350                    | -                        | -                                | 136,350                    | -   |
| Change in CIP                                   | -                          | -                        | -                                | -                          | (158,157)                                       |
| Capital contributions                           |                            |                          | 17,482                           | 17,482                     | 359,013   |
|   |                            |                          |                                  |                            |   |
| Net cash used in capital and                    |                            |                          |                                  |                            |   |
| related financing activities                    | (4,398,280)                | (926,875)                |                                  | (5,325,155)                | (534,741)                                       |
|   |                            |                          |                                  |                            |   |
| Investing Activities                            |                            |                          |                                  |                            |   |
| Proceeds from sale of investments               | 11,745,038                 | 840,708                  | -                                | 12,585,746                 | 1,024,183                                       |
| Purchase of investments                         | (12,589,494)               | (1,132,048)              | -                                | (13,721,542)               | (1,548,111)                                     |
| Interest income                                 | 45,792                     | 8,891                    |                                  | 54,683                     | 5,473   |
| Net cash used in investing                      |                            |                          |                                  |                            |   |
| activities                                      | (798,664)                  | (282,449)                | -                                | (1,081,113)                | (518,455)                                       |
|   |                            |                          |                                  |                            |   |
| Incease (Decrease) in Cash and Cash Equivalents | (919,216)                  | (58,075)                 | 45,777                           | (931,514)                  | (133,961)                                       |
| Cash and Cash Equivalents, Beginning of Year    | 2,857,054                  | 214,125                  | 400                              | 3,071,579                  | 133,961   |
| Cash and Cash Equivalents, End of Year          | \$ 1,937,838               | \$ 156,050               | \$ 46,177                        | \$ 2,140,065               | \$ -  |
|   | <del></del>                |                          |                                  |                            |   |
| Presented on the Statement of Net Position -    |                            |                          |                                  |                            |   |
| Proprietary Funds as Follows:                   |                            |                          |                                  |                            |   |
| Current assets                                  | d 1.410.07.5               | d 150050                 | d 46.175                         | ф. 1.620.602               | ¢.  |
| Cash and cash equivalents                       | \$ 1,418,376               | \$ 156,050               | \$ 46,177                        | \$ 1,620,603               | \$ -  |
| Noncurrent assets Cash and cash equivalents     | 519,462                    | _                        | _                                | 519,462                    | _   |
| Cash and cash equivalents                       | 317,402                    |                          |                                  | 317,402                    |   |
|   | \$ 1,937,838               | \$ 156,050               | \$ 46,177                        | \$ 2,140,065               | \$ -  |

# Statement of Cash Flows (Continued) Proprietary Funds Year Ended December 31, 2016

|  | Business-Type Activities |                   |    |                      |    |                                 |    |           |    |  |
|--|--------------------------|-------------------|----|----------------------|----|---------------------------------|----|-----------|----|--|
|  |                          | Waste<br>Disposal | Ri | ver Market<br>Garage | :  | Vehicle<br>Storage<br>lonmajor) |    | Total     | A  | ernmental<br>ctivities -<br>Internal<br>rvice Fund |
| Reconciliation of Operating Income (Loss) to       |                          |                   |    |                      |    |                                 |    |           |    |  |
| to Net Cash Provided By Operating Activities       |                          |                   |    |                      |    |                                 |    |           |    |  |
| Operating income (loss)                            | \$                       | 3,144,848         | \$ | 1,240,390            | \$ | (89,968)                        | \$ | 4,295,270 | \$ | 999,017  |
| Adjustment to reconcile operating income (loss) to |                          |                   |    |                      |    |                                 |    |           |    |  |
| net cash provided by operating activities          |                          |                   |    |                      |    |                                 |    |           |    |  |
| Depreciation and amortization expense              |                          | 2,097,373         |    | 302,512              |    | 25,795                          |    | 2,425,680 |    | 217,270  |
| Changes in assets and liabilities                  |                          |                   |    |                      |    |                                 |    |           |    |  |
| Receivables, net                                   |                          | (47,536)          |    | (77,337)             |    | -                               |    | (124,873) |    | 83   |
| Due to/due from other funds, net                   |                          | -                 |    | -                    |    | 61,922                          |    | 61,922    |    | (61,922)   |
| Prepaid expenses                                   |                          | 258               |    | 26,826               |    | (816)                           |    | 26,268    |    | (329, 322)   |
| Inventories  |                          | -                 |    | -                    |    | -                               |    | -         |    | 25,254   |
| Deferred outflows of resources                     |                          | (139,749)         |    | -                    |    | (15,405)                        |    | (155,154) |    | (92,427)   |
| Accounts payable                                   |                          | 121,067           |    | 3,246                |    | 36,913                          |    | 161,226   |    | 149,758  |
| Accrued expenses                                   |                          | 381,247           |    | (65,319)             |    | 15,363                          |    | 331,291   |    | (60,314)   |
| Net pension liability                              |                          | 95,784            |    | -                    |    | 11,973                          |    | 107,757   |    | 71,838   |
| Net cash provided by operating                     |                          |                   |    |                      |    |                                 |    |           |    |  |
| activities   | \$                       | 5,799,765         | \$ | 1,430,318            | \$ | 45,777                          | \$ | 7,275,860 | \$ | 919,235  |
| Noncash Capital Activities                         |                          |                   |    |                      |    |                                 |    |           |    |  |
| Donated capital assets                             | \$                       | -                 | \$ | -                    | \$ | -                               | \$ | _         | \$ | 89,058   |

# Statement of Fiduciary Net Position – Fiduciary Funds December 31, 2016

| Assets   |    | ension and<br>her Employee<br>hefit Trust Funds | Agency<br>Fund |           |  |
|--|----|---|----------------|-----------|--|
| Assets   |    |   |                |           |  |
| Cash and cash equivalents  | \$ | 8,179,474                                       | \$             | 1,108,726 |  |
| Investments  |    |   |                |           |  |
| U.S. Government obligations                                      |    | 577,871   |                | -         |  |
| Equities   |    | 58,926,073                                      |                | -         |  |
| Mutual funds and other investments                               |    | 72,005,076                                      |                | -         |  |
| Receivables  |    |   |                |           |  |
| Accounts receivable  |    | 294,045   |                | -         |  |
| Due from other funds   |    | 4,261,477                                       |                | -         |  |
| Accrued interest and dividends                                   |    | 44,996  |                |           |  |
| Total Assets   | \$ | 144,289,012                                     | \$             | 1,108,726 |  |
| Liabilities  |    |   |                |           |  |
| Accounts payable   | \$ | 830   | \$             | 231,467   |  |
| Accrued liabilities  |    | 157   |                | 33,445    |  |
| Due to other funds   |    | 3,691   |                | 843,814   |  |
| Total Liabilities  |    | 4,678   | \$             | 1,108,726 |  |
| Net Position   |    |   |                |           |  |
| Net position restricted for pensions and other employee benefits | \$ | 144,284,334                                     |                |           |  |

# Statement of Changes in Fiduciary Net Position Year Ended December 31, 2016

|   | Pension and<br>Other Employee<br>Benefit Trust Funds |  |  |  |  |
|---|--|--|--|--|--|
| Additions   |  |  |  |  |  |
| Contributions   |  |  |  |  |  |
| Employer  | \$ 6,188,206   |  |  |  |  |
| Plan members  | 2,149,416  |  |  |  |  |
| Property taxes contributed from general fund  | 4,256,858  |  |  |  |  |
| State insurance turnback  | 1,002,354  |  |  |  |  |
| Other   | 2,233,701  |  |  |  |  |
| Total contributions   | 15,830,535   |  |  |  |  |
| Investment income   |  |  |  |  |  |
| Net increase in fair value of investments   | 1,871,747  |  |  |  |  |
| Gain/loss on sale of investments  | 783,421  |  |  |  |  |
| Interest and dividends  | 2,447,742  |  |  |  |  |
|   | 5,102,910  |  |  |  |  |
| Less investment expense   | 652,045  |  |  |  |  |
| Net investment income   | 4,450,865  |  |  |  |  |
| Total additions   | 20,281,400   |  |  |  |  |
| Deductions  |  |  |  |  |  |
| Benefits paid directly to participants  | 16,167,039   |  |  |  |  |
| Administrative expenses   | 30,817   |  |  |  |  |
| Other   | 873,703  |  |  |  |  |
| Total deductions  | 17,071,559   |  |  |  |  |
| Net decrease in Net Position  | 3,209,841  |  |  |  |  |
| Net Position Restricted for Pensions and Other Employee Benefits, Beginning of Year | 141,074,493  |  |  |  |  |
| Net Position Restricted for Pensions and Other Employee Benefits, End of Year       | \$ 144,284,334                                       |  |  |  |  |

# Statement of Net Position Discretely Presented Component Units December 31, 2016

|   | Wastewater<br>Utility                   | Bill and Hillary<br>Clinton National<br>Airport      | Other<br>Component<br>Units                           | Total   |
|---|---|--|---|---|
| Assets and Deferred Outflows of Resources   |   |  | <b></b>   |   |
| Current Assets Cash and cash equivalents Investments  | \$ 14,876,688                           | \$ 33,977,239  | \$ 26,031,554<br>29,015,934                           | \$ 74,885,481<br>29,015,934                               |
| Restricted cash and investments - current Accounts receivable, net of allowance Accrued interest receivable | 6,122,110<br>3,764,488<br>15,731        | 5,469,765  | 5,239,918<br>25,544,793<br>15,163                     | 11,362,028<br>34,779,046<br>30,894                        |
| Inventories Prepaid expenses and other  | 1,457,908<br>2,314,668                  | 643,339  | 971,671<br>1,665,568                                  | 2,429,579<br>4,623,575                                    |
| Total current assets  | 28,551,593                              | 40,090,343   | 88,484,601  | 157,126,537   |
| Noncurrent Assets Restricted assets   |   |  |   |   |
| Cash and cash equivalents Investments Grants and other receivables  | 6,122,110<br>7,020,893                  | 9,802,812<br>-<br>390,557                            | 14,522,033<br>9,659,142                               | 30,446,955<br>16,680,035<br>390,557                       |
| Interest receivable   | 13,143,003                              | 10,193,369   | <u>541</u><br>24,181,716                              | 541<br>47,518,088   |
| Less amounts required to meet current obligations   | 6,122,110                               |  | 5,239,918   | 11,362,028  |
| Total restricted assets   | 7,020,893                               | 10,193,369   | 18,941,798  | 36,156,060  |
| Capital assets<br>Land  | 5,434,140                               | 67,408,409   | 17,772,889  | 90,615,438  |
| Construction in progress Buildings, improvements and other facilities Vehicles Furniture and equipment      | 50,396,325<br>479,975,665<br>76,649,717 | 20,387,984<br>420,476,355<br>2,113,017<br>17,436,935 | 93,345,010<br>253,102,944<br>50,657,118<br>51,952,145 | 164,129,319<br>1,153,554,964<br>52,770,135<br>146,038,797 |
| Books/AV material<br>Other  | 612,455,847                             | 527,822,700  | 24,517,251<br>483,746<br>491,831,103                  | 24,517,251<br>483,746<br>1,632,109,650                    |
| Less accumulated depreciation   | 163,755,510                             | 194,030,698  | 192,136,817   | 549,923,025   |
| Net capital assets  | 448,700,337                             | 333,792,002  | 299,694,286   | 1,082,186,625   |
| Other assets  |   |  | 776,003   | 776,003   |
| Total other assets  |   |  | 776,003   | 776,003   |
| Total noncurrent assets   | 455,721,230                             | 343,985,371  | 319,412,087   | 1,119,118,688   |
| Total assets  | 484,272,823                             | 384,075,714  | 407,896,688   | 1,276,245,225   |
| Deferred Outflows of Resources Deferred amounts on refunding Deferred outflows from pensions                | 10,862,627<br>5,452,853                 | -  | 435,382   | 10,862,627<br>5,888,235                                   |
| Total deferred outflows of resources  | 16,315,480                              | -  | 435,382   | 16,750,862  |
| Total assets and deferred outflows of resources   | \$ 500,588,303                          | \$ 384,075,714                                       | \$ 408,332,070  | \$ 1,292,996,087  |

|  | Bill and Hillary Wastewater Clinton National Utility Airport |                | Other<br>Component<br>Units | Total                   |
|--|--|----------------|-----------------------------|-------------------------|
| Liabilities and Net Position   |  | •              |                             |                         |
| Current Liabilities  |  |                |                             |                         |
| Accounts payable   | \$ 349,044   | \$ 4,296,977   | \$ 6,304,458                | \$ 10,950,479           |
| Accrued wages payable and related liabilities  Notes payable - current portion | 638,009  | 1,393,537      | 2,332,215<br>655,369        | 4,363,761<br>655,369    |
| Capital lease - current portion  | -  | -              | 42,876                      | 42,876                  |
| Bonds payable - current portion  | 11,268,291   | -              | 1,495,265                   | 12,763,556              |
| Compensated absences - current portion<br>Unearned revenue                     | 934,737  | 398,538        | 970,811<br>1,646,949        | 1,905,548<br>2,045,487  |
| Accrued expenses and other   | 4,860,962  | 28,194         | 5,010,992                   | 9,900,148               |
| Total current liabilities  | 18,051,043   | 6,117,246      | 18,458,935                  | 42,627,224              |
| roun current naonnes   | 10,031,043   | 0,117,240      | 10,430,733                  | 42,027,224              |
| Noncurrent Liabilities   |  |                |                             |                         |
| Capital lease obligation  Bonds payable, net of unamortized premium            | -  | -              | 80,301                      | 80,301                  |
| and discount   | 271,505,003  | _              | 73,528,497                  | 345,033,500             |
| Notes payable  | -  | -              | 2,711,144                   | 2,711,144               |
| Net pension liability  | 16,341,079   | -              | 641,165                     | 16,982,244              |
| Other long-term liabilities<br>Compensated absences                            | 75,790   | -              | 915,628<br>785,695          | 915,628<br>861,485      |
| Compensated absences   | 13,190   |                | 783,093                     | 801,483                 |
| Total noncurrent liabilities   | 287,921,872  |                | 78,662,430                  | 366,584,302             |
| Total liabilities  | 305,972,915  | 6,117,246      | 97,121,365                  | 409,211,526             |
| Deferred Inflows of Resources  |  |                |                             |                         |
| Deferred inflows from pensions   | 594,142  |                | 148,220                     | 742,362                 |
| Total deferred inflows of resources  | 594,142  |                | 148,220                     | 742,362                 |
|  |  |                |                             |                         |
| Net Position   |  |                |                             |                         |
| Net investment in capital assets   | 176,789,670  | 330,353,169    | 222,860,284                 | 730,003,123             |
| Restricted - expendable Restricted - nonexpendable                             | 6,130,591  | 10,193,369     | 14,013,917<br>3,781,510     | 30,337,877<br>3,781,510 |
| Unrestricted   | 11,100,985   | 37,411,930     | 70,406,774                  | 118,919,689             |
| Total net position   | 194,021,246  | 377,958,468    | 311,062,485                 | 883,042,199             |
| Total liabilities, deferred inflows of   |  |                |                             |                         |
| resources and net position   | \$ 500,588,303   | \$ 384,075,714 | \$ 408,332,070              | \$ 1,292,996,087        |

# Statement of Activities Discretely Presented Component Units Year Ended December 31, 2016

|  |  | Program Revenues                       |  |  | Net (Expense) Revenue and<br>Changes in Net Position |  |   |  |
|--|--|--|--|--|--|--|---|--|
| Functions/Programs   | Expenses                               | Charges for<br>Services                | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions | astewater<br>Utility                                 | National<br>Airport  | Other<br>Component<br>Units                                       | Total                                    |
| Governmental Activities Other component units  | \$ 25,792,786                          | \$ 427,866                             | \$ 3,117,594                             | \$ 9,754,740                           | \$<br>   | \$ -   | \$ (12,492,586)   | \$ (12,492,586)                          |
| Total governmental activities  | 25,792,786                             | 427,866                                | 3,117,594                                | 9,754,740                              | <br>   |  | (12,492,586)  | (12,492,586)                             |
| Business-type Activities Wastewater Utility Bill and Hillary Clinton National Airport Other component units                              | 49,156,456<br>34,601,031<br>82,304,479 | 53,470,585<br>32,873,009<br>47,211,923 | -<br>-<br>-                              | -<br>-<br>-                            | 4,314,129  | (1,728,022)  | (35,092,556)  | 4,314,129<br>(1,728,022)<br>(35,092,556) |
| Total business-type activities   | 166,061,966                            | 133,555,517                            |  |  | <br>4,314,129  | (1,728,022)  | (35,092,556)  | (32,506,449)                             |
| Total component units  | \$ 191,854,752                         | \$ 133,983,383                         | \$ 3,117,594                             | \$ 9,754,740                           | <br>4,314,129  | (1,728,022)  | (47,585,142)  | (44,999,035)                             |
| General revenues General property taxes Sales taxes Investment income Grants and contributions not restricted to specific programs Other |  |  |  | 149,846<br>1,679,766<br>148,069        | 305,752<br>13,547,358<br>4,321,473                   | 14,982,367<br>15,992,534<br>1,432,038<br>15,230,237<br>7,779,566 | 14,982,367<br>15,992,534<br>1,887,636<br>30,457,361<br>12,249,108 |  |
| Total general revenues and transfers   |  |  |  | <br>1,977,681                          | 18,174,583   | 55,416,742   | 75,569,006  |  |
| Change in Net Position   |  |  |  | 6,291,810                              | 16,446,561   | 7,831,600  | 30,569,971  |  |
| Net Position, Beginning of Year  |  |  |  | <br>187,729,436                        | 361,511,907  | 303,230,885  | 852,472,228   |  |
| Net Position, End of Year  |  |  |  | \$<br>194,021,246                      | \$ 377,958,468                                       | \$ 311,062,485   | \$ 883,042,199  |  |

See Notes to Financial Statements 35

#### Notes to Financial Statements Year Ended December 31, 2016

#### Note 1: Nature of Operations and Summary of Significant Accounting Policies

The City of Little Rock, Arkansas (the City), is a municipal corporation operating under the authority of Arkansas state statute. The City operates under a city manager form of government. Ten elected directors and the Mayor set policy and employ the City Manager. The accounting and reporting policies of the City conform to accounting principles generally accepted in the United States of America for state and local governments as defined by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting and reporting policies of the City.

#### Reporting Entity

The accompanying government-wide financial statements present the financial statements of the City and its component units. The component units are legally separate entities for which the City is considered to be financially accountable. Accountability is defined as the City's substantive appointment of the majority of the component unit's governing board. Furthermore, to be financially accountable, the City must be able to impose its will upon the component unit or there must be a possibility that the component unit may provide specific financial benefits to or impose specific financial burdens on the City. These component units are further distinguished between Blended Component Units, presented as part of the primary government, and Discretely Presented Component Units, presented separately.

The City's primary government consists of those funds or organizations that make up the legal entity for which it is financially responsible. Under these criteria, the following are included in the primary government reporting entity:

#### **Discretely Presented Component Units**

#### Major Component Units:

Little Rock Wastewater Utility (LRWWU) – The City Manager appoints the governing body of LRWWU with City Board approval. LRWWU receives no financial benefit from the City and provides water treatment services primarily to the citizens of Little Rock; however, the City has the power to impose its will on the LRWWU.

**Bill and Hillary Clinton National Airport** (Airport) – The Airport is controlled by a seven-member commission appointed by the City Manager with City Board approval. The City has the power to impose its will on the Airport. The Airport primarily serves the central Arkansas area.

There were no significant transactions between the major component units and the City or its other component units in 2016.

#### Notes to Financial Statements Year Ended December 31, 2016

#### Other Component Units:

Little Rock Advertising and Promotion Commission (Commission) – The governing body of the Commission is appointed by the Mayor of Little Rock subject to City Board approval. The City has the power to impose its will on the Commission. The Commission serves as the sales and advertising office for the City's convention and tourism industry and oversees the Little Rock Convention and Visitors Bureau.

Little Rock Port Authority (LRPA) – The governing board of the LRPA is appointed by the City Manager with City Board approval. The City has the power to impose its will on the LRPA. LRPA operates the Port of Little Rock, which includes railroad and riverport loading facilities and a foreign trade zone.

*Little Rock Ambulance Authority (LRAA)* – The LRAA, known publicly as Metropolitan Emergency Medical Services (MEMS), has a governing body of eight members, five of whom are appointed by the City Board. The City Board must also approve any rate changes for LRAA. LRAA provides emergency medical transportation services to the greater metropolitan area.

Central Arkansas Transit Authority (CATA) – CATA, which provides public transportation services to the greater metropolitan area, annually receives an operating subsidy from the City equal to 67% of the operating deficit. The City's contributions to CATA are vital to its operations. In addition, five of the 13 members of its Board of Directors are appointed by the City Board. Based on the level of financial dependency that CATA has on the City, the City has concluded that the nature and significance of this relationship warrant inclusion of CATA in the City's reporting entity as a discretely presented component unit.

Museum of Discovery (Museum) and Arkansas Arts Center (Arts Center) – The Museum and the Arts Center, serving the greater metropolitan area's cultural needs, receive significant operating subsidies from the City annually. The governing bodies of the Museum and the Arts Center are appointed with City Board approval. The City has the power to impose its will on both organizations. Additionally, the City owns the facility of the Arts Center. The Arts Center has a fiscal year end of June 30.

### Notes to Financial Statements Year Ended December 31, 2016

Central Arkansas Library System (CALS) – CALS, providing Central Arkansas with library services, receives financial benefit from the City in the form of tax revenue, levied by the City but collected by the Library, and other nonoperating subsidies. In addition, six of the nine members of its Board of Trustees are appointed by the City Board.

Oakland Fraternal Cemetery (Cemetery) – The governing board of the Cemetery is appointed by the City Board. The City has the power to impose its will on the Cemetery. Additionally, the City owns the land which is occupied by the Cemetery. The Cemetery operates the Perpetual Care Fund to invest monies to be used for the future operations and maintenance of the Cemetery. The governing body of the Perpetual Care Fund is composed of three trustees, all of which are appointed by the Cemetery Board.

Mt. Holly Cemetery (Mt. Holly) – The governing board of Mt. Holly is appointed by the City Board. The City has the power to impose its will on Mt. Holly. Additionally, the City owns the land which is occupied by Mt. Holly. Mt. Holly operates the Perpetual Care Fund to invest monies to be used for the future operations and maintenance of the Cemetery. The governing body of the Perpetual Care Fund is composed of three trustees, all of which are appointed by the Mt. Holly Board.

*Little Rock Workforce Investment Board (LRWIB)* – LRWIB is a non-profit organization created to provide job training. The sitting Mayor of the City of Little Rock serves as the chief executive officer and appoints the board members. The City has the power to impose its will on the Board. The LRWIB has a fiscal year end of June 30.

Complete financial statements of the individual component units, except for Mt. Holly Cemetery and Oakland Fraternal Cemetery which do not issue separate financial statements, can be obtained from their respective administrative offices.

#### **Administrative Offices**

Little Rock Wastewater Utility

221 East Capitol Avenue

Little Rock, Arkansas 72202

Arkansas Arts Center

Ninth and Commerce

Little Rock, Arkansas 72202

Little Rock Advertising and Promotion Commission
7 Statehouse Plaza
7500 Lindsey Road
Little Rock, Arkansas 72201
Little Rock, Arkansas 72206

Little Rock Ambulance Authority
Central Arkansas Transit Authority
1101 West 8th Street
901 North Maple

Little Rock, Arkansas 72201 North Little Rock, Arkansas 72114

Bill and Hillary Clinton National Airport

Central Arkansas Library System

1 Airport Drive

100 Rock Street

Little Rock, Arkansas 72202

Little Rock, Arkansas 72201

Museum of Discovery

Little Rock Workforce Investment Board
500 President Clinton Avenue, Suite 150

Little Rock, Arkansas 72201

Little Rock, Arkansas 72205-5209

#### Notes to Financial Statements Year Ended December 31, 2016

#### **Administrative Offices**

Oakland Fraternal Cemetery 2101 Barber Street Little Rock, Arkansas 72206 Mount Holly Cemetery
1 Sunset Drive
Little Rock, Arkansas, 72206

#### Government-wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements as follows:

#### **Government-wide Financial Statements**

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component units. Fiduciary activities are excluded from the government-wide statements because they cannot be used to support the City's own programs. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity are offset by program revenues. Direct expenses are those that are clearly associated with a specific function or identifiable activity. Expenses that cannot be specifically identified to a particular function are charged to funds based on time spent for that function and are included in the functional categories. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or identifiable activity and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program or identifiable activity.

#### **Fund Financial Statements**

The fund financial statements provide information about the City's funds, including its fiduciary funds. Separate statements for each fund type-governmental, proprietary and fiduciary-are presented. The emphasis of fund financial statements is on major governmental and major enterprise funds, each displayed in a separate column. All other governmental and enterprise funds are aggregated and reported as nonmajor funds.

### Notes to Financial Statements Year Ended December 31, 2016

The City reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Sales Tax Capital Improvements Fund (capital projects fund), designated as a major fund, accounts for the capital expenditures that are derived from the 3/8 cent capital sales tax dollars.

The 2013 Capital Improvements Fund (debt service fund) accounts for the accumulation of resources for the payment of principal and interest on the 2013 limited tax general obligation debt of the City.

The 2013 Capital Improvements Fund (capital projects fund) accounts for the proceeds of the 2013 Limited Tax General Obligation Capital Improvement Bonds issued to finance various capital improvements for the City.

The *Street Fund, designated as a major fund,* accounts for gasoline and road taxes received from state and county levies. Revenues are expended for maintenance and repair of streets and sidewalks.

The City reports the following major enterprise funds:

The Waste Disposal Revenue Fund, accounts for the activities of the City's waste disposal operations.

The River Market Garage Fund accounts for the operations of the City's two downtown parking garages.

*Special Revenue Funds* – The special revenue funds, which include federal grants, are used to account for the proceeds of specific revenue sources, other than expendable trusts or major capital projects, which are legally restricted to expenditures for specified purposes.

*Debt Service Funds* – The debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

Capital Projects Funds – The capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by enterprise funds.

*Internal Service Fund* – The internal service fund is used to account for centralized services provided to City departments on a cost-reimbursement basis. The City's internal service fund is the Fleet Service Fund.

Enterprise Fund – The non-major enterprise fund is used to account for vehicle storage whose operations are financed primarily or partially through user charges.

*Trust Funds* – Accounts for assets held in trust for the Police Pension, Firemen's Pension and Relief Fund, Nonuniformed Employees' Defined Contribution Plan, Nonuniformed Employees' Defined Benefit Pension Plan, 2014 Defined Benefit Plan, the 401(a) Money Purchase and Trust Retirement

### Notes to Financial Statements Year Ended December 31, 2016

Fund and the Health Management Trust Fund. Plan trustees must act in accordance with the specific purposes and terms of these retirement plans.

Agency Fund – Accounts for monies collected and held by the courts until they are disbursed to various governmental agencies.

#### Measurement Focus and Basis of Accounting

#### Government-wide, Proprietary and Fiduciary Funds

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. The agency fund has no measurement focus but utilizes the accrual basis of accounting for reporting its assets and liabilities.

Operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the principal ongoing operations of the fund. All revenues and expenses not meeting this definition are reported as nonoperating items.

Nonexchange transactions, in which the City receives (or gives) value without directly giving (or receiving) equal value in exchange, include taxes; fines and forfeitures; grants, entitlements and similar items; and donations. Recognition standards are based on the characteristics and classes of nonexchange transactions. Franchise taxes, other taxes, and fines and forfeitures are recognized as revenues, net of estimated refunds and uncollectible amounts, in the accounting period when an enforceable legal claim to the assets arises and the use of resources is required or is first permitted. Grants, entitlements and donations are recognized as revenues, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met. Amounts received before all eligibility requirements have been met are reported as unearned revenues. Grants and similar aid to other organizations are recognized as expenses as soon as recipients have met all eligibility requirements. Amounts paid before all eligibility requirements have been met are reported as prepaid items.

#### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and liabilities are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in available spendable resources. General capital asset acquisitions are reported as expenditures and proceeds of general long-term debt are reported as other financing sources. Under the modified accrual basis of accounting, revenues are recognized when both measurable and available. The City considers revenues reported in the governmental funds to be available if they are collectible within 60 days after year-end. Principal revenue sources considered susceptible to accrual include taxes, federal funds, local funds and investment earnings. Other revenues are considered to be measurable and available only when cash is received by the City. Expenditures are recorded when the related fund liability is incurred, except for principal and

### Notes to Financial Statements Year Ended December 31, 2016

interest on general long-term debt, claims and judgments, compensated absences and obligations for workers' compensation, which are recognized as expenditures when payment is due. Pension expenditures are recognized when contributed to a plan or when expected to be liquidated with expendable available financial resources.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

#### Cash and Cash Equivalents

Cash and cash equivalents include demand deposits, cash on hand, certificates of deposit and short-term instruments with original maturities at purchase of 90 days or less. The City uses a pooled cash account for operating purposes in which all funds, except the pension trust and agency funds, have an interest.

#### Investments and Investment Income

All investments in the City's Pension and Other Employee Benefit Trust Funds are carried at fair value. For all other funds, investments in U.S. Treasury, agency and instrumentality obligations with a remaining maturity of one year or less at time of acquisition and in nonnegotiable certificates of deposit are carried at amortized cost. All other investments are carried at fair value. Fair value is determined using quoted market prices for all investments other than collateralized mortgage obligations and alternative investments. Fair value of collateralized mortgage obligations is estimated using a published pricing service. Alternative investments are measured using the net asset value per share of the investee or the investee's proportionate share of capital accounts.

Investment income includes dividend and interest income and the net change for the year in the fair value of investments. Investment income is credited to the fund from which the investments were made, except where required otherwise by bond indentures or City policy.

#### Inventories

Inventories consist of supplies, which are valued at cost, and merchandise and renovated housing available-for-sale (funded by grant programs) valued at the lower of average cost or market value. The costs of governmental fund type inventories are recorded as expenditures when purchased/constructed.

### Notes to Financial Statements Year Ended December 31, 2016

#### Prepaid Items

Prepaid items in governmental funds are accounted for under the consumption method.

#### Capital Assets

Capital assets, which include infrastructure, are reported in the government-wide financial statements and the fund financial statements for proprietary funds. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Capital assets are defined as assets with an initial value or cost greater than or equal to \$5,000 and an estimated useful life of greater than one year. Exceptions are for infrastructure assets which are defined as having a constructed cost greater than \$250,000.

Capital assets are depreciated using the straight-line method over their estimated useful lives ranging from 15–50 years for infrastructure, 10–75 years for buildings and 3–25 years for land improvements, vehicles and equipment.

Depreciation expense is charged directly to the department/function based on the department that utilizes the related asset.

#### Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the columns for governmental activities, business-type activities and component units. These amounts are also reported as liabilities in the fund financial statements for proprietary funds. Debt premiums, discounts and deferred losses on refundings are generally deferred and amortized using the effective interest rate method. Long-term debt is reported net of the applicable debt premium or discount.

In the fund financial statements, governmental fund types recognize debt premiums, during the current period. The face amount of the debt issued and premiums received are reported as other financing sources. Issuance costs, whether or not withheld from the actual proceeds received, are reported as debt service expenditures.

#### Compensated Absences

City employees earn sick pay and vacation leave benefits on the basis of length of service time. Subject to certain restrictions, City employees are compensated (historically from the fund which the employee is assigned) for unused sick and vacation time upon leaving the City's employment. All sick pay and vacation leave is accrued when incurred in the government-wide and proprietary fund financial statements. In governmental funds, a liability for these amounts is reported only as payments come due each period upon the occurrence of relevant events such as employee resignations and retirements. For governmental activities, the liability for compensated absences is generally liquidated from the general fund.

### Notes to Financial Statements Year Ended December 31, 2016

#### Unearned Revenue

Unearned revenue consists mainly of business licenses received in advance.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's defined benefit pension plans (the Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The City has a deferred outflow for a bond refunding, which is the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred or amortized to interest expense over the shorter of the life of the refunded and new debt. In addition the city has deferred outflows related to pensions, consisting of the amount of contributions made to the pension plans after the measurement date, the difference in investment experience between actual earnings and projected earnings on pension plan investments, the difference in assumption changes and the difference in expected and actual experience. Deferred outflows related to contributions made after the measurement date will be recognized as a reduction of net pension liability in the following year ended December 31, 2017. The remaining amounts will be amortized to pension expense over future periods as shown within *Note* 6.

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The City's deferred inflows include unavailable property taxes in the governmental funds. The City also has deferred inflows related to pensions. This consists of the difference between the expected and actual experience related to the pension plans as well as the difference in assumption changes. These amounts are amortized over future periods to pension expense as shown within *Note* 6.

#### Net Position/Fund Balance

Net position of the government-wide financial statements and proprietary funds of the City are classified in four components. Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets. Restricted expendable net position are noncapital assets that must be used for a particular purpose as specified by creditors, grantors or donors external to the City, including amounts deposited with trustees as required by bond indentures, reduced by the outstanding balances of any related borrowings. Restricted nonexpendable net position are noncapital assets that are required to be maintained in perpetuity as specified by parties external to the City, such as permanent endowments. Unrestricted net position is remaining assets

### Notes to Financial Statements Year Ended December 31, 2016

and deferred outflows of resources less remaining liabilities and deferred inflows of resources that do not meet the definition of net investment in capital assets, restricted expendable or restricted nonexpendable.

When both restricted and unrestricted resources are available for use, generally it is the City's policy to use restricted resources first. For projects funded by tax-exempt debt proceeds and other sources, the debt proceeds are used first.

The fund balances for the City's governmental funds are displayed in five components:

Nonspendable – Nonspendable fund balances are not in a spendable form or are required to be maintained intact.

*Restricted* – Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.

Committed – Committed fund balances may be used only for the specific purposes determined by ordinance of the Board of Directors. Commitments may be changed or lifted only by issuance of an ordinance by the Board of Directors.

Assigned – Assigned fund balances are intended to be used by the City for specific purposes as determined by the City Manager or the Board of Directors. The City Manager is allowed to assign funds up to \$49,999. Any assignment of \$50,000 or more must be approved by the Board of Directors through a resolution. In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications.

The City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City applies committed amounts first, followed by assigned amounts, and then unassigned amounts when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### Stabilization Arrangement

The City has a general fund reserve which was established by the City's financial policy. The general fund goal is to set aside \$10 million or ten (10) percent of budgeted general fund revenues, whichever is greater, into a restricted reserve fund, absent express action of the Board. The restricted reserve shall be maintained at that level thereafter. The monies in the reserve fund are readily available for appropriation or expenditure, but are used if there is a need to do so because of some extraordinary circumstance not foreseen during the year. Funds can be used, at the Board's discretion, to meet a unique opportunity for the overall well-being of the City unforeseen during the regular budget process, to continue to operate budgeted City services at the level set forth in the annual budget after a catastrophic event or some unforeseen economic downturn that could not be reasonably predicted during the annual budget process, or to meet some legal obligation imposed

## Notes to Financial Statements Year Ended December 31, 2016

upon the City as a result of administrative or legal action not reasonably anticipated during the annual budget process. As of December 31, 2016, the Board's established amount of the reserve is \$10,000,000, which is included in unassigned fund balance of the General Fund.

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General and Street Funds. All annual appropriations lapse at year end.

#### Pension Plan Descriptions

The City participates in seven defined benefit pension plans; which are comprised of three single-employer defined benefit pension plans, three cost-sharing multiple employer defined benefit pension plans and one agent-multiple employer defined benefit pension plan, each of which are described and illustrated in detail in *Note* 6.

#### Adoption of Accounting Principles

#### GASB Statement No. 72 - Fair Value Measurement and Application

Effective January 1, 2016, the City implemented GASB Statement 72, Fair Value Measurement and Application. The statement enhances comparability of financial statements among governments by requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and accepted valuation techniques. The Statement also enhances fair value application guidance and related disclosures in order to provide information to financial statement users about the impact of fair value measurements on government's financial position.

Implementation of GASB 72 has resulted in more expanded disclosures as they relate to investments held by the City, however, the Statement had no impact on any amounts reported by the City within any of the basic financial statements as listed in the table of contents.

#### GASB Statement No. 77 - Tax Abatement Disclosures

Effective January 1, 2016, the City implemented GASB Statement 77, *Tax Abatement Disclosures*. This statement includes the disclosure of additional information allowing financial statement users to be better equipped to understand how tax abatements affect a government's future ability to raise resources and meet its financial obligations and understand the impact that those abatements have on the government's financial position and economic condition.

Implementation of GASB 77 resulted in additional footnote disclosures related to tax abatements offered by the City. However, the Statement had no impact on any amounts reported by the City within any of the basic financial statements as listed in the table of contents.

## Notes to Financial Statements Year Ended December 31, 2016

#### Future Adoption of Accounting Pronouncements

The GASB has issued the following potentially significant statements which the city has not yet adopted and which require adoption subsequent to December 31, 2016:

|               |  | Adoption<br>Required |
|---------------|--|----------------------|
| Statement No. |  | in Fiscal Year       |
| 74            | Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans      | 2017                 |
| 75            | Accounting and Financial Reporting for Postmeployment Benefits Other Than Pensions | 2018                 |
| 82            | Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73        | 2017                 |
| 83            | Certain Asset Retirement Obligations   | 2019                 |
| 84            | Fiduciary Activities   | 2019                 |
| 87            | Leases   | 2020                 |

The impact of these standards on the City's net position has not been determined.

#### Note 2: Deposits and Investments

#### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

City statute requires that deposits in financial institutions be collateralized with federal depository insurance and bonds or other interest-bearing securities of the United States, the State of Arkansas, Arkansas political subdivisions or agencies or instrumentalities of these entities at 104%. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

State statutes require all time and demand deposits to be fully insured or collateralized. Accounts with under \$250,000 balance of either an interest bearing account or non-interest bearing account are covered by FDIC deposit insurance. The total cash held in demand deposits has been fully collaterized and meets statutes' requirements. At December 31, 2016, none of the City's primary government bank balances were exposed to custodial credit risk. Of the City's component units combined bank balances, \$2,051,000 were uninsured and uncollateralized.

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## Notes to Financial Statements Year Ended December 31, 2016

#### Investments

The investment policy of the City is governed by State statute and a Council adopted City Investment Policy. Major controls stipulated in the Investment Policy include: depository limitations require Federal Deposit Insurance Corporation ("FDIC") insurance or full 100 percent collateralization; depositories are limited to Texas banking institutions; all collateral for repurchase agreements and deposits held by independent third party trustees; all settlement is delivery versus payment; all authorized investments are defined; and diversification guidelines are set as are maximum maturity and maximum weighted average maturity.

Arkansas statutes authorize the City to invest in direct obligations of the U.S. government; obligations on which the principal and interest are fully guaranteed, or are fully secured, insured or covered by commitments or agreements to purchase by the U.S. government; obligations of agencies and instrumentalities created by act of the United States Congress and authorized thereby to issue securities or evidence of indebtedness, regardless of guarantee of repayment by the U.S. government; obligations of political subdivisions of the United States; certain obligations issued by the State Board of Education; short-term warrants of political subdivisions of the State of Arkansas and municipalities; the sale of federal funds with a maturity of not more than one business day; demand, savings or time deposits fully insured by a federal deposit insurance agency; repurchase agreements that are fully insured by obligations of the U.S. government, any U.S. State or any political subdivision thereof; securities of, or other interest in, any open-end type investment company or investment trust registered under the *Investment Company Act of 1940*, and which is considered a money market fund, provided that the portfolio is limited principally to U.S. government obligations and the investment company or trust takes delivery of collateral either directly or through an authorized custodian; and bank certificates of deposit.

Arkansas statutes also authorize the City to invest no more than 20% of its capital base in corporate debt obligations; revenue bond issues of any state, municipality or political subdivision; industrial development bonds for corporate obligors issued through any state or political subdivision; securities or interest in an open-end or close-end management type investment company or trust registered under the *Investment Company Act of 1940* with certain limitations; securities or interest issued, assumed, or guaranteed by certain international banks; and uninsured demand, savings or time deposits or accounts of any depository institution chartered by the United States, any U.S. state, or District of Columbia. The pension and other employee benefit trust funds are authorized to also invest in common stocks, investment grade corporate bonds and other appropriate securities.

## Notes to Financial Statements Year Ended December 31, 2016

At December 31, 2016, the City had the following investments and maturities:

|                           |                |        |           | Maturitie        | s in Years |     |    |        |
|---------------------------|----------------|--------|-----------|------------------|------------|-----|----|--------|
|                           |                | L      | .ess      |                  |            |     |    | More   |
| Туре                      | Fair Value     | th     | an 1      | 1–5              | 6-         | -10 | tł | han 10 |
| U.S. Treasury obligations | \$ 3,001,532   | \$ 3   | 3,001,532 | \$<br>-          | \$         | -   | \$ |        |
| U.S. agencies obligations | 88,410,980     | 19     | 9,085,249 | 69,325,731       |            |     |    |        |
| Corporate bonds           | 15,417,494     | 1.5    | 5,417,494 | -                |            | -   |    |        |
| Municipal bond            | 4,070,603      | 4      | 4,070,603 |                  |            |     |    |        |
| Alternative investments   | 8,551,540      | 8      | 8,551,540 | -                |            | -   |    |        |
| Bond mutual funds         | 29,605,371     | 29     | 9,605,371 | -                |            | -   |    |        |
| Certificate of deposit    | 200,006        |        | 200,006   |                  |            |     |    |        |
| Money market mutual funds | 44,805,853     | 4      | 4,805,853 | <br>-            |            |     |    |        |
|                           | 194,063,379    | \$ 124 | 4,737,648 | \$<br>69,325,731 | \$         |     | \$ |        |
| Stock mutual funds        | 30,760,514     |        |           |                  |            |     |    |        |
| Corporate stocks          | 45,973,201     |        |           |                  |            |     |    |        |
|                           | \$ 270,797,094 |        |           |                  |            |     |    |        |

|   |    |                         | Co | mponent Unit           | 8  | B.B 4 '4' -         | - ! ¥ |                     |    |                 |  |
|---|----|-------------------------|----|------------------------|----|---------------------|-------|---------------------|----|-----------------|--|
| Type  | F  | air Value               |    | Less than 1 1–5        |    | ss                  |       | es in Years<br>6–10 |    | More<br>than 10 |  |
| U.S. Treasury obligations U.S. agencies obligations | \$ | 8,302,907<br>7,218,646  | \$ | 8,182,356<br>142,771   | \$ | 66,454<br>7,075,875 | \$    | 54,097              | \$ |                 |  |
| Corporate bonds                                     |    | 2,288,066               |    | 819,237                |    | 628,100             |       | 645,105             |    | 195,62          |  |
| Money market mutual funds<br>Municipal bonds        |    | 5,211,427<br>1,364,505  |    | 5,211,427<br>1,066,662 |    | -                   |       | -                   |    | 297,84          |  |
| Certificate of deposit                              |    | 9,501,140               |    | 5,433,748              |    | 3,972,823           |       | 94,569              |    |                 |  |
|   |    | 33,886,691              | \$ | 20,856,201             | \$ | 11,743,252          | \$    | 793,771             | \$ | 493,46          |  |
| Stock mutual funds                                  |    | 20,568,541              |    |                        |    |                     |       |                     |    |                 |  |
| Corporate stocks                                    | •  | 3,280,029<br>57,735,261 |    |                        |    |                     |       |                     |    |                 |  |

In accordance with GASB Statement No. 72, "Fair Value Measurement and Application," the City records investments at fair value. However, for participating interest-earning investments contracts with maturities of one year or less at time of purchase, the City reports these investments at amortized cost.

Interest Rate Risk – The City's policy does not limit the maturity of any single debt security. The City employs a maturity-spacing strategy regarding its investment portfolio. This includes a balanced or laddered maturity strategy with equal spacing of maturities held. The rationale for an equal maturity strategy is to provide the portfolio with some reinvestment risk protection, spreading reinvestment out over the full interest rate cycle. That is, there will be a relatively continuous cash flow over time from maturity laddering and these funds can be reinvested at the then current rates. The effects of overall interest rate change will tend to be averaged, and the extremes of return and risk will be truncated.

## Notes to Financial Statements Year Ended December 31, 2016

Credit Risk – Credit risk is the risk that the issuer or other counterparty will not fulfill its obligations. It is the City's policy, excluding fiduciary funds, to invest almost exclusively in government-issued treasuries and agencies. At December 31, 2016, the City's and its component units' investments not directly guaranteed by the U.S. government were rated as follows:

| Investment Type           | Rating Agency | Rating                             |
|---------------------------|---------------|------------------------------------|
| Money Market Mutual Funds | S&P/Moody's   | AAA/Aaa                            |
| U.S. Agency Obligations   | S&P/Moody's   | AA+/Aaa                            |
| U.S. Treasuries           | S&P/Moody's   | Aaa/AA+                            |
| Municipal Bonds           | S&P/Moody's   | A3 to Aa2/A3 to Aa2                |
| Corporate Bonds           | S&P/Moody's   | Baa3 to AA+/B <sub>3</sub> to Aaa+ |

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Investments are exposed to custodial credit risk if they are uninsured, are not registered in the City's name, and are held by either the counterparty to the investment purchase or are held by the counterparty's trust department or agent but not held in the City's name. None of the City's investments owned at December 31, 2016, were subject to custodial credit risk.

Concentration of Credit Risk – The City places no limit on the amount that may be invested in any one issuer. A fund generally may invest no more than 10% of its total assets in the purchase of a single security.

Pension trust funds had the following investments that exceeded five percent of net position:

*Firemen's Pension and Relief Fund* – Blackrock Core Bond Fund Class I, JP Morgan Mid Cap Value Fund Class A, Metropolitan West Total Return Bond Fund Class I

**Police Pension** – Capital Point Partners, L.P.

Nonuniformed Employees' Defined Contribution Plan – CDARS bearing 0.58% interest with a maturity date of 1/26/2017, iShares Russell 1000 Value ETF, iShares Russell Mid-Cap Growth EFT, T Rowe Price International Discovery, Federated Strategic Value Dividend Fd A, RREEF America REIT II INC

**401**(a) **Money Purchase and Trust Retirement Fund** – VT Vantagepoint MP Long Term Growth, VT PLUS Fund, WF VT Disc 2 Mid-Cap Stock

*Nonuniformed Employees' Defined Benefit Pension Plan* – T Rowe Price International Discovery Fund, RREEF America REIT II, Federated Strategic Value A

**2014** Nonuniformed Employees' Defined Benefit Pension Plan – Vanguard Intermediate Term Corporate Bond ETF

**Fair Value of Assets** – Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

## Notes to Financial Statements Year Ended December 31, 2016

Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

| Level 1 | Quoted prices in active markets for identical assets or liabilities             |
|---------|---|
| Level 2 | Observable inputs other than Level 1 prices, such as quoted prices for          |
|         | similar assets or liabilities; quoted prices in markets that are not active; or |
|         | other inputs that are observable or can be corroborated by observable           |
|         | market data for substantially the full term of the assets or liabilities        |
| Level 3 | Unobservable inputs supported by little or no market activity and are           |
|         | significant to the fair value of the assets or liabilities                      |

#### **Recurring Measurements**

The following table presents the fair value measurements of assets recognized in the accompanying financial statements measured at fair value on a recurring basis and the level within the fair hierarchy in which the fair value measurements fall at December 31, 2016:

#### **Primary Government**

|                                       | Fair Value    | Quo | oted Prices in Active Markets<br>for Identical Assets<br>(Level 1) | Significant<br>Other<br>Observable<br>Inputs<br>(Level 2) | Significant<br>Unobservable<br>Inputs<br>(Level 3) |
|---------------------------------------|---------------|-----|--|---|--|
| December 31, 2016                     |               |     |  |   |  |
| Alternative Investments               | \$ 7,946,370  | \$  | 2,147,671  | \$ 5,798,699  |  |
| U.S. Treasury obligations             | 3,001,533     |     | -  | 3,001,533   | -  |
| U.S. agencies obligations             | 88,410,980    |     | 3,424,547  | 84,986,433  | -  |
| Corporate bonds                       | 15,417,494    |     | 15,417,494   | -   | -  |
| Bond Mutual Funds                     | 29,605,371    |     | 29,605,371   | -   | -  |
| Mutual Funds                          | 34,747,210    |     | 34,747,210   | -   | -  |
| Money Market Mutual Funds             | 44,805,853    |     | 4,153,679  | 40,652,173  | -  |
| Corporate stocks                      | 41,986,505    |     | 41,986,505   | -   | -  |
| Negotiable Certificates of Deposit    | 200,006       |     | -  | 200,006   | -  |
| Municipal Bonds                       | 4,070,603     |     | -  | 4,070,603   |  |
| Total investments by fair value level | \$270,191,924 | \$  | 131,482,477  | \$138,709,446   | \$ -   |

#### Investments measured at the net asset value (NAV)

Alternative fund \$ 605,170

Total Investments \$270,797,094

## Notes to Financial Statements Year Ended December 31, 2016

#### **Component Units**

|                                       | Fair Value    | Quo | oted Prices in Active Markets<br>for Identical Assets<br>(Level 1) | Significant<br>Other<br>Observable<br>Inputs<br>(Level 2) | Significan<br>Unobserval<br>Inputs<br>(Level 3) | ble |
|---------------------------------------|---------------|-----|--|---|---|-----|
| December 31, 2016                     |               |     |  |   |   |     |
| Alternative Investments               | \$ -          | \$  | -  | \$ -  | \$  | -   |
| U.S. Treasury obligations             | 8,302,907     |     | 8,302,907  | -   |   | -   |
| U.S. agencies obligations             | 7,218,646     |     | -  | 7,218,646   |   | -   |
| Corporate bonds                       | 2,288,066     |     | -  | 2,288,066   |   | -   |
| Bond Mutual Funds                     | -             |     | -  | -   |   | -   |
| Mutual Funds                          | 20,568,541    |     | 20,568,541   | -   |   | -   |
| Money Market Mutual Funds             | 5,211,427     |     | 5,211,427  | -   |   | -   |
| Corporate stocks                      | 3,280,029     |     | 3,280,029  | -   |   | -   |
| Negotiable Certificates of Deposit    | 9,501,140     |     | -  | 9,501,140   |   | -   |
| Municipal Bonds                       | 1,364,505     |     | -  | 1,364,505   |   |     |
| Total investments by fair value level | \$ 57,735,261 | \$  | 37,362,904   | \$ 20,372,357   | \$  |     |

Investments measured at the net asset value  $(NAV)\,$ 

None

#### **Investments**

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy.

## Notes to Financial Statements Year Ended December 31, 2016

### Summary of Carrying Values

The carrying values of deposits and investments shown above are included in the statements of net position as follows:

|   | Primary        | Component      |
|---|----------------|----------------|
|   | Government     | Units          |
| Carrying value  |                |                |
| Deposits  | \$ 19,288,133  | \$ 93,293,144  |
| Investments   | 270,797,094    | 57,735,261     |
|   | \$ 290,085,227 | \$ 151,028,405 |
| Included in the following statements of net position captions |                |                |
| Current Assets  |                |                |
| Cash and cash equivalents                                     | \$ 15,454,721  | \$ 77,618,163  |
| Short-term investments  | 49,081,845     | 28,611,009     |
| Noncurrent Assets   |                |                |
| Restricted cash and investments                               | 84,751,441     | 44,799,233     |
| Cash and investments – fiduciary funds                        | 140,797,220    |                |
|   | \$ 290,085,227 | \$ 151,028,405 |

## Notes to Financial Statements Year Ended December 31, 2016

## Note 3: Capital Assets

A summary of changes in capital assets for the year ended December 31, 2016, is presented below:

|  | Balance<br>December 31, |                  |               |                  | Balance<br>December 31, |
|--|-------------------------|------------------|---------------|------------------|-------------------------|
| Governmental Activities                | 2015                    | Increases        | Decreases     | Transfers        | 2016                    |
| Capital Assets, nondepreciable         |                         |                  |               |                  |                         |
| Land                                   | \$<br>180,995,171       | \$<br>2,606,097  | \$<br>-       | \$<br>-          | \$<br>183,601,268       |
| Construction in progress               | 21,877,058              | <br>15,806,346   |               | <br>(19,312,294) | 18,371,110              |
| Total capital assets, nondepreciable   | <br>202,872,229         | <br>18,412,443   | <br>          | <br>(19,312,294) | 201,972,378             |
| Capital Assets, depreciable            |                         |                  |               |                  |                         |
| Land improvements                      | 19,909,012              | 715,733          | -             | -                | 20,624,745              |
| Infrastructure                         | 751,873,940             | 884,678          | -             | 18,850,533       | 771,609,151             |
| Buildings                              | 111,401,459             | 9,215,424        | -             | 461,761          | 121,078,644             |
| Vehicles                               | 50,763,089              | 3,660,941        | 1,998,101     | -                | 52,425,929              |
| Equipment                              | <br>56,126,895          | <br>3,415,560    | <br>468,994   | <br>             | <br>59,073,461          |
| Total capital assets, depreciable      | <br>990,074,395         | 17,892,336       | <br>2,467,095 | <br>19,312,294   | 1,024,811,930           |
| Less accumulated depreciation          |                         |                  |               |                  |                         |
| Land improvements                      | 7,255,884               | 1,292,834        | -             | -                | 8,548,718               |
| Infrastructure                         | 460,883,485             | 16,114,656       | -             | -                | 476,998,141             |
| Buildings                              | 35,452,883              | 2,778,792        | -             | -                | 38,231,675              |
| Vehicles                               | 36,092,336              | 4,339,090        | 1,432,808     | -                | 38,998,618              |
| Equipment                              | <br>37,832,941          | <br>4,808,030    | <br>379,894   | <br>-            | <br>42,261,077          |
| Total accumulated depreciation         | 577,517,529             | 29,333,402       | 1,812,702     |                  | 605,038,229             |
| Total capital assets, depreciable, net | 412,556,866             | <br>(11,441,066) | <br>654,393   | <br>19,312,294   | <br>419,773,701         |
| Total governmental activities, net     | \$<br>615,429,095       | \$<br>6,971,377  | \$<br>654,393 | \$<br>-          | \$<br>621,746,079       |

## Notes to Financial Statements Year Ended December 31, 2016

|  | Balance<br>December 31, |              |                 |           | Balance<br>December 31, |
|--|-------------------------|--------------|-----------------|-----------|-------------------------|
| Business-Type Activities                 | 2015                    | Increases    | Decreases       | Transfers | 2016                    |
| Capital Assets, nondepreciable           |                         |              |                 |           |                         |
| Land                                     | \$ 2,637,147            | \$ -         | \$ - 5          | -         | \$ 2,637,147            |
| Construction in progress                 | 137,732                 | 138,859      | . <del></del> _ | (276,591) | <u> </u>                |
| Total capital assets, nondepreciable     | 2,774,879               | 138,859      | ·               | (276,591) | 2,637,147               |
| Capital Assets, depreciable              |                         |              |                 |           |                         |
| Landfills, Cells 1, 2,3,4 and 5 and land |                         |              |                 |           |                         |
| improvements                             | 17,650,319              | -            | -               | -         | 17,650,319              |
| Buildings                                | 21,540,334              | -            | -               | -         | 21,540,334              |
| Vehicles                                 | 13,290,179              | 2,852,974    | 742,753         | 276,591   | 15,676,991              |
| Equipment                                | 3,364,093               | 388,041      | 237,537         | -         | 3,514,597               |
| Total capital assets, depreciable        | 55,844,925              | 3,241,015    | 980,290         | 276,591   | 58,382,241              |
| Less accumulated depreciation            |                         |              |                 |           |                         |
| Landfills, Cells 1, 2 and 4 and land     |                         |              |                 |           |                         |
| improvements                             | 14,559,724              | 763,575      | -               | -         | 15,323,299              |
| Buildings                                | 6,105,363               | 339,178      | -               | -         | 6,444,541               |
| Vehicles                                 | 12,171,050              | 888,503      | 665,433         | -         | 12,394,120              |
| Equipment                                | 2,502,258               | 354,800      | 126,766         | -         | 2,730,292               |
| Total accumulated depreciation           | 35,338,395              | 2,346,056    | 792,199         | -         | 36,892,252              |
| Total capital assets, depreciable, net   | 20,506,530              | 894,959      | 188,091         | 276,591   | 21,489,989              |
| Total business-type activities, net      | \$ 23,281,409           | \$ 1,033,818 | \$ 188,091      | -         | \$ 24,127,136           |

## Notes to Financial Statements Year Ended December 31, 2016

|  | ı  | Balance<br>December 31, |        |            |    |            |    |              |    | Balance<br>December 31, |  |           |           |  |      |  |
|--|----|-------------------------|--------|------------|----|------------|----|--------------|----|-------------------------|--|-----------|-----------|--|------|--|
| Component Units                        |    | 2015                    |        | Increases  |    | Increases  |    | Increases    |    | Increases               |  | Decreases | Transfers |  | 2016 |  |
| Capital Assets, nondepreciable         |    |                         |        |            |    |            |    |              |    |                         |  |           |           |  |      |  |
| Land                                   | \$ | 86,267,311              | \$     | 3,268,094  | \$ | 82.067     | \$ | 1,162,100    | \$ | 90,615,438              |  |           |           |  |      |  |
| Construction in progress               | Ψ  | 115,196,863             | Ψ<br>— | 96,006,975 | Ψ  | 30,968,420 |    | (16,106,099) | Ψ  | 164,129,319             |  |           |           |  |      |  |
| Total capital assets, nondepreciable   |    | 201,464,174             |        | 99,275,069 |    | 31,050,487 |    | (14,943,999) |    | 254,744,757             |  |           |           |  |      |  |
| Capital Assets, depreciable            |    |                         |        |            |    |            |    |              |    |                         |  |           |           |  |      |  |
| Buildings, improvements and facilities |    | 1,105,253,342           |        | 36,528,544 |    | 2,882,379  |    | 14,655,457   |    | 1,153,554,964           |  |           |           |  |      |  |
| Vehicles                               |    | 50,452,545              |        | 2,406,974  |    | 89,384     |    | -            |    | 52,770,135              |  |           |           |  |      |  |
| Equipment                              |    | 140,255,281             |        | 14,326,368 |    | 8,347,648  |    | 288,542      |    | 146,522,543             |  |           |           |  |      |  |
| Books and audio visual material        |    | 22,997,074              |        | 1,520,177  |    |            |    |              |    | 24,517,251              |  |           |           |  |      |  |
| Total capital assets, depreciable      |    | 1,318,958,242           |        | 54,782,063 |    | 11,319,411 |    | 14,943,999   |    | 1,377,364,893           |  |           |           |  |      |  |
| Less accumulated depreciation          |    | 505,477,128             |        | 55,607,864 |    | 11,161,967 |    | <u>-</u>     |    | 549,923,025             |  |           |           |  |      |  |
| Total capital assets, depreciable, net |    | 813,481,114             |        | (825,801)  |    | 157,444    |    | 14,943,999   |    | 827,441,868             |  |           |           |  |      |  |
| Total component units, net             | \$ | 1,014,945,288           | \$     | 98,449,268 | \$ | 31,207,931 | \$ |              | \$ | 1,082,186,625           |  |           |           |  |      |  |

## Notes to Financial Statements Year Ended December 31, 2016

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental Activities                               |                  |
|---|------------------|
| General government                                    |                  |
| City manager  | \$<br>251,754    |
| District court – first division (criminal)            | 16,305           |
| Finance   | 148,970          |
| Human resources                                       | 276              |
| Information technology                                | 764,488          |
| Planning and development                              | 42,736           |
| Fleet services  | <br>217,270      |
| Total general government                              | 1,441,799        |
| Public works  | 16,989,212       |
| Parks and recreation services                         | 2,435,035        |
| River Market  | 101,069          |
| Golf  | 44,367           |
| Jim Dailey Fitness                                    | 108,265          |
| Zoo   | 771,304          |
| Fire  | 2,657,045        |
| Police  | 4,412,896        |
| Housing and neighborhood programs                     | <br>372,410      |
| Total depreciation expense – governmental activities  | <br>29,333,402   |
| Business-Type Activities                              |                  |
| Waste disposal  | 2,055,756        |
| Second and Main parking                               | 264,505          |
| Vehicle storage                                       | <br>25,795       |
| Total depreciation expense – business-type activities | <br>2,346,056    |
| Total depreciation expense – primary government       | \$<br>31,679,458 |

## Notes to Financial Statements Year Ended December 31, 2016

## Note 4: Long-term Liabilities

Changes in long-term liabilities for the year ended December 31, 2016, were as follows:

|  | D  | Balance<br>ecember 31,<br>2015 |    |            |    |                      | D  | Balance<br>December 31, | Am | ounts Due in |
|--|----|--------------------------------|----|------------|----|----------------------|----|-------------------------|----|--------------|
| Governmental Activities                  | (  | as restated)                   |    | Increases  |    | Decreases            |    | 2016                    |    | One Year     |
| Bonds payable                            |    |                                |    |            |    |                      |    |                         |    |              |
| Revenue bonds                            | \$ | 23,755,000                     | \$ | _          | \$ | 1,865,000            | \$ | 21,890,000              | \$ | 1,950,000    |
| Less issuance discounts                  | Ψ  | 263,769                        | Ψ  | _          | Ψ  | 16,284               | Ψ  | 247,485                 | Ψ  | -            |
| Add issuance premiums                    |    | 599                            |    |            |    | 299                  |    | 300                     |    | -            |
|  |    | 23,491,830                     |    |            |    | 1,849,015            |    | 21,642,815              |    | 1,950,000    |
| General obligation bonds                 |    | 102 705 000                    |    |            |    | 12 505 000           |    | 91,110,000              |    | 4 220 000    |
| Less issuance discounts                  |    | 103,705,000<br>934,847         |    | -          |    | 12,595,000<br>53,137 |    | 881,710                 |    | 4,320,000    |
| Add issuance premiums                    |    | 3,444,242                      |    | -          |    | 195,717              |    | 3,248,525               |    | -            |
| ·  |    |                                |    |            |    |                      |    |                         |    |              |
|  |    | 106,214,395                    |    | -          |    | 12,737,580           |    | 93,476,815              |    | 4,320,000    |
| Bonds payable, net                       |    | 129,706,225                    |    | -          |    | 14,586,595           |    | 115,119,630             |    | 6,270,000    |
| Notes payable                            |    | 23,907,433                     |    | 11,978,000 |    | 8,564,133            |    | 27,321,300              |    | 10,040,139   |
| Compensated absences                     |    | 27,612,348                     |    | 12,558,464 |    | 11,681,053           |    | 28,489,759              |    | 9,277,583    |
| Net pension liability                    |    | 190,854,330                    |    | 32,232,205 |    | 1,725,304            |    | 221,361,231             |    | -            |
| Other                                    |    | 1,016,093                      |    | 778,494    |    | 494,095              |    | 1,300,492               |    | 1,027,223    |
| Total governmental activities long-term  |    |                                |    |            |    |                      |    |                         |    |              |
| liabilities                              | \$ | 373,096,429                    | \$ | 57,547,163 | \$ | 37,051,180           | \$ | 393,592,412             | \$ | 26,614,945   |
| Dunings Tune Asticities                  |    |                                |    |            |    |                      |    |                         |    |              |
| Business-Type Activities                 |    |                                |    |            |    |                      |    |                         |    |              |
| Bonds payable                            |    |                                |    |            |    |                      |    |                         |    |              |
| Revenue bonds                            | \$ | 10,985,000                     | \$ | -          | \$ | 1,535,000            | \$ | 9,450,000               | \$ | 730,000      |
| Less issuance discounts                  | -  | 49,168                         |    | -          |    | 4,692                | _  | 44,476                  |    | -            |
| Bonds payable, net                       |    | 10,935,832                     |    | -          |    | 1,530,308            |    | 9,405,524               |    | 730,000      |
| Compensated absences                     |    | 565,175                        |    | 340,655    |    | 362,384              |    | 543,446                 |    | 424,613      |
| Net pension liability                    |    | 732,285                        |    | 102,318    |    | 55,558               |    | 779,045                 |    | -            |
| Postclosure landfill costs               |    | 4,502,291                      |    | 395,491    |    |                      |    | 4,897,782               |    |              |
| Total business-type activities long-term |    |                                |    |            |    |                      |    |                         |    |              |
| liabilities                              | \$ | 16,735,583                     | \$ | 838,464    | \$ | 1,948,250            | \$ | 15,625,797              | \$ | 1,154,613    |

## Notes to Financial Statements Year Ended December 31, 2016

| Component Units                             | Balance,<br>December 31,<br>2015 | Increases     | Decreases     | Balance<br>December 31,<br>2016 | Amounts Due in<br>One Year |  |
|---|----------------------------------|---------------|---------------|---------------------------------|----------------------------|--|
| Little Rock Advertising and Promotion       |                                  |               |               |                                 |                            |  |
| Commission                                  |                                  |               |               |                                 |                            |  |
| Bonds payable                               |                                  |               |               |                                 |                            |  |
| Revenue bonds                               | \$ 65,065,000                    | \$ -          | \$ 1,130,000  | \$ 63,935,000                   | \$ 1,160,000               |  |
| Add issuance premiums                       | 3,257,685                        | -             | 113,972       | 3,143,713                       | -                          |  |
| Notes payable                               | -                                | 2,850,000     | -             | 2,850,000                       | 548,857                    |  |
| Compensated absences                        | 346,530                          | 429,053       | 409,796       | 365,787                         | 365,787                    |  |
| Net pension liability                       | 494,754                          | 146,411       | -             | 641,165                         | -                          |  |
|   | 69,163,969                       | 3,425,464     | 1,653,768     | 70,935,665                      | 2,074,644                  |  |
| Central Arkansas Library                    |                                  |               |               |                                 |                            |  |
| Notes payable                               | 602,500                          | -             | 92,499        | 510,001                         | 100,000                    |  |
| Bonds payable                               | -                                | 2,005,000     | -             | 2,005,000                       | -                          |  |
| Compensated absences                        | 1,103,966                        | 692,626       | 671,814       | 1,124,778                       | 562,389                    |  |
|   | 1,706,466                        | 2,697,626     | 764,313       | 3,639,779                       | 662,389                    |  |
| Little Rock Port Authority                  |                                  |               |               |                                 |                            |  |
| Compensated absences                        | 217,136                          | 58,904        | 29,220        | 246,820                         | 23,514                     |  |
| Postretirement health insurance             | 107,035                          |               | 19,848        | 87,187                          | 4,883                      |  |
|   | 324,171                          | 58,904        | 49,068        | 334,007                         | 28,397                     |  |
| Ambulance Authority                         |                                  |               |               |                                 |                            |  |
| Bonds payable                               | 50,001                           | 5,949,999     | 59,951        | 5,940,049                       | 335,265                    |  |
| Little Rock Workforce Investment Board      |                                  |               |               |                                 |                            |  |
| Compensated absences                        | 15,646                           | 25,278        | 21,803        | 19,121                          | 19,121                     |  |
| Arkansas Arts Center                        |                                  |               |               |                                 |                            |  |
| Capital lease payable                       | 13,919                           | 138,554       | 29,296        | 123,177                         | 42,876                     |  |
| Various notes payable                       | 14,910                           |               | 8,398         | 6,512                           | 6,512                      |  |
|   | 28,829                           | 138,554       | 37,694        | 129,689                         | 49,388                     |  |
| Wastewater Utility                          |                                  |               |               |                                 |                            |  |
| Revenue bonds                               | 269,842,901                      | 31,960,027    | 29,988,590    | 271,814,338                     | 11,268,291                 |  |
| Add issuance premiums                       | 10,631,206                       | 1,092,963     | 765,213       | 10,958,956                      | - 11,200,291               |  |
| Compensated absences                        | 959,413                          | 78,199        | 27,085        | 1,010,527                       | 934,737                    |  |
| Net pension liability                       | 12,374,375                       | 3,966,704     |               | 16,341,079                      | -                          |  |
|   | 293,807,895                      | 37,097,893    | 30,780,888    | 300,124,900                     | 12,203,028                 |  |
| Total component units long-term liabilities | \$ 365,046,976                   | \$ 43,443,719 | \$ 33,307,534 | \$ 381,123,210                  | \$ 15,372,232              |  |

### Notes to Financial Statements Year Ended December 31, 2016

Bonds and notes payable at December 31, 2016, were as follows:

| Primary Government                   | Interest Rates | Final Maturity | c  | riginal Issue | c  | otal<br>Outstanding |
|--------------------------------------|----------------|----------------|----|---------------|----|---------------------|
| General long-term obligations        |                |                |    |               |    |                     |
| General obligation bonds             | 2.0%-4.75%     | 2038           | \$ | 128,355,000   | \$ | 91,110,000          |
| Revenue bonds                        | 2.0% - 5.5%    | 2039           |    | 36,930,000    |    | 21,890,000          |
| Notes payable – short-term financing | 1.38% - 1.89%  | 2020           |    | 50,084,000    |    | 27,321,300          |

#### Governmental Activities

**2009** Capital Improvement Construction Revenue Bonds – Series A – Bonds in the amount of \$7,830,000 were issued for the purposes of acquiring, constructing, equipping, renovating, expanding and refurbishing certain zoo, parks and recreation facilities of the City. The Series 2009 Bonds are special obligations, payable solely from the revenues derived from the operation and ownership of the zoo, parks and recreation facilities. Principal payments are due annually on January 1. Interest payments are due semiannually on January 1 and July 1.

**2009** Parks and Recreation Capital Improvement Refunding Bonds – Series B – Bonds in the amount of \$12,120,000 were issued for the purpose of refunding the City's outstanding Capital Improvement Revenue Bonds (Parks and Recreation Projects) Series 1998A, fund a debt service reserve, fund an operating reserve and pay the costs of issuing the Series 2009B Bonds. The Series 2009 Bonds are special obligations, payable solely from the revenues derived from the operation and ownership of the zoo, parks and recreation facilities and from funds and monies pledged to the payment of the Series 2009 Bonds. Principal payments are due annually on January 1. Interest payments are due semiannually on January 1 and July 1.

2007 Capital Improvement Revenue Refunding Bonds – Bonds in the amount of \$13,350,000 were issued to finance the advance refunding of the City's Capital Improvement Revenue Bonds, Series 1998A which was called and paid in full on October 1, 2008, and to pay the cost associated with the issuance of the Series 2007 Bonds. The Series 2007 Bonds are not general obligations of the City but are special obligation bonds payable solely from the revenue received by the City from all franchise fees charged to public utilities for the privilege of using the City's streets and rights-of-way. Principal payments are due annually on October 1 with final payment scheduled in 2019. Bonds maturing on and after October 1, 2017, are subject to optional redemption prior to maturity in inverse order of maturities in whole. Interest payments are due semiannually on April 1 and October 1.

2012 Library Construction and Refunding Bonds – Bonds in the amount of \$31,015,000 were issued to finance the cost of acquiring, constructing and equipping capital improvements to the public city libraries operated by the City and the Central Arkansas Library System, to refund the outstanding Library Construction Bonds, Series 2004A, to pay interest due on the bonds until collections of the library tax become available for such payments and to pay the costs of issuance

### Notes to Financial Statements Year Ended December 31, 2016

of the bonds. Principal payments are due annually on March 1. Interest payments are due semiannually on March 1 and September 1.

2015 Library Construction and Refunding Bonds – Bonds in the amount of \$36,620,000 were issued to finance the cost of acquiring, constructing and equipping capital improvements to the public city libraries operated by the City and the Central Arkansas Library System, to refund the outstanding Library Construction Bonds, Series 2008 and Series 2009, and the City of Little Rock Residential Housing and Public Facilities Board Capital Improvement Revenue Bonds, Series 2007 (debt of Central Arkansas Library) and to pay interest due on the bonds until collections of the library tax become available for such payments and to pay the costs of issuance of the bonds. Principal payments are due annually on March 1. Interest payments are due semiannually on March 1 and September 1. The City issued the 2015 series to refund the Library Construction Bonds, Series 2008 and Series 2009, obtain additional funding for capital projects and extend repayment period of existing debt. Reduction of debt service payments and economic gain related to this refunding was minimal.

2002 Capital Improvement Junior Lien Revenue Bonds – Bonds in the amount of \$3,630,000 were issued to finance the improvements of infrastructure, the costs of issuance and to fund the debt service reserve. The Series 2002 Bonds are special obligation bonds of the City, payable solely from the franchise fees collected from public utilities for the privilege of using the streets, highways and other public places in the City. Principal payments are due annually on October 1 with final payment scheduled in 2018. Interest payments are due semiannually on April 1 and October 1. Bonds maturing on or after October 1, 2012 are subject to optional redemption at the direction of the City. Extraordinary redemption may occur in the event that excess proceeds exist.

2013 Limited Tax General Obligation Capital Improvement Bonds – Bonds in the amount of \$58,105,000 were issued to finance street and drainage capital improvements for the City. The Series 2013 Bonds are limited tax general obligations of the City, secured by all proceeds derived from the 3 mills annual ad valorem tax levied by the City on all taxable and real and personal property located within the jurisdictional limits of the City. Principal payments are due annually on October 1 with final payment scheduled in 2033. Interest payments are due semiannually on April 1 and October 1.

Tax Incremental Financing 2014 Capital Improvement Bonds – The 2014 Tax Incremental Financing 2014 Capital Improvement Bonds for \$2,615,000 were issued in April 2014. The bonds are special obligations of the City secured by and payable solely by a pledge of the incremental ad valorem tax receipts derived with respect to the real property within the City's Redevelopment District No. 1. The bond proceeds were used to finance the cost of acquisition, construction and equipping of a major street system within Development District No. 1. The principal payment is due fully at maturity in 2036. Interest payments are due semiannually on March 1 and September 1.

### Notes to Financial Statements Year Ended December 31, 2016

#### Notes Payable

In 2001, the State of Arkansas passed Amendment No. 78 and Act No. 1808, allowing cities and counties to obtain short-term financing agreements for the purpose of acquiring, constructing, installing or renting real property or tangible personal property having an expected useful life of more than one year. These financing agreements may not mature over a period to exceed five years and may have fixed or variable interest rates to be repaid with general fund revenues. At December 31, 2016, the outstanding short-term financing agreements were as follows:

**2016 Short-term Financing Note** (1) – The \$4,525,000 promissory note was issued to finance the cost of acquiring self-contained breathing apparatus for the Little Rock Fire Department, the acquisition and installation of a fire suppression system for the City's main information data center, the acquisition of vehicles and equipment, the acquisition and installation of information technology equipment, and the acquisition and installation of new planning and permitting software and field devices with interest payable from general revenues. Due annually, payable \$947,107.08, on June 10, including interest at 1.541%.

**2016** Short-term Financing Note (2) — The \$2,850,000 promissory note was issued to finance the acquisition of a facility located at 101 South Spring Street in the City with principal and interest payable from general revenues. Due annually, payable \$602,722.36, on October 25, including interest at 1.89%.

**2016** Short-term Financing Note (3) – The \$4,603,000 promissory note was issued to finance all or a portion of the costs of the construction of, and the acquisition and installation of equipment for, the Southwest Fire Station and the acquisition of vehicles and equipment for the Little Rock Fire Department with principal and interest payable from general revenues. Due annually, payable \$972,316.54, on December 22, including interest at 1.85%.

**2015** Short-term Financing Note – The \$5,910,000 promissory note was issued to finance the cost of acquiring, constructing and equipping West Central Community Center and acquiring police vehicles and equipment with principal and interest payable from general revenues. Due annually, payable \$1,246,888, on June 24, including interest at 1.81%.

**2014 Short-term Financing Note** – The \$5,916,000 promissory note was issued to finance the cost of acquiring, constructing and equipping the final phase of the 12<sup>th</sup> Street Station, acquiring fire vehicles and equipment and acquiring and installing information technology equipment and software with principal and interest payable from general revenues. Due annually, payable \$1,235,564, on June 27, including interest at 1.46%.

**2013 Short-term Financing Note** – The \$7,700,000 promissory note was issued to finance the cost of acquiring land, software and equipment and constructing buildings for the City's Police, Fire and Information Technology Departments with principal and interest payable from general revenues. Due annually, payable \$1,615,174, on July 30, including interest at 1.61%.

## Notes to Financial Statements Year Ended December 31, 2016

**2012** Short-term Financing Note – The \$18,580,000 promissory note was issued to finance the cost of acquiring, constructing and installing real property or tangible personal property having an expected useful life of more than one year for the City with principal and interest payable from general revenues. Due annually, payable \$3,871,160, on March 28, including interest at 1.38%.

**2011 Short-term Financing Note** – The \$4,600,000 promissory note was issued to finance the cost of acquiring, constructing and installing real property or tangible personal property having an expected useful life of more than one year for the City with principal and interest payable from general revenues. Due annually, payable \$968,859, on December 22, including interest at 1.75%.

#### Other Liabilities

Other liabilities are typically funded by general revenues of the governmental activity that incurred the liability.

#### **Business-Type Activities**

**Revenue Bonds** – Revenue bonds are comprised of various issues for the purpose of acquiring, constructing, equipping, renovating, expanding and refurbishing additions and improvements of City facilities.

2007 Waste Disposal Revenue Bonds – On March 12, 2007, the City issued \$3,400,000 in 2007 Waste Disposal Refunding and Improvement Bonds with an interest rate ranging from 5.38% to 5.75%. These bonds were issued to finance all or a portion of the costs of betterments and improvements to the System (the Project), fund a debt service reserve and pay expenses of issuing the bonds. The bonds constitute special obligations of the City, secured by a pledge of net revenues derived from the System. Interest payments are due semiannually each May 1 and November 1. To the extent not previously redeemed, the Bonds maturing on May 1, 2022, are subject to mandatory sinking fund redemption. These bonds are also subject to optional redemption at direction of the City beginning May 1, 2014.

2003 Capital Improvement and Refunding Revenue Bonds (Downtown Parking Projects) – On July 1, 2003, the City issued \$11,855,000 in 2003 Capital Improvement Revenue Bonds (Downtown Parking Projects) with an interest rate ranging from 4.8% to 5.4%. The bonds were issued to finance the construction of a new parking deck and advance refund the 1997 Capital Revenue Bonds (Second and Main Street Project) – Series 1997 previously used to construct a parking deck. The bonds constitute special obligations of the City, payable solely from the revenues of the two parking decks, together with all other parking revenues of the City that were not previously pledged by the City. Interest payments are due semiannually each January 1 and July 1. These bonds are subject to redemption in part by sinking fund installments due on July 1. These bonds are also subject to optional redemption at direction of the City beginning July 1, 2013. Extraordinary redemption may occur in the event that excess project funds exist.

## Notes to Financial Statements Year Ended December 31, 2016

Waste Disposal Revenue Bonds – Series 2010 – The \$6,570,000 of bonds were issued to refund the Waste Disposal Revenue Bonds – Series 2002, fund a debt service reserve, and pay expenses of issuing the bonds. The Series 2010 Bonds are special obligations secured by the pledge of and payable from the net revenues derived from the operations of the City's waste collection and disposal system. Principal payments are due annually on May 1 with final payment scheduled in 2016. Interest payments are due semiannually on May 1 and November 1.

#### **Discretely Presented Component Units**

#### Wastewater Utility Revenue Bonds

The following bonds are secured by Wastewater Utility revenues. In July 2007, the City issued \$18,000,000 of sewer revenue bonds, Series 2007B, for the purpose of financing costs for the construction of extensions, betterments, and improvements to the sewer system collection system. In March 2009, the City issued \$8,000,000 of sewer revenue bonds, Series 2009A, for the purpose of financing costs of the unsewered areas. In July 2011, the City issued \$17,675,000 of sewer revenue bonds, Series 2011, for the purpose of refinancing the 2001 Sewer Revenue Bonds, to establish a debt service reserve for the Series 2011 Bonds, and to pay the cost of issuing the 2011 Sewer Bonds. In August 2012, the City issued \$28,390,000 of sewer revenue bonds, Series 2012, for the purpose of financing wastewater system capital improvements, to establish a debt service reserve for the Series 2012 Bonds, and to pay the cost of issuing the 2012 Sewer Bonds. In May 2013, the City issued \$36,000,000 of sewer revenue bonds, Series 2013, for the purpose of financing the improvements to the Collection System Rehabilitation-Phase Seven and to pay the cost of issuing the bonds. In October 2014, the City issued \$11,980,000 to refund the 1999 Sewer Revenue Bond and advance fund the 2005 Sewer Revenue Bond. In March 2015, the City issued \$160,070,000 of sewer revenue bonds, Series 2015, to refund the 1996, 2004A, 2004B, 2004C, and advance fund the 2007A and 2007C Sewer Revenue Bond. In August 2016, the City issued \$61,000,000 of sewer revenue bonds, Series 2016A, for the purpose of financing costs for the construction of extensions, betterments, and improvements to the sewer system collection system, Adams Field WTF Parallel Treatment Installation & Disinfection, Fourche Creek WTF Phase III Rehabilitation and Scott Hamilton Peak Flow Equalization Facilities.. In November 2016, the City issued \$18,585,000 of sewer revenue bonds, Series 16B for the purpose of advance refunding the Issuer's Sewer Revenue Bonds Series 2008 and the Issuer's Sewer Revenue Bonds, Series 2009B, paying a premium for a debt service reserve insurance policy, and paying the costs of issuing the Bonds. The reacquisition price exceeded the net carrying amount by \$1,759,173. This deferred loss is being amortized over the remaining life of the refunded debt. The City advance refunded the 2008 and 2009B Sewer Revenue Bond Series to reduce its total debt service payments by approximately \$242,000 per year and to obtain an economic gain net present value savings of approximately \$3,800,000.

## Notes to Financial Statements Year Ended December 31, 2016

#### **Advertising and Promotion Commission Bonds**

Hotel and Restaurant Gross Receipts Tax Bonds – Series 2014 – The Series 2014 Hotel and restaurant Gross Receipts Tax Bonds were issued for the purpose of financing the renovation of the Robinson Center. Bond principal payments are due each July 1 with final payment due in 2044. These bonds are collateralized by proceeds of the 2% hotel, motel, and restaurant gross receipts tax levy.

#### Central Arkansas Library System

Central Arkansas Library Debt Administration – During 2006, the Library obtained a note totaling \$1,310,000 to expand the Maumelle Public Library. The note bears interest, payable semiannually, at rates of 4.25% to 4.80% and are due in semiannual installments, which began March 15, 2007, and continue until 2021. In 2007, the Library issued a note to pay off a previously issued note and assist with the remodeling of the Geyer and Adam Building. The note bears interest at 4.8% and is due in semi-annual installments through September 2027.

#### Annual Debt Service Requirements

The following schedule shows the annual debt service requirements to pay principal and interest on general obligation bonds and revenue bonds, as well as notes payable, outstanding at December 31, 2016. Principal and interest are also disclosed for the component units as follows:

|           | Primary Government |               |        |                                  |        |    |           |                     |             |      |             |  |
|-----------|--------------------|---------------|--------|----------------------------------|--------|----|-----------|---------------------|-------------|------|-------------|--|
| _         | Governmen          | tal Activitie | s      | Business-Type Activities         |        |    |           | Component Units     |             |      |             |  |
|           | General Obliga     |               | enue   |                                  | _      | _  |           |                     |             | _    |             |  |
| Year —    | Principal          | nds<br>Intere |        | Revenue Bonds Principal Interest |        |    | _         | Revenu<br>Principal | Interest    |      |             |  |
| Tour      | Fillicipal         | IIILEI        | 751    | FIIIICI                          | pai    |    | interest  |                     | Fillicipal  |      | interest    |  |
| 2017 \$   | 6,270,000          | \$ 4,2        | 31,914 | \$ 7                             | 30,000 | \$ | 493,945   | \$                  | 12,564,440  | \$   | 12,393,716  |  |
| 2018      | 6,540,000          | 3,9           | 66,845 | 7                                | 70,000 |    | 456,693   |                     | 12,944,197  |      | 12,118,716  |  |
| 2019      | 6,475,000          | 3,6           | 81,574 | 8                                | 10,000 |    | 417,341   |                     | 13,295,713  |      | 11,754,404  |  |
| 2020      | 5,355,000          | 3,3           | 90,429 | 8                                | 50,000 |    | 373,010   |                     | 13,771,491  |      | 11,389,302  |  |
| 2021      | 5,595,000          | 3,1           | 47,328 | 8                                | 95,000 |    | 326,504   |                     | 14,238,394  |      | 10,909,578  |  |
| 2022-2026 | 31,660,000         | 12,0          | 50,607 | 3,7                              | 70,000 |    | 1,005,309 |                     | 68,076,019  |      | 47,966,388  |  |
| 2027-2031 | 24,970,000         | 6,9           | 15,579 | 1,6                              | 25,000 |    | 129,585   |                     | 75,943,824  |      | 34,164,256  |  |
| 2032-2036 | 17,120,000         | 3,7           | 78,456 |                                  | -      |    | -         |                     | 87,341,145  |      | 18,545,506  |  |
| 2037-2040 | 9,015,000          | 5             | 47,863 |                                  | -      |    | -         |                     | 32,929,164  |      | 5,665,079   |  |
| 2041-2044 |                    |               |        |                                  | -      |    | -         |                     | 12,590,000  | _    | 986,238     |  |
| <u>\$</u> | 113,000,000        | \$ 41,7       | 10,595 | \$ 9,4                           | 50,000 | \$ | 3,202,387 | \$                  | 343,694,387 | \$   | 165,893,183 |  |
|           |                    |               |        |                                  |        |    |           |                     |             |      |             |  |
|           | Notes              | Payable       |        |                                  |        |    |           |                     | Notes       | Paya | ble         |  |
| _         | Principal          | Inter         | est    |                                  |        |    |           | _                   | Principal   | _    | Interest    |  |
| 2017 \$   | 10,040,139         | \$ 4          | 50,184 |                                  |        |    |           | \$                  | 655,369     | \$   | 78,845      |  |
| 2018      | 6,324,979          |               | 94,653 |                                  |        |    |           | Ψ.                  | 659,231     | -    | 63,412      |  |
| 2019      | 4,815,459          |               | 89,139 |                                  |        |    |           |                     | 679,800     |      | 47,922      |  |
| 2020      | 3,661,181          |               | 07,853 |                                  |        |    |           |                     | 690,570     |      | 31,873      |  |
| 2021      | 2,479,542          |               | 43,213 |                                  |        |    |           |                     | 681,543     |      | 15,500      |  |
|           |                    |               |        |                                  |        |    |           | _                   |             |      | - ,         |  |
| <u>\$</u> | 27,321,300         | \$ 1,0        | 85,042 |                                  |        |    |           | \$                  | 3,366,513   | \$   | 237,552     |  |

## Notes to Financial Statements Year Ended December 31, 2016

The following is a summary of pledged revenues of the City and its Component Units for the year ended December 31, 2016:

| Debt  | Revenue Pledged   | Total<br>Pledged<br>Revenue | Portion of<br>Pledged<br>Revenue<br>Stream | Percentage<br>Portion of<br>Pledged<br>Revenue<br>Stream | Remaining<br>Principal and<br>Interest | Period Revenue Will<br>Not Be Available For<br>Other Purposes |
|---|---|-----------------------------|--|--|--|---|
| 2009 Parks and Recreation Capital   | Golf, Zoo and Fitness Center  |                             |  |  |  |   |
| Improvement Refunding Bonds - Series A                                      | revenues  | 6,617,351                   | 501,630                                    | 7.6%   | 11,881,070                             | Until 2039  |
| 2009 Parks and Recreation Capital<br>Improvement Refunding Bonds – Series B | Golf, Zoo and Fitness Center revenues   | 6,617,351                   | 795,008                                    | 12.0%  | 18,918,338                             | Until 2039  |
| 2007 Capital Improvement Revenue  |   |                             |  |  |  |   |
| Refunding Bonds   | Franchise fees  | 29,599,082                  | 1,438,375                                  | 4.9%   | 4,287,813                              | Until 2019  |
| 2002 Capital Improvement Junior Lien<br>Revenue Bonds                       | Franchise fees  | 29,599,082                  | 320,298                                    | 1.1%   | 647,253                                | Until 2018  |
| 2012 Library Construction and Refunding                                     | Franchise lees  | 29,399,082                  | 320,298                                    | 1.1%   | 047,233                                | Unui 2018   |
| Bonds   | Property tax  | 3,682,709                   | 2,067,945                                  | 56.2%  | 27,964,014                             | Until 2030  |
| 2015 Library Construction and Refunding                                     |   |                             |  |  |  |   |
| Bonds   | Property tax  | 3,667,243                   | 865,327                                    | 23.6%  | 49,264,969                             | Until 2038  |
| 2013 Limited Tax General Obligation Capital                                 |   |                             |  |  |  |   |
| Improvement Bonds   | Property tax  | 12,216,474                  | 4,864,743                                  | 39.8%  | 36,072,589                             | Until 2028  |
| 2014 TIF #1 Capital Improvement Bond  | Property tax  | 52,315                      | 156,900                                    | 299.9%   | 5,674,550                              | Until 2036  |
| 2007 Waste Disposal Revenue Bonds   | Net revenues of the waste<br>collection and disposal<br>system                    | 5,214,775                   | 334,125                                    | 6.4%   | 2,009,001                              | Until 2022  |
| 2010 Waste Disposal Revenue Bonds   | Net revenues of the waste collection and disposal system                          | 5,214,775                   | 855,834                                    | 16.4%  | _                                      | Paid in Full 2016   |
| 2003 Capital improvement and Refunding<br>Revenue Bonds                     | Specific parking revenues<br>and other revenues in the<br>Rivermarket Garage Fund | 3,126,150                   | 890,155                                    | 28.5%  | 10,643,385                             | Until 2028  |

| Debt   | Revenue Pledged   | Total<br>Pledged<br>Revenue | Portion of<br>Pledged<br>Revenue<br>Stream | Percentage<br>Portion of<br>Pledged<br>Revenue<br>Stream | Remaining<br>Principal and<br>Interest | Period Revenue Will<br>Not Be Available For<br>Other Purposes |
|--|---|-----------------------------|--|--|--|---|
| Component Units:   |   |                             |  |  |  |   |
| Hotel and Restaurant Gross Receipts Tax<br>Bonds Series 2014 | 2% hotel, motel, and restaurant gross receipts tax levy | 12,673,918                  | 3,999,431                                  | 31.6%  | 111,928,919                            | Until 2044  |
| 2007B Sewer Bonds  | Net revenues of the sewer system                        | 27,741,295                  | 1,176,096                                  | 4.2%   | 15,289,223                             | Until 2029  |
| 2008 Sewer Bonds   | Net revenues of the sewer system                        | 27,741,295                  | 1,094,975                                  | 3.9%   | -                                      | Defeased 2016   |
| 2009A Sewer Bonds  | Net revenues of the sewer system                        | 27,741,295                  | 487,290                                    | 1.8%   | 7,552,985                              | Until 2032  |
| 2009B Sewer Bonds  | Net revenues of the sewer system                        | 27,741,295                  | 410,588                                    | 1.5%   | -                                      | Defeased 2016   |
| 2011 Sewer Bonds   | Net revenues of the sewer system                        | 27,741,295                  | 2,075,400                                  | 7.5%   | 13,918,010                             | Until 2022  |
| 2012 Sewer Bonds   | Net revenues of the sewer system                        | 27,741,295                  | 1,581,976                                  | 5.7%   | 41,202,963                             | Until 2042  |
| 2013 Sewer Bonds   | Net revenues of the sewer system                        | 27,741,295                  | 1  | 0.0%   | 38,709,239                             | Until 2036  |
| 2014 Sewer Bonds   | Net revenues of the sewer system                        | 27,741,295                  | 1,503,450                                  | 5.4%   | 10,729,800                             | Until 2025  |
| 2015 Sewer Bonds   | Net revenues of the sewer system                        | 27,741,295                  | 10,423,042                                 | 37.6%  | 231,245,033                            | Until 2037  |
| 2016A Sewer Bonds  | Net revenues of the sewer system                        | 27,741,295                  | NA   | NA   | 2,124,979                              | Until 2039  |
| 2016B Sewer Bonds  | Net revenues of the sewer system                        | 27,741,295                  | NA   | NA   | 26,759,906                             | Until 2038  |

# Notes to Financial Statements December 31, 2016

#### Note 5: Interfund Balances and Transfers

Interfund receivables and payables as of December 31, 2016, are as follows:

|  | R  | Interfund<br>Receivables |    | Interfund<br>Payables |
|--|----|--------------------------|----|-----------------------|
| Primary Government                         |    |                          |    |                       |
| Governmental Funds to/from Nonfiduciary    |    |                          |    |                       |
| Funds                                      |    |                          |    |                       |
| General fund                               | \$ | 3,781,570                | \$ | 18,248                |
| 2013 Capital Improvements                  |    | -                        |    | 2,448,197             |
| CDBG fund                                  |    | -                        |    | 43,200                |
| HIPP fund                                  |    | -                        |    | 22,545                |
| 2015 Central Arkansas Library Capital      |    |                          |    |                       |
| Improvements                               |    | -                        |    | 188,588               |
| Emergency 911 fund                         |    | -                        |    | 601,993               |
| TIF #1 2014 Capital Improvement            |    | -                        |    | 45,343                |
| 2009A Parks & Recreation debt service fund |    | -                        |    | 413,456               |
| Governmental Funds to/from Fiduciary Funds |    |                          |    |                       |
| General fund                               |    | 847,505                  |    | 281,445               |
| Total governmental funds                   |    | 4,629,075                |    | 4,063,015             |
| Proprietary Funds                          |    |                          |    |                       |
| Internal service fund                      |    | 874,731                  |    | -                     |
| Vehicle storage fund                       |    | -                        |    | 874,731               |
| Total proprietary funds                    |    | 874,731                  |    | 874,731               |
| Fiduciary Funds                            |    |                          |    |                       |
| Agency fund                                |    | -                        |    | 843,814               |
| Firemen's pension                          |    | 4,261,477                |    | 3,691                 |
| Total fiduciary funds                      |    | 4,261,477                |    | 847,505               |
| Government-Wide Governmental               |    |                          |    |                       |
| Activities                                 |    | -                        |    | 3,980,032             |
| Total                                      | \$ | 9,765,283                | \$ | 9,765,283             |

# Notes to Financial Statements December 31, 2016

The outstanding balances between funds result mainly from the time lag between the dates (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between the funds are made.

The amounts due to the fiduciary funds result from the collection and remittance of property taxes by the General Fund that are levied to fund the Firemen's Pension Plan. A portion of the amounts receivable by the pension funds from the General Fund are not accrued on the General Fund financial statements, as they are not recognizable under the modified accrual basis of accounting because the amounts due to the pension funds are not expected to be liquidated with available expendable resources. However, \$3,980,032 of the amounts receivable by the pension fund from the General fund has been included in the governmental activities statement of net position as due to fiduciary funds.

Interfund transfers in and transfers for the year ended December 31, 2016, are as follows:

|                                   |    |           |               |      |                                    | Interfund T                             | ransfers | Out             | _   |                   |    |                       |               | _  |
|-----------------------------------|----|-----------|---------------|------|------------------------------------|---|----------|-----------------|-----|-------------------|----|-----------------------|---------------|----|
|                                   |    |           | Govern        | ment | al Funds                           |   |          | Propr           | iet | ary Funds         |    |                       |               | _  |
| Interfund Transfers in            |    | General   | Street        |      | Sales Tax<br>Capital<br>provements | Other<br>onmajor<br>vernmental<br>Funds | Intern   | al Service Fund |     | Waste<br>Disposal |    | iver Market<br>Garage | Totals        |    |
| Governmental Funds                |    |           |               |      |                                    |   |          |                 |     |                   |    |                       |               |    |
| General                           | \$ | (1,002)   | \$<br>704,017 | \$   | 7,315,303                          | \$<br>-                                 | \$       | -               | 5   | \$ 1,522,037      | \$ | -                     | \$ 9,540,355  | 5  |
| Street                            |    | 1,082,000 | 273,700       |      | -                                  | -                                       |          | -               |     |                   |    | 279,069               | 1,634,769     | 9  |
| Other Nonmajor Governmental Funds | _  | 1,002     |               |      | -                                  | <br>100,793                             |          | -               |     | -                 | _  | -                     | 101,79        | 5_ |
|                                   | \$ | 1,082,000 | \$<br>977,717 | \$   | 7,315,303                          | \$<br>100,793                           | \$       | -               |     | \$ 1,522,037      | \$ | 279,069               | \$ 11,276,919 | 9  |

Transfers are used to fund special projects and meet debt service requirements.

#### Note 6: Pension Plans

#### Pension Trust Funds

Substantially all of the City's employees receive retirement benefits. The City sponsors three single employer defined benefit plans, one agent-multiple employer defined pension plan and two defined contribution pension plans. The Firemen's Pension and Relief Fund, The Police Pension, the Nonuniformed Employees' Defined Benefit Pension Plan, the 2014 Defined Benefit Plan, the Nonuniformed Employees' Defined Contribution Plan and 401(a) Money Purchase and Trust Retirement Fund are reported as pension funds by the City. Separate stand-alone financial reports are not issued except for the 2014 Defined Benefit Plan. The City also contributes to three cost-sharing multiple employer defined benefit pension plans. The assets of the plans are maintained in legally separate trusts and each plan's assets may be used only for the payment of benefits to the members of that plan or their beneficiaries in accordance with the terms of the plan.

# Notes to Financial Statements December 31, 2016

A summary of the net pension liability, deferred outflows, deferred inflows and pension expense of each plan is shown below. Detailed discussion of each plan will follow in this note.

| Governmental Activities                     | Net Pension<br>Liability | Deferred<br>Outflows | Deferred<br>Inflows | Pension<br>Expense |
|---|--------------------------|----------------------|---------------------|--------------------|
| Firemen's Pension and Relief Fund           | \$ 63,757,271            | \$ 5,421,835         | \$ -                | \$ 4,309,483       |
| Police Pension                              | 50,254,620               | 10,061,474           | 153,527             | 7,135,351          |
| Nonuniformed Plan – Government Wide         | 2,830,729                | 568,683              | -                   | 303,510            |
| Nonuniformed Plan – Fleet                   | 199,816                  | 40,142               | -                   | 21,424             |
| 2014 Defined Benefit Plan – Government Wide | 4,522,200                | 3,055,134            | 1,094,365           | 2,955,274          |
| 2014 Defined Benefit Plan – Fleet           | 319,547                  | 212,171              | 74,594              | 208,608            |
| Police – LOPFI                              | 50,937,762               | 20,112,184           | 999,405             | 8,772,281          |
| Fire – LOPFI                                | 47,477,923               | 18,865,926           | 258,071             | 8,350,158          |
| APERS                                       | 1,061,363                | 475,031              | 70,829              | 143,834            |
|   | \$ 221,361,231           | \$ 58,812,580        | \$ 2,650,791        | \$ 32,199,923      |

| Business-Type Activities *  |    | et Pension<br>Liability      | _  | Deferred<br>Outflows         | _  | eferred<br>nflows           | Pension<br>Expense |                              |  |
|---|----|------------------------------|----|------------------------------|----|-----------------------------|--------------------|------------------------------|--|
| Nonuniformed Plan – Waste Disposal<br>Nonuniformed Plan – Vehicle Storage                 | \$ | 266,422<br>33,303            | \$ | 53,522<br>6.691              | \$ | -                           | \$                 | 28,566<br>3,571              |  |
| 2014 Defined Benefit Plan – Waste Disposal<br>2014 Defined Benefit Plan – Vehicle Storage |    | 426,062<br>53,258<br>779,045 |    | 282,895<br>35,361<br>378,469 |    | 99,459<br>12,432<br>111,891 |                    | 278,143<br>34,768<br>345,048 |  |
| <b>Discretely Presented Component Units</b>   | \$ | 671,126                      | \$ | 455,210                      | \$ | 160,674                     | \$                 | 438,514                      |  |

<sup>\*</sup> Same amounts for proprietary funds' financial statements

#### A. Summary of Significant Accounting Policies

#### Basis of Accounting

The City of Little Rock's financial statements for its defined benefit and defined contribution plans are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. City contributions to each plan are recognized when due and the City has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

#### Method Used to Determine Fair Value of Investments

The fair value of investments other than mutual funds is determined using quoted market prices. The fair value of investments in mutual funds is determined using the fund's current per share price.

# Notes to Financial Statements December 31, 2016

#### B. Membership Information

Membership of each plan consisted of the following at December 31, 2016:

|  | Firemen's<br>Fund | Nonuniformed<br>Defined<br>Benefit<br>Plan | Nonuniformed<br>Defined<br>Contribution<br>Plan | 401 (a)<br>Defined<br>Contribution<br>Plan | 2014<br>Defined<br>Benefit<br>Plan | Police<br>Pension |
|--|-------------------|--|---|--|------------------------------------|-------------------|
| Retirees and beneficiaries receiving benefits<br>Active plan members | 285               | 73<br>8                                    | 33  | 20   | 38<br>933                          | 294               |
| Members on Deferred Retirement Option<br>Plan (DROP)                 | 1                 |  |   |  |                                    | 7                 |
| Total  | 286               | 81   | 33  | 20   | 971                                | 301               |

#### C. Firemen's Pension and Relief Fund (Firemen's Fund)

#### 1. Plan Description and Funding Information

The *Firemen's Pension and Relief Fund* (Firemen's Fund) is a single-employer defined benefit pension plan administered by the City, established in accordance with legislation enacted by the Arkansas General Assembly. Benefit provisions are established by State of Arkansas Act #14, as amended. Fund assets are administered by a Board of Trustees.

The Firemen's Fund provides retirement benefits for firemen who have completed 20 years of service. Disability benefits are available to firemen who become permanently disabled, unless the disability is the direct result of gainful employment performed outside of the fire department. The Firemen's Fund also provides benefits for surviving spouses and dependent children of deceased firemen.

No benefits are vested to participants until normal retirement. At normal retirement, participants may elect to continue working and enter the DROP for up to 10 years. All firemen hired after January 1, 1983, participate in the Arkansas Local Police and Fire Retirement System created by Act 364 of 1981. Therefore, the Firemen's Fund is effectively closed to new members.

Contributions to the Firemen's Fund are set forth in Arkansas statute. The City's contribution to the Firemen's Fund consists of a one mill real and personal property tax collection and an insurance premium tax turnback collected by the State Insurance Commissioner. Additionally, the City contributes a percentage of the firemen's salaries which amounted to 6% during 2016. The participants contributed 6% of their salaries in 2016. Participant contributions are returned without interest if the participant terminates covered employment. Contribution provisions applicable to the Fund are established by Arkansas code and may not be less than 6%. Administrative costs are financed through Fund assets approved by the Board of Trustees. Total 2016 contributions to the Firemen's Fund were \$6,235,915. The City's share of contributions was \$5,424,238 and included \$4,256,858 in property taxes and \$1,002,354 in state insurance premium taxes. On behalf payments (state insurance premium taxes and other supplements received from the state) are recognized as revenues and expenditures in the appropriate fund. The liability for the Firemen's Fund has typically been liquidated from the general fund.

# Notes to Financial Statements December 31, 2016

#### 2. Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

For the December 31, 2016 actuarial valuation, the entry age cost method was used. The actuarial value of pension benefit assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The actuarial assumptions included a 5% investment rate of return (net of administrative expenses), projected salary increases of 4.2% - 8.0%, which includes an inflation rate of 3% and no costs of living increases. The remaining amortization period at December 31, 2016, was 5 years using a level dollar, open basis, amortization period. The mortality assumption was based on the 1983 Group Annuity Table for males, set back five years for females. There were no factors that significantly affected the identification of trends such as changes in benefits, actuarial methods or assumptions.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The rates were built on a target allocation for all local police and fire pension funds; the target for an individual fund will vary within the guidelines of Arkansas law and regulation. The target allocation and the long-term expected real rates of return are shown in the table below:

| Firemen's Pension and<br>Relief Fund |                   | Long-term Expected<br>Real Rate of Return |
|--------------------------------------|-------------------|---|
| Asset Class                          | Target Allocation | (Arithmetic)                              |
| Domestic fixed income                | 80%               | 2.25%                                     |
| Domestic equity                      | 10%               | 4.75%                                     |
| Foreign equity                       | 0%                | 6.25%                                     |
| Cash                                 | 10%               | 0.25%                                     |
| _                                    | 100%              |   |

#### 3. Discount Rate

The discount rate used to measure the total pension liability was 5 percent. Based on plan funding expectations, no actuarial projection of cash flows was made as the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability.

# Notes to Financial Statements December 31, 2016

The City's net pension liability as of December 31, 2016 was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Changes in the total pension liability, plan fiduciary net position and the net pension liability are as follows for the Firemen's Fund as determined by the City at December 31, 2016:

| Changes in Net Pension Liability – Firemen's Plan             |                |                  |                     |  |  |  |  |  |
|---|----------------|------------------|---------------------|--|--|--|--|--|
|   | Total Pension  | Plan Fiduciary   | Net Pension         |  |  |  |  |  |
|   | Liability (a)  | Net Position (b) | Liability (a) - (b) |  |  |  |  |  |
| Balances as of beginning of year                              | \$ 127,351,655 | \$ 62,435,551    | \$ 64,916,104       |  |  |  |  |  |
| Charges for the year:   |                |                  |                     |  |  |  |  |  |
| Interest on total pension liability                           | 6,088,293      | -                | 6,088,293           |  |  |  |  |  |
| Difference between expected and actual return                 | (120,292)      | -                | (120,292)           |  |  |  |  |  |
| Benefit Payments, including refunds of employee contributions | (11,171,601)   | (11,171,602)     | 1                   |  |  |  |  |  |
| Administrative expense  | -              | (225,141)        | 225,141             |  |  |  |  |  |
| Contributions – member  | -              | 3,324            | (3,324)             |  |  |  |  |  |
| Contributions – employer                                      | -              | 5,424,494        | (5,424,494)         |  |  |  |  |  |
| Net investment income   | -              | 1,356,915        | (1,356,915)         |  |  |  |  |  |
| Other   | -              | 567,243          | (567,243)           |  |  |  |  |  |
| Net Changes   | (5,203,600)    | (4,044,767)      | (1,158,833)         |  |  |  |  |  |
| Balances as of end of year                                    | \$ 122,148,055 | \$ 58,390,784    | \$ 63,757,271       |  |  |  |  |  |

#### 4. Sensitivity to Discount Rate Changes

The following presents the City's net pension liability calculated using the discount rate of 5 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                                   |                       | 1%            | Discount      | 1%            |
|-----------------------------------|-----------------------|---------------|---------------|---------------|
|                                   |                       | Decrease      | Rate          | Increase      |
|                                   |                       | 4.0%          | 5.0%          | 6.0%          |
| Firemen's Pension and Relief Fund | Net pension liability | \$ 74,356,612 | \$ 63,757,271 | \$ 54,639,482 |

# Notes to Financial Statements December 31, 2016

#### 5. Pension Expense and Deferred Outflows of Resources Related to Pensions

For the year ended December 31, 2016, the City recognized an increase in pension expense, as measured in accordance with GASB Statement No. 68, of \$4,309,483, and reported deferred outflows of resources related to pensions from the following sources for the Firemen's Fund, as determined by the City at December 31, 2016:

| Firemen's Pension and Relief Fund  |          | red Outflows of I<br>Resources | Deferred Inflows of<br>Resources |
|------------------------------------|----------|--------------------------------|----------------------------------|
| I Hellen's Fension and Relief Fund | <u>'</u> | resources                      | Resources                        |
| Investment Experience              | \$       | 5,421,835                      | \$                               |
| Total                              | \$       | 5,421,835                      | \$ -                             |

There were no contributions subsequent to the measurement date. Deferred outflows resources related to the plan will be recognized in pension expense as follows:

| Year Ending  | Deferred Outflow |              |  |  |  |
|--------------|------------------|--------------|--|--|--|
| December 31, |                  | of Resources |  |  |  |
| 2017         | \$               | 1,488,499    |  |  |  |
| 2018         |                  | 1,488,499    |  |  |  |
| 2019         |                  | 1,488,499    |  |  |  |
| 2020         |                  | 956,338      |  |  |  |
|              |                  |              |  |  |  |
| Total        | \$               | 5,421,835    |  |  |  |

#### D. Police Pension

#### 1. Plan Description and Funding Information

The *Police Pension* is an agent multiple-employer defined benefit pension plan administered by the City, established in accordance with legislation enacted by the Arkansas General Assembly. Benefit provisions are established by State of Arkansas Act #16, as amended. The majority of the Plan assets are held by and managed by the Arkansas Local Police and Fire Retirement System and are excluded from the City's financial statements. The rest are held in a fiduciary fund on the City's books.

The Police Pension provides retirement benefits for policemen who have completed 20 years of service. Disability benefits are available to policemen who become permanently disabled, unless the disability is the direct result of gainful employment performed outside of the police department. The Police Pension also provides benefits for surviving spouses and dependent children of deceased policemen. No benefits are vested to participants until normal retirement. At normal retirement, participants may elect to continue working and enter the DROP for up to 10 years. All policemen hired after January 1, 1983, participate in the Arkansas Local Police and

## Notes to Financial Statements December 31, 2016

Fire Retirement System created by Act 364 of 1981. Therefore, the Police Pension is effectively closed to new members.

Contributions to the Police Pension are set forth in Arkansas statute. The City's contribution to the Police Pension consists of a one mill real and personal property tax collection, an insurance premium tax turnback collected by the State Insurance Commissioner, and a \$3 assessment against each court case plus 10% of fines and forfeitures collected. The City's contributions to the Plan for 2016 were \$7,439,847.

#### 2. Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

For the December 31, 2015 actuarial valuation, the entry age cost method was used. The actuarial value of pension benefit assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The actuarial assumptions included an 8% investment rate of return (net of administrative expenses), projected salary increases of 4%, which includes an inflation rate of 3% and no costs of living increases. The remaining amortization period at December 31, 2015, was 24 years using a closed amortization period based on projected future payroll. The mortality assumption was based on the RP-2000 Combined Mortality Table, projected to 2017 and set forward two years for men. There were no factors that significantly affected the identification of trends such as changes in benefits, actuarial methods or assumptions.

# Notes to Financial Statements December 31, 2016

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The rates were built on a target allocation for all local police and fire pension funds; the target for an individual fund will vary within the guidelines of Arkansas law and regulation. The target allocation and the long-term expected real rates of return are shown in the table below:

| Police Pension        |                   | Long-term Expected Real Rate of Return |
|-----------------------|-------------------|--|
| Asset Class           | Target Allocation | (Arithmetic)                           |
| Domestic fixed income | 30%               | 2.97%                                  |
| Domestic equity       | 33%               | 5.88%                                  |
| International equity  | 6%                | 1.50%                                  |
| Foreign equity        | 7%                | 6.25%                                  |
| Index                 | 11%               | 6.73%                                  |
| Alternatives          | 10%               | 6.13%                                  |
| Cash                  | 3%                | -0.04%                                 |
| _                     | 100%              |  |

Detailed information about the pension plan fiduciary net pension is available in a separately issued LOPFI financial report. That report may be obtained from the internet at <a href="www.lopfi-prb.com">www.lopfi-prb.com</a>.

#### 3. Discount Rate

The discount rate used to measure the total pension liability was 8 percent. Based on plan funding expectations, no actuarial projection of cash flows was made as the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability.

The City's net pension liability as of December 31, 2016 was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

# Notes to Financial Statements December 31, 2016

Changes in the total pension liability, plan fiduciary net position and the net pension liability through the respective fiscal years ended, are as follows for the Police Pension as determined by the City at December 31, 2016:

| Changes in Net Pension Liability – Police Pension             |   |             |    |                                    |    |             |
|---|---|-------------|----|------------------------------------|----|-------------|
|   | Total Pension Plan Fiduciar Liability (a) Net Position (I |             | •  | Net Pension<br>Liability (a) - (b) |    |             |
| Balances as of beginning of year                              | \$  | 94,577,556  | \$ | 46,165,175                         | \$ | 48,412,381  |
| Charges for the year:   |   |             |    |                                    |    |             |
| Interest on total pension liability                           |   | 7,172,978   |    | -                                  |    | 7,172,978   |
| Difference between expected and actual return                 |   | 626,074     |    | -                                  |    | 626,074     |
| Changes of assumptions  |   | 1,589,989   |    | -                                  |    | 1,589,989   |
| Local plan administrative mergers                             |   | -           |    | -                                  |    | -           |
| Benefit Payments, including refunds of employee contributions |   | (9,830,664) |    | (9,830,664)                        |    | -           |
| Administrative expense  |   | -           |    | (83,836)                           |    | 83,836      |
| Contributions – employer                                      |   | -           |    | 7,562,305                          |    | (7,562,305) |
| Net investment income   |   | -           |    | (130,408)                          |    | 130,408     |
| Other   |   | -           |    | 198,741                            |    | (198,741)   |
| Net Changes   |   | (441,623)   |    | (2,283,862)                        |    | 1,842,239   |
| Balances as of end of year                                    | \$  | 94,135,933  | \$ | 43,881,313                         | \$ | 50,254,620  |

#### 4. Sensitivity to Discount Rate Changes

The following presents the City's net pension liability calculated using the discount rate of 8 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                |                       |               | Current       |               |
|----------------|-----------------------|---------------|---------------|---------------|
|                |                       | 1%            | Discount      | 1%            |
|                |                       | Decrease      | Rate          | Increase      |
|                |                       | 7.0%          | 8.0%          | 9.0%          |
| Police Pension | Net pension liability | \$ 56,666,276 | \$ 50,254,620 | \$ 43,745,450 |

# Notes to Financial Statements December 31, 2016

#### 5. Pension Expense and Deferred Outflows of Resources

For the year ended December 31, 2016, the City recognized pension expense, as measured in accordance with GASB Statement No. 68, of \$7,135,351, and reported deferred outflows of resources related to pensions from the following sources for the Police Pension, as determined by the City at December 31, 2016:

|  | Deferred Outflows of Deferred Inflows of |                        |                 |  |  |  |
|--|--|------------------------|-----------------|--|--|--|
| Police Pension   | Police Pension Resources                 |                        |                 |  |  |  |
| Investment Experience Contributions subsequent to the measurement date | \$                                       | 2,621,627<br>7,439,847 | \$ 153,527<br>- |  |  |  |
| Total  | \$                                       | 10,061,474             | \$ 153,527      |  |  |  |

At December 31, 2016, the City reported \$7,439,847 as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability for the year ending December 31, 2017.

Other amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

| Year Ending  | 1  | Net Deferred Outflow |
|--------------|----|----------------------|
| December 31, |    | of Resources         |
| 2017         | \$ | 687,876              |
| 2018         |    | 687,876              |
| 2019         |    | 687,876              |
| 2020         |    | 404,472              |
|              |    |                      |
| Total        | \$ | 2,468,100            |

#### E. Nonuniformed Employees' Defined Benefit Pension Plan (Nonuniformed Plan)

#### 1. Plan Description and Funding Information

The *Nonuniformed Employees' Defined Benefit Pension Plan* (Nonuniformed Plan) is a single-employer, defined benefit pension plan established under Arkansas state law. Benefit provisions are established and amended by City Ordinance #11088. Plan assets are administered by a Board of Trustees.

# Notes to Financial Statements December 31, 2016

The Nonuniformed Plan provides retirement, disability and survivor benefits to participating employees and/or their beneficiaries or dependents who have met eligibility requirements set forth in the Plan's benefit provisions.

Under the original provisions of the Nonuniformed Plan, participants and the City were required to contribute a certain percentage of the participant's salary. Effective January 1, 1978, the Plan was frozen. Contributions continued to be required through December 31, 1980. As of January 1, 1981, participants of the Nonuniformed Plan became participants in the City of Little Rock Nonuniformed Employees' Defined Contribution Plan (Defined Contribution Plan), which became effective for all regular, nonuniformed employees of the City as of that date. Currently, the only contributions the City makes to the Plan on an annual basis are those required to make the Plan actuarially sound. These contributions are made on a one year lag. Contributions during 2016 were \$883,340. Administrative costs are financed by the Nonuniformed Plan Fund. The liability for the Nonuniformed Plan has typically been liquidated from the general fund.

#### 2. Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

For the December 31, 2016 actuarial valuation, the entry age cost method was used. The actuarial value of pension benefit assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The actuarial assumptions included a 6.5% investment rate of return (net of administrative expenses), projected salary increases of 3.5%, which includes an inflation rate of 2.5% and no costs of living increases. The remaining amortization period at December 31, 2016, was 5 years using a level dollar, open basis, amortization period. The mortality assumption was based on the RP 2000 Mortality Table. There were no factors that significantly affected the identification of trends such as changes in benefits, actuarial methods or assumptions.

# Notes to Financial Statements December 31, 2016

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The target allocation of the plan and the long-term expected real rates of return are shown in the table below:

| Nonuniformed<br>Defined Benefit Plan |                   | Long-term Expected<br>Real Rate of Return |
|--------------------------------------|-------------------|---|
| Asset Class                          | Target Allocation | (Arithmetic)                              |
| Fixed income                         | 30%               | 2.25%                                     |
| Domestic equity                      | 50%               | 4.75%                                     |
| Foreign equity                       | 7%                | 6.25%                                     |
| Alternatives                         | 10%               | 4.50%                                     |
| Cash                                 | 3%                | 0.25%                                     |
|                                      | 100%              |   |

#### 3. Discount Rate

The discount rate used to measure the total pension liability was 6.5 percent. Based on plan funding expectations, no actuarial projection of cash flows was made as the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability.

The City's net pension liability as of December 31, 2016 was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Changes in the total pension liability, plan fiduciary net position and the net pension liability through the respective fiscal years ended, are as follows for the Nonuniformed Plan as determined by the City at December 31, 2016:

| Changes in Net Pension Liability – Nonuniformed Plan          |    |             |                                    |             |                                   |           |
|---|----|-------------|------------------------------------|-------------|-----------------------------------|-----------|
|   |    |             | Plan Fiduciary<br>Net Position (b) |             | Net Pension<br>Liability (a) - (b |           |
| Balances as of beginning of year                              | \$ | 15,799,017  | \$                                 | 11,851,431  | \$                                | 3,947,586 |
| Charges for the year:   |    |             |                                    |             |                                   |           |
| Service Cost  |    | 9,627       |                                    | -           |                                   | 9,627     |
| Interest on total pension liability                           |    | 992,989     |                                    | -           |                                   | 992,989   |
| Transfers from DC plan  |    | 679,378     |                                    | 679,378     |                                   | -         |
| Difference between expected and actual return                 |    | (144,356)   |                                    |             |                                   | (144,356) |
| Changes of assumptions  |    | _           |                                    | -           |                                   | -         |
| Benefit Payments, including refunds of employee contributions |    | (1,723,901) |                                    | (1,723,901) |                                   | -         |
| Administrative expense  |    | _           |                                    | (19,799)    |                                   | 19,799    |
| Contributions – employer                                      |    | _           |                                    | 883,340     |                                   | (883,340) |
| Net investment income   |    | _           |                                    | 612,036     |                                   | (612,036) |
| Other   |    | _           |                                    | -           |                                   | -         |
| Net Changes   |    | (186,263)   |                                    | 431,054     |                                   | (617,317) |
| Balances as of end of year                                    | \$ | 15,612,754  | \$                                 | 12,282,485  | \$                                | 3,330,270 |

# Notes to Financial Statements December 31, 2016

The above amounts are allocated between government-wide (governmental activities), Fleet (governmental activities), Waste Disposal (business-type activities) and Vehicle Storage (business-type activities) as shown on the following four schedules:

| •   | •                              | Net Pension         |                        |
|---|--------------------------------|---------------------|------------------------|
|   | Total Pension<br>Liability (a) | Net Position<br>(b) | Liability (a) -<br>(b) |
| Balances as of beginning of year                              | \$ 13,429,164                  | \$ 10,073,716       | \$ 3,355,448           |
| Charges for the year:   |                                |                     |                        |
| Service Cost  | 8,183                          | -                   | 8,183                  |
| Interest on total pension liability                           | 844,041                        | -                   | 844,041                |
| Transfers from DC plan  | 577,471                        | 577,471             | -                      |
| Difference between expected and actual return                 | (122,703)                      | -                   | (122,703)              |
| Changes of assumptions  | -                              | -                   | -                      |
| Benefit Payments, including refunds of employee contributions | (1,465,316)                    | (1,465,316)         | -                      |
| Administrative expense  | -                              | (16,829)            | 16,829                 |
| Contributions – employer                                      | -                              | 750,839             | (750,839)              |
| Net investment income   | -                              | 520,231             | (520,231)              |
| Other   | -                              | -                   | -                      |
| Net Changes   | (158,324)                      | 366,396             | (524,719)              |
| Balances as of end of year                                    | \$ 13,270,841                  | \$ 10,440,112       | \$ 2,830,729           |

| Changes in Net Pension Liability – Nonunifor                  | ` '                            |           |    |           | ary Net Pension |          |  |
|---|--------------------------------|-----------|----|-----------|-----------------|----------|--|
|   | Total Pension<br>Liability (a) |           | •  |           | Liability (a) - |          |  |
|   |                                | • • •     |    |           |                 |          |  |
| Balances as of beginning of year                              | \$                             | 1,263,921 | \$ | 948,114   | \$              | 315,807  |  |
| Charges for the year:   |                                |           |    |           |                 |          |  |
| Service Cost  |                                | 770       |    | -         |                 | 770      |  |
| Interest on total pension liability                           |                                | 79,439    |    | -         |                 | 79,439   |  |
| Transfers from DC plan  |                                | 54,350    |    | 54,350    |                 | -        |  |
| Difference between expected and actual return                 |                                | (11,548)  |    | -         |                 | (11,548) |  |
| Changes of assumptions  |                                | -         |    | -         |                 | -        |  |
| Benefit Payments, including refunds of employee contributions |                                | (137,912) |    | (137,912) |                 | -        |  |
| Administrative expense  |                                | -         |    | (1,584)   |                 | 1,584    |  |
| Contributions – employer                                      |                                | -         |    | 70,667    |                 | (70,667) |  |
| Net investment income   |                                | -         |    | 48,963    |                 | (48,963) |  |
| Other   |                                | -         |    | -         |                 | -        |  |
| Net Changes   |                                | (14,901)  |    | 34,484    |                 | (49,385) |  |
| Balances as of end of year                                    | \$                             | 1,249,020 | \$ | 982,599   | \$              | 266,422  |  |

# Notes to Financial Statements December 31, 2016

Changes in Net Pension Liability - Nonuniformed (Fleet)

|   |    | al Pension<br>ability (a) | n Fiduciary<br>et Position<br>(b) | Net Pension<br>Liability (a) -<br>(b) |          |
|---|----|---------------------------|-----------------------------------|---------------------------------------|----------|
| Balances as of beginning of year                              | \$ | 947,941                   | \$<br>711,086                     | \$                                    | 236,855  |
| Charges for the year:   |    |                           |                                   |                                       |          |
| Service Cost  |    | 578                       | -                                 |                                       | 578      |
| Interest on total pension liability                           |    | 59,579                    | -                                 |                                       | 59,579   |
| Transfers from DC plan  |    | 40,763                    | 40,763                            |                                       | -        |
| Difference between expected and actual return                 |    | (8,661)                   | -                                 |                                       | (8,661)  |
| Changes of assumptions  |    | -                         | -                                 |                                       | -        |
| Benefit Payments, including refunds of employee contributions |    | (103,434)                 | (103,434)                         |                                       | -        |
| Administrative expense  |    | -                         | (1,188)                           |                                       | 1,188    |
| Contributions – employer                                      |    | -                         | 53,000                            |                                       | (53,000) |
| Net investment income   |    | -                         | 36,722                            |                                       | (36,722) |
| Other   |    | -                         | -                                 |                                       | -        |
| Net Changes   |    | (11,176)                  | 25,863                            |                                       | (37,039) |
| Balances as of end of year                                    | \$ | 936,765                   | \$<br>736,949                     | \$                                    | 199,816  |

Changes in Net Pension Liability - Nonuniformed Plan (Vehicle Storage)

|   |    | al Pension<br>ability (a) | Pla | n Fiduciary<br>t Position<br>(b) | Net Pension<br>Liability (a)<br>(b) |         |
|---|----|---------------------------|-----|----------------------------------|-------------------------------------|---------|
| Balances as of beginning of year                              | \$ | 157,990                   | \$  | 118,514                          | \$                                  | 39,476  |
| Charges for the year:   |    |                           |     |                                  |                                     |         |
| Service Cost  |    | 96                        |     | -                                |                                     | 96      |
| Interest on total pension liability                           |    | 9,930                     |     | -                                |                                     | 9,930   |
| Transfers from DC plan  |    | 6,794                     |     | 6,794                            |                                     | _       |
| Difference between expected and actual return                 |    | (1,444)                   |     | -                                |                                     | (1,444) |
| Changes of assumptions  |    | _                         |     | -                                |                                     | _       |
| Benefit Payments, including refunds of employee contributions |    | (17,239)                  |     | (17,239)                         |                                     | -       |
| Administrative expense  |    | -                         |     | (198)                            |                                     | 198     |
| Contributions – employer                                      |    | -                         |     | 8,833                            |                                     | (8,833) |
| Net investment income   |    | -                         |     | 6,120                            |                                     | (6,120) |
| Other   |    | -                         |     | -                                |                                     | -       |
| Net Changes   |    | (1,863)                   |     | 4,311                            |                                     | (6,173) |
| Balances as of end of year                                    | \$ | 156,128                   | \$  | 122,825                          | \$                                  | 33,303  |

## Notes to Financial Statements December 31, 2016

#### 4. Sensitivity to Discount Rate Changes

The following presents the City's net pension liability calculated using the discount rate of 6.5 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|  |                       |               |           | Current          |           |    |               |  |    |
|--|-----------------------|---------------|-----------|------------------|-----------|----|---------------|--|----|
|  |                       |               | 1%        |                  | 1%        |    | Discount      |  | 1% |
|  |                       | Decrease 5.5% |           | <b>Rate</b> 6.5% |           |    | Increase 7.5% |  |    |
| Nonuniformed Employees' Defined Benefit Pension Plan | Net pension liability | \$            | 4,641,461 | \$               | 3,330,270 | \$ | 2,171,355     |  |    |

#### 5. Pension Expense and Deferred Outflows of Resources Related to Pensions

For the year ended December 31, 2016, the City recognized pension expense, as measured in accordance with GASB Statement No. 68, of \$357,071, and reported deferred outflows of resources related to pensions from the following sources for the Nonuniformed Plan, as determined by the City at December 31, 2016:

| Nonuniformed Plan     | d Outflows of Description | Peferred Inflows of Resources |
|-----------------------|---------------------------|-------------------------------|
| Investment Experience | \$<br>669,038             | -                             |
| Total                 | \$<br>669,038             | \$ -                          |

There were no contributions subsequent to the measurement date. Amounts reported as deferred outflows related to the plan will be recognized in pension expense as follows:

| Net Reduction in |  |  |  |  |  |  |
|------------------|--|--|--|--|--|--|
| Pension Expense  |  |  |  |  |  |  |
| \$<br>214,765    |  |  |  |  |  |  |
| 214,765          |  |  |  |  |  |  |
| 214,765          |  |  |  |  |  |  |
| 24,743           |  |  |  |  |  |  |
|                  |  |  |  |  |  |  |
| \$<br>669,038    |  |  |  |  |  |  |
| \$               |  |  |  |  |  |  |

## Notes to Financial Statements December 31, 2016

#### F. 2014 Nonuniformed Employees' Defined Benefit Pension Plan (2014 Defined Benefit Plan)

#### 1. Plan Description and Funding Information

The 2014 Nonuniformed Employees' Defined Benefit Pension Plan (2014 Defined Benefit Plan) is a single-employer, defined benefit pension plan established under Arkansas state law. Benefit provisions are established by City Ordinance #20778.

The 2014 Defined Benefit Plan provides retirement, disability and survivor benefits to participating employees and/or their beneficiaries or dependents who have met eligibility requirements set forth in the Plan's benefit provisions.

Under the provisions of the 2014 Defined Benefit Plan, the City contributes 9% of the participant's salary. The participants contribute 4.5% of their salaries. City contributions during 2016 were \$3,709,110. Contributions to the plan are made from various city governmental and business type funds.

#### 2. Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

For the December 31, 2016 actuarial valuation, the entry age cost method was used. The actuarial value of pension benefit assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The actuarial assumptions included a 6.5% investment rate of return (net of administrative expenses), projected salary increases of 3.5%, which includes an inflation rate of 2.5% and no costs of living increases. The remaining amortization period at December 31, 2016, was 15 years using a level percent of salary basis, amortization period. The mortality assumption was based on the RP 2000 Mortality Table. There were no factors that significantly affected the identification of trends such as changes in benefits, actuarial methods or assumptions.

# Notes to Financial Statements December 31, 2016

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The target allocation of the plan and the long-term expected real rates of return are shown in the table below:

| 2014 Defined Benefit Plan |                   | Long-term Expected<br>Real Rate of Return |
|---------------------------|-------------------|---|
| Asset Class               | Target Allocation | (Arithmetic)                              |
| Fixed income              | 30%               | 2.25%                                     |
| Domestic equity           | 50%               | 4.75%                                     |
| Foreign equity            | 7%                | 6.25%                                     |
| Alternatives              | 10%               | 4.50%                                     |
| Cash                      | 3%                | 0.25%                                     |
|                           | 100%              |   |

#### 3. Discount Rate

The discount rate used to measure the total pension liability was 6.5 percent. Based on plan funding expectations, no actuarial projection of cash flows was made as the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability.

The City's net pension liability as of December 31, 2016 was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Changes in the total pension liability, plan fiduciary net position and the net pension liability through the respective fiscal years ended, are as follows for the 2014 Defined Benefit Plan as determined by the City at December 31, 2016:

| Changes in Net Pension Liability – 2014 DB Plan               |    |                               |    |                                |    |                                |  |  |  |  |  |
|---|----|-------------------------------|----|--------------------------------|----|--------------------------------|--|--|--|--|--|
|   |    | otal Pension<br>Liability (a) |    | an Fiduciary<br>t Position (b) |    | et Pension<br>bility (a) - (b) |  |  |  |  |  |
| Balances as of beginning of year                              | \$ | 40,221,052                    | \$ | 35,509,110                     | \$ | 4,711,942                      |  |  |  |  |  |
| Charges for the year:   |    |                               |    |                                |    |                                |  |  |  |  |  |
| Service Cost  |    | 4,670,895                     |    | -                              |    | 4,670,895                      |  |  |  |  |  |
| Interest on total pension liability                           |    | 2,796,992                     |    | -                              |    | 2,796,992                      |  |  |  |  |  |
| Difference between expected and actual return                 |    | (932,229)                     |    | -                              |    | (932,229)                      |  |  |  |  |  |
| Changes of assumptions  |    | 1,849,331                     |    | -                              |    | 1,849,331                      |  |  |  |  |  |
| Benefit Payments, including refunds of employee contributions |    | (745,738)                     |    | (745,738)                      |    | -                              |  |  |  |  |  |
| Administrative expense  |    | -                             |    | (83,231)                       |    | 83,231                         |  |  |  |  |  |
| Contributions – employer                                      |    | -                             |    | 3,709,110                      |    | (3,709,110)                    |  |  |  |  |  |
| Contributions – member  |    | -                             |    | 1,855,506                      |    | (1,855,506)                    |  |  |  |  |  |
| Service Purchases   |    | 847,020                       |    | 847,020                        |    | -                              |  |  |  |  |  |
| Net investment income   |    | -                             |    | 1,623,353                      |    | (1,623,353)                    |  |  |  |  |  |
| Other   |    | -                             |    | -                              |    | -                              |  |  |  |  |  |
| Net Changes   |    | 8,486,271                     |    | 7,206,020                      |    | 1,280,251                      |  |  |  |  |  |
| Balances as of end of year                                    | \$ | 48,707,323                    | \$ | 42,715,130                     | \$ | 5,992,193                      |  |  |  |  |  |

# Notes to Financial Statements December 31, 2016

The above amounts are allocated between government-wide (governmental activities), Fleet (governmental activities), Waste Disposal (business-type activities), Vehicle Storage (business-type activities), Advertising and Promotion Commission (component unit), Workforce Investment Board (component unit) and Little Rock Port Authority (component unit) as shown on the following seven schedules:

Changes in Net Pension Liability – City of Little Rock Government Wide

|   | Total Pension<br>Liability (a) | Plan Fiduciary<br>Net Position<br>(b) | Net Pension<br>Liability (a) -<br>(b) |
|---|--------------------------------|---------------------------------------|---------------------------------------|
| Balances as of beginning of year                              | \$ 30,393,038                  | \$ 26,832,459                         | \$ 3,560,579                          |
| Charges for the year:   |                                |                                       |                                       |
| Service Cost  | 3,525,592                      | -                                     | 3,525,592                             |
| Interest on total pension liability                           | 2,111,170                      | -                                     | 2,111,170                             |
| Difference between expected and actual return                 | (703,646)                      | -                                     | (703,646)                             |
| Changes of assumptions  | 1,395,875                      | -                                     | 1,395,875                             |
| Benefit Payments, including refunds of employee contributions | (562,883)                      | (562,883)                             | -                                     |
| Administrative expense  | -                              | (62,823)                              | 62,823                                |
| Contributions – employer                                      | -                              | 2,799,636                             | (2,799,636)                           |
| Contributions – member  | -                              | 1,400,536                             | (1,400,536)                           |
| Service Purchases   | 639,331                        | 639,331                               | -                                     |

Changes in Net Pension Liability – City of Little Rock Waste Disposal

Net investment income

Balances as of end of year

Other

Net Changes

|   |    | tal Pension<br>iability (a) | n Fiduciary<br>et Position<br>(b) | Net Pensior<br>Liability (a)<br>(b) |           |
|---|----|-----------------------------|-----------------------------------|-------------------------------------|-----------|
| Balances as of beginning of year                              | \$ | 2,860,521                   | \$<br>2,525,408                   | \$                                  | 335,113   |
| Charges for the year:   |    |                             |                                   |                                     |           |
| Service Cost  |    | 331,820                     | -                                 |                                     | 331,820   |
| Interest on total pension liability                           |    | 198,698                     | -                                 |                                     | 198,698   |
| Difference between expected and actual return                 |    | (66,226)                    | -                                 |                                     | (66,226)  |
| Changes of assumptions  |    | 131,376                     | -                                 |                                     | 131,376   |
| Benefit Payments, including refunds of employee contributions |    | (52,977)                    | (52,977)                          |                                     | -         |
| Administrative expense  |    | -                           | (5,913)                           |                                     | 5,913     |
| Contributions – employer                                      |    | -                           | 263,495                           |                                     | (263,495) |
| Contributions – member  |    | -                           | 131,815                           |                                     | (131,815) |
| Service Purchases   |    | 60,172                      | 60,172                            |                                     | -         |
| Net investment income   |    | -                           | 115,323                           |                                     | (115,323) |
| Other   |    | -                           | -                                 |                                     | -         |
| Net Changes   |    | 602,865                     | 511,916                           |                                     | 90,949    |
| Balances as of end of year                                    | \$ | 3,463,386                   | \$<br>3,037,324                   | \$                                  | 426,062   |

1.225.307

5,434,392

\$ 36,798,475 \$ 32,266,851 \$ 4,522,200

6,405,437

(4,712)

(1,225,307)

(4,712)

961,621

# Notes to Financial Statements December 31, 2016

Changes in Net Pension Liability - City of Little Rock Fleet

|   | tal Pension<br>iability (a) | n Fiduciary<br>et Position<br>(b) | t Pension<br>ability (a) -<br>(b) |
|---|-----------------------------|-----------------------------------|-----------------------------------|
| Balances as of beginning of year                              | \$<br>2,145,391             | \$<br>1,894,056                   | \$<br>251,335                     |
| Charges for the year:   |                             |                                   |                                   |
| Service Cost  | 248,865                     | -                                 | 248,865                           |
| Interest on total pension liability                           | 149,024                     | -                                 | 149,024                           |
| Difference between expected and actual return                 | (49,669)                    | -                                 | (49,669)                          |
| Changes of assumptions  | 98,532                      | -                                 | 98,532                            |
| Benefit Payments, including refunds of employee contributions | (39,733)                    | (39,733)                          | -                                 |
| Administrative expense  | _                           | (4,435)                           | 4,435                             |
| Contributions – employer                                      | _                           | 197,621                           | (197,621)                         |
| Contributions – member  | -                           | 98,861                            | (98,861)                          |
| Service Purchases   | 45,129                      | 45,129                            | -                                 |
| Net investment income   | -                           | 86,492                            | (86,492)                          |
| Other   | _                           | -                                 | -                                 |
| Net Changes   | 452,149                     | 383,937                           | 68,212                            |
| Balances as of end of year                                    | \$<br>2,597,539             | \$<br>2,277,993                   | \$<br>319,547                     |

Changes in Net Pension Liability - City of Little Rock Vehicle Storage

|   |    | al Pension<br>ability (a) | n Fiduciary<br>It Position<br>(b) | Net Pension<br>Liability (a)<br>(b) |          |
|---|----|---------------------------|-----------------------------------|-------------------------------------|----------|
| Balances as of beginning of year                              | \$ | 357,565                   | \$<br>315,676                     | \$                                  | 41,889   |
| Charges for the year:   |    |                           |                                   |                                     |          |
| Service Cost  |    | 41,478                    | -                                 |                                     | 41,478   |
| Interest on total pension liability                           |    | 24,837                    | -                                 |                                     | 24,837   |
| Difference between expected and actual return                 |    | (8,278)                   | -                                 |                                     | (8,278)  |
| Changes of assumptions  |    | 16,422                    | -                                 |                                     | 16,422   |
| Benefit Payments, including refunds of employee contributions |    | (6,622)                   | (6,622)                           |                                     | -        |
| Administrative expense  |    | -                         | (739)                             |                                     | 739      |
| Contributions – employer                                      |    | -                         | 32,937                            |                                     | (32,937) |
| Contributions – member  |    | -                         | 16,477                            |                                     | (16,477) |
| Service Purchases   |    | 7,522                     | 7,522                             |                                     | -        |
| Net investment income   |    | -                         | 14,415                            |                                     | (14,415) |
| Other   |    | -                         | -                                 |                                     | -        |
| Net Changes   |    | 75,358                    | 63,989                            |                                     | 11,369   |
| Balances as of end of year                                    | \$ | 432,923                   | \$<br>379,665                     | \$                                  | 53,258   |

# Notes to Financial Statements December 31, 2016

Changes in Net Pension Liability – Advertising and Promotion Commission

|   |    |           | Plan Fiduciary<br>Net Position<br>(b) |    | t Pension<br>ability (a) -<br>(b) |
|---|----|-----------|---------------------------------------|----|-----------------------------------|
| Balances as of beginning of year                              | \$ | 4,223,210 | \$<br>3,728,457                       | \$ | 494,754                           |
| Charges for the year:   |    |           |                                       |    |                                   |
| Service Cost  |    | 499,786   | -                                     |    | 499,786                           |
| Interest on total pension liability                           |    | 299,278   | -                                     |    | 299,278                           |
| Difference between expected and actual return                 |    | (99,749)  | -                                     |    | (99,749)                          |
| Changes of assumptions  |    | 197,878   | -                                     |    | 197,878                           |
| Benefit Payments, including refunds of employee contributions |    | (79,794)  | (79,794)                              |    | -                                 |
| Administrative expense  |    | -         | (8,906)                               |    | 8,906                             |
| Contributions – employer                                      |    | -         | 396,875                               |    | (396,875)                         |
| Contributions – member  |    | -         | 198,539                               |    | (198,539)                         |
| Service Purchases   |    | 90,631    | 90,631                                |    | -                                 |
| Net investment income   |    | -         | 173,699                               |    | (173,699)                         |
| Other   |    | -         | (9,424)                               |    | 9,424                             |
| Net Changes   |    | 908,031   | 761,620                               |    | 146,411                           |
| Balances as of end of year                                    | \$ | 5,131,241 | \$<br>4,490,077                       | \$ | 641,165                           |

Changes in Net Pension Liability - Workforce Investment Board

| Changes in Net Pension Liability – Work                       |                                |         |                   | / Net Pension |                     |  |
|---|--------------------------------|---------|-------------------|---------------|---------------------|--|
|   | Total Pension<br>Liability (a) |         | t Position<br>(b) |               | bility (a) -<br>(b) |  |
| Balances as of beginning of year                              | \$                             | 201,105 | \$<br>177,546     | \$            | 23,560              |  |
| Charges for the year:   |                                |         |                   |               |                     |  |
| Service Cost  |                                | 18,684  | -                 |               | 18,684              |  |
| Interest on total pension liability                           |                                | 11,188  | -                 |               | 11,188              |  |
| Difference between expected and actual return                 |                                | (3,729) | -                 |               | (3,729)             |  |
| Changes of assumptions  |                                | 7,397   | -                 |               | 7,397               |  |
| Benefit Payments, including refunds of employee contributions |                                | (2,983) | (2,983)           |               | -                   |  |
| Administrative expense  |                                | -       | (333)             |               | 333                 |  |
| Contributions - employer                                      |                                | -       | 14,836            |               | (14,836)            |  |
| Contributions - member  |                                | -       | 7,422             |               | (7,422)             |  |
| Service Purchases   |                                | 3,388   | 3,388             |               | -                   |  |
| Net investment income   |                                | -       | 6,493             |               | (6,493)             |  |
| Other   |                                | -       | 4,712             |               | (4,712)             |  |
| Net Changes   |                                | 33,945  | 33,536            |               | 409                 |  |
| Balances as of end of year                                    | \$                             | 235,050 | \$<br>211,082     | \$            | 23,969              |  |

Note: The Workforce Investment Board follows standards established by the Financial Accounting Standards Board and is not required to record the net pension liability.

# Notes to Financial Statements December 31, 2016

Changes in Net Pension Liability - Little Rock Port Authority

|   | Total Pension<br>Liability (a) |    | •      |    |         |  | Pension<br>bility (a) -<br>(b) |
|---|--------------------------------|----|--------|----|---------|--|--------------------------------|
| Balances as of beginning of year                              | \$<br>40,221                   | \$ | 35,509 | \$ | 4,712   |  |                                |
| Charges for the year:   |                                |    |        |    |         |  |                                |
| Service Cost  | 4,671                          |    | -      |    | 4,671   |  |                                |
| Interest on total pension liability                           | 2,797                          |    | -      |    | 2,797   |  |                                |
| Difference between expected and actual return                 | (932)                          |    | -      |    | (932)   |  |                                |
| Changes of assumptions  | 1,849                          |    | -      |    | 1,849   |  |                                |
| Benefit Payments, including refunds of employee contributions | (746)                          |    | (746)  |    | -       |  |                                |
| Administrative expense  | -                              |    | (83)   |    | 83      |  |                                |
| Contributions – employer                                      | -                              |    | 3,709  |    | (3,709) |  |                                |
| Contributions – member  | -                              |    | 1,856  |    | (1,856) |  |                                |
| Service Purchases   | 847                            |    | 847    |    | -       |  |                                |
| Net investment income   | -                              |    | 1,623  |    | (1,623) |  |                                |
| Other   | -                              |    | -      |    | -       |  |                                |
| Net Changes   | 8,486                          |    | 7,206  |    | 1,280   |  |                                |
| Balances as of end of year                                    | \$<br>48,707                   | \$ | 42,715 | \$ | 5,992   |  |                                |

Note: The net pension liability was immaterial to the Little Rock Port Authority's financial statements and was not recorded in their financial statements.

### 4. Sensitivity to Discount Rate Changes

The following presents the City's net pension liability calculated using the discount rate of 6.5 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|                                       |                               | 1%<br>Decrease<br>5.5% | Current<br>Discount<br>Rate<br>6.5% | 1%<br>Increase<br>7.5% |
|---------------------------------------|-------------------------------|------------------------|-------------------------------------|------------------------|
| 2014 Defined Benefit Pension Plan     | Net pension liability (asset) | \$<br>15,498,577       | \$<br>5,321,067                     | \$<br>(2,381,798)      |
|                                       |                               | 1%<br>Decrease<br>5.5% | Current<br>Discount<br>Rate<br>6.5% | 1%<br>Increase<br>7.5% |
| Advertising & Promotion<br>Commission | Net pension liability (asset) | \$<br>1,867,506        | \$<br>641,165                       | \$<br>(286,996)        |
|                                       |                               | 1%<br>Decrease<br>5.5% | Current<br>Discount<br>Rate<br>6.5% | 1%<br>Increase<br>7.5% |
| Workforce Investment Board            | Net pension liability (asset) | \$<br>69,813           | \$<br>23,969                        | \$<br>(10,729)         |
|                                       |                               | 1%<br>Decrease<br>5.5% | Current<br>Discount<br>Rate<br>6.5% | 1%<br>Increase<br>7.5% |
| Little Rock Port Authority            | Net pension liability (asset) | \$<br>17,453           | \$<br>5,992                         | \$<br>(2,682)          |

# Notes to Financial Statements December 31, 2016

5. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2016, the City recognized pension expense, as measured in accordance with GASB Statement No. 68, of \$3,476,793, and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the 2014 Defined Benefit Plan, as determined by the City at December 31, 2016:

| 2014 Defined Benefit Plan  | Deferred Outflows of Deferred Inflor<br>Resources Resources |                             |     |                               |  |
|--|---|-----------------------------|-----|-------------------------------|--|
|  |   |                             |     |                               |  |
| Difference between expected and actual experience                          |   |                             | \$  | 1,187,716                     |  |
| Changes of assumptions   |   | 1,459,739                   |     | 87,607                        |  |
| Change in proportion   |   | -                           |     | 5,527                         |  |
| Difference between expected and actual investment earnings on pension plan |   |                             |     |                               |  |
| investments  |   | 2,125,822                   |     |                               |  |
| Total  | \$  | 3,585,561                   | \$  | 1,280,850                     |  |
| Advertising and Promotion Commission                                       |   | ed Outflows of<br>esources  | Def | erred Inflows of<br>Resources |  |
|  |   |                             |     |                               |  |
| Difference between expected and actual experience                          | \$  | -                           | \$  | 137,663                       |  |
| Changes of assumptions   |   | 175,892                     |     | 10,556                        |  |
| Changes in proportion  |   | 11,054                      |     | -                             |  |
| Difference between expected and actual investment earnings on plan         |   |                             |     |                               |  |
| investments  |   | 248,436                     |     | -                             |  |
| Contributions subsequent to the measurement date                           |   | -                           |     | -                             |  |
| Total  | \$  | 435,382                     | \$  | 148,219                       |  |
| Workforce Investment Board   |   | ed Outflows of<br>lesources | Def | erred Inflows of<br>Resources |  |
|  |   |                             |     |                               |  |
| Difference between expected and actual experience                          | \$  | -                           | \$  | 5,146                         |  |
| Changes of assumptions   |   | 6,575                       |     | 395                           |  |
| Changes in proportion  |   | -                           |     | 5,528                         |  |
| Difference between expected and actual investment earnings on plan         |   |                             |     |                               |  |
| investments  |   | 9,287                       |     | -                             |  |
| Total  | \$  | 15,862                      | \$  | 11,069                        |  |
|  | Defer   | ad Outflows of              | Dof | erred Inflows of              |  |
| Little Rock Port Authority   |   | esources                    | DC. | Resources                     |  |
|  |   |                             |     |                               |  |
| Difference between expected and actual experience                          | \$  | -                           | \$  | 1,287                         |  |
| Changes of assumptions   |   | 1,644                       |     | 99                            |  |
| Difference between expected and actual investment earnings on plan         |   |                             |     |                               |  |
| investments  |   | 2,322                       |     | _                             |  |
|  |   |                             |     |                               |  |

# Notes to Financial Statements December 31, 2016

Amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

| Year Ending<br>December 31, | Net De | fined Benefit Plan<br>eferred Outflow<br>f Resources | Co<br>Net De | g and Promotion<br>ommission<br>ferred Outflow<br>Resources | Net Defe | Investment Board<br>erred Outflow<br>Resources | Net | Rock Port Authority<br>Deferred Outflow<br>of Resources |
|-----------------------------|--------|--|--------------|---|----------|--|-----|---|
| 2017                        | \$     | 653,545  | \$           | 80,214  | \$       | 1,369  | \$  | 737   |
| 2018                        |        | 653,545  |              | 80,214  |          | 1,369  |     | 737   |
| 2019                        |        | 653,545  |              | 80,214  |          | 1,369  |     | 737   |
| 2020                        |        | 177,912  |              | 23,618  |          | 373  |     | 201   |
| 2021                        |        | 166,164  |              | 22,903  |          | 312  |     | 168   |
| Total                       | \$     | 2,304,711  | \$           | 287,163   | \$       | 4,793  | \$  | 2,580   |

### Money-Weighted Rate of Return

The annual money-weighted rate of return on pension plan investments is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense, adjusted for the changing amounts actually invested. The money-weighted rates of returns are shown in the table below:

|  | Fiscal Year<br>Ending | Annual<br>Money-weighted<br>Rate of Return |
|--|-----------------------|--|
| Firemen's Pension and Relief Fund                    | 12/31/16              | 2.42%                                      |
| Nonuniformed Employees' Defined Benefit Pension Plan | 12/31/16              | 5.20%                                      |
| 2014 Defined Benefit Pension Plan                    | 12/31/16              | 4.24%                                      |

## Notes to Financial Statements December 31, 2016

#### LOCAL POLICE AND FIRE RETIREMENT SYSTEM (LOPFI)

The *Local Police and Fire Retirement System* (LOPFI) is a statewide cost sharing multi-employer retirement program that provides retirement, disability and survivor benefits to police and fire employees of political subdivisions of the State of Arkansas. LOPFI was created by Act 364 of the 1981 General Assembly. The authority to establish and amend benefit provisions is set forth in Arkansas state statutes and is vested in the Arkansas Legislature with the concurrence of the Governor. Employees hired after January 1, 1983, whose political subdivision had a retirement system in effect at July 1, 1981, are eligible to participate in the Plan. LOPFI issues a publicly available financial report that includes financial statements and required supplementary information of the Plan, which may be obtained from the internet at <a href="www.lopfi-prb.com">www.lopfi-prb.com</a> or by contacting the following:

Arkansas Local Police and Fire Retirement System P.O. Drawer 34164 Little Rock, Arkansas 72203 501.682.1745

Contribution requirements are set forth in Arkansas statute. LOPFI members were required to contribute 8.5% of their annual covered salary. The City is required to contribute at an actuarially determined rate, which was 27.81% for participating policemen and 21.58% for participating firemen. City contributions for 2016 to the Plan were \$12,644,874.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the LOPFI Police and LOPFI Fire reported a liability of \$50,937,762 and \$47,477,923, respectively, for their proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015. The City's proportionate share was 9.7066% and 9.0473% respectively, for LOPFI Police and LOPFI Fire which are unchanged from the prior year. The allocation percentages are based on the ratio of each employer's contributions to total employer contributions of the group for the fiscal year ended December 31, 2015. The contributions used excluded contributions made for prior service, excess benefits and irregular payments. The employer allocation percentages have been rounded for presentation purposes.

# Notes to Financial Statements December 31, 2016

For the year ended December 31, 2016 the LOPFI Police and LOPFI Fire recognized pension expense of \$8,772,281 and \$8,350,158, respectively. At December 31, 2016, LOPFI Police and LOPFI Fire reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|    |                                       |  | red Inflows of<br>esources |
|----|---------------------------------------|--|----------------------------|
| \$ | 538,842                               | \$   | 35,405                     |
|    | 3,979,594                             |  | -                          |
|    | -                                     |  | 964,000                    |
|    |                                       |  |                            |
|    | 9,091,204                             |  | -                          |
|    | 6,502,544                             |  | -                          |
| \$ | 20,112,184                            | \$   | 999,405                    |
|    |                                       |  | red Inflows o<br>esources  |
|    |                                       |  | 31,682                     |
| Ψ  | · · · · · · · · · · · · · · · · · · · | Ψ  | 31,002                     |
|    | \$ S                                  | \$ 538,842 3,979,594 - 9,091,204 6,502,544 \$ 20,112,184  Deferred Outflows of Resources | \$ 538,842 \$ 3,979,594    |

At December 31, 2016, LOPFI Police and LOPFI Fire reported \$6,502,544 and \$6,180,614 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources at December 31, 2016, related to pensions will be recognized in pension expense as follows:

| Year Ending<br>December 31, | LOPFI Police<br>Net Deferred Outflow<br>of Resources | LOPFI Fire<br>Net Deferred Outflow<br>of Resources |
|-----------------------------|--|--|
| 2017                        | \$<br>3,232,741                                      | \$<br>3,185,280                                    |
| 2018                        | 3,232,741  | 3,185,280  |
| 2019                        | 3,232,741  | 3,185,280  |
| 2020                        | <br>2,912,012  | <br>2,871,401                                      |
| Total                       | \$<br>12,610,235                                     | \$<br>12,427,241                                   |

Difference between expected and actual investment earnings on pension plan

Contributions subsequent to the measurement date

Change in porportion

Total

226,389

8,473,754

6,180,614 18,865,926

# Notes to Financial Statements December 31, 2016

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                           | LOPFI – Police          | LOPFI – Fire            |
|---------------------------|-------------------------|-------------------------|
| Inflation                 | 3%                      | 3%                      |
| Salary Increases          | 4.5%                    | 4.5%                    |
| Investment rate of return | 8%                      | 8%                      |
| Actuarial cost method     | Entry age normal        | Entry age normal        |
|                           | 5-year smoothed market; | 5-year smoothed market; |
| Asset valuation method    | 20% corridor            | 20% corridor            |

Mortality rates were based on the RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on scale AA.

The actuarial assumptions used in the December 31, 2015 valuation were based on the results of an actuarial experience study for the period January 1, 2008 to December 31, 2011. As a result of the 2011 actuarial experience study, the expectation of life after disability was adjusted in the December 31, 2015 actuarial evaluation to more closely reflect actual experience.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. Theses real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan's target asset allocation as of December 31, 2015, these best estimates are summarized in the following table:

| LOPFI – Police and Fire    | Long-term Expected Real Rate of Return |              |
|----------------------------|--|--------------|
| Asset Class                | Target Allocation                      | (Arithmetic) |
| Domestic fixed income      | 30%                                    | 2.97%        |
| International fixed income | 6%                                     | 1.50%        |
| Domestic equity            | 33%                                    | 5.88%        |
| Foreign equity             | 7%                                     | 6.25%        |
| Index                      | 11%                                    | 6.73%        |
| Alternative investments    | 10%                                    | 6.13%        |
| Cash                       | 3%                                     | -0.04%       |
|                            | 100%                                   |              |

#### **Discount Rate**

A single discount rate of 8 percent was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 8 percent. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be

# Notes to Financial Statements December 31, 2016

made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the City's net pension liability, calculated using a single discount rate of 8 percent, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

|                |                       | 1%<br>Decrease<br>6.75% | Current Discount Rate 7.75%          | 1%<br>Increase<br>8.75% |
|----------------|-----------------------|-------------------------|--------------------------------------|-------------------------|
| LOPFI – Police | Net pension liability | \$ 80,154,783           | \$ 50,937,762                        | \$ 26,464,962           |
|                |                       | 1%<br>Decrease<br>6.75% | Current<br>Discount<br>Rate<br>7.75% | 1%<br>Increase<br>8.75% |
| LOPFI – Fire   | Net pension liability | \$ 74,710,441           | \$ 47,477,923                        | \$ 24,667,386           |

#### **Arkansas Public Employees Retirement System (APERS)**

The following plan description of the Arkansas Public Employees Retirement System (APERS) is provided for general information purposes only. Participants should refer to Arkansas Code Annotated, Title 24 for more complete information. Detailed information about the pension plan fiduciary net pension is available in a separately issued APERS financial report. That report may be obtained from the internet at www.apers.org.

APERS is a cost-sharing multiple-employer defined benefit plan which provides benefits for the City's municipal judges and court clerks. The plan was established by the authority of the Arkansas General Assembly with the passage of Act 177 of 1957. The costs of administering the plan are paid out of investment earnings.

The general administration and responsibility for the proper operation of the System is vested in the nine members of the Board of Trustees of the Arkansas Public Employees Retirement System (the Board). Membership includes three state and three non-state employees, all appointed by the Governor, and three ex-officio trustees, including the Auditor of the State, the Treasurer of the State and the Director of the Department of Finance and Administration.

## Notes to Financial Statements December 31, 2016

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the City reported a liability of \$1,061,363 for its proportionate share of the net pension liability. The City's proportionate share was .04438351%, which remained unchanged. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on actual City contributions to the pension plan relative to the actual contributions of all participating APERS members for the year ended June 30, 2016.

For the year ended December 31, 2016, the City recognized pension expense of \$143,834. At December 31, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferr | ed Outflows of | Deferred Inflows of |           |  |
|--|--------|----------------|---------------------|-----------|--|
| APERS  |        | esources       |                     | Resources |  |
| Diffence in expected and actual experience                                 | \$     | 1,003          | \$                  | 38,074    |  |
| Change in assumptions  |        | 81,334         |                     |           |  |
| Difference between expected and actual investment earnings on pension plan |        |                |                     |           |  |
| investments  |        | 211,911        |                     | 26,605    |  |
| Change in proportion   |        | 23,170         |                     | 6,150     |  |
| Contributions subsequent to the measurement date                           |        | 157,613        |                     |           |  |
| Total  | \$     | 475,031        | \$                  | 70,829    |  |

At December 31, 2016, APERS reported \$157,613 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources at December 31, 2015, related to pensions will be recognized in pension expense as follows:

| Year Ending<br>December 31,  | APERS Net Deferred Outflow of Resources    |
|------------------------------|--|
| 2017<br>2018<br>2019<br>2020 | \$<br>48,517<br>41,059<br>89,800<br>67,213 |
| Total                        | \$<br>246,589                              |

# Notes to Financial Statements December 31, 2016

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|   | APERS                                      |
|---|--|
| Valuation                                     | June 30, 2016                              |
| Actuarial Cost Method                         | Entry Age Normal                           |
| Amortization Method<br>Remaining Amortization | Level Percent-of-Payroll<br>25 year closed |
|   | 4-Year Smoothed Market                     |
| Asset Valuation Method                        | with 25% Corridor                          |
| Investment rate of return                     | 7.5%                                       |
|   | 3.95%-9.85%                                |
| Projected salary increase                     | 2.5270 5.0270                              |
| Inflation                                     | 2.50/                                      |
|   | 2.5% Annual                                |
| Cost of living adjustments                    | Compounded Increase                        |

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the System's target asset allocation as of June 30, 2016 are summarized in the table below:

| APERS<br>Asset Class  | Target Allocation | Long-term Expected<br>Real Rate of Return |  |  |
|-----------------------|-------------------|---|--|--|
| Broad domestic equity | 38%               | 6.82%                                     |  |  |
| Internation equity    | 24%               | 6.88%                                     |  |  |
| Real assets           | 16%               | 3.07%                                     |  |  |
| Absolute return       | 5%                | 3.35%                                     |  |  |
| Domestic fixed        | 17%               | 0.83%                                     |  |  |
|                       | 100%              |   |  |  |

A single discount rate of 7.5 percent was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.5 percent. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Notes to Financial Statements December 31, 2016

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the City's net pension liability, calculated using a single discount rate of 7.5 percent, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

|       |                       |    |             |    | Current   |               |
|-------|-----------------------|----|-------------|----|-----------|---------------|
|       |                       |    | 1% Discount |    | 1%        |               |
|       |                       | I  | Decrease    |    | Rate      | Increase      |
|       |                       |    | 6.5%        |    | 7.5%      | 8.5%          |
| APERS | Net pension liability | \$ | 1,606,640   | \$ | 1,061,363 | \$<br>607,564 |

#### **Defined Contribution Plans**

The *Nonuniformed Employees' Defined Contribution Plan* (Nonuniformed Contribution Plan) is a defined contribution plan administered by an independent fiduciary agent, but governed by a Board of Trustees consisting of City officials. The Nonuniformed Contribution Plan provides retirement, disability and survivor benefits for nonuniformed full-time employees who have met eligibility requirements as defined by the Plan, with the exception of certain executives and officials who are enrolled in alternate plans. The Nonuniformed Contribution Plan began on January 1, 1981; benefit provisions are established by City Resolution #6482, as amended. The amount of benefits to be paid to any participant depends solely on amounts contributed to the Plan plus investment earnings.

The Plan requires that employees contribute no less than 3.5% and may contribute an additional 10% of their base salary. Only contributions up to 3.5% are pre-tax. The City is required to contribute 4% of covered payroll each pay period. Participants become fully vested in employer contributions and investment earnings credited to their account after five years of service. Nonvested City contributions and investment earnings are forfeited when participants leave covered employment and are transferred to a separate account which may be used to reduce City contributions. During 2016, pension expense to the Plan was \$1,195,451.

The 401(a) Money Purchase and Trust Retirement Fund is a defined contribution pension plan established under Arkansas state law, covering selected employees. Pension expense is recorded for the amount of the City's required contributions, determined in accordance with the terms of the Plan. The Plan is administered by a Board of Trustees. The Plan provides retirement benefits to plan members and their beneficiaries. Benefit provisions and contribution requirements are contained in the plan documents and were established, and can be amended, by action of the City's Board of Directors. During 2016, pension expense to the Plan was \$850,565.

# Notes to Financial Statements December 31, 2016

#### Note 7: Other Postemployment Benefits

Plan Description: The City of Little Rock sponsors and administers an informal single-employer defined benefit health care plan (Health Management Trust Fund). Arkansas statute provides that any municipal city official or employee vested in any of the City's retirement plans with 20 years of service and attains 55 years of age may continue to participate in the City's health care plan after retirement. In addition, members employed at least five years with age plus service exceeding 70 at retirement are eligible for benefits. The State of Arkansas has the authority to establish and amend the requirements of this statute. The City does not issue stand-alone financial statements of the plan but all required information is presented in this report.

Funding Policy: The contribution requirements of plan members are established by the City and may be amended as needed for the first six months of retirement. Plan members pay the entire cost of monthly insurance premiums at the same rate charged to active employees and receive a benefit from the blended premium rate from all of the employees participating in the City's health insurance plan. After paying full premiums for six months, members are eligible for City-subsidized rates (75% of the single premium rates are paid by the City). The plan has 220 retired participants who pay monthly premiums between \$86 for single coverage and \$692 for family coverage.

Annual OPEB Cost and Net OPEB Obligation: The City's other postemployment benefit (OPEB) cost is typically funded by the general fund. The City's annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation:

| Annual required contribution                              | \$ 1,171,609 |
|---|--------------|
| 30-year amortization of beginning of year net OPEB assets | 19,923       |
| Interest on net OPEB asset                                | (17,306)     |
| Annual OPEB Cost  | 1,174,226    |
| Total annual employer contribution                        | (1,171,609)  |
| Increase in net OPEB asset                                | 2,617        |
| Net OPEB asset – beginning of year                        | 247,223      |
| Net OPEB asset – end of year                              | \$ 249,840   |

## Notes to Financial Statements December 31, 2016

The components of the annual required contribution (ARC) calculation reflecting a 30-year amortization period is as follows:

| Service cost                        | \$ 427,935   |
|-------------------------------------|--------------|
| Amortization of unfunded obligation | 667,027      |
| Interest to end-of-year             | 76,647       |
| ARC                                 | \$ 1,171,609 |

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB asset for 2016 and the previous two years are as follows:

|                   |                  | Percentage of Annual         |                       |
|-------------------|------------------|------------------------------|-----------------------|
| Fiscal Year Ended | Annual OPEB Cost | <b>OPEB Cost Contributed</b> | <b>Net OPEB Asset</b> |
| 12/31/16          | \$1,174,226      | 100%                         | \$249,840             |
| 12/31/15          | \$1,271,404      | 100%                         | \$247,223             |
| 12/31/14          | \$1,252,811      | 100%                         | \$243,282             |

Funded Status and Funding Progress: As of January 1, 2016, the most recent actuarial valuation date, the OPEB plan was 23.9% funded. The actuarial accrued liability for benefits was \$11,637,294, and the actuarial value of assets was \$2,780,728, resulting in an unfunded actuarial accrued liability (UAAL) of \$8,856,566. The covered payroll (annual payroll of active employees covered by the plan) was \$114,145,469, and the ratio of the UAAL to the covered payroll was 7.76%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions: Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2016, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included an inflation rate of 2.5%, a 7.0% investment rate of return and an annual health care cost trend rate of 10% initially, reduced by decrements to an ultimate rate of 4% after five years. The UAAL is being amortized on an open basis.

## Notes to Financial Statements December 31, 2016

#### Note 8: Risk Management

#### Workers' Compensation

The City participates in a self-funded workers' compensation plan. All full-time employees are covered by the plan. It is self-funded to a maximum of \$400,000 per occurrence, per employee. Coverage amounts in excess of this limit have been obtained by means of a stop loss reinsurance policy. The City records an estimated liability and liquidates that liability within the General Fund based on claims made against the City. Claims liabilities are based on estimates of the ultimate cost of reported claims (including future claim adjustment expenses) and an estimate for claims incurred but not yet reported based on historical experience. Settlements have not exceeded coverage in each of the past three years. The following represents the changes in approximate aggregate liabilities of the workers' compensation plan for the City from January 1, 2015, to December 31, 2016:

| Liability balance, December 31, 2016 | \$<br>1,300,492 |
|--------------------------------------|-----------------|
| Claims payments                      | <br>(494,095)   |
| Claims and changes in estimates      | 778,494         |
| Liability balance, December 31, 2015 | 1,016,093       |
| Claims payments                      | <br>(862,868)   |
| Claims and changes in estimates      | 676,843         |
| Liability balance, January 1, 2015   | \$<br>1,202,118 |

#### Insurance Coverage

The City and its component units have various insurance policies to cover their potential liability risk areas, *i.e.*, automobile, personal property, contents and outside structures and workers' compensation. The type of coverage and the liability limits vary with each entity. Coverage is provided both commercially and through the Arkansas Municipal League (AML), which is an association of local governments. AML provides the City with automobile and legal defense coverage. Fixed premiums are set annually by AML based on such factors as claims experience, employee class multipliers and population. For risks covered by AML, the City pays no deductible; however, the City pays a \$3,000 fee to AML for each legal matter it handles. There have been no significant reductions in coverage from 2015 to 2016; nor have settlement amounts exceeded insurance coverage for each of the past three years.

#### **Note 9: Property Taxes**

City property taxes are levied each November 1 on the assessed value listed as of January 1 for all real and personal property located in the City. The property tax is considered due the first Monday in January (the lien date) after the levy; however, the tax is not considered delinquent until October 11 of that year. As a result, the majority of the tax is not collected within the time frame necessary to finance the liabilities of the current period. Property taxes, which remain delinquent for a period of three years, are certified to the land commissioner where a lien is recorded and held on file. If property taxes remain delinquent for a period of seven years, the property will be

## Notes to Financial Statements December 31, 2016

subsequently sold by the land commissioner. If proceeds from the sale are sufficient to cover all claims, the City will collect on the past due property taxes. Pulaski County is the collecting agent and remits collections to the City, net of a collection fee, on a monthly basis.

In the governmental funds, property taxes are measurable when levied even though not available. As a result, at December 31, 2016, property taxes receivable and related deferred inflows of resources of \$53,058,161 have been recorded in the governmental funds. In the government-wide statement of net position, property taxes are considered earned at the time levied. In addition to property taxes levied, any delinquent taxes are recorded net of amounts considered uncollectible. The appraised value of taxable property upon which the property tax is levied is determined by the county assessor. The assessor estimates full market value of the property and applies the statutory rate of 20% to arrive at assessed value.

Millages available to finance City operations and for other purposes are as follows:

| Description                             | Millage<br>Limit | Levied<br>2015 for 2016<br>Collections |
|---|------------------|--|
| Canaral purposa                         | 5.00             | 5.00                                   |
| General purpose  Municipal improvements | 3.00             | 3.00                                   |
| Library operations                      | 3.30             | 3.30                                   |
| Library capital improvement bonds       | 1.80             | 1.80                                   |
| Firemen's relief and pension fund       | 1.00             | 1.00                                   |
| Policemen's pension and relief fund     | 1.00             | 1.00                                   |
| Roads                                   | 1.45             | 1.45                                   |
| Total                                   | 16.55            | 16.55                                  |

#### Note 10: Landfill Closure and Postclosure Care Cost

Federal and state laws and regulations require the Solid Waste Landfill to close the landfill that began accepting waste after October 9, 1993, by (1) covering the site with an impermeable cap, (2) implementing additional groundwater monitoring, (3) providing a minimum of 30 years of postclosure care and (4) demonstrating financial assurance for the closure and postclosure care. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the City reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The cumulative recognition of this liability of \$4,897,782 is based on 21% use of Class I Waste total constructed capacity, and 35.8% use of Class IV Waste constructed capacity. The Waste Disposal Fund will recognize, as the remaining capacity is filled, an estimated additional \$11,338,440 for final closure and postclosure of the entire landfill, which is expected to close in or about the year 2065. These amounts are based on engineering estimates of what it would cost to perform all closure and postclosure care in 2016. Actual cost may be higher due to inflation, changes in technology, or changes in regulations. The City Waste Disposal Fund demonstrates financial

# Notes to Financial Statements December 31, 2016

assurance for closure and postclosure care through the Environmental Protection Agency's Local Government Financial Test, 40 CFR Part 258, Subpart G, dated November 27, 1996. In this test, the City demonstrates that it is capable of meeting its financial obligations at its municipal solid waste landfill facility through a bond rating requirement where all outstanding general obligation bonds have a current investment grade bond rating.

### Note 11: Other Required Disclosures

The following enterprise fund has a deficit net position as of December 31, 2016:

| Fund                       | Def | Deficit Amount |  |  |
|----------------------------|-----|----------------|--|--|
| Vehicle Storage            | \$  | (919,314)      |  |  |
| Total deficit net position | \$  | (919,314)      |  |  |

The deficit net position is the result of revenues inadequate to cover expenses, including depreciation, in the current and/or prior years.

### Note 12: Contingencies

The City participates in several federal financial assistance programs. The City's grant programs have been audited in accordance with the provisions of the *Single Audit Act of 1984*, as amended by the *Single Audit Act Amendments of 1996*, and are subject to resolution of previously identified questioned costs. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time.

The City has an ongoing agreement with the Central Arkansas Transit Authority (CATA) to finance 67% of its operating deficits. The City could continue to be required to fund CATA's operating deficits if the current level of services is to be maintained in the future.

The City is a member of the Arkansas Municipal Legal Defense Program (AMLDP), which provides extraordinary legal defense and extraordinary expenses in suits against municipal officials and employees and civil rights suits against the municipal government. The Program only pays judgments for actual damages (not punitive damages) imposed on municipal governments and their officials and employees; which will not exceed 25% of the Program's available funds at the time the lawsuit was filed or the judgment becomes final, or \$1 million, whichever is less. In the opinion of the City Attorney, the amount of financial exposure to the City as a result of litigation matters handled by the Program is not significant to the City.

The City, its agencies, and its employees are defendants in numerous legal proceedings, many of which normally occur in governmental operations. Such litigation includes, but is not limited to, claims assessed against the City for property damage and personal injury, other alleged torts and alleged violations of state and federal laws. It is not possible to predict with certainty or exactitude the ultimate outcome of all lawsuits pending or threatened against the City. Based on the current

## Notes to Financial Statements December 31, 2016

status of all of the legal proceedings, it is the opinion of the City Attorney and management that the ultimate outcome will not have a material adverse impact on the City's financial position. However, events could occur in the near term that would cause these estimates to change materially.

#### Note 13: Conduit Debt Obligations

From time to time, the City has issued economic development and other revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial, commercial, health care facilities and other deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither, the City, the State nor any political subdivision thereof, is obligated in any manner for repayment of the bonds.

As of December 31, 2016, the aggregate principal amount payable on these bonds was approximately \$146,565,105.

### Note 14: Jointly Governed Organization

In 2001, the City of Little Rock and the City of North Little Rock entered into an agreement to create an entity to own and operate a consolidated water system. The created entity serves customers located within the corporate limits of the City parties. Under GASB 14, the entity is considered a jointly governed organization.

# Notes to Financial Statements December 31, 2016

Note 15: Fund Balance

The City classified governmental fund balances as follows:

|   | General Fund  | Sales Tax<br>Capital<br>Improvements | 2013 Captial<br>Improvements<br>(Debt Service) | 2013 Capital<br>Improvements<br>(Capital<br>Improvements) | Street        | Other<br>Govenmental<br>Funds | Total<br>Governmental<br>Funds |
|---|---------------|--------------------------------------|--|---|---------------|-------------------------------|--------------------------------|
| Fund Balances                             |               |                                      | ,  | •   |               |                               |                                |
| Nonspendable:                             |               |                                      |  |   |               |                               |                                |
| Due from other funds                      | \$ 3,781,561  | \$ -                                 | \$ -   |   |               | \$ -                          | \$ 3,781,561                   |
| Prepaids and inventories                  | 1,141,228     | _                                    | _  | _   | 23,738        | 1,359,252                     | 2,524,218                      |
| Restricted                                | , ,           |                                      |  |   |               |                               |                                |
| Debt service                              | _             | _                                    | 12,363,961                                     | _   | _             | 9,493,806                     | 21,857,767                     |
| Grant funds                               | _             | _                                    | -  | _   | _             | 2,023,768                     | 2,023,768                      |
| Library capital projects                  | _             | _                                    | _  | _   | _             | 10,601,553                    | 10,601,553                     |
| Infrastructure                            | _             | _                                    | _  | _   | 15,884,750    | 6                             | 15,884,756                     |
| Capital projects                          |               | _                                    |  |   | 15,004,750    | 2,069,508                     | 2,069,508                      |
| General administration special projects   |               | 3,872,966                            |  |   |               | 498,787                       | 4,371,753                      |
| Courts special projects                   | _             | 3,672,700                            | _  | _   | _             | 303,579                       | 303,579                        |
| Finance special projects                  | -             | 133,472                              | -  | -   | _             | 30,568                        | 164,040                        |
|   | -             | 155,472                              | -  | -   | -             | 622,456                       |                                |
| Human resources special projects          | -             | -                                    | -  | -   | -             |                               | 622,456                        |
| Information technology special projects   | -             | 632,636                              | -  | -   | -             | 1,991                         | 634,627                        |
| Planning and development special projects | -             | -                                    | -  | -   | -             | 126,692                       | 126,692                        |
| Housing and neighborhood                  |               | 200.222                              |  |   |               | 440.000                       | 4.000.040                      |
| programs special projects                 | -             | 370,232                              | -  |   | -             | 649,830                       | 1,020,062                      |
| Public works special projects             | -             | 21,519,978                           | -  | 12,121,120  | -             | 1,102,356                     | 34,743,454                     |
| Parks special projects                    | -             | 2,682,763                            | -  | -   | -             | 1,136,823                     | 3,819,586                      |
| Zoo special projects                      | -             | 980,326                              | -  | -   | -             | 19,641                        | 999,967                        |
| Fire special projects                     | -             | 4,996,003                            | -  | -   | -             | 366,376                       | 5,362,379                      |
| Police special projects                   | -             | 3,415,536                            | -  | -   | -             | 609,229                       | 4,024,765                      |
| Fleet special projects                    | -             | 123,185                              | -  | -   | -             | 194,154                       | 317,339                        |
| Committed                                 |               |                                      |  |   |               |                               |                                |
| Cable network                             | 49,105        | -                                    | -  | -   | -             | -                             | 49,105                         |
| Assigned                                  |               |                                      |  |   |               |                               |                                |
| General administration special projects   | 1,451,682     | -                                    | -  | -   | -             | -                             | 1,451,682                      |
| Community programs special projects       | 4,279,481     | -                                    | -  | -   | -             | -                             | 4,279,481                      |
| Finance special projects                  | 8,450         | _                                    | -  | -   | _             | -                             | 8,450                          |
| City attorneys special projects           | _             |                                      |  |   | -             |                               | -                              |
| Human resources special projects          | 7,664         | -                                    | -  | _   | -             | -                             | 7,664                          |
| Information technology special projects   | 1,137,204     | _                                    | _  | _   | _             | _                             | 1,137,204                      |
| Planning special projects                 | 100,000       | _                                    | _  | _   | _             | _                             | 100,000                        |
| Housing and neighborhood                  | ,             |                                      |  |   |               |                               | ,                              |
| programs special projects                 | 640,850       | _                                    |  |   |               |                               | 640,850                        |
| Public works special projects             | 528,376       | _                                    | _  | _   | _             | _                             | 528,376                        |
| Parks special projects                    | 1,229,496     | _                                    | _  | _   | _             | _                             | 1,229,496                      |
| Fire special projects                     | 1,229,490     | -                                    | -  | -   | -             | -                             | 1,229,490                      |
| 1 1 0                                     | 124,370       | -                                    | -  | -   | -             | -                             | 124,370                        |
| Police special projects                   | 200.250       | -                                    | -  | -   | -             | -                             | 290.250                        |
| Fleet special projects                    | 389,350       | -                                    | -  | -   | -             | -                             | 389,350                        |
| Zoo special projects                      | 1,244,627     | -                                    | -  | -   | -             | (2.622.210)                   | 1,244,627                      |
| Unassigned                                | 24,009,361    |                                      | -  | -   | -             | (2,633,318)                   | 21,376,043                     |
| <b>Total Fund Balances</b>                | \$ 40,122,811 | \$ 38,727,097                        | \$ 12,363,961                                  | \$ 12,121,120   | \$ 15,908,488 | \$ 28,577,057                 | \$ 147,820,534                 |

## Notes to Financial Statements December 31, 2016

#### Note 16: Tax Abatement

The City of Little Rock has eleven (11) active Payment in Lieu of Taxes Agreements (PILOTS) associated with the issuance of industrial development bonds under the provisions of the Municipalities and Counties Industrial Development Revenue Bond Law, Ark. Code Ann. §§ 14-164-201 to 224, for the purpose of financing substantial industrial projects consisting of the acquisition of land, construction of buildings, and acquisition and installation of equipment located within the City (the "project"). The project is leased by the City to the company that will be utilizing the bond proceeds, pursuant to one or more lease agreements (collectively, the "Lease"), for rentals sufficient to pay debt service on the bonds. The Lease provides that the company is obligated to pay all taxes and assessments levied and assessed on the project during the term of the Lease. The company is informed and understands that, notwithstanding the provisions of the lease, under Article 16, Section 5 of the Constitution of the State of Arkansas, as interpreted by the Arkansas Supreme Court in Wayland v. Snapp, 233 Ark. 57, 334 S.W.2nd 633 (1960), and Pulaski County v. Jacuzzi Bros. Div., 332 Ark. 91, 964S.W.2nd 788 (1998), and Ark. Code Ann. §§ 14-164-701 to 703, the project will be exempt from ad valorem taxes because it is owned by the City and used for a public purpose within the meaning of the applicable Constitutional and statutory provisions affording the exemption. Thus, the company understands that it, as Lessee of the project owned by the City, will, in fact, pay no ad valorem taxes on the project property under the provisions of the Lease. The City does not wish to lose all tax revenues which would otherwise be received by it if the property involved was privately owned. Therefore, to induce the City to proceed with the issuance of the bonds for the industrial development project, which will inure to the benefit of the company, and for other valuable consideration, the company agrees to pay the City an annual sum equal to amounts ranging from 0% to 35% of the amount which would be payable as ad valorem taxes that would have to be paid on the project to the State of Arkansas, the City, Pulaski County, the Little Rock School District, and/or other political subdivisions of the State of Arkansas (the "taxing authorities") if the project were not exempt from ad valorem taxes under the provisions of the Constitution of the State of Arkansas as referenced above.

Information relevant to the disclosure of taxes abated under this program for the year ended December 31, 2016 is:

A atrial Tax

| Traction And Lorden                    | amount Due if<br>LOTS Were Not | Co | llected Under PILOT | 7D- | Al-44       |
|--|--------------------------------|----|---------------------|-----|-------------|
| Taxing Authority                       | in Place                       | F  | Agreements          | Ta  | x Abatement |
| City of Little Rock                    | \$<br>1,259,480                | \$ | 363,092             | \$  | 896,388     |
| Little Rock School District            | 3,438,955                      |    | 1,014,365           |     | 2,424,590   |
| Pulaski County                         | 536,516                        |    | 154,670             |     | 381,845     |
| Pulaski County Special School District | <br>80,833                     |    | 3,165               |     | 77,669      |
| Total                                  | \$<br>5,315,784                | \$ | 1,535,292           | \$  | 3,780,492   |
|  |                                |    |                     |     |             |

## Notes to Financial Statements December 31, 2016

### **Note 17: Subsequent Events**

Subsequent to year end, the City issued a \$5,250,000 promissory note for the purpose of financing all or a portion of the costs of (i) the acquisition and installation of computer software, including particularly, without limitation, the first phase of a new computer aided dispatch system upgrade for quicker emergency response time for fire and police, an online performance portal to enable performance management and analysis associated with the City's open data initiative, and other major software upgrades to new and existing systems and (iii) the acquisition of vehicles for the Little Rock Police Department.

| Required Supplementary Information |
|------------------------------------|
|                                    |
|                                    |

### Budgetary Comparison Schedule General Fund Year Ended December 31, 2016

|  | Original<br>Budget |    | Final<br>Budget |    | Actual      | Fi | ariance with<br>inal Budget<br>Positive<br>(Negative) |
|--|--------------------|----|-----------------|----|-------------|----|---|
| Revenues   |                    |    |                 |    |             |    |   |
| General property taxes                                       | \$<br>28,249,736   | \$ | 28,138,577      | \$ | 28,611,668  | \$ | 473,091   |
| Sales taxes  | 101,575,420        |    | 99,901,420      |    | 99,746,536  |    | (154,884)   |
| Licenses and permits   | 10,786,600         |    | 11,199,100      |    | 11,297,877  |    | 98,777  |
| Intergovernmental  | 7,686,800          |    | 8,625,272       |    | 8,625,272   |    | -   |
| Charges for services   | 10,054,277         |    | 10,337,077      |    | 10,214,683  |    | (122,394)   |
| Fines and fees   | 2,812,371          |    | 2,442,771       |    | 2,678,304   |    | 235,533   |
| Utility franchise fees                                       | 29,686,027         |    | 27,835,277      |    | 27,840,410  |    | 5,133   |
| Investment income  | 225,000            |    | 291,400         |    | 89,012      |    | (202,388)   |
| Miscellaneous  | 1,216,028          |    | 1,031,028       |    | 2,835,828   |    | 1,804,800   |
|  |                    |    |                 |    |             |    |   |
| Total revenues   | <br>192,292,259    |    | 189,801,922     | _  | 191,939,590 |    | 2,137,668   |
| Expenditures   |                    |    |                 |    |             |    |   |
| General government:  |                    |    |                 |    |             |    |   |
| General administration                                       | 21,016,202         |    | 19,899,274      |    | 20,826,999  |    | (927,725)   |
| Board of directors   | 342,818            |    | 354,368         |    | 348,348     |    | 6,020   |
| Community programs   | 427,559            |    | 534,719         |    | 5,890,515   |    | (5,355,796)   |
| City attorney  | 1,939,007          |    | 1,801,521       |    | 1,768,815   |    | 32,706  |
| District court-first division (criminal)                     | 1,410,338          |    | 1,412,194       |    | 1,279,134   |    | 133,060   |
| District court-third division (environmental)                | 627,195            |    | 666,117         |    | 625,799     |    | 40,318  |
| District court-second division (traffic)                     | 1,365,334          |    | 1,327,802       |    | 1,314,121   |    | 13,681  |
| Finance  | 3,407,407          |    | 3,395,520       |    | 3,400,061   |    | (4,541)   |
| Human resources  | 1,810,554          |    | 1,701,690       |    | 1,645,359   |    | 56,331  |
| Information technology                                       | 4,843,151          |    | 3,996,266       |    | 4,514,540   |    | (518,274)   |
| Planning and development                                     | <br>2,566,299      |    | 2,372,743       | _  | 2,397,447   |    | (24,704)  |
| Total general government                                     | 39,755,864         |    | 37,462,214      |    | 44,011,138  |    | (6,548,924)   |
| Public works   | 1,191,100          |    | 1,053,588       |    | 1,779,304   |    | (725,716)   |
| Parks and recreation services                                | 10,207,910         |    | 9,624,281       |    | 10,109,876  |    | (485,595)   |
| River Market   | 1,174,745          |    | 1,174,745       |    | 1,183,258   |    | (8,513)   |
| Golf   | 2,288,313          |    | 2,395,379       |    | 2,507,605   |    | (112,226)   |
| Jim Daily Fitness  | 909,546            |    | 896,482         |    | 896,483     |    | (1)   |
| Zoo  | 6,810,041          |    | 6,834,225       |    | 6,908,062   |    | (73,837)  |
| Fire   | 47,365,844         |    | 47,592,548      |    | 47,859,571  |    | (267,023)   |
| Police   | 70,548,138         |    | 66,490,774      |    | 67,976,760  |    | (1,485,986)   |
| Fleet  | _                  |    | _               |    | 1,196,912   |    | (1,196,912)   |
| Housing and neighborhood programs  Debt service              | 5,866,198          |    | 5,163,884       |    | 6,127,766   |    | (963,882)   |
| Principal  | 8,564,216          |    | 8,564,216       |    | 8,564,131   |    | 85  |
| Interest   | 373,390            |    | 373,390         |    | 373,513     |    | (123)   |
| Agent fees   | 24,000             |    | 24.000          |    | 373,313     |    | 24.000  |
| Vacancy savings  | (6,000,000)        |    | 24,000          |    | _           |    | 24,000  |
| Total expenditures   | 189,079,305        | •  | 187,649,726     |    | 199,494,379 |    | (11,844,653)  |
|  |                    |    |                 |    |             |    |   |
| Excess (Deficiency) of Revenues Over (Under)<br>Expenditures | 3,212,954          |    | 2,152,196       |    | (7,554,789) |    | (9,706,985)   |
|  |                    |    |                 |    |             |    |   |
| Other Financing Sources (Uses)                               |                    |    |                 |    |             |    |   |
| Transfers in   | 9,351,970          |    | 10,038,728      |    | 9,540,355   |    | (498,373)   |
| Transfers out  | <br>(12,564,924)   |    | (12,190,924)    |    | (1,082,000) |    | 11,108,924  |
| Total other financing sources (uses)                         | <br>(3,212,954)    |    | (2,152,196)     |    | 8,458,355   |    | 10,610,551  |
| Net Change in Fund Balances                                  | -                  |    | -               |    | 903,566     |    | 903,566   |
| Fund Balances, Beginning of Year                             | <br>39,219,245     |    | 39,219,245      | _  | 39,219,245  |    | -   |
| Fund Balances, End of Year                                   | \$<br>39,219,245   | \$ | 39,219,245      | \$ | 40,122,811  | \$ | 903,566   |

# Notes to Budgetary Comparison Schedule General Fund Year Ended December 31, 2016

#### **Budgets and Budgetary Accounting**

An annual operating budget is prepared for the General Fund by the City Manager. The budget reflects revenues expected to be received during the year and expenditures expected to be incurred. The City Manager is required by city and state law to submit these Required Supplementary Information budgets to the Board of Directors for approval. The Board of Directors subsequently adopts this budget by City ordinance by December 31. Departmental expenditures relating to budget items may not exceed their appropriated amounts without approval. As specified in the budget ordinance, the City Manager has authority to approve budget transfers between departments up to \$50,000. Transfers over this amount must receive Board of Directors' approval. The original budget of the General Fund was amended during 2016.

Appropriations for special projects are made each year by the Board of Directors to finance specific events and capital outlays. These projects are carried forward each year until they are fully expended or repealed by Board of Directors' ordinance.

The City prepares its annual operating budget on a basis consistent with accounting principles generally accepted in the United States of America (GAAP). Appropriations lapse at the end of each year. The *Budgetary Comparison Schedule – General Fund* presents the original and revised budget amounts in comparison to the actual amounts of revenues and expenditures for the current year.

### Budgetary Comparison Schedule Street Fund Year Ended December 31, 2016

|                                      |                 |               |               | Variance with<br>Final Budget<br>Positive |
|--------------------------------------|-----------------|---------------|---------------|---|
|                                      | Original Budget | Final Budget  | Actual        | (Negative)                                |
| Revenues                             |                 |               |               |   |
| General property taxes               | \$ 5,800,100    | \$ 5,800,100  | \$ 5,923,048  | \$ 122,948                                |
| Intergovernmental                    | 12,792,400      | 12,792,400    | 12,931,339    | 138,939                                   |
| Charges for services                 | 18,600          | 18,600        | 21,381        | 2,781                                     |
| Investment income                    | 57,500          | 57,500        | 40,626        | (16,874)                                  |
| Contributions and donations          | -               | -             | 191,410       | 191,410                                   |
| Miscellaneous                        | 174,100         | 174,100       | 120,122       | (53,978)                                  |
| Total revenues                       | 18,842,700      | 18,842,700    | 19,227,926    | 385,226                                   |
| Expenditures                         |                 |               |               |   |
| Public works                         | 20,079,709      | 18,020,734    | 16,653,574    | 1,367,160                                 |
| Total expenditures                   | 20,079,709      | 18,020,734    | 16,653,574    | 1,367,160                                 |
| Excess (Deficiency) of Revenues Over |                 |               |               |   |
| Expenditures                         | (1,237,009)     | 821,966       | 2,574,352     | 1,752,386                                 |
| Other Financing Sources (Uses)       |                 |               |               |   |
| Transfers in                         | 1,714,726       | 1,714,726     | 1,634,769     | (79,957)                                  |
| Transfers out                        | (477,717)       | (2,377,717)   | (977,717)     | 1,400,000                                 |
| Total other financing sources        | 1,237,009       | (662,991)     | 657,052       | 1,320,043                                 |
| Net Change in Fund Balances          | -               | 158,975       | 3,231,404     | 3,072,429                                 |
| Fund Balances, Beginning of Year     | 12,677,084      | 12,677,084    | 12,677,084    |   |
| Fund Balances, End of Year           | \$ 12,677,084   | \$ 12,836,059 | \$ 15,908,488 | \$ 3,072,429                              |

Required Supplementary Information Other Postemployment Benefit Plans Schedule of Funding Progress Year Ended December 31, 2016

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets | Lia | Actuarial<br>Accrued<br>bility (AAL)-<br>Entry Age | ļ  | Unfunded<br>AAL<br>(UAAL) | Funded<br>Ratio | Covered<br>Payroll | UAAL as a<br>Percentage<br>Of Covered<br>Payroll |
|--------------------------------|---------------------------------|-----|--|----|---------------------------|-----------------|--------------------|--|
| 1/1/2008                       | \$<br>492,000                   | \$  | 7,021,378  | \$ | 6,529,378                 | 7.0%            | \$ 93,691,631      | 6.97%  |
| 1/1/2009                       | 1,032,761                       |     | 7,342,781  |    | 6,310,020                 | 14.1%           | 96,229,262         | 6.56%  |
| 1/1/2010                       | 1,418,340                       |     | 8,090,330  |    | 6,671,990                 | 17.5%           | 92,343,032         | 7.23%  |
| 1/1/2012                       | 1,535,885                       |     | 9,565,518  |    | 8,029,633                 | 16.1%           | 100,573,412        | 7.98%  |
| 1/1/2014                       | 2,095,355                       |     | 12,075,486   |    | 9,980,131                 | 17.4%           | 115,408,058        | 8.65%  |
| 1/1/2016                       | 2,780,728                       |     | 11,637,294   |    | 8,856,566                 | 23.9%           | 114,145,469        | 7.76%  |

The required contribution was determined as part of the latest actuarial evaluation using the projected unit credit actuarial cost method. The actuarial assumptions used included a 2.5% inflation rate, 7.0% rate of return on investments, an annual healthcare cost trend rate of 10% initially reduced by decrements to an ultimate rate of 4.0% after five years, and mortality rates based on the 1983 Group Annuity Mortality Table, and salary increases of 3.7%. The unfunded actuarial accrued liability is being amortized using level dollar amount over 30 years based on an open group.

### Defined Benefit Pension Plans – Required Supplementary Information Schedules of Changes in the City's Net Pension Liability and Related Ratios Year Ended December 31, 2016

#### Firemen's Pension and Relief Fund

| Fiscal Year ending December 31, <b>Total pension liability</b>                 | 2016                      | 2015                     |
|--|---------------------------|--------------------------|
| Interest<br>Changes of benefit terms   | \$ 6,088,293              | \$ 6,649,073             |
| Difference between expected<br>and actual experience<br>Changes in assumptions | (120,292)                 | (6,896,944)              |
| Benefit payments, including refunds of plan member contributions               | (11,171,602)              | (10,763,891)             |
| Net change in total pension liability  | (5,203,601)               | (11,011,762)             |
| Total pension liability, beginning of year                                     | 127,351,655               | 138,363,417              |
| Total pension liability, end of year   | \$ 122,148,054            | \$127,351,655            |
| Plan fiduciary net position  |                           |                          |
| Employer contributions Plan member contributions                               | \$ 5,424,494<br>3,324     | \$ 5,312,855<br>14,993   |
| Net investment income<br>Benefit payments, including refunds of plan           | 1,356,915                 | (2,774,677)              |
| member contributions Administrative expense                                    | (11,171,602)<br>(225,141) | (10,763,891)<br>(9,491)  |
| Other Net change in plan fiduciary net position                                | 567,242<br>(4,044,768)    | (121,985)<br>(8,342,196) |
| Plan fiduciary net position, beginning of year                                 | 62,435,551                | 70,777,747               |
| Plan fiduciary net position, end of year                                       | \$ 58,390,783             | \$ 62,435,551            |
| City's net pension liability, end of year                                      | \$ 63,757,271             | \$ 64,916,104            |
| Plan's fiduciary net position as a percentage of the total pension liability   | 47.80%                    | 49.03%                   |
| Covered-employee payroll   | -                         | -                        |
| Plan's net pension liability as a percentage of covered-employee payroll       | NA                        | NA                       |

### Defined Benefit Pension Plans – Required Supplementary Information Schedules of Changes in the City's Net Pension Liability and Related Ratios Year Ended December 31, 2016

| Police | Pension | Plan |
|--------|---------|------|
|        |         |      |

| Fiscal Year ending December 31,  |    | 2016        | 2015          |  |
|--|----|-------------|---------------|--|
| Total pension liability  |    |             |               |  |
| Service Cost   | \$ | _           | \$ -          |  |
| Service cost - service purchase  | Ψ  | _           | -             |  |
| Interest   |    | 7,172,978   | 7,172,118     |  |
| Changes of benefit terms   |    | -           | -             |  |
| Difference between expected  |    | -           | -             |  |
| and actual experience  |    | 626,074     | 2,845,816     |  |
| Changes in assumptions   |    | 1,589,989   | -             |  |
| Benefit payments, including refunds  |    | -           | -             |  |
| of plan member contributions   |    | (9,830,664) | (10,183,707)  |  |
| Net change in total pension liability  |    | (441,623)   | (165,773)     |  |
| Total pension liability, beginning of year                                   |    | 94,577,556  | 94,743,329    |  |
| Total pension liability, end of year   | \$ | 94,135,933  | \$ 94,577,556 |  |
| Plan fiduciary net position  |    |             |               |  |
| Employer contributions   | \$ | 7,562,305   | \$ 5,939,677  |  |
| Plan member contributions  |    | -           | -             |  |
| Contributions - employee service purchase                                    |    | -           | -             |  |
| Net investment income  |    | (130,408)   | 2,503,835     |  |
| Benefit payments, including refunds of plan                                  |    | -           | -             |  |
| member contributions   |    | (9,830,664) | (10,183,707)  |  |
| Administrative expense   |    | (83,836)    | (59,497)      |  |
| Other  |    | 198,741     | 935,047       |  |
| Net change in plan fiduciary net position                                    |    | (2,283,862) | (864,645)     |  |
| Plan fidiculary net position, beginning of year                              |    | 46,165,175  | 47,029,820    |  |
| Plan fiduciary net position, end of year                                     | \$ | 43,881,313  | \$ 46,165,175 |  |
| City's net pension liability, end of year                                    | \$ | 50,254,620  | \$ 48,412,381 |  |
| Plan's fiduciary net position as a percentage of the total pension liability |    | 46.61%      | 48.81%        |  |
| Covered-employee payroll   |    | -           | -             |  |
| Plan's net pension liability as a percentage of covered-employee payroll     |    | NA          | NA            |  |

### Defined Benefit Pension Plans – Required Supplementary Information Schedules of Changes in the City's Net Pension Liability and Related Ratios Year Ended December 31, 2016

#### Nonuniformed Employees' Defined Benefit Plan

| Fiscal Year ending December 31,  |    | 2016        | <br>2015         |
|--|----|-------------|------------------|
| Total pension liability  |    |             |                  |
| Service Cost   | \$ | 9,627       | \$<br>35,084     |
| Interest   |    | 992,989     | 1,066,765        |
| Transfer from DC plan  |    | 679,378     | 633,501          |
| Difference between expected  |    |             |                  |
| and actual experience  |    | (144,356)   | (167,591)        |
| Changes in assumptions   |    | -           | 1,207,785        |
| Benefit payments, including refunds  |    |             |                  |
| of plan member contributions   | _  | (1,723,901) | <br>(1,766,611)  |
| Net change in total pension liability  |    | (186,263)   | 1,008,933        |
| Total pension liability, beginning of year                                   | _  | 15,799,017  | <br>14,790,084   |
| Total pension liability, end of year   | \$ | 15,612,754  | \$<br>15,799,017 |
| Plan fiduciary net position  |    |             |                  |
| Employer contributions   | \$ | 883,340     | \$<br>878,715    |
| Plan member contributions  |    | -           | -                |
| Net investment income  |    | 612,036     | (77,820)         |
| Benefit payments, including refunds of plan                                  |    |             |                  |
| member contributions   |    | (1,723,901) | (1,766,611)      |
| Administrative expense   |    | (19,799)    | (30,007)         |
| Other  |    | 679,377     | <br>635,094      |
| Net change in plan fiduciary net position                                    |    | 431,053     | (360,629)        |
| Plan fidiculary net position, beginning of year                              |    | 11,851,431  | <br>12,212,060   |
| Plan fiduciary net position, end of year                                     | \$ | 12,282,484  | \$<br>11,851,431 |
| City's net pension liability, end of year                                    | \$ | 3,330,270   | \$<br>3,947,586  |
| Plan's fiduciary net position as a percentage of the total pension liability |    | 78.67%      | 75.01%           |
| Covered-employee payroll   |    | 672,281     | 641,799          |
| Plan's net pension liability as a percentage of covered-employee payroll     |    | 495.37%     | 615.08%          |

### Defined Benefit Pension Plans – Required Supplementary Information Schedules of Changes in the City's Net Pension Liability and Related Ratios Year Ended December 31, 2016

#### 2014 Defined Benefit Pension Plan

| Fiscal Year ending December 31,  | 2016           | 2015          |
|--|----------------|---------------|
| Total pension liability  |                |               |
| Service Cost   | \$ 4,670,895   | \$ 4,961,436  |
| Service cost - service purchase  | 847,020        | 151,953       |
| Interest   | 2,796,992      | 2,361,643     |
| Changes of benefit terms   | , , , <u>-</u> | · · ·         |
| Difference between expected  |                |               |
| and actual experience  | (932,229)      | (588,761)     |
| Changes in assumptions   | 1,849,331      | (126,844)     |
| Benefit payments, including refunds  |                |               |
| of plan member contributions   | (745,738)      | (477,355)     |
| Net change in total pension liability  | 8,486,271      | 6,282,072     |
| Total pension liability, beginning of year                                   | 40,221,052     | 33,938,980    |
| Total pension liability, end of year   | \$ 48,707,323  | \$ 40,221,052 |
| Plan fiduciary net position  |                |               |
| Employer contributions   | \$ 3,709,110   | \$ 3,518,861  |
| Plan member contributions  | 1,855,506      | 1,758,973     |
| Contributions - employee service purchase                                    | 847,020        | 151,953       |
| Net investment income  | 1,623,353      | (495,929)     |
| Benefit payments, including refunds of plan                                  |                |               |
| member contributions   | (745,738)      | (477,355)     |
| Administrative expense   | (83,231)       | (70,248)      |
| Other  |                | 67,868        |
| Net change in plan fiduciary net position                                    | 7,206,020      | 4,454,123     |
| Plan fidiculary net position, beginning of year                              | 35,509,110     | 31,054,987    |
| Plan fiduciary net position, end of year                                     | \$ 42,715,130  | \$ 35,509,110 |
| City's net pension liability, end of year                                    | \$ 5,992,193   | \$ 4,711,942  |
| Plan's fiduciary net position as a percentage of the total pension liability | 87.70%         | 88.28%        |
| Covered-employee payroll   | 42,382,105     | 40,252,708    |
| Plan's net pension liability as a percentage of covered-employee payroll     | 14.14%         | 11.71%        |

### Defined Benefit Pension Plans – Required Supplementary Information Schedule of Contributions Year Ended December 31, 2016

Firemen's Pension and Relief Fund

|              | Actuarially  |              |              |                 |                            |
|--------------|--------------|--------------|--------------|-----------------|----------------------------|
|              | Determined   |              | Contribution | Covered         | <b>Actual Contribution</b> |
| Year Ended   | Contribution | Actual       | Deficiency   | <b>Employee</b> | as a % of Covered          |
| D            | (ADO)        | 0 4-!  4!    | /E           | Danmall         | Daymall                    |
| December 31, | (ADC)        | Contribution | (Excess)     | Payroll         | Payroll                    |
| 2015         | 16,048,838   | 5,312,855    | 10,735,983   | Payroli -       | NA                         |

Note: A full 10 year schedule will be completed as information is available.

#### **Key Assumptions for ADC:**

Cost method Entry age normal Amortization method Level dollar, open

Remaining amortization 5 years

Asset valuation Market value of assets

Investment rate of return

Mortality 1983 GAM

**Police Pension** 

|              | Actuarially<br>Determined |              | Contribution | Covered         | Actual Contribution |
|--------------|---------------------------|--------------|--------------|-----------------|---------------------|
| Year Ended   | Contribution              | Actual       | Deficiency   | <b>Employee</b> | as a % of Covered   |
| December 31, | (ADC)                     | Contribution | (Excess)     | Payroll         | Payroll             |
| 2015         | 3,875,821                 | 6,633,686    | (2,757,865)  | -               | NA                  |
| 2016         | 3,228,943                 | 7,562,305    | (4,333,362)  | _               | NA                  |

Note: A full 10 year schedule will be completed as information is available.

#### **Key Assumptions for ADC:**

Cost method Individual entry age normal

Amortization method Closed amortizatio period based on projected future payroll

Remaining amortization 24 years beginning January 1, 2016 Asset valuation 5-year smoothes market; 20% corridor

Investment rate of return 8%

Mortality RP-2000 Combined Mortality Table, projected to 2017 and set

forward two years for men. Disabled lives, the mortality rates are the

rates applicable to nondisabled lives set forward 10 years.

5%

#### Defined Benefit Pension Plans – Required Supplementary Information Schedule of Contributions (Continued) Year Ended December 31, 2016

**Nonuniformed Plan** 

|              | Actuarially<br>Determined | •            | Contribution | Covered  | Actual Contribution |
|--------------|---------------------------|--------------|--------------|----------|---------------------|
| Year Ended   | Contribution              | Actual       | Deficiency   | Employee | as a % of Covered   |
| December 31, | (ADC)                     | Contribution | (Excess)     | Payroll  | Payroll             |
| 2015         | 878,715                   | 878,715      | -            | 641,799  | 136.91%             |
| 2016         | 883,340                   | 883,340      | -            | 672,281  | 131.39%             |

Note: A full 10 year schedule will be completed as information is available.

#### **Key Assumptions for ADC:**

Cost method Entry age normal
Amortization method Level dollar
Remaining amortization 5 years, open
Asset valuation Market related value

Investment rate of return 7.0% before 2016, 6.5% after RP 2000 Combined Healthy Lives

2014 Defined Benefit Plan

|                          | Actuarially        | -            |                      |                           |                            |
|--------------------------|--------------------|--------------|----------------------|---------------------------|----------------------------|
|                          | Determined         |              | Contribution         | Covered                   | <b>Actual Contribution</b> |
| Year Ended               | Contribution       | Actual       | Deficiency           | <b>Employee</b>           | as a % of Covered          |
|                          |                    |              |                      |                           |                            |
| December 31,             | (ADC)              | Contribution | (Excess)             | Payroll                   | Payroll                    |
| <b>December 31,</b> 2015 | (ADC)<br>3,424,938 | 3,518,861    | (Excess)<br>(93,923) | <b>Payroll</b> 40,252,708 | <b>Payroll</b> 8.74%       |

Note: A full 10 year schedule will be completed as information is available.

#### **Key Assumptions for ADC:**

Cost method Entry age normal
Amortization method Level percent of salary

Remaining amortization 15 years
Asset valuation Market value

Investment rate of return 6.5%

Mortality RP 2000 Combined Healthy Lives Projected to

2020 with Scale AA

## Defined Benefit Pension Plans – Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability and Contributions

#### Year Ended December 31, 2016

#### LOPFI - Fire

| December 31  | 2015       | 2014       |
|--|------------|------------|
| City's proportion of the net pension liability   | 9.0473%    | 9.1091%    |
| City's proportionate share of the net pension liability  | 47,477,923 | 32,975,778 |
| City's covered-employee payroll  | 28,505,619 | 28,430,617 |
| City's proportionate share of the net pension liability as a percentage of it covered-employee payroll | 166.56%    | 115.99%    |
| Plan fiduciary net position as a percentage of the total pension liability                             | 72.92%     | 79.14%     |

#### **LOPFI - Police**

| December 31  | 2015       | 2014       |
|--|------------|------------|
| City's proportion of the net pension liability   | 9.7066%    | 10.0287%   |
| City's proportionate share of the net pension liability  | 50,937,762 | 36,304,815 |
| City's covered-employee payroll  | 42,209,708 | 42,239,324 |
| City's proportionate share of the net pension liability as a percentage of it covered-employee payroll | 120.68%    | 85.95%     |
| Plan fiduciary net position as a percentage of the total pension liability                             | 72.92%     | 79.14%     |

Note: Information in this schedule has been determined as of the measurement date (December 31 of the year prior to the most recent fiscal year-end) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

#### Defined Benefit Pension Plans – Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability and Contributions (Continued)

#### Year Ended December 31, 2016

| L | O | Р | F | ı | _ | F | ir | е |
|---|---|---|---|---|---|---|----|---|
|---|---|---|---|---|---|---|----|---|

| December 31  | 2016        | 2015        |
|--|-------------|-------------|
| Contractually required contribution                              | 6,172,838   | 5,627,114   |
| Contributions related to the contractually required contribution | (6,172,838) | (5,627,114) |
| Contribution deficiency (excess)                                 | -           |             |
| City's covered-employee payroll                                  | 29,337,988  | 28,505,619  |
| Contributions as a percentage of covered-employee payroll        | 21.04%      | 19.74%      |

#### LOPFI - Police

| LOPFI – Police   |             |             |
|--|-------------|-------------|
| December 31  | 2016        | 2015        |
| Contractually required contribution                              | 6,470,527   | 6,056,539   |
| Contributions related to the contractually required contribution | (6,470,527) | (6,056,539) |
| Contribution deficiency (excess)                                 | -           |             |
| City's covered-employee payroll                                  | 41,992,172  | 42,209,708  |
| Contributions as a percentage of covered-employee payroll        | 15.41%      | 14.35%      |

Note: Information in this schedule has been determined as of the City's most recent year-end.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

#### Defined Benefit Pension Plans – Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability and Contributions (Continued)

#### Year Ended December 31, 2016

#### **APERS**

| June 30  | 2016        | 2015        |
|--|-------------|-------------|
| City's proportion of the net pension liability   | 0.04438351% | 0.04566542% |
| City's proportionate share of the net pension liability  | 1,061,364   | 841,035     |
| City's covered-employee payroll  | 691,532     | 532,755     |
| City's proportionate share of the net pension liability as a percentage of it covered-employee payroll | 153%        | 158%        |
| Plan fiduciary net position as a percentage of the total pension liability                             | 80.39%      | 80.39%      |

Note: Information in this schedule has been determined as of the measurement date (June 30 of the fiscal year) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

#### Defined Benefit Pension Plans – Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability and Contributions (Continued)

#### Year Ended December 31, 2016

#### **APERS**

| December 31  | 2016             | 2015      |
|--|------------------|-----------|
| Contractually required contribution                              | \$<br>211,675 \$ | 212,565   |
| Contributions related to the contractually required contribution | (211,675)        | (212,565) |
| Contribution deficiency (excess)                                 | \$<br>- \$       |           |
| City's covered-employee payroll                                  | 586,560          | 533,049   |
| Contributions as a percentage of covered-employee payroll        | 36%              | 40%       |

Note: Information in this schedule has been determined as of the City's most recent year-end.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

#### Defined Benefit Pension Plans – Required Supplementary Information Schedules of Investment Returns Year Ended December 31, 2016

|  | Fiscal Year<br>Ending | Annual<br>Money-weighted<br>Rate of Return |
|--|-----------------------|--|
| Firemen's Pension and Relief Fund                    | 12/31/16              | 2.42%                                      |
| Nonuniformed Employees' Defined Benefit Pension Plan | 12/31/16              | 5.20%                                      |
| 2014 Defined Benefit Pension Plan                    | 12/31/16              | 4.24%                                      |

#### NONMAJOR GOVERNMENTAL FUNDS

The **Special Revenue Funds** account for resources which are designated by law or contractual agreement for particular functions or activities and are legally required to be accounted for in separate funds. Such resources are derived from specific taxes, federal grant and entitlement monies, and multi-year appropriations.

**SPECIAL PROJECTS FUND** – Accounts for receipts and appropriations to be spent on one-time, multi-year projects that benefit the entire City.

**EMERGENCY 9-1-1 FUND** – Accounts for remittances for emergency telephone service charges by local telephone companies. These monies are used to establish and operate the uniform emergency telephone number network (9-1-1) for Little Rock.

**GRANT FUND** – Accounts for grant funds received for various programs. These monies are expended to satisfy purposes as outlined by each federal program.

**COMMUNITY DEVELOPMENT FUND (CDBG)** – Accounts for CDBG and other funds received from the U.S. Department of Housing and Urban Development. These monies are expended to provide housing or housing assistance to qualifying citizens, to improve neighborhood streets and drainage and to operate community health and recreation facilities.

**NEIGHBORHOOD HOUSING SPECIAL PROJECT FUND (NHSP)** – Accounts for the proceeds of Community Development Block Grant – Section 108 Guaranteed Loan Program and other City funds that are utilized to provide housing and housing assistance to qualifying citizens and to improve neighborhood infrastructure.

**HOME INVESTMENT PARTNERSHIP FUND (HIPP)** – Accounts for HOME and other funds received from the U.S. Department of Housing and Urban Development. These monies are expended to provide housing or housing assistance to qualifying citizens, to improve neighborhood streets and drainage and to operate community health and recreation facilities.

The **Debt Service Funds** account for the accumulation of resources for the payment of principal and interest on general long-term debt.

**2007 CAPITAL IMPROVEMENT REVENUE REFUNDING BONDS** – The 2007 Capital Improvement Revenue Refunding Bonds were issued to advance refund the 1998 Street and Drainage Bonds and to pay the cost associated with the issuance of the Series 2007 Bonds.

**2002 CAPITAL IMPROVEMENT JUNIOR LIEN REVENUE BONDS** – 2002 Capital Improvement Junior Lien Revenue Bonds are special obligation bonds payable through the year 2018. Funding is obtained from all franchise fees collected from public utilities for the privilege of using the streets, highways and other public places in the City.

## NONMAJOR GOVERNMENTAL FUNDS (Continued)

**2008/2009 CENTRAL ARKANSAS LIBRARY** – The 2008/2009 Central Arkansas Library Bonds were issued to finance the cost of acquiring, constructing and equipping capital improvements to the public city libraries operated by the City and the Central Arkansas Library System and to pay the costs of issuance of the bonds.

**2009A PARKS AND RECREATION** – The 2009A Parks and Recreation Bonds were issued for the purposes of acquiring, constructing, equipping, renovating, expanding, and refurbishing certain zoo, parks, and recreation facilities of the City. The Series 2009 bonds are special obligations, payable solely from the revenues derived from the operation and ownership of the zoo, parks and recreation facilities.

**2012 CENTRAL ARKANSAS LIBRARY** – The 2012 Central Arkansas Library bonds were issued to finance the cost of acquiring, constructing and equipping capital improvements to the public city libraries operated by the City and the Central Arkansas Library System, to refund the outstanding Library Construction Bonds, Series 2004A, to pay interest due on the bonds until collections of the library tax become available for such payments and to pay the costs of issuance of the bonds. The Series 2012 Bonds are limited obligations, payable solely from the collections of the Library Tax.

**2015 CENTRAL ARKANSAS LIBRARY** – The 2015 Central Arkansas Library bonds were issued to finance the cost of acquiring, constructing and equipping capital improvements to the public city libraries operated by the City and the Central Arkansas Library System, to refund the outstanding Library Construction Bonds, Series 2008 and Series 2009, to pay interest due on the bonds until collections of the library tax become available for such payments and to pay the costs of issuance of the bonds. The Series 2015 Bonds are limited obligations, payable solely from the collections of the Library Tax.

**TIF #1 2014 CAPITAL IMPROVEMENT BOND** – The 2014 TIF #1 Capital Improvements bonds were issued to finance the costs of acquisition, construction and equipping of a major street system within Redevelopment District No. 1.

The **Capital Projects Funds** account for the acquisition or construction of major capital assets from the proceeds from general obligation bond issues and other financing sources.

**1998 CAPITAL IMPROVEMENT FUND** – The Series 1998A Bonds are issued for the purpose of acquiring, constructing, equipping, renovating, expanding and refurbishing certain street, sidewalk, curb, gutter, drainage and other related infrastructure improvements, including payment of a portion of the interest on the Series 1998A Bonds during the construction period.

**SHORT TERM FINANCING** – Accounts for proceeds of 2011 Short Term Financing to acquire capital equipment, vehicles and an enterprise resource planning system for the City.

**2004 CAPITAL IMPROVEMENTS** – The 2004 Capital Improvements were issued to finance the advance refunding of the City's Capital Improvement Revenue Bonds, Series 1998A and to pay the cost associated with the issuance of the Series 2004 Bonds. The Series 2004 Bonds are not general obligations of the City but are special obligations payable solely from the revenue received by the City from all franchise fees charged to public utilities for the privilege of using the City's streets and rights-of-way.

**TIF #1 2014 CAPITAL IMPROVEMENT FUND** – The 2014 TIF #1 Capital Improvements bonds were issued to finance the costs of acquisition, construction and equipping of a major street system within Redevelopment District No. 1.

## NONMAJOR GOVERNMENTAL FUNDS (Continued)

TAX INCREMENT FINANCING PORT – The Tax Incremental Financing Development District established within the Port of the City of Little Rock was set up in order to levy taxes on property located within the redevelopment district and to the school board of any school district which includes property located within the redevelopment district. Funds from this levy are to be used for public infrastructure projects including reconstruction of streets within the redevelopment district to bring them to interstate-weight capable standards, installation of water and sewer lines to areas within the redevelopment district that are currently not served, construction of dockside improvements including cranes and warehouses, construction of additional railroad facilities and site preparation.

**2012 CENTRAL ARKANSAS LIBRARY** – The 2012 Central Arkansas Library Bonds were issued to finance the cost of acquiring, constructing and equipping capital improvements to the public city libraries.

**2015 CENTRAL ARKANSAS LIBRARY** – The 2015 Central Arkansas Library Bonds were issued to finance the cost of acquiring, constructing and equipping capital improvements to the public city libraries.

## Combining Balance Sheet Governmental Funds – Nonmajor December 31, 2016

|  | Special   | Debt   | Capital  |  |
|--|---|--|--|--|
| Assets   | <br>Revenue   | Service  | Projects   | Total  |
| Cash and cash equivalents Restricted cash Investments Accounts receivable Interest receivable Inventories Prepaid expenditures and other | \$<br>2,518,917<br>-<br>2,970,284<br>2,686,426<br>8,338<br>681,947<br>491,485 | \$<br>25,470<br>9,451,448<br>147,712<br>7,924,809<br>363 | \$<br>350,683<br>11,769,840<br>2,071,134<br>142,215<br>7,036 | \$<br>2,895,070<br>21,221,288<br>5,189,130<br>10,753,450<br>15,737<br>681,947<br>491,485 |
| Total assets   | \$<br>9,357,397   | \$<br>17,549,802   | \$<br>14,340,908   | \$<br>41,248,107   |
| Liabilities, Deferred Inflows of Resources and Fund Balances  Liabilities  Accounts payable  Due to other funds                          | \$<br>1,046,907<br>667,738  | \$<br>-<br>602,044                                       | \$<br>1,487,643<br>45,343                                    | \$<br>2,534,550<br>1,315,125   |
| Unearned revenue   | 1,230,568   | <br>   | <br>1 522 096  | 1,230,568  |
| Total liabilities  | <br>2,945,213   | <br>602,044  | <br>1,532,986  | <br>5,080,243  |
| Deferred Inflows of Resources Unavailable revenues - property taxes  | <br><u>-</u>  | <br>7,453,952  | <br>136,855  | <br>7,590,807  |
| Total deferred inflows of resources  | <br>-   | <br>7,453,952  | <br>136,855  | <br>7,590,807  |
| Fund Balances Nonspendable Restricted Unassigned (deficit)   | 1,359,252<br>7,686,250<br>(2,633,318)   | 9,493,806<br>-   | -<br>12,671,067<br>-   | 1,359,252<br>29,851,123<br>(2,633,318)   |
| Total fund balances  | <br>6,412,184   | 9,493,806  | 12,671,067   | 28,577,057   |
| Total liabilities, deferred inflows of resources and fund balances   | \$<br>9,357,397   | \$<br>17,549,802   | \$<br>14,340,908   | \$<br>41,248,107   |

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds – Nonmajor Year Ended December 31, 2016

|  | Special<br>Revenue | Debt<br>Service | Capital<br>Projects | Total         |
|--|--------------------|-----------------|---------------------|---------------|
| Revenues                                     |                    |                 |                     |               |
| General property taxes                       | \$ -               | \$ 7,442,137    | \$ 137,239          | \$ 7,579,376  |
| Licenses and permits                         | 50,233             |                 | -                   | 50,233        |
| Intergovernmental                            | 4,491,689          | -               | -                   | 4,491,689     |
| Charges for services                         | 2,299,560          | 1,308,100       | -                   | 3,607,660     |
| Fines and fees                               | 1,002,975          | -               | -                   | 1,002,975     |
| Utility franchise taxes                      | -                  | 1,758,672       | -                   | 1,758,672     |
| Investment income                            | 11,014             | 27,696          | 126,000             | 164,710       |
| Contributions and donations                  | 364,979            | -               | -                   | 364,979       |
| Miscellaneous                                | 3,779,916          |                 |                     | 3,779,916     |
| Total revenues                               | 12,000,366         | 10,536,605      | 263,239             | 22,800,210    |
| Expenditures                                 |                    |                 |                     |               |
| General government                           |                    |                 |                     |               |
| General administration                       | 1,309,676          | =               | 2,849,999           | 4,159,675     |
| Community programs                           | 44,669             | =               | -                   | 44,669        |
| District court - first division (criminal)   | 11,114             | =               | =                   | 11,114        |
| District court - second division (traffic)   | 37,249             | -               | -                   | 37,249        |
| Finance                                      | 8,841              | -               | -                   | 8,841         |
| Human resources                              | 155,382            | -               | -                   | 155,382       |
| Information technology                       | -                  | -               | 63,315              | 63,315        |
| Planning and development                     | 58,456             |                 |                     | 58,456        |
| Total general government                     | 1,625,387          | -               | 2,913,314           | 4,538,701     |
| Public works                                 | 1,279,935          | -               | 161,376             | 1,441,311     |
| Parks and recreation services                | 1,867,450          | -               | -                   | 1,867,450     |
| Zoo  | 106,507            | -               | 4,019               | 110,526       |
| Fire   | 276,395            | -               | 1,865,788           | 2,142,183     |
| Police                                       | 2,895,769          | -               | 927,104             | 3,822,873     |
| Fleet  | 257,316            | -               | 462,730             | 720,046       |
| Education                                    | -                  | -               | 9,989,686           | 9,989,686     |
| Housing and neighborhood programs            | 3,075,215          | -               | -                   | 3,075,215     |
| Debt service                                 |                    |                 |                     |               |
| Principal                                    | -                  | 4,495,000       | -                   | 4,495,000     |
| Interest                                     | -                  | 3,025,483       | -                   | 3,025,483     |
| Agent fees                                   |                    | 18,677          |                     | 18,677        |
| Total expenditures                           | 11,383,974         | 7,539,160       | 16,324,017          | 35,247,151    |
| Excess (Deficiency) of Revenues Over (Under) |                    |                 |                     |               |
| Expenditures                                 | 616,392            | 2,997,445       | (16,060,778)        | (12,446,941)  |
| Other Financing Sources (Uses)               |                    |                 |                     |               |
| Long-term debt issuance                      | -                  | -               | 7,375,000           | 7,375,000     |
| Transfers in                                 | 1,002              | 100,646         | 147                 | 101,795       |
| Transfers out                                | (147)              | (100,646)       |                     | (100,793)     |
| Total other financing sources (uses)         | 855                |                 | 7,375,147           | 7,376,002     |
| Net Change in Fund Balances                  | 617,247            | 2,997,445       | (8,685,631)         | (5,070,939)   |
| Fund Balances, Beginning of Year             | 5,794,937          | 6,496,361       | 21,356,698          | 33,647,996    |
| Fund Balances, End of Year                   | \$ 6,412,184       | \$ 9,493,806    | \$ 12,671,067       | \$ 28,577,057 |

# Combining Balance Sheet Special Revenue Funds – Nonmajor December 31, 2016

| Assets   | <br>Special<br>Projects                                      | E  | mergency<br>911              | Grant<br>Fund                              |    | CDBG                                   | NHSP                          | HIPP                                       | Total  |
|--|--|----|------------------------------|--|----|--|-------------------------------|--|--|
| Cash and cash equivalents Investments Accounts receivable Interest receivable Inventories Prepaid expenditures and other | \$<br>794,404<br>2,950,051<br>16,257<br>8,271<br>-<br>64,180 | \$ | 277,823<br>-<br>-<br>427,305 | \$<br>570,022<br>19,817<br>2,337,358<br>66 | \$ | 255,985<br>-<br>53,907<br>-<br>616,195 | \$<br>25,237<br>416<br>-<br>1 | \$<br>873,269<br>-<br>1,081<br>-<br>65,752 | \$<br>2,518,917<br>2,970,284<br>2,686,426<br>8,338<br>681,947<br>491,485 |
| Total assets   | \$<br>3,833,163  | \$ | 705,128                      | \$<br>2,927,263                            | \$ | 926,087                                | \$<br>25,654                  | \$<br>940,102                              | \$<br>9,357,397  |
| Liabilities, Deferred Inflows of<br>Resources and Fund Balances  Liabilities  Accounts payable  Due to other funds       | \$<br>198,056  | \$ | -<br>601,993                 | \$<br>771,871<br>-                         | \$ | 43,634<br>43,200                       | \$<br>-<br>-                  | \$<br>33,346<br>22,545                     | \$<br>1,046,907<br>667,738   |
| Unearned revenue  Total liabilities  | 31,773<br>229,829  |    | 601,993                      | 1,198,795                                  | _  | 86,834                                 | <u>-</u><br>-                 | 55,891                                     | 1,230,568<br>2,945,213   |
| Fund Balances Nonspendable Restricted Unassigned (deficit)   | <br>250,000<br>5,662,482<br>(2,309,148)                      |    | 427,305<br>-<br>(324,170)    | <br>-<br>956,597<br>-                      |    | 616,195<br>223,058                     | <br>25,654<br>-               | 65,752<br>818,459                          | <br>1,359,252<br>7,686,250<br>(2,633,318)                                |
| Total fund balances  | <br>3,603,334  |    | 103,135                      | <br>956,597                                |    | 839,253                                | <br>25,654                    | <br>884,211                                | <br>6,412,184  |
| Total liabilities, deferred inflows of resources and fund balances   | \$<br>3,833,163  | \$ | 705,128                      | \$<br>2,927,263                            | \$ | 926,087                                | \$<br>25,654                  | \$<br>940,102                              | \$<br>9,357,397  |

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Special Revenue Funds – Nonmajor Year Ended December 31, 2016

|   | Special<br>Projects | Emergency<br>911 | Grant<br>Fund | CDBG       | NHSP       | HIPP       | Total        |
|---|---------------------|------------------|---------------|------------|------------|------------|--------------|
| D   |                     |                  |               |            |            |            |              |
| Revenues  | \$ 50,233           | \$ -             | \$ -          | \$ -       | s -        | \$ -       | \$ 50,233    |
| Licenses and permits                                      |                     | <b>5</b> -       |               |            | <b>5</b> - |            |              |
| Intergovernmental   | 480,404             | 1 272 977        | 1,899,466     | 1,693,108  | -          | 418,711    | 4,491,689    |
| Charges for services                                      | 926,683             | 1,372,877        | -             | -          | -          | -          | 2,299,560    |
| Fines and fees  | 1,002,975           | -                | 27.404        | -          | -          | -          | 1,002,975    |
| Investment income   | (16,402)            | -                | 27,404        | 8          | -          | 4          | 11,014       |
| Contribution and donations                                | 364,979             | -                |               | -          |            |            | 364,979      |
| Miscellaneous   | 784,025             |                  | 2,683,802     |            | 145        | 311,944    | 3,779,916    |
| Total revenues  | 3,592,897           | 1,372,877        | 4,610,672     | 1,693,116  | 145        | 730,659    | 12,000,366   |
| Expenditures  |                     |                  |               |            |            |            |              |
| General government  |                     |                  |               |            |            |            |              |
| General administration                                    | 42,988              | -                | 1,266,688     | -          | -          | -          | 1,309,676    |
| Community programs  | 44,669              | -                | -             | -          | -          | -          | 44,669       |
| City attorney   | -                   | -                | -             | -          | -          | -          | -            |
| Cable TV  | -                   | -                | -             | -          | -          | -          | -            |
| District court - first division (criminal)                | 11,114              | -                | -             | -          | -          | -          | 11,114       |
| District court - second division (traffic)                | 37,249              | -                | -             | -          | -          | -          | 37,249       |
| Finance   | -                   | -                | 8,841         | -          | -          | -          | 8,841        |
| Human resources   | 155,382             | -                | -             | -          | -          | -          | 155,382      |
| Planning and development                                  | 19,767              |                  | 38,689        |            |            |            | 58,456       |
| Total general government                                  | 311,169             | -                | 1,314,218     | -          | -          | -          | 1,625,387    |
| Public works  | 31,618              | _                | 1,248,317     | _          | _          | _          | 1,279,935    |
| Parks and recreation services                             | 1,071,294           | _                | 796,156       | _          | _          | _          | 1,867,450    |
| Zoo   | 50,985              | _                | 55,522        | _          | _          | _          | 106,507      |
| Fire  | 273,069             | _                | 3,326         | _          | _          | _          | 276,395      |
| Police  | 531,014             | 1,366,183        | 998,572       | _          | _          | _          | 2,895,769    |
| Fleet   | 257,316             | -,000,000        |               | _          | _          | _          | 257,316      |
| Housing and neighborhood programs                         | 230,858             | _                | 205,497       | 1,913,029  | 7,058      | 718,773    | 3,075,215    |
| Total expenditures  | 2,757,323           | 1,366,183        | 4,621,608     | 1,913,029  | 7,058      | 718,773    | 11,383,974   |
|   |                     |                  | .,,,,,,,,,    |            |            |            |              |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 835,574             | 6,694            | (10,936)      | (219,913)  | (6,913)    | 11,886     | 616,392      |
| Other Financing Sources (Uses)                            |                     |                  |               |            |            |            |              |
| Transfers in  | _                   | _                | 1,002         | _          | _          | _          | 1.002        |
| Transfers out   | (147)               | _                | 1,002         |            | _          | _          | (147)        |
| Transfers out   | (147)               |                  |               |            |            |            | (147)        |
| Total other financing sources                             | (147)               |                  | 1,002         |            |            |            | 855          |
| Net Change in Fund Balances                               | 835,427             | 6,694            | (9,934)       | (219,913)  | (6,913)    | 11,886     | 617,247      |
| Fund Balances, Beginning of Year                          | 2,767,907           | 96,441           | 966,531       | 1,059,166  | 32,567     | 872,325    | 5,794,937    |
| Fund Balances, End of Year                                | \$ 3,603,334        | \$ 103,135       | \$ 956,597    | \$ 839,253 | \$ 25,654  | \$ 884,211 | \$ 6,412,184 |
|   |                     |                  |               |            |            |            |              |

## Combining Balance Sheet Debt Service Funds – Nonmajor December 31, 2016

| Assets  | 2007<br>Capital<br>Improvement |                    | Capital Juni |                   | 2002         2008           Junior         Centra           Lien         L |   | 2009A<br>Parks and<br>Recreation |           | 2012 Central<br>Arkansas<br>Library |                            | 2015 Central<br>Arkansas<br>Library |                    | TIF #1<br>2014 Capital<br>Improvement |                   | Total                       |
|---|--------------------------------|--------------------|--------------|-------------------|--|---|----------------------------------|-----------|-------------------------------------|----------------------------|-------------------------------------|--------------------|---------------------------------------|-------------------|-----------------------------|
| Acceptance  |                                |                    |              |                   |  |   |                                  |           |                                     |                            |                                     |                    |                                       |                   |                             |
| Cash and cash equivalents Restricted cash                                     | \$                             | 6,423              | \$           | 2,865             | \$   | - | \$                               | 2,659,445 | \$                                  | 3,157<br>3,586,839         | \$                                  | 6,348<br>3,005,155 | \$                                    | 6,677<br>200,006  | \$<br>25,470<br>9,451,448   |
| Investments Accounts receivable Interest receivable                           |                                | 37,250<br>-<br>124 |              | 16,615<br>-<br>55 |  | - |                                  | -         |                                     | 55,124<br>3,818,985<br>184 |                                     | 3,818,985          |                                       | 38,723<br>286,839 | 147,712<br>7,924,809<br>363 |
| Total assets  | \$                             | 43,799             | \$           | 19,536            | \$   |   | \$                               | 2,659,445 | \$                                  | 7,464,289                  | \$                                  | 6,830,488          | \$                                    | 532,245           | \$<br>17,549,802            |
| Liabilities, Deferred Inflows of Resources and Fund Balances                  |                                |                    |              |                   |  |   |                                  |           |                                     |                            |                                     |                    |                                       |                   |                             |
| Liabilities   |                                |                    |              |                   |  |   |                                  |           |                                     |                            |                                     |                    |                                       |                   |                             |
| Due to other funds  | \$                             | -                  | \$           | _                 | \$   | - | \$                               | 413,456   | \$                                  |                            |                                     | 188,588            | \$                                    | -                 | \$<br>602,044               |
| Total liabilities   |                                |                    |              |                   |  |   |                                  | 413,456   |                                     |                            |                                     | 188,588            |                                       |                   | <br>602,044                 |
| <b>Deferred Inflows of Resources</b><br>Unavailable revenues - property taxes |                                |                    |              |                   |  |   | _                                |           |                                     | 3,584,493                  |                                     | 3,584,493          |                                       | 284,966           | 7,453,952                   |
| Total deferred inflows of resources   |                                |                    |              | <u>-</u>          |  |   | _                                | -         |                                     | 3,584,493                  |                                     | 3,584,493          |                                       | 284,966           | 7,453,952                   |
| Fund Balances Restricted  |                                | 43,799             |              | 19,536            |  |   |                                  | 2,245,989 |                                     | 3,879,796                  |                                     | 3,057,407          |                                       | 247,279           | 9,493,806                   |
| Total fund balances   |                                | 43,799             |              | 19,536            |  |   |                                  | 2,245,989 |                                     | 3,879,796                  |                                     | 3,057,407          |                                       | 247,279           | <br>9,493,806               |
| Total liabilities, deferred inflows of resources and fund balances            | \$                             | 43,799             | \$           | 19,536            | \$   |   | \$                               | 2,659,445 | \$                                  | 7,464,289                  | \$                                  | 6,830,488          | \$                                    | 532,245           | \$<br>17,549,802            |

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Debt Service Funds – Nonmajor Year Ended December 31, 2016

|   | 2007<br>Capital<br>Improvement | 2002<br>Junior<br>Lien | 2008 & 2009<br>Central Arkansas<br>Library | 2009A<br>Parks and<br>Recreation | 2012 Central<br>Arkansas<br>Library | 2015 Central<br>Arkansas<br>Library | TIF #1<br>2014 Capital<br>Improvement | Total                  |
|---|--------------------------------|------------------------|--|----------------------------------|-------------------------------------|-------------------------------------|---------------------------------------|------------------------|
| Revenues General property taxes             | \$ -                           | \$ -                   | \$ -                                       | \$ -                             | \$ 3,702,644                        | \$ 3,687,178                        | \$ 52,315                             | \$ 7,442,137           |
| Charges for services                        | φ -<br>-                       | φ -<br>-               | Ψ -  | 1,308,100                        | φ 3,702,044                         | φ 3,007,170<br>-                    | ψ 52,315<br>-                         | 1,308,100              |
| Utility franchise fees                      | 1,438,375                      | 320,297                | -  | -                                | -                                   | -                                   | -                                     | 1,758,672              |
| Investment income                           | 12,646                         | 2,916                  | 330  | 7,657                            | 597                                 | 289                                 | 3,261                                 | 27,696                 |
| Total revenues                              | 1,451,021                      | 323,213                | 330  | 1,315,757                        | 3,703,241                           | 3,687,467                           | 55,576                                | 10,536,605             |
| Expenditures                                |                                |                        |  |                                  |                                     |                                     |                                       |                        |
| Debt Service                                | 4.200.000                      | 200.000                |  | 207.000                          | 2 <20 000                           |                                     |                                       | 4 40 5 000             |
| Principal<br>Interest                       | 1,200,000                      | 280,000<br>40,298      | -  | 385,000                          | 2,630,000<br>812,945                | 965 227                             | 156,900                               | 4,495,000<br>3,025,483 |
| Agent fees                                  | 238,375<br>1,875               | 1,875                  | -  | 911,638<br>10,314                | 1,500                               | 865,327<br>1,500                    | 1,613                                 | 18,677                 |
| rigoni rees                                 | 1,075                          | 1,075                  |  | 10,314                           | 1,500                               | 1,500                               | 1,015                                 | 10,077                 |
| Total expenditures                          | 1,440,250                      | 322,173                |  | 1,306,952                        | 3,444,445                           | 866,827                             | 158,513                               | 7,539,160              |
| Excess (Deficiency) of Revenues Over        |                                |                        |  |                                  |                                     |                                     |                                       |                        |
| (Under) Expenditures                        | 10,771                         | 1,040                  | 330  | 8,805                            | 258,796                             | 2,820,640                           | (102,937)                             | 2,997,445              |
| Other Financing Sources (Uses) Transfers in | -                              | -                      | -  | -                                | -                                   | 100,646                             | _                                     | 100,646                |
| Transfers out                               | -                              | -                      | (100,646)                                  | -                                | -                                   | · -                                 | -                                     | (100,646)              |
| Total other financing sources (uses)        | -                              | _                      | (100,646)                                  |                                  | _                                   | 100,646                             |                                       | -                      |
| Net Change in Fund Balances                 | 10,771                         | 1,040                  | (100,316)                                  | 8,805                            | 258,796                             | 2,921,286                           | (102,937)                             | 2,997,445              |
| Fund Balances, Beginning of Year            | 33,028                         | 18,496                 | 100,316                                    | 2,237,184                        | 3,621,000                           | 136,121                             | 350,216                               | 6,496,361              |
| Fund Balances, End of Year                  | \$ 43,799                      | \$ 19,536              | \$ -                                       | \$ 2,245,989                     | \$ 3,879,796                        | \$ 3,057,407                        | \$ 247,279                            | \$ 9,493,806           |

# Combining Balance Sheet Capital Project Funds – Nonmajor Year Ended December 31, 2016

|   | Ca | 998<br>apital<br>ovement | Short-Term<br>Financing |           | 2004<br>Capital<br>Improvement |                   | 2012 Central<br>Arkansas<br>Library Capital<br>Improvement |                  | TIF #1<br>I 2014 Capital |             | 2015 Central<br>Arkansas<br>Library Capital<br>Improvement |                                 | Port<br>TIF |                                    |    | Total   |
|---|----|--------------------------|-------------------------|-----------|--------------------------------|-------------------|--|------------------|--------------------------|-------------|--|---------------------------------|-------------|------------------------------------|----|---|
| Assets  |    |                          |                         |           |                                |                   |  |                  |                          |             |  |                                 |             |                                    |    |   |
| Cash and cash equivalents Restricted cash Investments Accounts receivable     | \$ | -<br>-<br>-              | \$                      | 203,784   | \$                             | 379<br>-<br>2,199 | \$   | 39<br>349<br>227 | \$                       | 45,349<br>- | \$   | 44,540<br>11,724,142<br>295,725 | \$          | 101,941<br>-<br>591,184<br>142,215 | \$ | 350,683<br>11,769,840<br>2,071,134<br>142,215 |
| Interest receivable   |    | -                        |                         | 3,936     |                                | 7                 |  | 264              |                          | _           |  | 860                             |             | 1,969                              |    | 7,036   |
| Total assets  | \$ | -                        | \$                      | 1,389,519 | \$                             | 2,585             | \$   | 879              | \$                       | 45,349      | \$   | 12,065,267                      | \$          | 837,309                            | \$ | 14,340,908                                    |
| Fund Balances   |    |                          |                         |           |                                |                   |  |                  |                          |             |  |                                 |             |                                    |    |   |
| Liabilities Accounts payable Due to other funds                               | \$ | -                        | \$                      | 22,337    | \$                             | 713               | \$   | -                | \$                       | 45,343      | \$   | 1,464,593                       | \$          | -<br>-                             | \$ | 1,487,643<br>45,343                           |
| Total liabilities   |    | -                        |                         | 22,337    |                                | 713               |  |                  |                          | 45,343      |  | 1,464,593                       |             |                                    |    | 1,532,986                                     |
| <b>Deferred Inflows of Resources</b><br>Unavailable revenues - property taxes |    | -                        |                         | <u>-</u>  |                                |                   |  |                  |                          | <u>-</u>    | _  |                                 |             | 136,855                            | _  | 136,855                                       |
| Total deferred inflows of resources   |    | -                        |                         | -         |                                |                   |  |                  |                          | -           |  |                                 |             | 136,855                            |    | 136,855                                       |
| Fund Balances Restricted  |    |                          |                         | 1,367,182 |                                | 1,872             |  | 879              |                          | 6           |  | 10,600,674                      |             | 700,454                            |    | 12,671,067                                    |
| Total fund balances   |    | -                        |                         | 1,367,182 |                                | 1,872             |  | 879              |                          | 6           |  | 10,600,674                      |             | 700,454                            |    | 12,671,067                                    |
| Total liabilities, deferred inflows of resources and fund balances            | \$ | -                        | \$                      | 1,389,519 | \$                             | 2,585             | \$   | 879              | \$                       | 45,349      | \$   | 12,065,267                      | \$          | 837,309                            | \$ | 14,340,908                                    |

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Capital Project Funds – Nonmajor Year Ended December 31, 2016

|   | 1998<br>Capital<br>Improvement | Short-Term<br>Financing | 2004<br>Capital<br>Improvement | 2012 Central<br>Arkansas<br>Library Capital<br>Improvement | TIF #1<br>2014 Capital<br>Improvement | 2015 Central<br>Arkansas<br>Library Capital<br>Improvement | Port<br>TIF | Total            |
|---|--------------------------------|-------------------------|--------------------------------|--|---------------------------------------|--|-------------|------------------|
| Revenues  |                                |                         |                                |  |                                       |  |             |                  |
| General property taxes                          | \$ -                           | \$ -                    | \$ -                           | \$ -   | \$ -                                  | \$ -   | \$ 137,239  | \$ 137,239       |
| Investment income (loss)                        | 1,190                          | 13,911                  | 55                             | (13,332)   | 6                                     | 123,837  | 333         | 126,000          |
| Total revenues                                  | 1,190                          | 13,911                  | 55                             | (13,332)   | 6                                     | 123,837  | 137,572     | 263,239          |
| Expenditures                                    |                                |                         |                                |  |                                       |  |             |                  |
| General government                              |                                |                         |                                |  |                                       |  |             |                  |
| General administration                          | _                              | 2,849,999               | -                              | -  | -                                     | -  | -           | 2,849,999        |
| Information technology                          | -                              | 63,315                  | -                              | -  | -                                     | -  | -           | 63,315           |
| Total general government                        | -                              | 2,913,314               | -                              | -  | -                                     | -  | -           | 2,913,314        |
| Public works                                    | 161,376                        | _                       | _                              | _  | _                                     | _  | _           | 161.376          |
| Zoo   | -                              | _                       | 4,019                          | _  | _                                     | _  | _           | 4,019            |
| Fire  | _                              | 1,865,788               |                                | _  | _                                     | _  | -           | 1,865,788        |
| Police  | _                              | 927,104                 | _                              | _  | _                                     | _  | -           | 927,104          |
| Fleet   | -                              | 462,730                 | -                              | -  | -                                     | -  | -           | 462,730          |
| Education                                       | _                              | -                       | -                              | 2,256,559  | -                                     | 7,733,127  | -           | 9,989,686        |
| Total expenditures                              | 161,376                        | 6,168,936               | 4,019                          | 2,256,559  | _                                     | 7,733,127  |             | 16,324,017       |
| Excess (Deficiency) of Revenues Over            |                                |                         |                                |  |                                       |  |             |                  |
| (Under) Expenditures                            | (160,186)                      | (6,155,025)             | (3,964)                        | (2,269,891)  | 6                                     | (7,609,290)  | 137,572     | (16,060,778)     |
| Other Financing Sources Long-term debt issuance | _                              | 7,375,000               |                                |  |                                       |  |             | 7,375,000        |
| Transfers in                                    | 147                            | 7,373,000               | -                              | -  | -                                     | -  | -           | 7,373,000<br>147 |
|   |                                |                         |                                |  |                                       |  |             |                  |
| Total other financing sources (uses)            | 147                            | 7,375,000               |                                |  |                                       |  |             | 7,375,147        |
| Net Change in Fund Balances                     | (160,039)                      | 1,219,975               | (3,964)                        | (2,269,891)  | 6                                     | (7,609,290)  | 137,572     | (8,685,631)      |
| Fund Balances, Beginning of Year                | 160,039                        | 147,207                 | 5,836                          | 2,270,770  |                                       | 18,209,964   | 562,882     | 21,356,698       |
| Fund Balances, End of Year                      | \$ -                           | \$ 1,367,182            | \$ 1,872                       | \$ 879   | \$ 6                                  | \$ 10,600,674  | \$ 700,454  | \$ 12,671,067    |

#### FIDUCIARY FUNDS

#### **TRUST FUNDS**

**Trust Funds** account for assets held in the Firemen's Pension and Relief Fund, the Police Pension Fund, the Nonuniformed Employees' Defined Contribution Plan, the Nonuniformed Employees' Defined Benefit Pension Plan, the 401(a) Money Purchase and Trust Retirement Fund, the 2014 Defined Benefit Plan and Health Management Trust. Fund trustees must act in accordance with the specific purposes and terms of these retirement plans.

#### **AGENCY FUND**

The **Agency Fund** accounts for monies collected and held by the courts until they are disbursed to various governmental agencies.

## Combining Statement of Fiduciary Net Position December 31, 2016

|  | Police<br>Pension | Firemen's<br>Pension and<br>Relief Fund | Nonuniformed<br>Employees'<br>Defined<br>Contribution<br>Plan | Nonuniformed<br>Employees'<br>Defined<br>Benefit<br>Plan | 401(a) Money<br>Purchase<br>And Trust<br>Retirement<br>Fund | 2014<br>Defined<br>Benefit<br>Plan | Health<br>Management<br>Trust<br>Fund | Total          |
|--|-------------------|---|---|--|---|------------------------------------|---------------------------------------|----------------|
| Assets   |                   |   |   |  |   |                                    |                                       |                |
| Cash and cash equivalents Investments                            | \$ -              | \$ 4,074,727                            | \$ 862,713  | \$ 593,358   | \$ -  | \$ 2,472,913                       | \$ 175,763                            | \$ 8,179,474   |
| U. S. government obligations                                     | -                 | -                                       | 50,714  | 527,157  | -   | -                                  | -                                     | 577,871        |
| Equities   | -                 | 22,161,357                              | 8,231,843   | 5,653,249  | -   | 21,045,019                         | 1,834,605                             | 58,926,073     |
| Mutual funds and other investments<br>Receivables                | 1,744,382         | 28,179,346                              | 8,668,175   | 5,340,899  | 7,568,394   | 18,938,902                         | 1,564,978                             | 72,005,076     |
| Accounts receivable  | -                 | -                                       | -   | -  | 71,803  | 222,242                            | -                                     | 294,045        |
| Due from other funds   | -                 | 4,261,477                               | -   | -  | -   | -                                  | -                                     | 4,261,477      |
| Accrued interest and dividends                                   |                   |   | 3,006   | 5,935  |   | 36,055                             | -                                     | 44,996         |
| Total assets   | 1,744,382         | 58,676,907                              | 17,816,451  | 12,120,598   | 7,640,197   | 42,715,131                         | 3,575,346                             | 144,289,012    |
| Liabilities  |                   |   |   |  |   |                                    |                                       |                |
| Accounts payable   | -                 | 830                                     | -   | -  | -   | -                                  | -                                     | 830            |
| Accrued liabilities  | -                 | 157                                     | -   | -  | -   | -                                  | -                                     | 157            |
| Due to other funds   |                   | 3,691                                   |   | -  | <u> </u>  | -                                  | -                                     | 3,691          |
| Total liabilities  |                   | 4,678                                   |   |  | ·   | -                                  | -                                     | 4,678          |
| Net Position   |                   |   |   |  |   |                                    |                                       |                |
| Net position restricted for pensions and other employee benefits | 1,744,382         | \$ 58,672,229                           | \$ 17,816,451   | \$ 12,120,598  | 7,640,197   | 42,715,131                         | 3,575,346                             | \$ 144,284,334 |

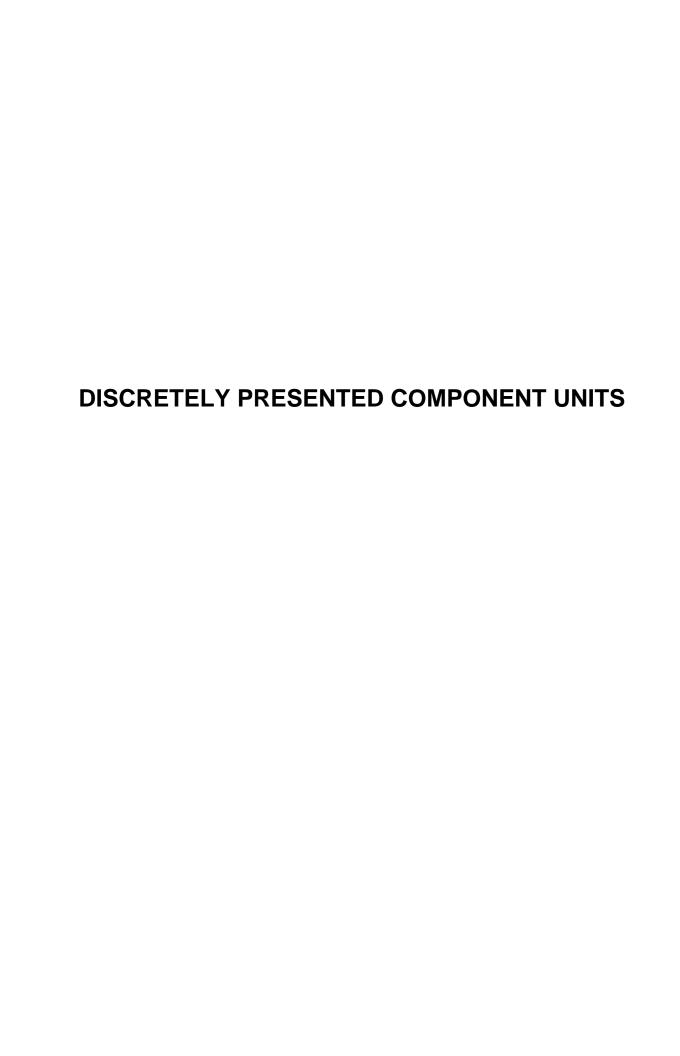
### Combining Statement of Changes in Fiduciary Net Position Year Ended December 31, 2016

|  | Police<br>Pension | Firemen's<br>Pension and<br>Relief Fund | Nonuniformed<br>Employees'<br>Defined<br>Contribution<br>Plan | Nonuniformed Employees' Defined Benefit Pension Plan | 401(a) Money<br>Purchase<br>And Trust<br>Retirement<br>Fund | 2014<br>Defined<br>Benefit<br>Plan | Health<br>Management<br>Trust<br>Fund | Total          |
|--|-------------------|---|---|--|---|------------------------------------|---------------------------------------|----------------|
| Additions  |                   |   |   |  |   |                                    |                                       |                |
| Contributions  |                   |   |   |  |   |                                    |                                       |                |
| Employer   | \$ -              | \$ 503,324                              | \$ 146,910  | \$ 887,759   | \$ 322,200  | \$ 3,709,110                       | \$ 618,903                            | \$ 6,188,206   |
| Plan members   | -                 | 3,324                                   | 80,647  | -  | 209,939   | 1,855,506                          | -                                     | 2,149,416      |
| Property taxes contributed from general fund   | -                 | 4,256,858                               | -   | -  | -   | -                                  | -                                     | 4,256,858      |
| State insurance turnback and guarantee fund from general fund                          | -                 | 1,002,354                               | -   | -  | -   | -                                  | -                                     | 1,002,354      |
| Other  |                   | 470,055                                 | 207,039   | 697,852  | 11,735  | 847,020                            |                                       | 2,233,701      |
| Total contributions  |                   | 6,235,915                               | 434,596   | 1,585,611  | 543,874   | 6,411,636                          | 618,903                               | 15,830,535     |
| Investment income  |                   |   |   |  |   |                                    |                                       |                |
| Net increase (decrease) in fair value of investments                                   |                   | (320,224)                               | 279,136   | 192,762  | 461,244   | 1,118,278                          | 140,551                               | 1,871,747      |
| Gain/loss on sale of investments   | -                 | 681,327                                 | 208,087   | 115,407  | _   | (221,400)                          | · -                                   | 783,421        |
| Interest and dividends   | (461,233)         | 1,291,536                               | 369,827   | 293,632  | _   | 885,781                            | 68,199                                | 2,447,742      |
|  | (461,233)         | 1,652,639                               | 857,050   | 601,801  | 461,244   | 1,782,659                          | 208,750                               | 5,102,910      |
| Less investment expense  |                   | 232,652                                 | 61,283  | 82,540   | ·   | 242,536                            | 33,034                                | 652,045        |
| Net investment income (loss)   | (461,233)         | 1,419,987                               | 795,767   | 519,261  | 461,244   | 1,540,123                          | 175,716                               | 4,450,865      |
| Total additions  | (461,233)         | 7,655,902                               | 1,230,363   | 2,104,872  | 1,005,118   | 7,951,759                          | 794,619                               | 20,281,400     |
| Deductions   |                   |   |   |  |   |                                    |                                       |                |
| Benefits paid directly to participants   | -                 | 11,634,922                              | 1,195,451   | 1,740,363  | 850,565   | 745,738                            | -                                     | 16,167,039     |
| Administrative expenses  | -                 | 30,817                                  | -   | -  | -   | -                                  | -                                     | 30,817         |
| Other  |                   | 194,325                                 | 679,378   |  |   |                                    |                                       | 873,703        |
| Total deductions   |                   | 11,860,064                              | 1,874,829   | 1,740,363  | 850,565   | 745,738                            | -                                     | 17,071,559     |
| Net Increase (Decrease) in Net Position  | (461,233)         | (4,204,162)                             | (644,466)   | 364,509  | 154,553   | 7,206,021                          | 794,619                               | 3,209,841      |
| Net Position Restricted for Pensions and Other Employee<br>Benefits, Beginning of Year | 2,205,615         | 62,876,391                              | 18,460,917  | 11,756,089   | 7,485,644   | 35,509,110                         | 2,780,727                             | 141,074,493    |
| Net Position Restricted for Pensions and Other Employee<br>Benefits, End of Year       | \$ 1,744,382      | \$ 58,672,229                           | \$ 17,816,451   | \$ 12,120,598  | \$ 7,640,197  | \$ 42,715,131                      | \$ 3,575,346                          | \$ 144,284,334 |

## Statement of Changes in Assets and Liabilities Agency Fund – Court Fund Year Ended December 31, 2016

|                           | Balance<br>Inuary 1, | Δ. | ddition o | valation a    | Balance<br>cember 31, |
|---------------------------|----------------------|----|-----------|---------------|-----------------------|
|                           | <br>2016             | А  | dditions  | <br>eletions  | 2016                  |
| Assets                    |                      |    |           |               |                       |
| Cash and cash equivalents | \$<br>958,912        | \$ |           | \$<br>694,000 | \$<br>1,108,726       |
|                           | \$<br>958,912        | \$ | _         | \$<br>694,000 | \$<br>1,108,726       |
| Liabilities               |                      |    |           |               |                       |
| Accounts payable          | \$<br>168,384        | \$ | 63,083    | \$<br>-       | 231,467               |
| Due to other funds        | 757,081              |    | 86,733    |               | 843,814               |
| Accrued liabilities       | <br>33,447           |    |           | <br>2         | <br>33,445            |
|                           | \$<br>958,912        | \$ | 149,816   | \$<br>2       | \$<br>1,108,726       |





## Combining Statement of Net Position Discretely Presented Component Units – Nonmajor December 31, 2016

|   | Oakland<br>Fraternal<br>Cemetery | Mt.<br>Holly<br>Cemetery | Advertising<br>And<br>Promotion<br>Commission | Port<br>Authority | Ambulance<br>Authority | Central<br>Arkansas<br>Transit<br>Authority | Museum<br>of<br>Discovery | Arkansas<br>Arts<br>Center | Workforce<br>Investment<br>Board | Central<br>Arkansas<br>Library | Total                   |
|---|----------------------------------|--------------------------|---|-------------------|------------------------|---|---------------------------|----------------------------|----------------------------------|--------------------------------|-------------------------|
| Assets  |                                  |                          |   |                   |                        |   |                           |                            |                                  |                                |                         |
| Current assets  |                                  |                          |   |                   |                        |   |                           |                            |                                  |                                |                         |
| Cash and cash equivalents                             | \$ 31,544 \$                     | 41,535                   | \$ 6,232,791                                  | \$ 5,838,595      | \$ 5,238,981           | \$ 3,837,231                                | . , , ,                   | . , . ,                    | \$ 30,451                        | \$ 2,524,985                   | \$ 26,031,554           |
| Investments Restricted cash and investments - current |                                  |                          | 1,999,539                                     |                   | 5,200,000<br>554,372   |   | 404,925<br>2,686,007      | 23,411,009                 |                                  |                                | 29,015,934<br>5,239,918 |
| Accrued interest receivable                           | -                                | -                        | 1,777,337                                     |                   | 12,663                 | 1,974                                       | 526                       | _                          |                                  |                                | 15,163                  |
| Accounts receivable, net of allowance                 | -                                | -                        | 2,615,298                                     | 468,445           | 4,788,782              | 9,293                                       | 178,906                   | 315,034                    | 302,974                          | 16,866,061                     | 25,544,793              |
| Inventories   | -                                | -                        |   | -                 | 284,938                | 501,077                                     | 56,120                    | 129,536                    | -                                | -                              | 971,671                 |
| Prepaid expenses and other                            |                                  |                          | 369,402                                       | 62,173            | 239,275                | 588,687                                     | 59,458                    | 117,893                    |                                  | 228,680                        | 1,665,568               |
| Total current assets                                  | 31,544                           | 41,535                   | 11,217,030                                    | 6,369,213         | 16,319,011             | 4,938,262                                   | 4,497,522                 | 25,117,333                 | 333,425                          | 19,619,726                     | 88,484,601              |
| Noncurrent assets                                     |                                  |                          |   |                   |                        |   |                           |                            |                                  |                                |                         |
| Restricted assets                                     |                                  |                          |   |                   |                        |   |                           |                            |                                  |                                |                         |
| Cash and cash equivalents                             | 178,772                          | -                        | 5,091,977                                     | -                 | 554,372                | -   | 2,686,007                 | -                          | -                                | 6,010,905                      | 14,522,033              |
| Investments   | 2,100,131                        | 1,001,374                | 541   | -                 | 3,750,068              | -   | -                         | -                          | -                                | 2,807,569                      | 9,659,142               |
| Interest receivable                                   | 2,278,903                        | 1,001,374                | 5,092,518                                     | <del></del>       | 4,304,440              |   | 2,686,007                 | <del></del>                | <del></del>                      | 8,818,474                      | 24,181,716              |
| Less amounts required to meet current obligations     | 2,270,903                        | 1,001,574                | 1,999,539                                     |                   | 554,372                |   | 2,686,007                 |                            |                                  |                                | 5,239,918               |
| Total restricted assets                               | 2,278,903                        | 1,001,374                | 3,092,979                                     |                   | 3,750,068              |   |                           | _                          |                                  | 8,818,474                      | 18,941,798              |
| Capital assets  |                                  |                          |   |                   |                        |   |                           |                            |                                  |                                |                         |
| Land  | 87,146                           | 13,089                   | 4,178,128                                     | 6,885,144         | 646,923                | 1,737,512                                   | -                         | 156,710                    | -                                | 4,068,237                      | 17,772,889              |
| Construction in progress                              | -                                | -                        | 76,556,847                                    | -                 | 11,530,336             | -   | 49,307                    | -                          | -                                | 5,208,520                      | 93,345,010              |
| Buildings, improvements and other facilities          | 301,133                          | 99,211                   | 57,437,120                                    | 32,079,518        | 1,991,945              | 39,602,037                                  | 4,203,790                 | 15,008,399                 | -                                | 102,379,791                    | 253,102,944             |
| Vehicles  | 176,280                          | -                        | 3,758,815                                     | -                 | 8,095,304              | 38,617,068                                  | -                         | -                          | 9,651                            | -                              | 50,657,118              |
| Furniture and equipment                               | 30,321                           | -                        | 2,699,782                                     | 568,534           | 8,443,891              | 10,619,668                                  | 11,658,209                | 5,367,247                  | 78,959                           | 12,485,534                     | 51,952,145              |
| Books/AV materials<br>Other                           | -                                | -                        | 164.001                                       | -                 | -                      | -   | -                         | -                          | -                                | 24,517,251<br>319,745          | 24,517,251<br>483,746   |
| Oulei   | 594.880                          | 112,300                  | 144,794,693                                   | 39,533,196        | 30,708,399             | 90,576,285                                  | 15,911,306                | 20,532,356                 | 88,610                           | 148,979,078                    | 491,831,103             |
| Less accumulated depreciation                         | 325,242                          | 19,842                   | 31,878,652                                    | 18,540,996        | 14,718,148             | 46,134,663                                  | 10,959,402                | 13,613,876                 | 74,717                           | 55,871,279                     | 192,136,817             |
| Net capital assets                                    | 269,638                          | 92,458                   | 112,916,041                                   | 20,992,200        | 15,990,251             | 44,441,622                                  | 4,951,904                 | 6,918,480                  | 13,893                           | 93,107,799                     | 299,694,286             |
| Other assets  |                                  | -                        |   |                   | 7,935                  |   |                           | 768,068                    |                                  |                                | 776,003                 |
| Total other assets                                    |                                  | -                        |   |                   | 7,935                  |   |                           | 768,068                    | _                                |                                | 776,003                 |
| Total noncurrent assets                               | 2,548,541                        | 1,093,832                | 116,009,020                                   | 20,992,200        | 19,748,254             | 44,441,622                                  | 4,951,904                 | 7,686,548                  | 13,893                           | 101,926,273                    | 319,412,087             |
| Deferred Outflows Of Resources                        |                                  |                          |   |                   |                        |   |                           |                            |                                  |                                |                         |
| Deferred outflows of resources                        |                                  |                          |   |                   |                        |   |                           |                            |                                  |                                |                         |
| Deferred outflows of resources from pensions          |                                  |                          | 435,382                                       |                   |                        |   |                           |                            |                                  |                                | 435,382                 |
| Total deferred outflows of resources                  |                                  | -                        | 435,382                                       |                   |                        |   |                           |                            |                                  |                                | 435,382                 |
| Total assets and deferred outflows of resources       | \$ 2,580,085 \$                  | 1,135,367                | \$ 127,661,432                                | \$ 27,361,413     | \$ 36,067,265          | \$ 49,379,884                               | \$ 9,449,426              | \$ 32,803,881              | \$ 347,318                       | \$ 121,545,999                 | \$ 408,332,070          |

#### **Liabilities and Net Position**

| Current liabilities Accounts payable   | \$ - \$         | -         | \$ 4,259,155   | \$ 1,954      | \$ 1,114,399  | \$ 105,961    | \$ 81,761    | \$ 152,950    | \$ 313,446 | \$ 274,832     | \$ 6,304,458   |
|--|-----------------|-----------|----------------|---------------|---------------|---------------|--------------|---------------|------------|----------------|----------------|
| Accrued wages payable and related liabilities                                  | -               | -         | 642,951        | 70,058        | -             | 1,433,340     | -            | -             | -          | 185,866        | 2,332,215      |
| Bonds payable - current portion  | -               | -         | 1,160,000      | -             | 335,265       | -             | -            | -             | -          | -              | 1,495,265      |
| Notes payable - current portion  | -               | -         | 548,857        | -             | -             | -             | -            | 6,512         | -          | 100,000        | 655,369        |
| Capital lease payable - current portion  | -               | -         |                | -             | -             | -             | -            | 42,876        | -          | -              | 42,876         |
| Compensated absences - current portion   | -               | -         | 365,787        | 23,514        | -             | -             | -            | -             | 19,121     | 562,389        | 970,811        |
| Unearned revenue   | -               | -         | 330,123        | 155,000       | 28,322        | -             | 75,710       | 1,015,840     | -          | 41,954         | 1,646,949      |
| Accrued expenses and other   |                 | -         | 1,655,832      | 4,883         | 1,280,208     | 6,553         | 59,949       | 2,003,567     |            |                | 5,010,992      |
| Total current liabilities  |                 |           | 8,962,705      | 255,409       | 2,758,194     | 1,545,854     | 217,420      | 3,221,745     | 332,567    | 1,165,041      | 18,458,935     |
| Noncurrent liabilities   |                 |           |                |               |               |               |              |               |            |                |                |
| Bonds payable, net of unamortized premium                                      | -               | -         | 65,918,713     | -             | 5,604,784     | -             | -            | -             | -          | 2,005,000      | 73,528,497     |
| Notes payable  | -               | -         | 2,301,143      | -             | -             | -             | -            | -             | -          | 410,001        | 2,711,144      |
| Capital lease obligation   | -               | -         |                | -             | -             | -             | -            | 80,301        | -          | -              | 80,301         |
| Net pension liability  | -               | -         | 641,165        | -             | -             | -             | -            | -             | -          | -              | 641,165        |
| Other long-term liabilities  | -               | -         |                | 83,304        | -             | -             | -            | -             | -          | 832,324        | 915,628        |
| Compensated absences   | -               |           |                | 223,306       |               |               |              |               |            | 562,389        | 785,695        |
| Total noncurrent liabilities   |                 | -         | 68,861,021     | 306,610       | 5,604,784     |               |              | 80,301        |            | 3,809,714      | 78,662,430     |
| Total liabilities  |                 |           | 77,823,726     | 562,019       | 8,362,978     | 1,545,854     | 217,420      | 3,302,046     | 332,567    | 4,974,755      | 97,121,365     |
| Deferred Inflows of Resources  |                 |           |                |               |               |               |              |               |            |                |                |
| Deferred inflows from pensions   |                 | -         | 148,220        |               |               |               | -            |               |            |                | 148,220        |
| Total deferred inflows of resources  |                 | -         | 148,220        |               |               |               |              |               |            |                | 148,220        |
| Net Position   |                 |           |                |               |               |               |              |               |            |                |                |
| Net investment in capital assets   | 269,638         | 92,458    | 42,710,737     | 20,992,200    | 10,050,202    | 44,441,622    | 4,951,904    | 6,788,791     | 13,893     | 92,548,839     | 222,860,284    |
| Restricted - expendable  | 49,520          | 1,001,374 | 240,176        | 20,992,200    | 554,372       | 1,597,628     | 3,359,728    | 5,186,848     | 13,693     | 2,024,271      | 14,013,917     |
| Restricted - expendable  Restricted - nonexpendable                            | 49,320          | 1,001,374 | 240,170        | -             | 334,372       | 1,397,026     | 3,339,726    | 2,886,467     | -          | 895,043        | 3,781,510      |
| Unrestricted  Unrestricted   | 2,260,927       | 41,535    | 6,738,573      | 5,807,194     | 17,099,713    | 1,794,780     | 920,374      | 14,639,729    | 858        | 21,103,091     | 70,406,774     |
| Omesuicied   | 2,200,927       | 41,333    | 0,730,373      | 3,007,194     | 17,099,713    | 1,/94,/80     | 920,374      | 14,039,729    | 838        | 21,105,091     | /0,400,//4     |
| Total net position   | 2,580,085       | 1,135,367 | 49,689,486     | 26,799,394    | 27,704,287    | 47,834,030    | 9,232,006    | 29,501,835    | 14,751     | 116,571,244    | 311,062,485    |
| Total liabilities, deferred inflows of resources<br>and net position (deficit) | \$ 2,580,085 \$ | 1,135,367 | \$ 127,661,432 | \$ 27,361,413 | \$ 36,067,265 | \$ 49,379,884 | \$ 9,449,426 | \$ 32,803,881 | \$ 347,318 | \$ 121,545,999 | \$ 408,332,070 |
| •  |                 |           |                |               |               |               |              |               |            |                |                |

## Combining Statement of Activities Discretely Presented Component Units – Nonmajor Year Ended December 31, 2016

|  |      |   |                       |  | Prog       | ram Revenues                            | 5       | Net (Expense) Revenue and<br>Changes in Net Position |    |  |   |    |  |
|--|------|---|-----------------------|--|------------|---|---------|--|----|--|---|----|--|
| Functions/Programs   |      | Expenses  | (                     | Charges for<br>Services  | G          | Operating<br>Grants and<br>ontributions |         | Capital<br>Grants and<br>ontributions                | G  | Sovernmental<br>Activities   | Business-Type<br>Activities   |    | Total  |
| Governmental Activities<br>Central Arkansas Library<br>Workforce Investment Board  | \$   | 24,057,640<br>1,735,146   | \$                    | 427,866  | \$         | 1,368,361<br>1,749,233                  | \$      | 9,754,740  | \$ | (12,506,673)<br>14,087   | \$ -<br>-   | \$ | (12,506,673)<br>14,087   |
| Total governmental activities  |      | 25,792,786  |                       | 427,866  |            | 3,117,594                               |         | 9,754,740  |    | (12,492,586)   |   |    | (12,492,586)   |
| Business-type Activities Oakland Fraternal Cemetery Mt. Holly Cemetery Advertising and Promotion Commission Port Authority Ambulance Authority Central Arkansas Transit Authority Museum of Discovery Arkansas Arts Center  Total business-type activities | _    | 253,415<br>206,464<br>14,948,620<br>3,157,227<br>27,221,591<br>21,246,270<br>4,313,540<br>10,957,352<br>82,304,479                                |                       | 59,571<br>215,980<br>5,074,190<br>2,508,621<br>29,740,827<br>2,393,986<br>1,537,818<br>5,680,930<br>47,211,923 |            |   |         |  | _  |  | (193,844)<br>9,516<br>(9,874,430)<br>(648,606)<br>2,519,236<br>(18,852,284)<br>(2,775,722)<br>(5,276,422)<br>(35,092,556) | _  | (193,844)<br>9,516<br>(9,874,430)<br>(648,606)<br>2,519,236<br>(18,852,284)<br>(2,775,722)<br>(5,276,422)  |
| Total component units  | Chai | 108,097,265 eral revenues General property iales taxes revestment incor Grants and contr Other  Total general ruge in net positi Position, Beginn | ne<br>ibution<br>reve | ons not restricte  | \$ ed to s | 3,117,594                               | s<br>ms | 9,754,740  |    | 14,982,367<br>1,060,247<br>185,128<br>860,943<br>17,088,685<br>4,596,099 | (35,092,556)<br>14,932,287<br>1,246,910<br>15,230,237<br>6,918,623<br>38,328,057<br>3,235,501<br>191,240,989              |    | 14,982,367<br>15,992,534<br>1,432,038<br>15,230,237<br>7,779,566<br>55,416,742<br>7,831,600<br>303,230,885 |
|  | Net  | Position, End of  | Yea                   | ır   |            |   |         |  | \$ | 116,585,995  | \$ 194,476,490  | \$ | 311,062,485  |

#### Combining Statement of Revenues, Expenses and Changes in Fund Net Position Business-Type Activities – Component Units - Nonmajor Year Ended December 31, 2016

|   | Oakland<br>Fraternal<br>Cemetery                                  | Mt.<br>Holly<br>Cemetery                      | Advertising<br>And<br>Promotion<br>Commission                                      | Port<br>Authority  | Ambulance<br>Authority   | Central<br>Arkansas<br>Transit<br>Authority                                  | Museum<br>of<br>Discovery                              | Arkansas<br>Arts<br>Center  | Total  |
|---|---|---|--|--|--|--|--|---|--|
| Operating Revenues Charges for goods and services Other   | \$ 59,571   | \$ 215,980                                    | \$ 5,074,190   | \$ 2,508,621   | \$ 27,723,825<br>2,017,002   | \$ 2,393,986   | \$ 1,537,818   | \$ 1,479,783<br>4,201,147   | \$ 40,993,774<br>6,218,149   |
| Total operating revenues  | 59,571  | 215,980                                       | 5,074,190  | 2,508,621  | 29,740,827   | 2,393,986  | 1,537,818  | 5,680,930   | 47,211,923   |
| Operating Expenses Salaries, wages and employee benefits Supplies and materials Services Utilities Repairs and maintenance Other Depreciation and amortization              | 103,811<br>20,999<br>25,700<br>8,184<br>69,733<br>6,388<br>18,600 | 116,143<br>40,972<br>1,545<br>5,251<br>40,073 | 7,294,117<br>41,743<br>2,981,917<br>1,200,835<br>633,610<br>1,198,001<br>1,598,397 | 938,523<br>79,214<br>451,407<br>52,131<br>462,820<br>94,080<br>1,079,052 | 19,257,348<br>1,292,335<br>1,731,716<br>591,355<br>1,035,433<br>1,848,879<br>1,464,525 | 12,215,710<br>2,333,063<br>922,463<br>279,661<br>-<br>1,004,419<br>4,490,954 | 557,949<br>-<br>1,826,941<br>-<br>397,489<br>1,531,161 | 3,545,057<br>1,117,862<br>4,090,163<br>306,893<br>613,518<br>570,272<br>713,587 | 44,028,658<br>4,926,188<br>12,031,852<br>2,444,310<br>2,855,187<br>5,119,528<br>10,898,756 |
| Total operating expenses  | 253,415   | 206,464                                       | 14,948,620   | 3,157,227  | 27,221,591   | 21,246,270   | 4,313,540  | 10,957,352  | 82,304,479   |
| Operating Income (Loss)   | (193,844)   | 9,516   | (9,874,430)  | (648,606)  | 2,519,236  | (18,852,284)   | (2,775,722)  | (5,276,422)   | (35,092,556)   |
| Nonoperating Revenue (Expenses) Intergovernmental revenue General property taxes Donations, contributions and grants received Investment income Interest expense Other, net | 115,273   | 29,421<br>-<br>-<br>-                         | 79,637<br>14,932,287<br>120,138<br>(81,777)<br>(97,685)                            | 2,140,000<br>-<br>100,000<br>25,150<br>-<br>387,927                      | 100,778<br>-<br>609,633  | 4,491,338<br>-<br>12,339,786<br>11,174<br>-                                  | 1,142,225<br>-<br>-                                    | 780,468<br>-<br>1,618,805<br>989,670<br>(10,715)<br>(1,495,476)                 | 7,491,443<br>14,932,287<br>15,230,237<br>1,246,910<br>(92,492)<br>(480,328)                |
| Net nonoperating revenues (expenses)  | 115,273   | 29,421  | 14,952,600   | 2,653,077  | 710,411  | 16,842,298   | 1,142,225  | 1,882,752   | 38,328,057   |
| Change in Net Position  | (78,571)  | 38,937  | 5,078,170  | 2,004,471  | 3,229,647  | (2,009,986)  | (1,633,497)  | (3,393,670)   | 3,235,501  |
| Net Position, Beginning of Year   | 2,658,656   | 1,096,430                                     | 44,611,316   | 24,794,923   | 24,474,640   | 49,844,016   | 10,865,503   | 32,895,505  | 191,240,989  |
| Net Position, End of Year   | \$ 2,580,085  | \$ 1,135,367                                  | \$ 49,689,486  | \$ 26,799,394  | \$ 27,704,287  | \$ 47,834,030  | \$ 9,232,006   | \$ 29,501,835   | \$ 194,476,490   |

#### **Combining Statement of Cash Flows**

### Discretely Presented Component Units – Business-Type Activities Year Ended December 31, 2016

|  | Wastewater<br>Utility      | Bill and F<br>Clinton Na<br>Airpo | tional | Comp   | her<br>onent<br>iits |    | Total                       |
|--|----------------------------|-----------------------------------|--------|--------|----------------------|----|-----------------------------|
| Operating Activities   |                            |                                   |        |        |                      |    |                             |
| Receipts from customers \$   | 52,690,463                 | \$ 32,66                          | 1,990  | \$ 38, | 931,054              | \$ | 124,283,507                 |
| Other receipts   | 734,824                    |                                   | -      |        | 523,354              |    | 10,258,178                  |
| Payments to employees  | (16,899,394)               |                                   | 1,096) |        | 722,551)             |    | (71,823,041)                |
| Payments to suppliers Payments for contractual services  | (2,360,395)<br>(3,171,189) | (10,09                            | 9,208) |        | 201,980)<br>286,697) |    | (29,661,583)<br>(9,457,886) |
| Payments for utilities   | (1,703,030)                |                                   |        |        | 357,646)             |    | (2,060,676)                 |
| Other payments   | (1,406,511)                |                                   |        |        | 187,681)             |    | (2,594,192)                 |
| Net cash provided by (used in) operating activities  | 27,884,768                 | 12,36                             | 1,686  | (21,   | 302,147)             |    | 18,944,307                  |
| Noncapital Financing Activities  |                            |                                   |        |        |                      |    |                             |
| Donations, contributions and operating grants/subsidies  | -                          | 29                                | 8,595  | 17,    | 351,059              |    | 17,649,654                  |
| Local tax levy supporting operations   | -                          |                                   | 0,990  |        | 746,033              |    | 12,087,023                  |
| Other  |                            | 14                                | 3,751  | (      | 339,085)             |    | (195,334)                   |
| Net cash provided by noncapital financing activities   |                            | 78                                | 3,336  | 28,    | 758,007              |    | 29,541,343                  |
| Capital and Related Financing Activities   |                            |                                   |        |        |                      |    |                             |
| Purchase of capital assets   | (24,458,355)               | (22,49                            | 8,629) | (44,   | 253,695)             |    | (91,210,679)                |
| Proceeds from sale of capital assets   | 105,781                    |                                   | 2,652) |        | 51,919               |    | 155,048                     |
| Contributions, donations and grants  | -                          |                                   | 7,103  | 2,     | 538,177              |    | 14,295,280                  |
| Passenger facility charge<br>Intergovernmental revenue received for debt service                     | -                          | 3,82                              | 8,124  |        | 79,637               |    | 3,828,124<br>79,637         |
| Local tax levy used for debt service   | -                          |                                   | -      | 3      | 999,431              |    | 3,999,431                   |
| Proceeds from issuance of long-term debt   | 12,281,981                 |                                   | _      |        | 949,999              |    | 18,231,980                  |
| Principal paid on long-term debt   | (10,603,159)               |                                   | -      |        | 189,951)             |    | (11,793,110)                |
| Principal paid on notes payable  | -                          |                                   | -      |        | (37,694)             |    | (37,694)                    |
| Interest paid on long-term debt  | (9,049,024)                |                                   | -      | (2,    | 953,115)             |    | (12,002,139)                |
| Other  | (250,674)                  | -                                 |        |        |                      |    | (250,674)                   |
| Net cash used in capital and related financing activities  | (31,973,450)               | (6,91                             | 6,054) | (35,   | 815,292)             |    | (74,704,796)                |
| Investing Activities   |                            |                                   |        |        |                      |    |                             |
| Proceeds from sale of investments  | 1,627,261                  |                                   | -      | 36,    | 253,387              |    | 37,880,648                  |
| Purchase of investments  | (3,023)                    |                                   | -      |        | 263,703)             |    | (10,266,726)                |
| Other income<br>Interest received  | 150 290                    | 20                                | - 752  |        | 463,767              |    | 1,463,767                   |
|  | 150,289                    |                                   | 5,752  |        | 338,215              |    | 1,794,256                   |
| Net cash provided by investing activities  | 1,774,527                  | 30                                | 5,752  | 28,    | 791,666              | _  | 30,871,945                  |
| Increase (Decrease) in Cash and Cash Equivalents   | (2,314,155)                | 6,53                              | 4,720  |        | 432,234              |    | 4,652,799                   |
| Cash and Cash Equivalents, Beginning of Year   | 23,312,952                 | 37,24                             | 5,331  | 31,    | 555,012              |    | 92,113,295                  |
| Cash and Cash Equivalents, End of Year   | 20,998,797                 | \$ 43,78                          | 0,051  | \$ 31, | 987,246              | \$ | 96,766,094                  |
| Presented on the Statement of Fund Net Position -<br>Proprietary Funds as Follows:<br>Current assets |                            |                                   |        |        |                      |    |                             |
| Cash and cash equivalents \$ Noncurrent assets   | 14,876,687                 | \$ 33,97                          | 7,239  | \$ 23, | 476,118              | \$ | 72,330,044                  |
| Cash and cash equivalents  | 6,122,110                  | 9,80                              | 2,812  | 8,     | 511,128              |    | 24,436,050                  |
| <u>\$</u>  | 20,998,797                 | \$ 43,78                          | 0,051  | \$ 31, | 987,246              | \$ | 96,766,094                  |

|   | Wastewater<br>Utility |            |    | National<br>Airport | (  | Other<br>Component<br>Units | Total              |
|---|-----------------------|------------|----|---------------------|----|-----------------------------|--------------------|
| Reconciliation of Operating Income (Loss) to Net Cash   |                       |            |    |                     |    |                             |                    |
| Provided By (Used In) Operating Activities  |                       |            |    |                     |    |                             |                    |
| Operating income (loss)   | \$                    | 13,557,579 | \$ | (1,728,022)         | \$ | (35,092,556)                | \$<br>(23,262,999) |
| Adjustments to reconcile net income (loss) to net cash provided by (used in) operating activities |                       |            |    |                     |    |                             |                    |
| Depreciation and amortization expense   |                       | 14,033,870 |    | 14,486,130          |    | 10,898,756                  | 39,418,756         |
| Provisions for uncompensated care   |                       | -          |    | -                   |    | 12,210,679                  | 12,210,679         |
| Other   |                       | -          |    | -                   |    | 25,533                      | 25,533             |
| Changes in assets and liabilities   |                       |            |    |                     |    |                             |                    |
| Receivables, net  |                       | (109,190)  |    | (211,019)           |    | (10,586,142)                | (10,906,351)       |
| Prepaid expenses  |                       | (475,714)  |    | (241,181)           |    | 54,700                      | (662,195)          |
| Inventories   |                       | (61,948)   |    | -                   |    | (12,318)                    | (74,266)           |
| Other assets  |                       | -          |    | -                   |    | 584,193                     | 584,193            |
| Accounts payable  |                       | 10,882     |    | 154,300             |    | 411,848                     | 577,030            |
| Accrued expenses  |                       | 193,166    |    | -                   |    | 293,629                     | 486,795            |
| Net pension liability   |                       | -          |    | -                   |    | 146,411                     | 146,411            |
| Deferred outflows and inflows of resources  |                       | 736,123    |    | -                   |    | (128,991)                   | 607,132            |
| Other liabilities   |                       | -          |    | (98,522)            |    | (107,889)                   | <br>(206,411)      |
| Net cash provided by (used in) operating activities   | \$                    | 27,884,768 | \$ | 12,361,686          | \$ | (21,302,147)                | \$<br>18,944,307   |

#### **Noncash Capital Activities**

During 2016, Little Rock Wastewater Utility received donated capital assets in the amount of \$1,679,766.

## Combining Statement of Cash Flows Discretely Presented Component Units – Business-Type Activities – Nonmajor Year Ended December 31, 2016

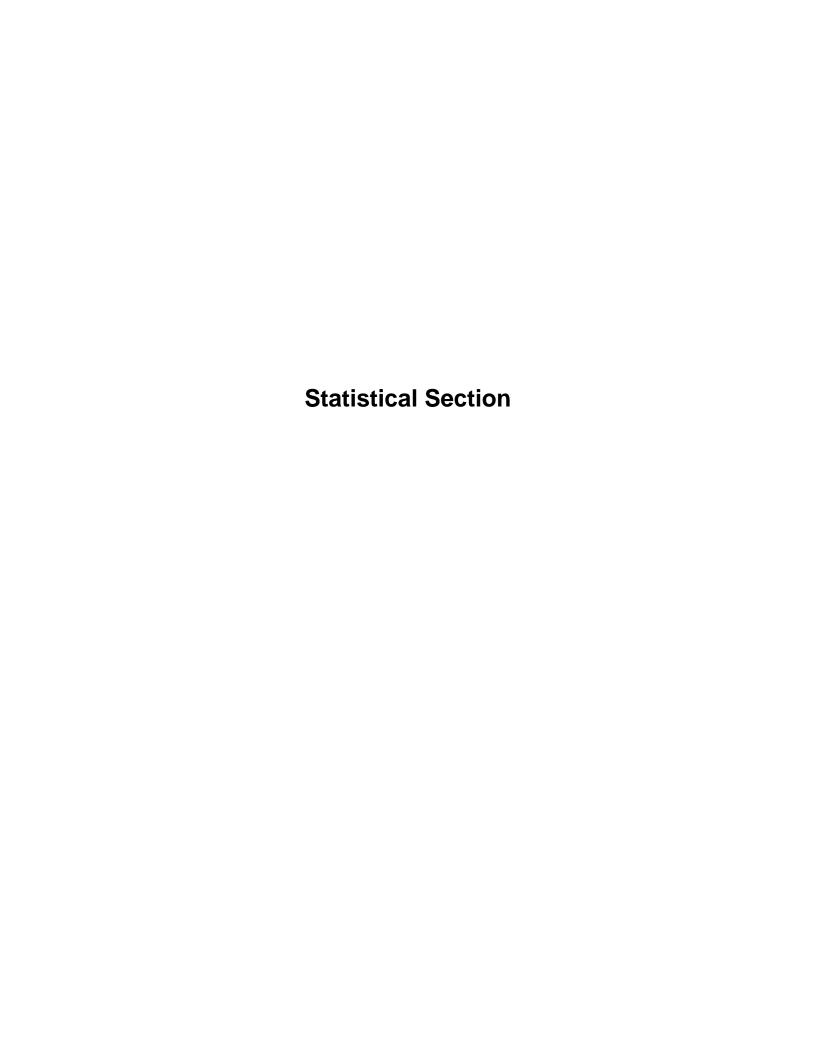
|   | Oakland<br>Fraternal<br>Cemetery | Mt.<br>Holly<br>Cemetery | Advertising<br>And<br>Promotion<br>Commission | Port<br>Authority | Ambulance<br>Authority | Central<br>Arkansas<br>Transit<br>Authority | Museum<br>of<br>Discovery | Arkansas<br>Arts<br>Center | Total         |
|---|----------------------------------|--------------------------|---|-------------------|------------------------|---|---------------------------|----------------------------|---------------|
| Operating Activities  |                                  |                          |   |                   |                        |   |                           |                            |               |
| Receipts from customers   | \$ 59,571                        | \$ 215,980               | \$ 1,674,456                                  | \$ 2,544,996      | \$ 29,356,197          | \$ 2,079,506                                | \$ 1,537,818              | \$ 1,462,530               | \$ 38,931,054 |
| Other receipts  | =                                | =                        | 3,254,986                                     | -                 | 1,978,077              | 286,623                                     | =                         | 4,003,668                  | 9,523,354     |
| Payments to employees   | (103,811)                        | (116,143)                | (7,172,208)                                   | (867,851)         | (20,191,174)           | (12,172,677)                                | (540,880)                 | (3,557,807)                | (44,722,551)  |
| Payments to suppliers   | (20,999)                         | (40,972)                 | (5,836,396)                                   | (1,261,055)       | (4,962,396)            | (2,418,369)                                 | =                         | (2,661,793)                | (17,201,980)  |
| Payments for contractual services                                       | (25,700)                         | (1,545)                  | =   | =                 | -                      | (1,889,094)                                 | (1,307,078)               | (3,063,280)                | (6,286,697)   |
| Payments for utilities  | (8,184)                          | (5,251)                  | =   | -                 | =                      | -   | -                         | (344,211)                  | (357,646)     |
| Other payments  | (76,121)                         | (40,073)                 |   | -                 |                        | (335,780)                                   | (397,489)                 | (338,218)                  | (1,187,681)   |
| Net cash provided by (used in) operating activities                     | (175,244)                        | 11,996                   | (8,079,162)                                   | 416,090           | 6,180,704              | (14,449,791)                                | (707,629)                 | (4,499,111)                | (21,302,147)  |
| Noncapital Financing Activities   |                                  |                          |   |                   |                        |   |                           |                            |               |
| Donations, contributions and operating grants/subsidies                 | =                                | =                        | =   | =                 | =                      | 14,590,029                                  | 1,142,225                 | 1,618,805                  | 17,351,059    |
| Local tax levy supporting operations                                    | =                                | =                        | 10,965,565                                    | =                 | =                      | =   | =                         | 780,468                    | 11,746,033    |
| Other   | 115,273                          | <del>-</del>             | <u> </u>                                      | 431,485           | 609,633                |   |                           | (1,495,476)                | (339,085)     |
| Net cash provided by noncapital financing activities                    | 115,273                          | -                        | 10,965,565                                    | 431,485           | 609,633                | 14,590,029                                  | 1,142,225                 | 903,797                    | 28,758,007    |
| Capital and Related Financing Activities                                |                                  |                          |   |                   |                        |   |                           |                            |               |
| Purchase of capital assets  | (6,929)                          | -                        | (29,101,755)                                  | (602,897)         | (10,789,936)           | (2,170,559)                                 | (1,321,198)               | (260,421)                  | (44,253,695)  |
| Proceeds from contributions received for construction of capital assets | -                                | -                        | =   | -                 | =                      | 2,253,756                                   | =                         | -                          | 2,253,756     |
| Contributions and donations   | -                                | 29,421                   | -   | 255,000           | -                      | -   | -                         | -                          | 284,421       |
| Intergovernmental revenue received for debt service                     | -                                | -                        | 79,637  | -                 | -                      | -   | -                         | -                          | 79,637        |
| Local tax levy used for debt service                                    | -                                | -                        | 3,999,431                                     | -                 | =                      | -   | =                         | -                          | 3,999,431     |
| Proceeds from issuance of long-term debt                                | =                                | =                        | =   | =                 | 5,949,999              | =   | =                         | =                          | 5,949,999     |
| Principal paid on long-term debt  | =                                | -                        | (1,130,000)                                   | -                 | (59,951)               | =   | -                         | =                          | (1,189,951)   |
| Principal paid on notes payable   | -                                | -                        | -   | -                 | -                      | -   | -                         | (37,694)                   | (37,694)      |
| Interest paid on long-term debt   | -                                | -                        | (2,869,431)                                   | -                 | (72,969)               | -   | -                         | (10,715)                   | (2,953,115)   |
| Proceeds from sale of capital assets                                    | -                                | -                        | -   | 38,479            | -                      | 13,440                                      | -                         | -                          | 51,919        |
| Net cash provided by (used in) capital and related financing activities | (6,929)                          | 29,421                   | (29,022,118)                                  | (309,418)         | (4,972,857)            | 96,637                                      | (1,321,198)               | (308,830)                  | (35,815,292)  |
| Investing Activities  |                                  |                          |   |                   |                        |   |                           |                            |               |
| Proceeds from sale of investments                                       | 466,269                          | (24,404)                 | 28,489,149                                    | -                 | 3,200,000              | =   | -                         | 4,122,373                  | 36,253,387    |
| Purchase of investments   | (576,213)                        | -                        | (3,991,754)                                   | -                 | (2,950,000)            | -   | (404,925)                 | (2,340,811)                | (10,263,703)  |
| Other income  |                                  | -                        | -   | -                 | -                      | -   | ` -                       | 1,463,767                  | 1,463,767     |
| Interest received   | 66,546                           |                          | 143,763                                       | 25,150            | 101,941                | 11,145                                      |                           | 989,670                    | 1,338,215     |
| Net cash provided by (used in) investing activities                     | (43,398)                         | (24,404)                 | 24,641,158                                    | 25,150            | 351,941                | 11,145                                      | (404,925)                 | 4,234,999                  | 28,791,666    |
| Increase (Decrease) in Cash and Cash Equivalents                        | (110,298)                        | 17,013                   | (1,494,557)                                   | 563,307           | 2,169,421              | 248,020                                     | (1,291,527)               | 330,855                    | 432,234       |
| Cash and Cash Equivalents, Beginning of Year                            | 320,614                          | 24,522                   | 12,819,325                                    | 5,275,288         | 3,623,932              | 3,589,211                                   | 5,089,114                 | 813,006                    | 31,555,012    |
| Cash and Cash Equivalents, End of Year                                  | \$ 210,316                       | \$ 41,535                | \$ 11,324,768                                 | \$ 5,838,595      | \$ 5,793,353           | \$ 3,837,231                                | \$ 3,797,587              | \$ 1,143,861               | \$ 31,987,246 |

| Reconciliation of Operating Income (Loss) to Net Cash Provided By<br>(Used In) Operating Activities |                 |              |                   |                 |                 |                |      |             |                   |       |             |
|---|-----------------|--------------|-------------------|-----------------|-----------------|----------------|------|-------------|-------------------|-------|-------------|
| Operating income (loss)   | \$<br>(193,844) | \$<br>9,516  | \$<br>(9,874,430) | \$<br>(648,606) | \$<br>2,519,236 | \$ (18,852,284 | ) \$ | (2,775,722) | \$<br>(5,276,422) | \$ (3 | 35,092,556) |
| Adjustments to reconcile net income (loss) to net cash  |                 |              |                   |                 |                 |                |      |             |                   |       |             |
| provided by (used in) operating activities  |                 |              |                   |                 |                 |                |      |             |                   |       |             |
| Depreciation and amortization expense   | 18,600          | 2,480        | 1,598,397         | 1,079,052       | 1,464,525       | 4,490,954      |      | 1,531,161   | 713,587           | Ţ     | 10,898,756  |
| Provisions for uncompensated care   |                 | -            | -                 | -               | 12,210,679      | -              |      | -           | -                 | Ţ     | 12,210,679  |
| Other   | -               | -            | (35,540)          | -               | 25,357          | (13,438        | )    | -           | 49,154            |       | 25,533      |
| Changes in assets and liabilities   |                 |              |                   |                 |                 |                |      |             |                   |       |             |
| Receivables, net  | -               | -            | (250,980)         | 36,375          | (10,613,867)    | (2,544         | )    | 22,239      | 222,635           | (1    | 10,586,142) |
| Prepaid expenses  | -               | -            | 115,822           | 7,002           | 954             | (30,206        | )    | (38,872)    | -                 |       | 54,700      |
| Inventories   | -               | -            | _                 | -               | 7,436           | (36,972        | )    | (5,704)     | 22,922            |       | (12,318)    |
| Other assets  | -               | -            | _                 | -               | (2,000)         | -              |      | 570,000     | 16,193            |       | 584,193     |
| Accounts payable  | -               | -            | 170,825           | (57,733)        | 381,587         | (48,334        | )    | 2,431       | (36,928)          |       | 411,848     |
| Accrued expenses  | -               | -            | 101,099           | -               | 190,162         | 43,033         |      | 17,069      | (57,734)          |       | 293,629     |
| Net pension liability   | -               | -            | 146,411           | -               | -               | -              |      | -           | -                 |       | 146,411     |
| Deferred outflows and inflows of resources  | -               | -            | (128,991)         | -               | -               | _              |      | -           | -                 |       | (128,991)   |
| Other liabilities   | <br>-           | <br>         | <br>78,225        | <br>-           | <br>(3,365)     |                |      | (30,231)    | <br>(152,518)     |       | (107,889)   |
| Net cash provided by (used in) operating activities   | \$<br>(175,244) | \$<br>11,996 | \$<br>(8,079,162) | \$<br>416,090   | \$<br>6,180,704 | \$ (14,449,791 | ) \$ | (707,629)   | \$<br>(4,499,111) | \$ (2 | 21,302,147) |

#### Noncash Capital Activities

During 2016, Little Rock Port Authority received donated land in the amount of \$2,140,000.





#### **Statistical Section**

This section of the City of Little Rock, Arkansas comprehensive annual financial report (CAFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reflects about the City's overall financial health.

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| Revenue Capacity (Tables 6–10)   |      |
| These schedules contain information to help the reader assess the City's most significant revenue sources, local sales taxes and property taxes  | 143  |
| Debt Capacity (Tables 11–15)   |      |
| These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future | 148  |
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| activities it performs   | 155  |

#### Net Position by Component Last Ten Years (Accrual Basis of Accounting)

#### Table 1

|   | 2007       |      | 2008           |          | 2009         |    | 2010         |    | 2011         |    | 2012 <sup>(1)</sup> |    | 2013 <sup>(2)</sup> |          | 2014        |          | 2015 <sup>(3)</sup> |          | 2016          |
|---|------------|------|----------------|----------|--------------|----|--------------|----|--------------|----|---------------------|----|---------------------|----------|-------------|----------|---------------------|----------|---------------|
| Governmental activities                     |            |      |                |          |              |    |              |    |              |    |                     |    |                     |          |             |          |                     |          |               |
| Net investment in capital assets            | \$ 470,177 | 184  | \$ 471,326,637 | \$       | 479,611,737  | \$ | 494,688,762  | \$ | 498,370,816  | \$ | 533,940,568         | \$ | 539,105,312         | \$       | 549,795,437 | \$       | 547,314,893         | \$       | 546,408,833   |
| Restricted                                  | 14,861     | 692  | 14,747,876     |          | 19,792,771   |    | 21,106,638   |    | 23,201,045   |    | 24,208,928          |    | 13,951,009          |          | 14,801,039  |          | 11,414,278          |          | 47,660,631    |
| Unrestricted (deficit)                      | (5,253     | 750) | (6,740,713)    |          | (20,707,353) |    | (31,673,380) |    | (37,574,646) |    | (46,682,528)        |    | 28,926,155          |          | 24,870,220  |          | (78,833,242)        |          | (110,494,341) |
| Total governmental activities net position  | \$ 479,785 | 126  | \$ 479,333,800 | \$       | 478,697,155  | \$ | 484,122,020  | \$ | 483,997,215  | \$ | 511,466,968         | \$ | 581,982,476         | \$       | 589,466,696 | \$       | 479,895,929         | \$       | 483,575,123   |
| Business-type activities                    |            |      |                |          |              |    |              |    |              |    |                     |    |                     |          |             |          |                     |          |               |
| Net investment in capital assets            | \$ 15.840  | 848  | \$ 22.649.910  | \$       | 25,162,866   | \$ | 28,680,633   | 2  | 28,587,521   | \$ | 8,983,518           | \$ | 9,423,026           | 2        | 12,152,186  | \$       | 12,345,577          | \$       | 14,721,612    |
| Restricted                                  | 7,686      |      | 6,255,864      | Ψ        | 8,324,557    | Ψ  | 4,847,683    | Ψ  | 5,673,566    | Ψ  | 3,769,248           | Ψ  | 2,856,964           | Ψ        | 2,980,184   | Ψ        | 3,102,528           | Ψ        | 1,737,901     |
| Unrestricted (deficit)                      | 6,186      |      | 1,021,866      |          | (7,226,970)  |    | (7,490,696)  |    | (9,230,768)  |    | 3,806,762           |    | 6,284,003           |          | 5,751,822   |          | 6,988,248           |          | 8,121,642     |
| ` /   |            |      |                | •        |              | Φ. |              | Φ  |              | Φ  |                     | Φ  |                     | Φ.       |             | •        |                     | Φ.       |               |
| Total business-type activities net position | \$ 29,713  | /21  | \$ 29,927,640  | <b>3</b> | 26,260,453   | •  | 26,037,620   | Þ  | 25,030,319   | Э  | 16,559,528          | Э  | 18,563,993          | <u> </u> | 20,884,192  | <u> </u> | 22,436,353          | <u> </u> | 24,581,155    |
| Primary government                          |            |      |                |          |              |    |              |    |              |    |                     |    |                     |          |             |          |                     |          |               |
| Net investment in capital assets            | \$ 486,018 | 032  | \$ 493,976,547 | \$       | 504,774,603  | \$ | 523,369,395  | \$ | 526,958,337  | \$ | 542,924,086         | \$ | 548,528,338         | \$       | 561,947,623 | \$       | 559,660,470         | \$       | 561,130,445   |
| Restricted                                  | 22,548     | 046  | 21,003,740     |          | 28,117,328   |    | 25,954,321   |    | 28,874,611   |    | 27,978,176          |    | 16,807,973          |          | 17,781,223  |          | 14,516,806          |          | 49,398,532    |
| Unrestricted (deficit)                      | 932        | 769  | (5,718,847)    |          | (27,934,323) |    | (39,164,076) |    | (46,805,414) |    | (42,875,766)        |    | 35,210,158          |          | 30,622,042  |          | (71,844,994)        |          | (102,372,699) |
| Total primary government net position       | \$ 509,498 | 847  | \$ 509,261,440 | \$       | 504,957,608  | \$ | 510,159,640  | \$ | 509,027,534  | \$ | 528,026,496         | \$ | 600,546,469         | \$       | 610,350,888 | \$       | 502,332,282         | \$       | 508,156,278   |

<sup>(1)</sup> At the end of 2012, the City consolidated the Presidential Park, River Market, Golf, Fitness and Aquatics, and Zoo Enterprise funds into the general fund.

<sup>(2)</sup> At the end of 2013 the City transferred administration of the Police Pension and Relief Fund to the Arkansas Local Police and Fire Retirement System. This is the primary reason for the increase of unrestricted net position of the governmental activities.

<sup>(3)</sup> During 2015, the City adopted Governmental Accounting Standards Board Statements 68 and 71. This is the primary reason for the significant decrease of unrestricted net position of the governmental activities.

# Changes in Net Position Last Ten Years (Accrual Basis of Accounting)

#### Table 2

|  | 2007           | 2008                                    | 2009           | 2010           | 2011           | 2012 <sup>(1)</sup> | 2013 <sup>(2)</sup>       | 2014                            | 2015           | 2016                      |
|--|----------------|---|----------------|----------------|----------------|---------------------|---------------------------|---------------------------------|----------------|---------------------------|
| Expenses                                       |                |   |                |                |                |                     |                           |                                 |                |                           |
| Governmental activities:                       |                |   |                |                |                |                     |                           |                                 |                |                           |
| General government                             | \$ 40,902,901  | \$ 39,257,596                           | \$ 33,803,817  | \$ 36,758,227  | \$ 35,467,227  | \$ 45,722,245 \$    | 48,076,292                | \$ 50,079,445 \$                | 55,582,516 \$  | 53,272,987                |
| Public works                                   | 30,198,787     | 30,546,203                              | 31,689,645     | 30,920,716     | 32,290,725     | 36,100,501          | 36,968,065                | 39,260,053                      | 39,559,132     | 39,423,882                |
| Parks and recreation services                  | 10,948,381     | 10,761,841                              | 9,886,376      | 9,032,115      | 6,740,682      | 10,131,868          | 11,209,542                | 11,436,512                      | 11,324,541     | 13,144,116                |
| Rivermarket                                    | -              | -                                       | -              | -              | -              | -                   | 1,298,266                 | 1,337,298                       | 1,298,563      | 1,284,327                 |
| Golf   | -              | -                                       | -              | -              | -              | -                   | 2,162,056                 | 2,420,678                       | 2,434,632      | 2,551,972                 |
| Jim Dailey Fitness                             | -              | -                                       | -              | -              | -              | -                   | 983,422                   | 1,389,915                       | 988,633        | 1,004,748                 |
| Zoo  | -              | -                                       | -              | -              | -              | -                   | 6,927,190                 | 6,920,847                       | 10,754,587     | 7,466,778                 |
| Fire   | 36,865,342     | 38,630,307                              | 46,217,347     | 48,582,390     | 49,007,470     | 49,271,456          | 48,798,721                | 48,017,977                      | 36,708,372     | 51,670,486                |
| Police   | 56,692,967     | 56,516,426                              | 64,103,539     | 62,432,868     | 63,028,974     | 66,192,652          | 64,480,813                | 74,326,931                      | 71,455,621     | 75,772,406                |
| Economic development                           | 12,555,927     | 4,225,034                               | -              | =              | -              | =                   | -                         | =                               | -              | =                         |
| Education                                      | 7,591,089      | 8,372,418                               | 5,282,591      | 9,439,254      | 5,747,801      | 10,523,654          | 11,361,720                | 6,505,814                       | 5,773,774      | 10,131,712                |
| Housing and neighborhood programs              | 10,400,245     | 7,702,220                               | 7,815,231      | 8,621,004      | 10,462,439     | 12,611,955          | 9,238,779                 | 6,996,437                       | 10,142,884     | 9,149,127                 |
| Fleet  | -              | _                                       | _              | -              |                | -                   | 2,714,412                 | 3,397,637                       | 1,164,920      | 1,918,738                 |
| Interest expense on long-term debt             | 3,528,925      | 3,216,776                               | 3,654,132      | 3,849,820      | 3,222,981      | 3,791,250           | 4,203,511                 | 5,096,215                       | 4,680,035      | 4,641,761                 |
| Bond issue costs                               | -,,            | -,,                                     | -,             | -,,            | -,,            | -,,                 | -                         | -,,                             | 117,481        | -                         |
| Agent fees on long-term debt                   | 482,975        | 12,210                                  | 9,546          | 12,780         | 25,145         | 13.016              | _                         | -                               | 33,030         | _                         |
| Total governmental activities expenses         | 210,167,539    | 199,241,031                             | 202,462,224    | 209,649,174    | 205,993,444    | 234,358,597         | 248,422,789               | 257,185,760                     | 252,018,721    | 271,433,041               |
| Business-type activities:                      |                | 1,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |                |                |                |                     |                           |                                 |                |                           |
| Presidential park                              | 787,099        | 756,924                                 | 727,723        | 913,050        | 1,284,265      | 636,683             | _                         | _                               | _              | _                         |
| Waste disposal                                 | 13,943,884     | 13,778,712                              | 13,805,966     | 14,158,228     | 13,967,043     | 14,715,628          | 15,117,230                | 13,854,376                      | 14,401,947     | 14,790,357                |
| Rivermarket garage                             | 1,732,311      | 1,652,292                               | 1,648,216      | 1,585,450      | 1,658,341      | 1,703,329           | 1,729,131                 | 1,938,758                       | 1,985,775      | 2,087,989                 |
| Riverfront park                                | 1,280,521      | 1,392,804                               | 932,726        | 977,075        | 1,085,632      | 1,283,222           |                           | 1,730,730                       | 1,705,775      | 2,007,707                 |
| Zoo  | 4,286,060      | 4,758,438                               | 4,816,545      | 4,818,113      | 5,138,281      | 6,125,411           | -                         | _                               | _              | =                         |
| Vehicle Storage                                | 1,214,219      | 1,250,245                               | 1,271,451      | 1,201,185      | 1,200,152      | 1,284,946           | 1,333,659                 | 1,332,818                       | 1,350,526      | 1,409,481                 |
| Golf courses                                   | 2,551,139      | 2,795,234                               | 2,323,844      | 2,227,607      | 2,342,219      | 2,443,065           | 1,333,039                 | 1,332,616                       | 1,330,326      | 1,409,481                 |
| Fitness center                                 | 1,018,736      | 1,023,119                               | 1,031,479      | 1,147,343      | 1,037,736      | 1,000,345           | -                         | -                               | -              | -                         |
| Concessions services                           | 1,018,736      | 1,023,119                               | 1,031,479      | 1,147,343      | 1,037,730      | 1,000,343           | -                         | -                               | -              | -                         |
|  |                |   |                | 27,029,763     | 27.712.660     | 29,192,629          | 10 100 020                | 17 105 050                      | 17 720 240     | 10 207 027                |
| Total business-type activities expenses        | 26,962,358     | \$ 226,797,928                          | \$ 229,124,264 |                | \$ 233,707,113 |                     | 18,180,020<br>266,602,809 | 17,125,952<br>\$ 274,311,712 \$ | 17,738,248     | 18,287,827<br>289,720,868 |
| Total primary government expenses              | \$ 237,129,897 | \$ 226,797,928                          | \$ 229,124,264 | \$ 236,678,937 | \$ 233,707,113 | \$ 265,551,226 \$   | 200,002,809               | \$ 2/4,311,/12 \$               | 269,756,969 \$ | 289,720,868               |
| Program Revenues                               |                |   |                |                |                |                     |                           |                                 |                |                           |
| Governmental activities:                       |                |   |                |                |                |                     |                           |                                 |                |                           |
| Charges for services:                          |                |   |                |                |                |                     |                           |                                 |                |                           |
| General government                             | ,,             | \$ 15,314,384                           | \$ 14,125,390  | \$ 14,316,575  | \$ 14,375,501  |                     |                           |                                 | 16,717,877 \$  |                           |
| Public works                                   | 629,934        | 505,189                                 | 395,554        | 1,080,184      | 350,298        | 560,006             | 387,436                   | 593,298                         | 571,436        | 422,907                   |
| Parks and recreation services                  | 959,667        | 1,051,607                               | 1,276,650      | 2,374,906      | 2,665,666      | 1,379,534           | 1,998,020                 | 1,506,979                       | 1,539,875      | 2,360,546                 |
| Rivermarket                                    | =              | =                                       | =              | =              | -              | =                   | 650,259                   | 617,337                         | 605,207        | 551,711                   |
| Golf   | -              | -                                       | -              | -              | -              | -                   | 1,497,233                 | 1,581,520                       | 1,476,467      | 1,306,904                 |
| Jim Dailey Fitness                             | -              | -                                       | -              | -              | -              | -                   | 638,214                   | 920,051                         | 495,687        | 455,025                   |
| Zoo  | -              | -                                       | -              | -              | -              | -                   | 3,579,391                 | 3,869,582                       | 3,798,687      | 4,191,378                 |
| Fire   | 2,648,158      | 2,885,420                               | 2,197,020      | 2,639,543      | 2,512,542      | 2,525,884           | 1,260,256                 | 2,602,223                       | 2,562,979      | 2,724,322                 |
| Police   | 3,627,433      | 3,796,987                               | 3,278,652      | 3,697,419      | 3,306,547      | 3,162,965           | 5,253,340                 | 3,322,195                       | 3,231,294      | 3,622,692                 |
| Fleet  | -              | -                                       | -              |                | -              | 100,151             | 343,534                   | 229,248                         | -              | -                         |
| Housing and neighborhood programs              | 962,181        | 650,746                                 | 462,390        | 543,179        | 1,566,311      | 1,179,396           | 458,891                   | 669,271                         | 945,430        | 794,696                   |
| Operating grants and contributions             | 4,133,325      | 2,034,054                               | 19,126,353     | 8,929,758      | 10,885,382     | 12,873,846          | 8,133,436                 | 5,396,151                       | 6,041,316      | 4,619,575                 |
| Capital grants and contributions               | 18,491,092     | 10,377,494                              | 1,432,306      | 4,592,275      | 8,151,956      | 4,313,770           | 2,028,323                 | 1,379,420                       | 591,966        | 2,415,017                 |
| Total governmental activities program revenues | 46,655,526     | 36,615,881                              | 42,294,315     | 38,173,839     | 43,814,203     | 41,575,042          | 42,174,241                | 38,750,091                      | 38,578,221     | 42,848,043                |
|  |                | / / /                                   | , , ,,,,,,,    |                |                | ,, <u>.</u>         | , , , , , ,               |                                 | -,,            | ,,                        |

| Business-type activities:                          |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
|--|------------------|--------------------------|---------------------------|-------------------------|-------------------------|-------------------------|---------------|----------------------------|---------------|------------------|
| Charges for services: Presidential park            | 139,637          | 60.382                   | 684                       |                         |                         |                         |               |                            |               |                  |
| Waste disposal                                     | 16,787,719       | 16,473,414               |                           | 16 122 201              | 16 405 450              | 16 511 602              | 18,588,177    | 17,452,777                 | 17.761.020    | 17,975,553       |
| Rivermarket garage                                 | 1,643,404        | 1,768,636                | 16,303,264<br>1,676,830   | 16,133,281<br>1,846,258 | 16,405,458<br>1,855,989 | 16,511,682<br>2,138,957 | 2,138,022     |                            | 17,761,020    | 2,873,719        |
|  | 310,547          | 268,593                  | 300,074                   | 358,709                 | 493,906                 |                         |               | 2,144,882                  | 2,500,013     | 2,873,719        |
| Riverfront park                                    |                  |                          |                           |                         |                         | 631,316                 | -             | =                          | -             | -                |
| Zoo  | 2,646,480        | 2,573,440                | 3,057,010                 | 3,018,702               | 3,436,370               | 3,508,321               | 1 262 661     |                            | 1 10 6 722    | 1 210 514        |
| Vehicle storage                                    | 1,329,776        | 1,300,655                | 1,203,642                 | 1,199,238               | 1,288,799               | 1,359,763               | 1,362,661     | 1,347,321                  | 1,196,723     | 1,319,514        |
| Golf courses                                       | 1,660,152        | 1,517,895                | 1,372,751                 | 1,461,666               | 1,551,889               | 1,797,901               | -             | -                          | =             | =                |
| Fitness center                                     | 766,207          | 696,328                  | 761,485                   | 744,609                 | 755,754                 | 683,632                 | =             | -                          | =             | -                |
| Concessions services                               | 67,711           | 48,171                   | 37,589                    | <del>-</del>            |                         |                         | =             |                            | =             | -                |
| Capital grants and contributions                   | 4,170,925        | 2,252,001                | 516,796                   | 2,112,812               | 2,072,015               | 3,250,743               | <del>_</del>  | 170,289                    |               | 17,482           |
| Total business-type activities program revenues    | 29,522,558       | 26,959,515               | 25,230,125                | 26,875,275              | 27,860,180              | 29,882,315              | 22,088,860    | 21,115,269                 | 21,457,756    | 22,186,268       |
| Total primary government program revenues          | \$ 76,178,084    | \$ 63,575,396            | \$ 67,524,440             | \$ 65,049,114           | \$ 71,674,383           | \$ 71,457,357           | 64,263,101    | \$ 59,865,360 \$           | 60,035,977    | \$ 65,034,311    |
| Net (expense)/revenue                              |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
| Governmental activities                            | \$ (163,512,013) | \$ (162,625,150)         | \$ (160,167,909)          | \$ (171,475,335)        | \$ (162,179,241)        | \$ (195,541,643) \$     | (206,248,548) |                            | (213,440,500) | \$ (228,584,998) |
| Business-type activities                           | 2,560,200        | (597,382)                | (1,431,915)               | (154,488)               | 146,511                 | 689,686                 | 3,908,840     | 3,989,317                  | 3,719,508     | 3,898,441        |
| Total primary government net expense               | \$ (160,951,813) | \$ (163,222,532)         | \$ (161,599,824)          | \$ (171,629,823)        | \$ (162,032,730)        | \$ (194,851,957) \$     | (202,339,708) | \$ (214,446,351) \$        | (209,720,992) | \$ (224,686,557) |
|  |                  |                          |                           |                         | ,,,                     |                         |               |                            |               |                  |
| General Revenues and Other Changes in Net Position |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
| Governmental activities:                           |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
| Taxes  |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
| General Property taxes                             | \$ 41,742,564    | \$ 41,954,874            | \$ 45,248,710             | \$ 48,007,574           | \$ 51,398,592           | \$ 49,532,522 \$        | 52,833,701    | \$ 51,570,745 \$           | 50,469,150    | \$ 57,028,881    |
| Sales taxes  | 65,115,060       | 66,157,605               | 63,112,194                | 64,137,449              | 64,964,351              | 111,987,226             | 112,749,306   | 114,294,652                | 118,312,110   | 118,220,534      |
| Utility franchise taxes                            | 25,656,344       | 29,809,410               | 29,932,458                | 29,348,059              | 29,137,883              | 29,176,325              | 29,707,701    | 29,898,410                 | 31,065,494    | 29,599,082       |
| Investment income (loss)                           | 2,254,443        | 939,366                  | 291,043                   | 129,215                 | 74,319                  | 144,886                 | (116,617)     | 1,131,952                  | 775,618       | 559,560          |
| Unrestricted grants and contributions              | 26,860,087       | 23,596,059               | 18,887,563                | 35,189,761              | 15,293,373              | 22,250,304              | 23,452,078    | 27,219,998                 | 22,990,373    | 25,055,029       |
| Other  |                  | 23,745                   | (246,757)                 | -                       |                         | 735,885                 | (148,720)     | · · ·                      | -             |                  |
| Transfers  | (2,247,418)      | (307,235)                | 2,306,053                 | 88,142                  | 1,185,918               | 9,184,248               | 1,661,580     | 1,804,131                  | 1,816,098     | 1,801,106        |
| Total governmental activities                      | 159,381,080      | 162,173,824              | 159,531,264               | 176,900,200             | 162,054,436             | 223,011,396             | 220,139,029   | 225,919,888                | 225,428,843   | 232,264,192      |
| Business-type activities                           |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
| Investment earnings                                | 1,002,452        | 533,477                  | 80,586                    | 19,797                  | 32,106                  | 23,771                  | (28,446)      | 135,013                    | 111,523       | 47,467           |
| Other  | (20,324)         | (29,411)                 | (9,805)                   |                         |                         | · =                     |               | · -                        | -             | -                |
| Special item - transfer of net pension obligation  |                  |                          | -                         | -                       | =                       | =                       | 57,079,060    | _                          | =             | -                |
| Transfers  | 2,247,418        | 307,235                  | (2,306,053)               | (88,142)                | (1,185,918)             | (9.184.248)             | (1,661,580)   | (1,804,131)                | (1.816.098)   | (1,801,106)      |
| Total business-type activities                     | 3,229,546        | 811,301                  | (2,235,272)               | (68,345)                | (1,153,812)             | (9,160,477)             | 55,389,034    | (1,669,118)                | (1,704,575)   | (1,753,639)      |
| Total primary government                           | \$ 162,610,626   | \$ 162,985,125           | \$ 157,295,992            | \$ 176,831,855          | \$ 160,900,624          |                         |               |                            |               |                  |
| 1 3  |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
| Changes in Net Position                            |                  |                          |                           |                         |                         |                         |               |                            |               |                  |
| Governmental activities                            | \$ (4,130,933)   | \$ (451,326)             | \$ (636,645)              | \$ 5,424,865            | \$ (124,805)            | \$ 27,469,753           | 70,969,511    | \$ 7,484,220 \$            | 11.988.343    | \$ 3,679,194     |
| Business-type activities                           | 5,789,746        | 213,919                  | (3,667,187)               | (222,833)               | (1,007,301)             |                         | 2,218,814     | 2,320,199                  | 2,014,933     | 2,144,802        |
| Change in accounting principle                     | 5,707,740        | 213,717                  | (5,007,107)               | (222,033)               | (1,007,501)             | (0,770,771)             | (668,352)     | 2,320,177                  | (122,021,882) | 2,144,002        |
| Total primary government                           | \$ 1,658,813     | \$ (237,407)             | \$ (4,303,832)            | \$ 5,202,032            | \$ (1,132,106)          | \$ 18,998,962           |               | \$ 9.804.419               | (108,018,606) | \$ 5,823,996     |
| 20m primary government                             | ψ 1,050,015      | ψ (231, <del>4</del> 01) | ψ ( <del>1,505,052)</del> | 9 3,202,032             | Ψ (1,132,100)           | Ψ 10,770,702            | , 12,317,713  | ψ 2,00 <del>1,1</del> 12 c | (130,010,000) | 5,025,770        |

<sup>(1)</sup> At the end of 2012, the City consolidated the Presidential Park, River Market, Golf, Fitness and Aquatics, and Zoo Enterprise funds into the general fund.

<sup>(2)</sup> At the end of 2013 the City transferred administration and related net pension obligation of the Police Pension and Relief Fund to the Arkansas Local Police and Fire Retirement System. This is the primary reason for the increase of the unrestricted net position of the governmental activities.

# General Governmental Tax Revenues by Source Last Ten Years (Accrual Basis of Accounting)

Table 3

|      | General<br>Property |            |    |             | Utility<br>Sales Franchise |            |    |             |  |  |
|------|---------------------|------------|----|-------------|----------------------------|------------|----|-------------|--|--|
| Year |                     | Taxes      |    | Taxes       |                            | Taxes      |    | Total       |  |  |
| 2007 | \$                  | 41,742,564 | \$ | 65,115,060  | \$                         | 25,656,344 | \$ | 132,513,968 |  |  |
| 2008 |                     | 41,954,874 |    | 66,157,605  |                            | 29,809,410 |    | 137,921,889 |  |  |
| 2009 |                     | 45,248,710 |    | 63,112,194  |                            | 29,932,458 |    | 138,293,362 |  |  |
| 2010 |                     | 48,007,574 |    | 64,137,449  |                            | 29,348,059 |    | 141,493,082 |  |  |
| 2011 |                     | 51,398,591 |    | 64,964,351  |                            | 29,137,883 |    | 145,500,825 |  |  |
| 2012 |                     | 49,532,522 |    | 111,987,226 | (1)                        | 29,176,325 |    | 190,696,073 |  |  |
| 2013 |                     | 52,833,701 |    | 112,749,306 |                            | 29,707,701 |    | 195,290,708 |  |  |
| 2014 |                     | 51,570,745 |    | 114,294,652 |                            | 29,898,410 |    | 195,763,807 |  |  |
| 2015 |                     | 50,469,150 |    | 118,312,110 |                            | 31,065,494 |    | 199,846,754 |  |  |
| 2016 |                     | 57,028,881 |    | 118,220,534 |                            | 29,599,082 |    | 204,848,497 |  |  |

<sup>(1)</sup> The citizens of Little Rock passed an additional one-cent local sales tax in September 2011 which went into effect on January 1, 2012.

## Fund Balances of Governmental Funds Last Ten Years

(Modified Accrual Basis of Accounting)

#### Table 4

#### Pre-GASB 54

|  | 2007   | 2008  | 2009   | 2010  |  |   |
|--|--|---|--|---|--|---|
| General Fund   |  |   |  |   |  |   |
| Reserved   | \$ 540,693   | \$ 572,647  | \$ 1,219,426   | \$ 1,368,619  |  |   |
| Unreserved   | 17,188,490   | 16,754,381  | 21,061,786   | 24,642,501  |  |   |
| Total general fund   | \$ 17,729,183  | \$ 17,327,028   | \$ 22,281,212  | \$ 26,011,120   |  |   |
|  |  |   |  |   |  |   |
| All other governmental funds   |  |   |  |   |  |   |
| Reserved   | \$ 3,612,265   | \$ 4,737,277  | \$ 3,197,741   | \$ 2,368,171  |  |   |
| Unreserved, reported in:   | 5 50 5 1770  | 5.554.772   | 2.846.175  | 4 622 440   |  |   |
| Special revenue funds<br>Capital projects funds  | 5,536,172<br>14,300,651  |   |  | 4,623,440<br>20,523,651   |  |   |
| Debt service funds   | 12,072,643   | 10,139,304  | 16,593,060   | 17,369,848  |  |   |
|  |  |   |  |   |  |   |
| Total all other governmental funds   | \$ 35,521,731  | \$ 31,303,472   | \$ 57,733,965  | \$ 44,885,110   |  |   |
|  | Post-GASB 54   |   |  |   |  |   |
|  | 2011 (3)   | 2012  | 2013   | 2014  | 2015   | 2016  |
|  |  |   |  |   |  |   |
| General fund   | 2011 (0)   |   |  |   |  |   |
| General fund<br>Nonspendable   | \$ 13,255,910  |   | (4) \$ 1,329,476   | \$ 1,251,251  | \$ 1,020,087   | \$ 4,922,789  |
|  |  |   |  | \$ 1,251,251  | \$ 1,020,087   | \$ 4,922,789  |
| Nonspendable<br>Restricted<br>Committed  |  |   | (4) \$ 1,329,476<br>337,892                                | \$ 1,251,251<br>-<br>336,610  | \$ 1,020,087<br>-<br>300,264   | \$ 4,922,789<br>49,105                              |
| Nonspendable<br>Restricted   | \$ 13,255,910  | \$ 1,163,347<br>-<br>368,577<br>7,502,079                           | (4) \$ 1,329,476<br>337,892<br>9,487,930                   | -   | -  | -   |
| Nonspendable<br>Restricted<br>Committed  | \$ 13,255,910<br>374,900<br>1,473,304<br>10,904,042                                | \$ 1,163,347<br>-<br>368,577  | (4) \$ 1,329,476<br>337,892<br>9,487,930<br>(5) 24,369,411 | 336,610<br>8,009,164  | 300,264  | 49,105  |
| Nonspendable<br>Restricted<br>Committed<br>Assigned  | \$ 13,255,910<br>374,900<br>1,473,304  | \$ 1,163,347<br>-<br>368,577<br>7,502,079                           | (4) \$ 1,329,476<br>337,892<br>9,487,930                   | 336,610<br>8,009,164  | 300,264<br>12,331,036  | 49,105<br>11,141,556                                |
| Nonspendable Restricted Committed Assigned Unassigned Total general fund   | \$ 13,255,910<br>374,900<br>1,473,304<br>10,904,042                                | \$ 1,163,347<br>-<br>368,577<br>7,502,079<br>17,456,493             | (4) \$ 1,329,476<br>337,892<br>9,487,930<br>(5) 24,369,411 | 336,610<br>8,009,164<br>24,713,596                                  | 300,264<br>12,331,036<br>25,567,858                                  | 49,105<br>11,141,556<br>24,009,361                  |
| Nonspendable<br>Restricted<br>Committed<br>Assigned<br>Unassigned  | \$ 13,255,910<br>374,900<br>1,473,304<br>10,904,042                                | \$ 1,163,347<br>-<br>368,577<br>7,502,079<br>17,456,493             | (4) \$ 1,329,476<br>337,892<br>9,487,930<br>(5) 24,369,411 | 336,610<br>8,009,164<br>24,713,596                                  | 300,264<br>12,331,036<br>25,567,858                                  | 49,105<br>11,141,556<br>24,009,361                  |
| Nonspendable Restricted Committed Assigned Unassigned Total general fund All other governmental funds                                    | \$ 13,255,910<br>374,900<br>1,473,304<br>10,904,042<br>\$ 26,008,156<br>\$ 407,391 | \$ 1,163,347<br>368,577<br>7,502,079<br>17,456,493<br>\$ 26,490,496 | (4) \$ 1,329,476   | 336,610<br>8,009,164<br>24,713,596<br>\$ 34,310,621<br>\$ 1,532,884 | 300,264<br>12,331,036<br>25,567,858<br>\$ 39,219,245<br>\$ 1,647,604 | 49,105<br>11,141,556<br>24,009,361<br>\$ 40,122,811 |
| Nonspendable Restricted Committed Assigned Unassigned Total general fund All other governmental funds Nonspendable                       | \$ 13,255,910<br>374,900<br>1,473,304<br>10,904,042<br>\$ 26,008,156               | \$ 1,163,347<br>368,577<br>7,502,079<br>17,456,493<br>\$ 26,490,496 | (4) \$ 1,329,476   | 336,610<br>8,009,164<br>24,713,596<br>\$ 34,310,621<br>\$ 1,532,884 | 300,264<br>12,331,036<br>25,567,858<br>\$ 39,219,245<br>\$ 1,647,604 | 49,105<br>11,141,556<br>24,009,361<br>\$ 40,122,811 |
| Nonspendable Restricted Committed Assigned Unassigned Total general fund  All other governmental funds Nonspendable Restricted           | \$ 13,255,910<br>374,900<br>1,473,304<br>10,904,042<br>\$ 26,008,156<br>\$ 407,391 | \$ 1,163,347<br>368,577<br>7,502,079<br>17,456,493<br>\$ 26,490,496 | (4) \$ 1,329,476   | 336,610<br>8,009,164<br>24,713,596<br>\$ 34,310,621<br>\$ 1,532,884 | 300,264<br>12,331,036<br>25,567,858<br>\$ 39,219,245<br>\$ 1,647,604 | 49,105<br>11,141,556<br>24,009,361<br>\$ 40,122,811 |
| Nonspendable Restricted Committed Assigned Unassigned Total general fund  All other governmental funds Nonspendable Restricted Committed | \$ 13,255,910<br>374,900<br>1,473,304<br>10,904,042<br>\$ 26,008,156<br>\$ 407,391 | \$ 1,163,347<br>368,577<br>7,502,079<br>17,456,493<br>\$ 26,490,496 | (4) \$ 1,329,476   | 336,610<br>8,009,164<br>24,713,596<br>\$ 34,310,621<br>\$ 1,532,884 | 300,264<br>12,331,036<br>25,567,858<br>\$ 39,219,245<br>\$ 1,647,604 | 49,105<br>11,141,556<br>24,009,361<br>\$ 40,122,811 |

<sup>(1)</sup> The decrease in capital projects fund balance is associated with completion and capitalization of capital improvement projects. The capital assets are not reported in the funds on the modified accrual basis of accounting.

<sup>(2)</sup> The increase in fund balance in the capital projects funds is associated with the 2009 Central Arkansas Library Capital Improvements Bond and the 2009 Parks and Recreation Capital Improvements bond issued to finance capital improvements.

<sup>(3)</sup> In 2011 the City implemented GASB 54 which changed the fund balance classification types. Prior to 2011 fund balance was either reserved or unreserved. With the implementation of GASB 54 there are now 5 fund balance classifications; nonspendable, restricted, committed, assigned and unassigned. See page 44-45 for more discussion on these classifications.

<sup>(4)</sup> At the end of 2012, the City consolidated the Presidential Park, River Market, Golf, Fitness and Aquatics and Zoo Enterprise funds which eliminated \$12.1 million in nonspendable fund balance.

<sup>(5)</sup> The increase in unassigned fund balance is primarily associated with the 5/8 cent operating portion of the new sales tax.

<sup>(6)</sup> The increase in restricted fund balance is associated with 3/8 capital portion of the new sales tax in addition to the debt service and capital projects associated with the issuance of the 2012 Library Capital Improvement and Refunding Bonds.

<sup>(7)</sup> The increase in unassigned fund balance is associated with the excess receipts of approximately \$6.9 million that resulted when the 2004 Limited Tax Bonds were defeased.

<sup>(8)</sup> The increase in restricted fund balance is associated with the issuance of the 2013 Capital Improvement Bonds.

<sup>(9)</sup> The decrease in restricted fund balance is associated with the expenditures in the 2012 Central Arkansas Library Fund and the 2013 Capital Improvement Fund.

## Changes in Fund Balances, Governmental Funds Last Ten Years

(Modified Accrual Basis of Accounting)

#### Table 5

|  | 2007            | 2008           | 2009           | 2010           | 2011           | 2012           | 2013           | 2014            | 2015           | 2016            |
|--|-----------------|----------------|----------------|----------------|----------------|----------------|----------------|-----------------|----------------|-----------------|
| Revenues                               |                 |                |                |                |                |                |                |                 |                |                 |
| Taxes (1)                              | \$ 128,423,082  | \$ 136,408,241 | \$ 138,552,899 | \$ 140,393,901 | \$ 142,727,033 | \$ 191,473,338 | \$ 191,323,825 | \$ 194,663,920  | \$ 199,880,800 | \$ 202,216,633  |
| Licenses and permits                   | 9,965,755       | 9,493,646      | 9,491,852      | 9,378,966      | 9,716,395      | 10,137,945     | 10,602,406     | 11,116,890      | 11,098,754     | 11,348,110      |
| Intergovernmental                      | 35,348,114      | 24,660,496     | 23,758,563     | 25,854,883     | 30,013,617     | 31,893,228     | 27,403,766     | 26,327,221      | 26,216,512     | 26,048,300      |
| Charges for services                   | 7,250,342       | 7,636,280      | 5,896,703      | 6,967,081      | 7,160,751      | 7,084,384      | 14,045,775     | 14,176,733      | 13,515,573     | 13,843,724      |
| Fines and fees                         | 4,406,272       | 4,094,674      | 3,866,793      | 4,646,215      | 4,322,127      | 4,030,384      | 4,395,755      | 4,044,070       | 3,704,630      | 3,681,279       |
| Investment income (loss)               | 2,254,443       | 939,366        | 291,043        | 129,215        | 74,319         | 144,886        | (116,609)      | 1,131,960       | 775,618        | 559,559         |
| Miscellaneous                          | 3,377,183       | 3,128,552      | 3,257,697      | 6,262,854      | 7,128,631      | 4,339,836      | 4,247,918      | 5,032,976       | 4,822,969      | 7,292,255       |
| Total revenues                         | 191,025,191     | 186,361,255    | 185,115,550    | 193,633,115    | 201,142,873    | 249,104,001    | 251,902,836    | 256,493,770     | 260,014,856    | 264,989,860     |
| Expenditures                           |                 |                |                |                |                |                |                |                 |                |                 |
| General government                     | 61.719.463      | 53,764,986     | 47,240,799     | 50.036.950     | 40.265,241     | 57,247,916     | 61,183,366     | 58,771,868      | 50,921,165     | 51.281.442      |
| Public works                           | 26,478,689      | 20,997,331     | 19,131,584     | 20,331,363     | 24,626,577     | 25,760,174     | 26,713,458     | 33,693,594      | 33,928,160     | 41,316,142      |
| Parks and recreation and zoo           | 11,331,664      | 10,852,290     | 10,671,631     | 11,868,398     | 9,402,332      | 10,612,514     | 15,318,714     | 12,626,851      | 12,898,624     | 16,192,534      |
| Rivermarket                            | ,,              | ,              | ,              | ,,             | -,,            |                | 1,188,197      | 1,227,229       | 1,188,494      | 1,183,258       |
| Golf                                   | _               | _              | _              | _              | _              | _              | 2,386,863      | 2,376,310       | 2,390,265      | 2,507,605       |
| Jim Dailey Fitness                     | _               | _              | _              | _              | _              | -              | 847,283        | 1,253,776       | 855,515        | 896,483         |
| Z00                                    | _               | _              | _              | _              | _              | _              | 7,096,614      | 7,486,377       | 7,370,338      | 7,474,065       |
| Fire department                        | 37,455,769      | 37,142,635     | 37,943,802     | 36,670,692     | 39,865,309     | 46,728,504     | 44,669,680     | 46,506,763      | 46,461,030     | 50,119,894      |
| Police department                      | 54,697,552      | 55,428,567     | 58,971,285     | 55,751,125     | 56,817,357     | 71,360,040     | 72,904,543     | 82,062,673      | 72,434,859     | 72,974,267      |
| Housing and neighborhood programs      | 9,441,274       | 8,066,771      | 8,368,709      | 8,790,445      | 11,262,328     | 12,695,568     | 8,740,138      | 9,154,001       | 10,182,817     | 9,249,603       |
| Fleet                                  | >,,27.          |                | -              |                | 11,202,320     | 12,070,000     | -              | 2,121,001       | 665,112        | 1,918,739       |
| Education                              | _               | _              | _              | _              | _              | _              | _              | _               | 5,761,938      | 9,989,686       |
| Debt service                           |                 |                |                |                |                |                |                |                 | 3,701,730      | 7,707,000       |
| Principal                              | 25,422,407      | 11,670,000     | 12,571,500     | 15,560,000     | 20,119,830     | 22,368,344     | 14,186,058     | 22,020,574      | 26,140,438     | 23,024,131      |
| Interest                               | 3,674,581       | 3,370,957      | 3,510,734      | 4,054,730      | 3,435,526      | 2,990,024      | 4,161,306      | 5,276,039       | 4,994,622      | 4,663,739       |
| Bond issuance costs                    | 3,074,301       | 5,570,557      | 95,173         | -,054,750      | 3,433,320      | 107,193        | 148,720        | 3,270,037       | 117,481        | 4,005,757       |
| Other charges                          | 150,568         | 12,210         | 9,545          | 12,779         | 25,145         | 13,016         | 19,619         | 21,851          | 33,030         | 18,677          |
| Total expenditures                     | 230,371,967     | 201,305,747    | 198,514,762    | 203,076,482    | 205,819,645    | 249,883,293    | 259,564,559    | 282,477,906     | 276,343,888    | 292,810,265     |
| 1 out experiutares                     | 230,371,507     | 201,505,717    | 170,511,702    | 203,070,102    | 203,019,013    | 217,003,273    | 20,001,007     | 202,177,700     | 270,313,000    | 272,010,200     |
| Deficiency of revenues under           |                 |                |                |                |                |                |                |                 |                |                 |
| expenditures                           | (39,346,776)    | (14,944,492)   | (13,399,212)   | (9,443,367)    | (4,676,772)    | (779,292)      | (7,661,723)    | (25,984,136)    | (16,329,032)   | (27,820,405)    |
| Other financing sources (uses)         |                 |                |                |                |                |                |                |                 |                |                 |
| Transfers in                           | 3,983,282       | 6,316,264      | 10,100,179     | 7,160,928      | 6,927,781      | 9,671,846      | 16,823,595     | 10,179,324      | 10,783,984     | 11,276,919      |
| Transfers out                          | (6,224,083)     | (4,983,289)    | (6,835,415)    | (6,836,508)    | (5,007,278)    | (21,696,652)   | (14,866,015)   | (8,251,193)     | (8,553,142)    | (9,475,813)     |
| Bonds issued                           | 20,765,438      | 8,991,500      | 35,830,000     | -              | 4,600,000      | 49,595,001     | 65,805,000     | 2,615,000       | 42,530,000     | 11,978,000      |
| Premium on bonds issued                | -               | -              | -              | -              | -              | 756,028        | 2,051,949      | -               | 112,763        | -               |
| Discount on bonds issued               | -               | -              | (249,215)      | -              | -              | -              | -              | -               | -              | -               |
| Payments to refunded bond escrow agent | -               | -              | -              | -              | -              | (6,350,143)    | -              | -               | (17,247,291)   | -               |
| Capital leases                         | -               |                |                |                |                |                |                | 5,916,000       |                |                 |
| Total other financing sources          | 18,524,637      | 10,324,475     | 38,845,549     | 324,420        | 6,520,503      | 31,976,080     | 69,814,529     | 10,459,131      | 27,626,314     | 13,779,106      |
| Net change in fund balances            | \$ (20,822,139) | \$ (4,620,017) | \$ 25,446,337  | \$ (9,118,947) | \$ 1,843,731   | \$ 31,196,788  | \$ 62,152,806  | \$ (15,525,005) | \$ 11,297,282  | \$ (14,041,299) |
| Debt service as a percentage of        |                 |                |                |                |                |                |                |                 |                |                 |
| noncapital expenditures                | 12.7%           | 8.0%           | 8.6%           | 10.5%          | 12.4%          | 13.7%          | 7.8%           | 10.8%           | 12.2%          | 10.6%           |
|  |                 |                |                |                |                |                |                |                 |                |                 |

<sup>(1)</sup> See the schedule of General Governmental Tax Revenues by Source (modified accrual basis of accounting) on page 143.

#### General Governmental Tax Revenues by Source Last Ten Years

(Modified Accrual Basis of Accounting)

Table 6

|      | General<br>Property | Sales            |     | Utility<br>Franchise |                   |
|------|---------------------|------------------|-----|----------------------|-------------------|
| Year | Taxes               | Taxes            |     | Taxes                | Total             |
| 2007 | \$<br>37,651,678    | \$<br>65,115,060 | \$  | 25,656,344           | \$<br>128,423,082 |
| 2008 | 40,441,226          | 66,157,605       |     | 29,809,410           | 136,408,241       |
| 2009 | 45,508,247          | 63,112,194       |     | 29,932,458           | 138,552,899       |
| 2010 | 46,908,393          | 64,137,449       |     | 29,348,059           | 140,393,901       |
| 2011 | 48,624,799          | 64,964,351       |     | 29,137,883           | 142,727,033       |
| 2012 | 50,309,787          | 111,987,226      | (1) | 29,176,325           | 191,473,338       |
| 2013 | 48,866,818          | 112,749,306      |     | 29,707,701           | 191,323,825       |
| 2014 | 50,470,858          | 114,294,652      |     | 29,898,410           | 194,663,920       |
| 2015 | 50,503,196          | 118,312,110      |     | 31,065,494           | 199,880,800       |
| 2016 | 54,397,017          | 118,220,534      |     | 29,599,082           | 202,216,633       |

<sup>(1)</sup> The citizens of Little Rock passed an additional one-cent local sales tax in September 2011 which went into effect on January 1, 2012.

## Assessed and Appraised Value of Taxable Property Last Ten Years

#### Table 7

|      | Real Prop           | erty    | Personal       | Property       |                                 | Total              |                          | Assessed Value                        |
|------|---------------------|---------|----------------|----------------|---------------------------------|--------------------|--------------------------|---------------------------------------|
| Year | Real                | Utility | Real           | Utility        | Total Taxable<br>Assessed Value | Direct Tax<br>Rate | Total Appraised<br>Value | as a Percentage<br>of Appraised Value |
| 2007 | \$ 2,326,687,860 \$ | _       | \$ 736,683,652 | \$ 218,144,632 | \$ 3,281,516,144                | 17.05              | \$ 16,407,580,720        | 20%                                   |
| 2008 | 2,518,822,634       | -       | 797,663,450    | 231,826,262    | 3,548,312,346                   | 17.05              | 17,741,561,730           | 20%                                   |
| 2009 | 2,629,177,832       | -       | 740,067,682    | 230,741,218    | 3,599,986,732                   | 17.05              | 17,999,933,660           | 20%                                   |
| 2010 | 2,683,795,008       | -       | 681,224,074    | 246,082,210    | 3,611,101,292                   | 17.05              | 18,055,506,460           | 20%                                   |
| 2011 | 2,759,721,864       | -       | 717,552,554    | 249,770,530    | 3,727,044,948                   | 17.05              | 18,635,224,740           | 20%                                   |
| 2012 | 2,732,143,368       | -       | 800,186,894    | 239,180,450    | 3,771,510,712                   | 16.65 (1)          | 18,857,553,560           | 20%                                   |
| 2013 | 2,840,238,586       | -       | 765,722,146    | 257,211,894    | 3,863,172,626                   | 16.65              | 19,315,863,130           | 20%                                   |
| 2014 | 2,933,524,621       | _       | 794,658,400    | 275,131,285    | 4,003,314,306                   | 16.65              | 20,122,674,340           | 20%                                   |
| 2015 | 3,008,366,567       | -       | 787,937,640    | 252,624,940    | 4,048,929,147                   | 16.55 (2)          | 20,201,526,950           | 20%                                   |
| 2016 | 3,117,379,881       | -       | 858,956,525    | 253,978,240    | 4,230,314,646                   | 16.55              | 21,050,648,700           | 20%                                   |

Source: Pulaski County Tax Assessor.

Note: Tax rates are per \$1,000 of assessed value.

Note: Tax collections shown do not include Act 9 Real Estate Valuations.

Note: The Arkansas Public Service Commission has combined the personal and real estate public service accounts.

Both are considered personal PSC accounts.

(1) The direct tax rate was reduced 1 mill for the 2012 Library Capital Improvement and Refunding Bonds and 3 mills for the future issuance of up to

\$105 million in capital improvement bonds approved by voters on September 11, 2012.

(2) The direct tax rate was reduced 1 mill for the 2015 Library Capital Improvement and Refunding Bonds.

# Property Tax Rates and Tax Levies of Direct and Overlapping Governments Last Ten Years Local Tax Rates – Per \$1,000 of Assessed Value

Table 8

|      | Little Rock |        |      |         |    |                                |     |          |     |               |    |             |             |          |            |
|------|-------------|--------|------|---------|----|--------------------------------|-----|----------|-----|---------------|----|-------------|-------------|----------|------------|
|      |             | Little | Roc  | k       |    | Pulaski County School District |     |          |     |               |    |             | To          | otals    |            |
| Year |             | Real   | P    | ersonal |    | Real                           | P   | ersonal  |     | Real Personal |    | Real        | F           | Personal |            |
| 2007 | \$          | 17.05  | \$   | 17.05   | \$ | 7.05                           | \$  | 7.05     | \$  | 46.40         | \$ | 46.40       | \$<br>70.50 | \$       | 70.50      |
| 2008 | ·           | 17.05  |      | 17.05   | ·  | 7.05                           |     | 7.05     |     | 46.40         | ·  | 46.40       | 70.50       |          | 70.50      |
| 2009 |             | 17.05  |      | 17.05   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.50       |          | 70.50      |
| 2010 |             | 17.05  |      | 17.05   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.50       |          | 70.50      |
| 2011 |             | 17.05  |      | 17.05   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.50       |          | 70.50      |
| 2012 |             | 16.65  |      | 16.65   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.10       |          | 70.10      |
| 2013 |             | 16.65  |      | 16.65   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.10       |          | 70.10      |
| 2014 |             | 16.65  |      | 16.65   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.10       |          | 70.10      |
| 2015 |             | 16.55  |      | 16.55   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.00       |          | 70.00      |
| 2016 |             | 16.55  |      | 16.55   |    | 7.05                           |     | 7.05     |     | 46.40         |    | 46.40       | 70.00       |          | 70.00      |
|      |             |        |      |         |    |                                |     | Tax Lev  | ies |               |    |             |             |          |            |
| 2007 |             | \$     | 38,8 | 348,293 |    | \$                             | 39, | 334,921  |     | \$            |    | 129,068,485 | \$          | 20       | 7,251,699  |
| 2008 |             |        | 45,1 | 120,783 |    |                                | 42, | 554,360  |     |               | 1  | 137,582,342 |             | 22       | 5,257,485  |
| 2009 |             |        | 48,7 | 789,133 |    |                                | 45, | 743,106  |     |               | 1  | 148,109,308 |             | 24       | 2,641,547  |
| 2010 |             |        | 49,4 | 199,645 |    |                                | 46, | 344,553  |     |               | 1  | 148,559,430 |             | 24       | 4,403,628  |
| 2011 |             |        | 49,6 | 587,697 |    |                                | 46, | 915,434  |     |               |    | 148,192,735 |             | 24       | 4,795,866  |
| 2012 |             |        | 51,2 | 282,012 |    |                                | 48, | 464,111  |     |               |    | 152,324,353 |             | 25       | 2,070,476  |
| 2013 |             |        | 50,3 | 385,921 |    |                                | 49, | 084,104  |     |               |    | 153,876,053 |             | 25       | 3,346,078  |
| 2014 |             |        | 51,6 | 513,055 |    |                                | 50  | ,553,806 |     |               |    | 156,509,422 |             | 25       | 58,676,283 |
| 2015 |             |        | 53,3 | 396,476 |    |                                | 52  | ,080,512 |     |               |    | 161,329,413 |             | 20       | 56,806,401 |
| 2016 |             |        | 53,7 | 782,561 |    |                                | 53  | ,185,616 |     |               |    | 161,724,101 |             | 2        | 68,692,278 |

Note: Property assessments are made, tax rates (millages) are established, and taxes are levied in one year for payment by the taxpayer and collection by local governments the following year.

Taxes are due and payable on or before October 10. Taxes are recorded as delinquent after October 10 and a 10 percent penalty is added.

State statutory limits on City tax rate:

General operation 5 mills

General improvement bonds

Unlimited subject to voter approval

Industrial development bonds 5 mills
Firemen's pension and policemen's pension 1 mill each

## Principal Sales Taxpayers December 31, 2016

The City of Little Rock, Arkansas' largest own-source revenue is sales taxes. Sales taxes primarily come from two separate taxes; a one and one-half cent city tax based on point of sale and a portion of the county's one cent tax based on population. The City of Little Rock makes up approximately 51% of the county population and receives a like proportion of the county tax. In 2016, the 1 1/2 cent city sales tax generated revenue of \$73,821,987.

According to Arkansas State Statutes, the City is required to keep the identity of individual tax payers confidential. Therefore, the City of Little Rock is not able to identify the top 10 tax payers. However, Little Rock enjoys a diverse economic sales tax base.

#### Table 9

| Little Rock Top Ten 1 1/2 Cent Sales Taxpayers                 |        | Tax           |            |
|--|--------|---------------|------------|
| Industry   |        | Collected     | % of Total |
| All Oil Co. I.M. 1. II   |        | Φ 6254260     | 0.560/     |
| All Other General Merchandise                                  |        | \$ 6,354,269  | 8.56%      |
| Full Service Restaurants                                       |        | 5,663,744     | 7.63%      |
| Grocery Stores   |        | 5,091,672     | 6.86%      |
| Electric Power Generation, Tranmission and Distribution        |        | 3,330,803     | 4.49%      |
| Building Materials and Supplies Dealers                        |        | 3,119,789     | 4.20%      |
| Clothing Stores  |        | 2,884,817     | 3.89%      |
| Traveler Accommodation   |        | 2,783,314     | 3.75%      |
| Sporting Goods, Hobby, and Musical Instrument Stores           |        | 2,131,740     | 2.87%      |
| Professional and Commercial Equipment and Supplies Wholesalers |        | 1,965,831     | 2.65%      |
| Electronics and Appliance Stores                               |        | 1,827,870     | 2.46%      |
|  | Totals | \$ 35,153,849 | 47.36%     |

## Property Tax Levies and Collections Last Ten Years

Table 10

#### Taxes Levied in the Prior Year

|      | Total Tax Levy | Collected with | nin the current year | Collections of |              | Total Collections to Date |                    |  |
|------|----------------|----------------|----------------------|----------------|--------------|---------------------------|--------------------|--|
| Year | In Prior Year  | Amount         | Percentage of Levy   | Delin          | quent Levies | Amount                    | Percentage of Levy |  |
|      |                |                |                      |                |              |                           |                    |  |
| 2007 | \$ 38,848,293  | \$ 34,713,497  | 89.36%               | \$             | 2,479,637    | \$<br>37,193,134          | 95.74%             |  |
| 2008 | 45,120,783     | 40,672,208     | 90.14%               |                | 2,235,852    | 42,908,060                | 95.10%             |  |
| 2009 | 48,789,133     | 43,092,225     | 88.32%               |                | 2,590,493    | 45,682,718                | 93.63%             |  |
| 2010 | 49,499,645     | 43,811,489     | 88.51%               |                | 3,134,144    | 46,945,633                | 94.84%             |  |
| 2011 | 49,687,697     | 45,445,800     | 91.46%               |                | 3,003,035    | 48,448,835                | 97.51%             |  |
| 2012 | 51,282,012     | 46,805,016     | 91.27%               |                | 3,200,327    | 50,005,343                | 97.51%             |  |
| 2013 | 50,385,921     | 45,233,261     | 89.77%               |                | 2,832,651    | 48,065,912                | 95.40%             |  |
| 2014 | 51,613,055     | 47,315,821     | 91.67%               |                | 2,805,622    | 50,121,443                | 97.11%             |  |
| 2015 | 53,396,476     | 48,850,999     | 91.49%               |                | 2,564,574    | 51,415,573                | 96.29%             |  |
| 2016 | 53,782,561     | 49,486,679     | 92.01%               |                | 2,606,358    | 52,093,037                | 96.86%             |  |

Note:

Property assessments are made, tax rates (millages) are established, and taxes are levied in one year for payment by the taxpayer and collection by local governments the following year. Data is not available to show the current level by year of outstanding delinquent taxes.

## Ratios of Outstanding Debt by Type Last Ten Years

Table 11

|                      |   | Governmental Act                                      | ivities                                     |                   | Business-Type   | Activities            |   |  |                              |
|----------------------|---|---|---|-------------------|---|-----------------------|---|--|------------------------------|
| Year                 | General<br>Obligation<br>Bonds  | Revenue<br>Bonds                                      | Notes<br>Payable                            | Capital<br>Leases | Revenue<br>Bonds                                      | Capital<br>Leases     | Total<br>Primary<br>Government            | Percentage<br>of Personal<br>Income <sup>(1)</sup> | Per<br>Capita <sup>(1)</sup> |
| 2007<br>2008         | \$ 72,246,018<br>65,561,807   | \$ 15,833,272 \$ 14,768,402                           | 19,624,358<br>18,997,000                    | \$ -              | \$ 44,081,323<br>40,902,682                           | \$ 279,914<br>188,558 | \$ 152,064,885<br>140,418,449             | 2.88%<br>2.75%                                     | \$ 830.35<br>766.76          |
| 2009<br>2010<br>2011 | 82,039,575 <sup>(2)</sup> 67,685,580                                  | 21,268,099 <sup>(3)</sup><br>20,022,050               | 13,177,436<br>8,056,677                     |                   | 36,860,937<br>30,929,532                              | 92,462                | 153,346,047<br>126,693,839                | 3.33%<br>2.74%                                     | 837.35<br>691.81<br>570.73   |
| 2011<br>2012<br>2013 | 53,404,122<br>61,274,083 <sup>(4)</sup><br>114,087,394 <sup>(7)</sup> | 18,481,001<br>28,588,343 <sup>(5)</sup><br>26,962,094 | 8,316,847<br>23,383,504 (6<br>25,472,446 (8 |                   | 30,248,087<br>16,307,477 <sup>(5)</sup><br>13.816.450 | -                     | 110,450,057<br>129,553,407<br>180,338,384 | 2.12%<br>2.42%<br>3.21%                            | 667.66<br>904.55             |
| 2014                 | 102,395,291   | 25,265,845  | 25,312,871                                  | -                 | 12,401,141  | -                     | 165,375,148                               | 2.91%  | 854.55                       |
| 2015<br>2016         | 106,214,395<br>93,476,815   | 23,491,830<br>21,642,815                              | 23,907,433<br>27,321,300                    | -                 | 10,935,832<br>9,405,524                               | -                     | 164,549,490<br>151,846,454                | 2.92%<br>2.40%                                     | 850.28<br>764.81             |

Note: Details regarding the City's outstanding debt can be found in Note 4 to the financial statements.

- (1) See the Schedule of Demographic and Economic Statistics on page 153 for personal income and population data.
- (2) In 2009, the City issued \$28,000,000 of library improvement bonds to finance capital improvements to the Central Arkansas Library.
- (3) In 2009, the City issued \$7,830,000 of bonds to finance parks and recreation capital improvements. The bonds are special obligations payable solely from the revenues derived from the operation and owenership of the zoo, parks and recreation facilities.
- (4) In 2012, the City issued \$31,015,000 of library improvement bonds to finance capital improvements to the Central Arkansas Library, offset by approximately \$23,000,000 in general obligation debt payments.
- (5) In 2012 the City transferred the 2009 parks and recreation capital improvement refunding bonds series B in the amount of approximately \$11.8 million from business-type to governmental activities due to the consolidation of the recreation service funds with the general fund. The transfer did not impact the outstanding debt of the City.
- (6) The increase in notes payable is associated with the issuance of \$18,580,000 of 2012 short term financing notes.
- (7) In 2013, the City issued \$58,105,000 in limited tax general obligation bonds to finance street and drainage improvements for the City.
- (8) In 2013, the City issued \$7.7 million of short-term financing notes.

## Ratios of General Bonded Debt Outstanding Last Ten Years

Table 12

| er<br>ita <sup>(2)</sup> |
|--------------------------|
| 30.74                    |
| 91.65<br>62.36           |
| 78.16                    |
| 85.43                    |
| 11.30                    |
| 02.08                    |
| 21.39                    |
| 71.95<br>78.65           |
|                          |

Note: Details regarding the City's outstanding debt can be found in Note 4 to the financial statements.

- (1) See the Schedule of Assessed and Appraised Value of Taxable Property on page 144 for property value data.
- (2) See the Schedule of Demographic and Economic Statistics on page 153 for personal income and population data.
- (3) In 2009, the City issued \$28,000,000 of library improvement bonds to finance capital improvements to the Central Arkansas Library.
- (4) In 2012, the City issued \$31,015,000 of library improvement bonds to finance capital improvements to the Central Arkansas Library, offset by approximately \$23,000,000 in general obligation debt payments.
- (5) In 2013, the City issued \$58,105,000 in limited tax general obligation bonds to finance various capital improvements for the City.

## Direct and Overlapping Governmental Activities Debt December 31, 2016

#### Table 13

| Governmental Unit                  | Debt Available for<br>Retirement | Percentage<br>Applicable | City's<br>Share of<br>Overlapping Debt |
|------------------------------------|----------------------------------|--------------------------|--|
| City of Little Rock, Arkansas      | \$ 142,440,930                   | 100%                     | \$ 142,440,930                         |
| Little Rock Public School District | 186,213,198                      | 100%                     | 186,213,198                            |
| Total direct and overlapping debt  | \$ 328,654,128                   |                          | \$ 328,654,128                         |

## Legal Debt Margin Information Last Ten Years

#### Table 14

|  | 2007           | 2008           | 2009           | 2010              | 2011   | 2012           | 2013           | 2014             | 2015             | 2016  |
|--|----------------|----------------|----------------|-------------------|--|----------------|----------------|------------------|------------------|---|
| Debt limit   | \$ 820,379,036 | \$ 887,078,087 | \$ 899,996,683 | \$ 902,775,323    | \$ 931,761,237   | \$ 942,877,678 | \$ 965,793,157 | \$ 1,000,828,577 | \$ 1,012,232,287 | \$ 1,057,578,662                            |
| Total net debt applicable to limit                                   | 79,099,270     | 71,522,197     | 99,033,270     | 78,652,436        | 43,822,917   | 64,275,828     | 122,636,262    | 106,862,297      | 115,241,141      | 102,498,606                                 |
| Legal debt margin  | \$ 741,279,766 | \$ 815,555,890 | \$ 800,963,413 | \$ 824,122,887    | \$ 887,938,320   | \$ 878,601,850 | \$ 843,156,895 | \$ 893,966,280   | \$ 896,991,146   | \$ 955,080,056                              |
| Total net debt applicable to the limit as a percentage of debt limit | 9.64%          | 8.06%          | 11.00%         | 8.71%             | 4.70%  | 6.82%          | 12.70%         | 10.68%           | 11.38%           | 9.69%                                       |
|  |                |                |                | Legal Debt Margi  | n Calculation for 20                                   | 016            |                |                  |                  |   |
|  |                |                |                | Assessed value    |  |                |                |                  |                  | \$ 4,230,314,646                            |
|  |                |                |                | _                 | n debt limitation (1)<br>ng debt limitation (2<br>tion | )              |                |                  |                  | 846,062,929<br>211,515,732<br>1,057,578,662 |
|  |                |                |                | _                 | and short-term fina<br>aside for repayment             |                |                |                  |                  | 120,798,115<br>18,299,509<br>102,498,606    |
|  |                |                |                | Legal debt margin |  |                |                |                  |                  | \$ 955,080,056                              |

Note: Computation of the City's legal debt margin is set forth in Amendments 78 and 62 to the Constitution of the State of Arkansas.

<sup>(1)</sup> General obligation debt is not to exceed 20% of assessed value.

<sup>(2)</sup> Short-term financing debt is not to exceed 5% of assessed value.

#### Revenue Bond Coverage Last Ten Years

|   |    | Operating   |    | Operating   |    |            |    |                          | Debt Service     | Requ | irements   |          |
|---|----|-------------|----|-------------|----|------------|----|--------------------------|------------------|------|------------|----------|
|   |    | Revenue (1) | Е  | xpenses (2) | N  | et Revenue | ı  | Principal <sup>(3)</sup> | Interest         |      | Total      | Coverage |
| 2007 Wastewater Utility Bill and Hillary Clinton National | \$ | 36,360,579  | \$ | 28,945,783  | \$ | 7,414,796  | \$ | 4,703,185                | \$<br>9,580,782  | \$   | 14,283,967 | 0.52     |
| Airport   |    | 21,909,030  |    | 15,572,022  |    | 6,337,008  |    | 2,185,000                | 1,609,663        |      | 3,794,663  | 1.67     |
| A&P Commission  |    | 14,355,358  |    | 10,877,344  |    | 3,478,014  |    | 1,632,248                | <br>1,126,356    |      | 2,758,604  | 1.26     |
| Total   | \$ | 72,624,967  | \$ | 55,395,149  | \$ | 17,229,818 | \$ | 8,520,433                | \$<br>12,316,801 | \$   | 20,837,234 | 0.83     |
| 2008 Wastewater Utility Bill and Hillary Clinton National | \$ | 38,883,908  | \$ | 33,071,944  | \$ | 5,811,964  | \$ | 5,591,753                | \$<br>10,525,749 | \$   | 16,117,502 | 0.36     |
| Airport   |    | 24,786,792  |    | 18,463,447  |    | 6,323,345  |    | 2,280,000                | 1,514,759        |      | 3,794,759  | 1.67     |
| A&P Commission  |    | 15,336,586  |    | 13,092,408  |    | 2,244,178  |    | 1,737,353                | <br>1,012,215    |      | 2,749,568  | 0.82     |
| Total   | \$ | 79,007,286  | \$ | 64,627,799  | \$ | 14,379,487 | \$ | 9,609,106                | \$<br>13,052,723 | \$   | 22,661,829 | 0.63     |
| 2009 Wastewater Utility Bill and Hillary Clinton National | \$ | 39,769,048  | \$ | 34,022,888  | \$ | 5,746,160  | \$ | 6,614,886                | \$<br>11,236,492 | \$   | 17,851,378 | 0.32     |
| Airport   |    | 23,323,312  |    | 16,925,424  |    | 6,397,888  |    | 2,395,000                | 1,406,040        |      | 3,801,040  | 1.68     |
| A&P Commission  |    | 15,233,008  |    | 13,250,137  |    | 1,982,871  |    | 1,858,399                | 890,719          |      | 2,749,118  | 0.72     |
| Total   | \$ | 78,325,368  | \$ | 64,198,449  | \$ | 14,126,919 | \$ | 10,868,285               | \$<br>13,533,251 | \$   | 24,401,536 | 0.58     |
| 2010 Wastewater Utility Bill and Hillary Clinton National | \$ | 42,014,840  | \$ | 34,022,888  | \$ | 7,991,952  | \$ | 6,855,607                | \$<br>11,004,113 | \$   | 17,859,720 | 0.45     |
| Airport   |    | 25,309,837  |    | 17,419,698  |    | 7,890,139  |    | 2,515,000                | 1,290,040        |      | 3,805,040  | 2.07     |
| A&P Commission  |    | 15,545,711  |    | 12,959,555  | _  | 2,586,156  |    | 1,985,445                | <br>756,779      |      | 2,742,224  | 0.94     |
| Total   | \$ | 82,870,388  | \$ | 64,402,141  | \$ | 18,468,247 | \$ | 11,356,052               | \$<br>13,050,932 | \$   | 24,406,984 | 0.76     |
| 2011 Wastewater Utility Bill and Hillary Clinton National | \$ | 41,343,263  | \$ | 32,049,380  | \$ | 9,293,883  | \$ | 7,285,023                | \$<br>10,570,448 | \$   | 17,855,471 | 0.52     |
| Airport   |    | 27,522,515  |    | 17,631,283  |    | 9,891,232  |    | 2,615,000                | 1,179,060        |      | 3,794,060  | 2.61     |
| A&P Commission  | _  | 15,741,893  |    | 11,981,824  | _  | 3,760,069  |    | 2,123,554                | <br>613,663      |      | 2,737,217  | 1.37     |
| Total   | \$ | 84,607,671  | \$ | 61,662,487  | \$ | 22,945,184 | \$ | 12,023,577               | \$<br>12,363,171 | \$   | 24,386,748 | 0.94     |
| 2012 Wastewater Utility Bill and Hillary Clinton National | \$ | 43,547,696  | \$ | 31,653,755  | \$ | 11,893,941 | \$ | 8,359,601                | \$<br>11,332,518 | \$   | 19,692,119 | 0.60     |
| Airport   |    | 29,021,156  |    | 19,639,947  |    | 9,381,209  |    | 2,745,000                | 1,050,806        |      | 3,795,806  | 2.47     |
| A&P Commission  | _  | 16,197,970  |    | 12,069,527  |    | 4,128,443  | _  | 1,940,000                | 460,568          |      | 2,400,568  | 1.72     |
| Total   | \$ | 88,766,822  | \$ | 63,363,229  | \$ | 25,403,593 | \$ | 13,044,601               | \$<br>12,843,892 | \$   | 25,888,493 | 0.98     |

## Revenue Bond Coverage (continued) Last Ten Years

Table 15

|   | Operating        |    | Operating    |    |             |    |                          | Debt Service | vice Requirements |    |            |          |
|---|------------------|----|--------------|----|-------------|----|--------------------------|--------------|-------------------|----|------------|----------|
|   | Revenue (1)      | E  | Expenses (2) | N  | let Revenue | ļ  | Principal <sup>(3)</sup> |              | Interest          |    | Total      | Coverage |
| 2013 Wastewater Utility Bill and Hillary Clinton National | \$<br>48,141,512 | \$ | 32,730,309   | \$ | 15,411,203  | \$ | 8,632,477                | \$           | 11,845,306        | \$ | 20,477,783 | 0.75     |
| Airport   | 30,628,890       |    | 19,844,695   |    | 10,784,195  |    | 1,160,000                |              | 495,998           |    | 1,655,998  | 6.51     |
| A&P Commission  | 17,217,912       |    | 13,177,614   |    | 4,040,298   |    | 2,080,000                |              | 317,494           |    | 2,397,494  | 1.69     |
| Total   | \$<br>95,988,314 | \$ | 65,752,618   | \$ | 30,235,696  | \$ | 11,872,477               | \$           | 12,658,798        | \$ | 24,531,275 | 1.23     |
| 2014 Wastewater Utility Bill and Hillary Clinton National | \$<br>51,214,190 | \$ | 23,313,891   | \$ | 27,900,299  | \$ | 9,023,866                | \$           | 10,562,391        | \$ | 19,586,257 | 1.42     |
| Airport   | 30,733,404       |    | 20,101,509   |    | 10,631,895  |    | 1,565,000                |              | 452,118           |    | 2,017,118  | 5.27     |
| A&P Commission  | <br>16,679,718   |    | 11,495,998   |    | 5,183,720   | _  | 1,115,000                | _            | 2,880,581         | _  | 3,995,581  | 1.30     |
| Total   | \$<br>98,627,312 | \$ | 54,911,398   | \$ | 43,715,914  | \$ | 11,703,866               | \$           | 13,895,090        | \$ | 25,598,956 | 1.71     |
| 2015 Wastewater Utility                                   | \$<br>51,175,869 | \$ | 23,956,665   | \$ | 27,219,204  | \$ | 9,495,548                | \$           | 9,257,270         | \$ | 18,752,818 | 1.45     |
| A&P Commission  | <br>17,031,779   |    | 11,057,348   |    | 5,974,431   |    | 1,130,000                |              | 2,869,431         |    | 3,999,431  | 1.49     |
| Total   | \$<br>68,207,648 | \$ | 35,014,013   | \$ | 33,193,635  | \$ | 10,625,548               | \$           | 12,126,701        | \$ | 22,752,249 | 1.46     |
| 2016 Wastewater Utility                                   | \$<br>53,470,585 | \$ | 35,122,586   | \$ | 18,347,999  | \$ | 11,069,175               | \$           | 9,193,366         | \$ | 20,262,541 | 0.91     |
| A&P Commission  | 20,089,114       |    | 13,350,223   |    | 6,738,891   |    | 1,160,000                |              | 2,835,531         |    | 3,995,531  | 1.69     |
| Total   | \$<br>73,559,699 | \$ | 48,472,809   | \$ | 25,086,890  | \$ | 12,229,175               | \$           | 12,028,897        | \$ | 24,258,072 | 1.03     |

Note: Amounts shown are for the City's Discretely Presented Component Units:

- (1) Includes proceeds from long-term debt and various nonoperating revenues (intergovernmental revenue and local tax levy).
- (2) Excludes depreciation.
- (3) Includes bond defeasance.

|                     |    | Pledged                |    | Operating              | Debt Service Requirements |            |    |           |    |          |    |         |          |
|---------------------|----|------------------------|----|------------------------|---------------------------|------------|----|-----------|----|----------|----|---------|----------|
|                     | F  | Revenue <sup>(4)</sup> | E  | xpenses <sup>(5)</sup> | N                         | et Revenue |    | Principal |    | Interest |    | Total   | Coverage |
|                     |    |                        |    |                        |                           |            |    |           |    |          |    |         |          |
| River Market Garage | \$ | 3,137,935              | \$ | 1,341,999              | \$                        | 1,795,936  | \$ | 465,000   | \$ | 425,155  | \$ | 890,155 | 2.02     |

<sup>(4)</sup> Includes all revenues of the City derived from the ownership, control and operation of the City's various parking facilities.

<sup>(5)</sup> Excludes depreciation.

## Demographic and Economic Statistics Last Ten Years

Table 16

|      |                        |                                   |                                     |               | Percent of<br>Population Age            |                       |                      |
|------|------------------------|-----------------------------------|-------------------------------------|---------------|---|-----------------------|----------------------|
| Year | Population             | Personal<br>Income <sup>(2)</sup> | Per Capita<br>Income <sup>(2)</sup> | Median<br>Age | 25+ MA/Professional<br>Degree or Higher | School<br>Enrollment  | Unemployment<br>Rate |
| 2007 | 183,133 (1)            | 5,284,485,848                     | 28,856                              | 36.2          | 16.9                                    | 28,828 (3)            | 4.8%                 |
| 2008 | 183,133 (1)            | 4,985,063,393                     | 27,221                              | 34.8          | 13.8                                    | 27,899 <sup>(3)</sup> | 4.6%                 |
| 2009 | 183,133 (1)            | 4,642,787,816                     | 25,352                              | 37            | 13.8                                    | 27,866 <sup>(3)</sup> | 6.1%                 |
| 2010 | 193,524 <sup>(4)</sup> | 4,906,220,448                     | 25,352                              | 37            | 13.8                                    | 27,950 <sup>(3)</sup> | 6.1%                 |
| 2011 | 193,524 <sup>(4)</sup> | 5,205,408,552                     | 26,898                              | 35.1          | 13.8                                    | 27,626 (3)            | 7.3%                 |
| 2012 | 193,524 (4)            | 5,350,164,504                     | 27,646                              | 36.8          | 15.8                                    | 27,344 (3)            | 6.8%                 |
| 2013 | 193,524 <sup>(4)</sup> | 5,448,087,648                     | 28,152                              | 36.6          | 15.8                                    | 27,369 <sup>(3)</sup> | 6.7%                 |
| 2014 | 193,524 <sup>(4)</sup> | 5,686,122,168                     | 29,382                              | 36.1          | 15.8                                    | 26,943 <sup>(3)</sup> | 5.9%                 |
| 2015 | 193,524 <sup>(4)</sup> | 5,632,516,020                     | 29,105                              | 35.6          | 15.8                                    | 26,767 (3)            | 4.8%                 |
| 2016 | 198,541 <sup>(5)</sup> | 6,170,125,692                     | 31,883                              | 36.6          | 12.5                                    | 26,239 <sup>(3)</sup> | 3.5%                 |

Data Sources: Metroplan - Council of Local Governments, Pulaski County, Little Rock Public Schools, State Library

<sup>(1) 2000</sup> Census

<sup>(2)</sup> The State Library provides per capita income. Personal Income is a calculation of per capita income multiplied by the population.

<sup>(3)</sup> Little Rock Public Schools

<sup>(4) 2010</sup> Census

<sup>(5)</sup> Census estimate released from the US Census Bureau on July 1, 2016.

## Little Rock Area Major Employers Current Year and Ten Years

Table 17

|   | 2016      |      |   |           |      |   |  |
|---|-----------|------|---|-----------|------|---|--|
| Employer                                | Employees | Rank | Percentage of<br>Total City<br>Employment | Employees | Rank | Percentage of<br>Total City<br>Employment |  |
| State of Arkansas (MSA)                 | 35,200    | 1    | 18.87%                                    | 23,377    | 1    | 15.28%                                    |  |
| Local Government (MSA)                  | 26,500    | 2    | 14.21%                                    |           |      |   |  |
| Federal Government (MSA)                | 10,200    | 3    | 5.47%                                     | 12,000    | 2    | 7.84%                                     |  |
| University of Arkansas Medical Sciences | 9,100     | 4    | 4.88%                                     | 8,500     | 3    | 5.56%                                     |  |
| Baptist Health                          | 6,590     | 5    | 3.53%                                     | 7,000     | 5    | 4.58%                                     |  |
| Little Rock Air Force Base              | 4,500     | 6    | 2.41%                                     | 4,500     | 6    | 2.94%                                     |  |
| Arkansas Children's Hospital            | 4,000     | 7    | 2.14%                                     |           |      |   |  |
| Little Rock School District             | 3,500     | 8    | 1.88%                                     |           |      |   |  |
| Central Arkansas Veterans Health Care   | 2,800     | 9    | 1.50%                                     | 2,785     | 10   | 1.82%                                     |  |
| Entergy Arkansas                        | 2,740     | 10   | 1.47%                                     | 2,862     | 9    | 1.87%                                     |  |
| Public School Districts                 |           |      |   | 8,434     | 4    | 5.51%                                     |  |
| St. Vincent Infirmary Medical Center    |           |      |   | 3,500     | 8    | 2.29%                                     |  |
| Acxiom                                  |           |      |   | 4,388     | 7    | 2.87%                                     |  |
|   | 105,130   |      | 56.37%                                    | 77,346    |      | 50.56%                                    |  |

Source: Metroplan - Council of Local Governments

#### Full-time Equivalent City Government Employees by Function Last Ten Years

Table 18

| General Government:   General Administration   | Function                                  | 2007  | 2008  | 2009  | 2010  | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  |
|--|---|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Racial Cultural Diversity 3 3 3 3 3 3 3 3 2 2 2 2 2 2 2 3 3 3 3  | General Government:                       |       |       |       |       |       |       |       |       |       |       |
| City Clerk         2   | General Administration                    | 4     | 4     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     |
| Mayor and Board of Directors         1   | Racial Cultural Diversity                 | 3     | 3     | 3     | 3     | 3     | 2     | 2     | 2     | 2     | _     |
| Sample   S | City Clerk                                | 2     | 2     | 2     | 2     | 2     | 2     | 2     | 2     | 2     | 3     |
| City Manager         14         15         15         14         44           | Mayor and Board of Directors              | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     |
| Community Programs         8         8         7         6         7         10         10         10         11         13           City Attorney         18         19         19         18         18         18         18         18         18         18         18         19         20           Little Rock Television         3         3         3         3         4 <t< td=""><td>311 Communications Center</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>6</td></t<>  | 311 Communications Center                 | -     | -     | -     | -     | -     | -     | -     | -     | -     | 6     |
| City Attorney         18         19         19         18         18         18         18         18         18         18         18         18         18         18         19         20           Little Rock Television         3         3         3         3         3         4 <t< td=""><td>City Manager</td><td>14</td><td>15</td><td>15</td><td>14</td><td>14</td><td>14</td><td>14</td><td>14</td><td>14</td><td>17</td></t<>  | City Manager                              | 14    | 15    | 15    | 14    | 14    | 14    | 14    | 14    | 14    | 17    |
| Little Rock Television         3         3         3         3         3         4         4         4         4         4         4         4         District Court - First Division         21         31         4         4         4         4         4         4         4         4         4         4         4         4         4         4         4         4         4         4         4 <td>Community Programs</td> <td>8</td> <td>8</td> <td>7</td> <td>6</td> <td>7</td> <td>10</td> <td>10</td> <td>10</td> <td>11</td> <td>13</td>  | Community Programs                        | 8     | 8     | 7     | 6     | 7     | 10    | 10    | 10    | 11    | 13    |
| District Court - First Division   21   21   21   21   21   21   21   2   | City Attorney                             | 18    | 19    | 19    | 18    | 18    | 18    | 18    | 18    | 19    | 20    |
| District Court - Second Division   20   20   20   17   17   17   17   17   17   17   1   | Little Rock Television                    | 3     | 3     | 3     | 3     | 3     | 4     | 4     | 4     | 4     | 4     |
| District Court - Third Division         7         7         7         7         7         7         7         8         8         8           Finance         44         44         44         44         40         40         41         41         42         43           Human Resources         21         21         21         11         18         18         19         19         19         20         20         20           Management Support/Information Technology         34         35         36         37         38         38         39   | District Court - First Division           | 21    | 21    | 21    | 21    | 21    | 21    | 21    | 21    | 21    | 20    |
| Finance         44         44         44         40         40         40         41         41         42         43           Human Resources         21         21         21         21         18         18         19         19         19         20         20         20           Management Support/Information Technology         34         35         36         37         38         38         39  | District Court - Second Division          | 20    | 20    | 20    | 17    | 17    | 17    | 17    | 17    | 17    | 18    |
| Human Resources         21         21         21         21         18         18         19         19         19         20         20           Management Support/Information Technology         34         35         36         37         38         38         39  | District Court - Third Division           | 7     | 7     | 7     | 7     | 7     | 7     | 7     | 8     | 8     | 8     |
| Management Support/Information Technology         34         35         36         37         38         38         39 </td <td>Finance</td> <td>44</td> <td>44</td> <td>44</td> <td>40</td> <td>40</td> <td>40</td> <td>41</td> <td>41</td> <td>42</td> <td>43</td>   | Finance                                   | 44    | 44    | 44    | 40    | 40    | 40    | 41    | 41    | 42    | 43    |
| Planning and Development         41         41         41         41         39         3  |   | 21    |       | 21    | 18    |       |       |       |       |       |       |
| Housing and Neighborhood Programs         97         97         98         94         94         96         103         103         104         105           Public Works         13 <td< td=""><td>Management Support/Information Technology</td><td>34</td><td>35</td><td>36</td><td>37</td><td>38</td><td>38</td><td>39</td><td>39</td><td>39</td><td>39</td></td<>   | Management Support/Information Technology | 34    | 35    | 36    | 37    | 38    | 38    | 39    | 39    | 39    | 39    |
| Public Works         13         13         13         13         13         13         13         13         13         13         13         13         13         13         13         13         13         13         13         12         Parks and Recreation         106         106         105         100         100         117         119         122         127         130           Golf         24         24         24         24         21         21         21         21         21         21         22         22           Jim Dailey Fitness & Aquatic Center         9 <td>Planning and Development</td> <td>41</td> <td>41</td> <td>41</td> <td>39</td> <td>39</td> <td>39</td> <td>39</td> <td>39</td> <td>39</td> <td>39</td>   | Planning and Development                  | 41    | 41    | 41    | 39    | 39    | 39    | 39    | 39    | 39    | 39    |
| Parks and Recreation         106         106         105         100         100         117         119         122         127         130           Golf         24         24         24         21         21         21         21         21         22         22           Jim Dailey Fitness & Aquatic Center         9 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>   |   |       |       |       |       |       |       |       |       |       |       |
| Golf         24         24         24         21         21         21         21         21         22         22           Jim Dailey Fitness & Aquatic Center         9         6         6         6         6   |   | 13    |       |       |       |       |       |       |       |       |       |
| Jim Dailey Fitness & Aquatic Center         9         61         61         61         60         8         98         698         698         698         697         709         716         716   |   | 106   |       |       |       |       |       |       |       |       |       |
| Zoo         51         50         50         45         46         56         59         59         61         62           Fire         397         397         409         408         408         421         421         421         421         422           Police         680         683         698         698         697         709         716         716         717         733           Total General Fund         1,618         1,623         1,649         1,617         1,619         1,677         1,698         1,702         1,716         1,749           Concessions         1         1         -   |   |       |       |       |       |       |       |       |       |       |       |
| Fire Police         397         397         409         408         408         421         421         421         421         422           Police         680         683         698         698         697         709         716         716         717         733           Total General Fund         1,618         1,623         1,649         1,617         1,619         1,677         1,698         1,702         1,716         1,749           Concessions         1         1         -  | Jim Dailey Fitness & Aquatic Center       | 9     |       |       | 9     | 9     |       |       |       | 9     | 9     |
| Police         680         683         698         698         697         709         716         716         717         733           Total General Fund         1,618         1,623         1,649         1,617         1,619         1,677         1,698         1,702         1,716         1,749           Concessions         1         1         -  |   |       |       |       |       |       |       |       |       |       |       |
| Total General Fund         1,618         1,623         1,649         1,617         1,619         1,677         1,698         1,702         1,716         1,749           Concessions         1         1         - <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>  |   |       |       |       |       |       |       |       |       |       |       |
| Concessions         1         1         - <th< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></th<>   |   |       |       |       |       |       |       |       |       |       |       |
| River Market         4         4         4         4         4         - <t< td=""><td>Total General Fund</td><td>1,618</td><td>1,623</td><td>1,649</td><td>1,617</td><td>1,619</td><td>1,677</td><td>1,698</td><td>1,702</td><td>1,716</td><td>1,749</td></t<>  | Total General Fund                        | 1,618 | 1,623 | 1,649 | 1,617 | 1,619 | 1,677 | 1,698 | 1,702 | 1,716 | 1,749 |
| Waste Disposal         118         118         119         112         112         112         113   | Concessions                               | 1     | 1     | -     | _     | _     | _     | _     | _     | _     | _     |
| Public Works - Street         210         208         209         210         210         211         213         213         213         216           Fleet Services         61         61         60         60         60         59         61         61         61         63           Vehicle Storage Facility         17         17         17         15         15         15         15         15         15         13           Total Other Funds         411         409         409         399         397         397         402         402         402         405  | River Market                              | 4     | 4     | 4     | _     | _     | -     | -     | _     | -     | _     |
| Fleet Services         61         61         60         60         60         59         61         61         61         63           Vehicle Storage Facility         17         17         17         17         15         15         15         15         15         13           Total Other Funds         411         409         409         399         397         397         402         402         402         405  | Waste Disposal                            | 118   | 118   | 119   | 112   | 112   | 112   | 113   | 113   | 113   | 113   |
| Vehicle Storage Facility         17         17         17         17         15         15         15         15         15         15         13           Total Other Funds         411         409         409         399         397         397         402         402         402         405  | Public Works - Street                     | 210   | 208   | 209   | 210   | 210   | 211   | 213   | 213   | 213   | 216   |
| Total Other Funds 411 409 409 399 397 397 402 402 402 405  | Fleet Services                            | 61    | 61    | 60    | 60    | 60    | 59    | 61    | 61    | 61    | 63    |
|  | Vehicle Storage Facility                  | 17    | 17    | 17    | 17    | 15    | 15    | 15    | 15    | 15    | 13    |
|  | Total Other Funds                         | 411   | 409   | 409   | 399   | 397   | 397   | 402   | 402   | 402   | 405   |
| Total Personnel 2,029 2,032 2,058 2,016 2,016 2,074 2,100 2,104 2,118 2,154  | Total Personnel                           | 2,029 | 2,032 | 2,058 | 2,016 | 2,016 | 2,074 | 2,100 | 2,104 | 2,118 | 2,154 |

#### **Operating Indicators by Function/Program Last Ten Years**

Table 19

| Function  | 2007          | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          | 2015          | 2016          |
|---|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Planning and Development  |               |               |               |               |               |               |               |               |               |               |
| Total building permits issued   | 2,734         | 1.957         | 3,690         | 3,832         | 3,304         | 2,011         | 2.000         | 2.024         | 2.059         | 2,276         |
| Estimated building cost   | \$614,558,257 | \$433,788,975 | \$394,776,760 | \$343,976,010 | \$356,450,894 | \$391,789,405 | \$385,865,486 | \$593,559,207 | \$414,586,125 | \$448,913,149 |
| New commercial construction permits                                       | 60            | 45            | 3394,770,700  | 26            | 155           | 94            | 38            | 62            | 45            | 40            |
| Commercial construction value   | \$192,268,739 | \$109,789,182 | \$63,687,048  | \$58,935,859  | \$134,734,044 | \$115,487,012 | \$86,866,172  | \$189,748,670 | \$137,075,636 | \$116,870,836 |
| New residential construction permits                                      | 733           | 398           | 351           | 361           | 344           | 349           | 359           | 343           | 335           | 337           |
| Residential construction value  | \$191,545,656 | \$102,855,663 | \$84,919,683  | \$74,161,071  | \$68,783,123  | \$78,991,948  | \$96,044,242  | \$92,447,772  | \$89,366,181  | \$97,554,075  |
| residential construction value  | \$171,D10,000 | ψ102,000,000  | 901,717,003   | ψ, 1,101,0,1  | 900,703,123   | ψ/0,>>1,>10   | Ψ>0,011,212   | 4,2,111,112   | 407,500,101   | 977,551,075   |
| Fire  |               |               |               |               |               |               |               |               |               |               |
| Number of uniformed employees   | 391           | 391           | 402           | 403           | 403           | 403           | 415           | 415           | 415           | 416           |
| Fires and explosions  | 1,478         | 1,190         | 1,256         | 1,557         | 1,452         | 1,595         | 1,241         | 1,274         | 1,302         | 1,274         |
| Overpressure rupture, explosion, overheat (no fire)                       | 101           | 90            | 61            | 65            | 62            | 96            | 62            | 76            | 72            | 116           |
| Rescue, emergency medical calls   | 13,946        | 13,990        | 14,690        | 15,256        | 15,259        | 15,890        | 16,312        | 16,934        | 17,985        | 18,455        |
| Hazardous condition, standby  | 1,177         | 1,392         | 1,178         | 1,130         | 1,298         | 1,420         | 1,233         | 1,383         | 1,371         | 1,384         |
| Service calls   | 1,265         | 1,374         | 1,241         | 1,210         | 1,295         | 1,437         | 1,440         | 1,503         | 1,638         | 1,780         |
| Good intent calls   | 3,165         | 3,176         | 3,327         | 3,523         | 3,332         | 3,426         | 3,846         | 3,839         | 3,419         | 3,179         |
| False alarm calls   | 2,953         | 2,813         | 2,714         | 2,644         | 2,648         | 2,753         | 2,770         | 3,258         | 4,343         | 3,790         |
| Natural disaster calls  | 22            | 64            | 29            | 17            | 75            | 37            | 22            | 26            | 17            | 47            |
| Other calls   | 117           | 158           | 132           | 179           | 134           | 136           | 140           | 685           | 437           | -             |
| Total calls   | 24,224        | 24,247        | 24,628        | 25,984        | 25,555        | 26,790        | 27,066        | 28,978        | 30,584        | 30,025        |
| Police  |               |               |               |               |               |               |               |               |               |               |
| Number of uniformed employees   | 525           | 520           | 557           | 557           | 557           | 577           | 574           | 574           | 574           | 590           |
| Calls for service   | 156,714       | 150,042       | 148,409       | 143,540       | 143.226       | 157.093       | 158.635       | 150.367       | 162.844       | 162,363       |
| Arrests   | 17,362        | 10,523        | 15,445        | 15,446        | 10,154        | 9,778         | 8,847         | 9,289         | 8,373         | 9.097         |
| Accidents (fatality and serious injury)                                   | 5,363         | 4,054         | 3,354         | 3,354         | 2,877         | 3,480         | 2,612         | 2,890         | 224           | 120           |
| Training man hours  | 13,469        | 26,465        | 13,525        | 13,625        | 10,825        | 36,780        | 37,568        | 38,507        | 16,230        | 30,241        |
| Uniform Crime Reporting (UCR) Part I offenses                             | 19,200        | 17,968        | 17,775        | 16,057        | 16,662        | 17,330        | 17,358        | 16,494        | 14,932        | 16.849        |
| Clearance rate - all crimes   | 22.36%        | 24.80%        | 19.22%        | 19.47%        | 38.00%        | 21.66%        | 18.83%        | 20.13%        | 20.70%        | 7.23%         |
| Ciculate late an erines   | 22.30%        | 21.00%        | 17.2270       | 17.1770       | 30.0070       | 21.00%        | 10.0570       | 20.1370       | 20.7070       | 7.2370        |
| Public Works  |               |               |               |               |               |               |               |               |               |               |
| Miles of graded and surface treatment                                     | 398           | 394           | 392           | 425           | 422           | 422           | 422           | 422           | 422           | 419           |
| Drainage ditches maintained   | 1,578         | 1,578         | 1,578         | 1,578         | 1,578         | 1,578         | 1,578         | 1,578         | 1,578         | 1,571         |
| Traffic signals repaired  | 2,178         | 2,464         | 3,100         | 2,125         | 1,832         | 293           | 2,568         | 2,288         | 2,179         | 2,096         |
| Solid Waste/Garbage Collections   |               |               |               |               |               |               |               |               |               |               |
| Solid waste/Garbage Conections  Solid waste disposal monthly service rate | \$20.99       | \$20.99       | \$21.00       | \$21.00       | \$20.99       | \$20.99       | \$22.02       | \$22.02       | \$22.02       | \$22.02       |
| On-Call service   | 30,500        | 32,000        | 27,900        | 24,620        | 27,135        | 25,601        | 26,649        | 28,148        | 25,523        | 28,098        |
| KB's service  | 6,000         | 6,000         | 8,898         | 7,499         | 6,242         | 5.164         | 8.675         | 6.864         | 6,198         | 9.014         |
| Roll-off service  | 2,200         | 2,100         | 2,108         | 1.839         | 2,139         | 1.973         | 2.058         | 1.935         | 1.149         | 1.136         |
| Carts   | 6,500         | 5,500         | 5,664         | 5,852         | 5,874         | 5.742         | 5,501         | 5,121         | 6,667         | 6,220         |
| Dead animals collected  | 500           | 400           | 303           | 451           | 343           | 329           | 265           | 309           | 328           | 312           |
| Curbside recycling tonnage  | 4,800         | 5,200         | 5,240         | 5,414         | 5,688         | 9,307         | 10,287        | 10.219        | 9,839         | 9.381         |
| Class I and IV tonnage  | 116,000       | 112,500       | 113,740       | 102,500       | 101,283       | 104,226       | 131,773       | 119,013       | 124,617       | 135,104       |
| Yard Waste tonnage  | 23,800        | 24,000        | 26,663        | 25,226        | 32,585        | 30,690        | 47,881        | 30,562        | 27,529        | 28,978        |
| -   | - ,           | ,             | -,            | - ,           | - ,           |               | -,            | ,             |               | -,-           |
| Parks and Recreation  |               |               |               |               |               |               |               |               |               |               |
| Total recorded parks attendance   | 1,457,419     | 1,632,030     | 64,686 (      |               | (2) 611,722   | 604,702       | 617,537       | 613,042       | 675,314       | 612,066       |
| Zoo attendance  | 282,334       | 274,781       | 277,530       | 274,621       | 307,123       | 323,040       | 313,762       | 307,046       | 267,314       | 280,279       |
| Zoo outreach program  | 55,669        | 69,223        | 74,153        | 39,240        | 37,307        | 21,584        | 37,018        | 18,700        | 46,202        | 22,626        |

Sources: Various city departments. Note: Indicators are not available for the general government function.

<sup>(1)</sup> In 2009, the parks department changed the method in which they recorded parks attendance

<sup>(2)</sup> In 2010, the parks department changed back to the method in which they recorded parks attendance prior to 2009.

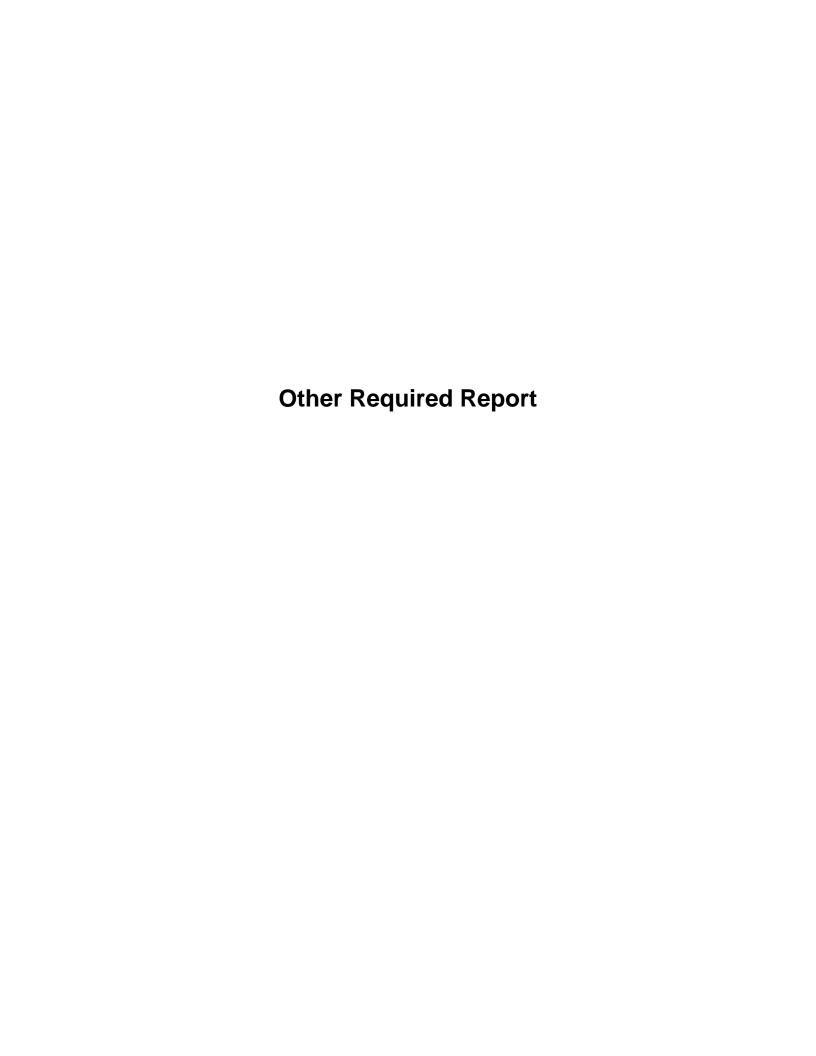
## Capital Asset Statistics By Function Last Ten Years

Table 20

| Function                           | 2007  | 2008  | 2009  | 2010  | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  |
|------------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Fire Stations                      | 20    | 20    | 20    | 20    | 20    | 21    | 21    | 21    | 21    | 21    |
| Police Stations                    | 11    | 9     | 11    | 11    | 10    | 10    | 10    | 11    | 11    | 11    |
| Public Works                       |       |       |       |       |       |       |       |       |       |       |
| Miles of Streets                   | 2,567 | 2,585 | 2,601 | 2,443 | 2,434 | 2,448 | 2,461 | 2,465 | 2,468 | 2,478 |
| Miles of paved - permanent streets | 2,105 | 2,146 | 2,164 | 2,018 | 2,016 | 2,026 | 2,039 | 2,046 | 2,050 | 2,057 |
| Alleys                             | 63    | 63    | 63    | 63    | 63    | 63    | 63    | 63    | 63    | 63    |
| Waste Disposal                     |       |       |       |       |       |       |       |       |       |       |
| Miles of storm sewer               | 350   | 355   | 355   | 357   | 357   | 359   | 361   | 361   | 363   | 367   |
| Miles of sanitary sewer            | 1,292 | 1,311 | 1,312 | 1,320 | 1,345 | 1,400 | 1,365 | 1,368 | 1,375 | 1,384 |
| Solid waste containers purchased   | 2,984 | 1,512 | 2,688 | 2,688 | 3,032 | 4,176 | 3,654 | 2,138 | 1,740 | 2,900 |
| Parks and Recreation               |       |       |       |       |       |       |       |       |       |       |
| Acreage                            | 5,781 | 5,780 | 6,080 | 6,246 | 6,313 | 6,315 | 6,319 | 6,467 | 6,467 | 6,467 |
| Number of parks                    | 55    | 55    | 56    | 58    | 59    | 59    | 59    | 62    | 62    | 63    |
| Number of playgrounds              | 45    | 45    | 45    | 45    | 45    | 46    | 46    | 46    | 46    | 42    |
| Number of tennis courts            | 52    | 52    | 52    | 48    | 48    | 48    | 48    | 48    | 48    | 43    |
| Number of basketball courts        | 36    | 36    | 37    | 37    | 37    | 37    | 37    | 37    | 37    | 35    |
| Number of museums                  | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     |
| Number of golf courses             | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     |
| Number of ball fields              | 25    | 25    | 25    | 25    | 25    | 25    | 25    | 25    | 29    | 26    |
| Number of play fields              | 20    | 20    | 20    | 20    | 20    | 20    | 20    | 22    | 22    | 22    |
| Number of zoos                     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     |
| Number of adult centers            | 1     | 1     | 1     | -     | -     | 1     | 1     | 3     | 1     | 1     |
| Number of community centers        | 6     | 6     | 5     | 4     | 4     | 4     | 5     | 4     | 6     | 6     |
| Number of fitness centers          | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     |
| Number of swimming pools           | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 2     | 3     | 3     |
| Number of soccer fields            | 9     | 9     | 9     | 9     | 9     | 9     | 9     | 12    | 12    | 13    |
| Number of pavilions                | 22    | 20    | 22    | 22    | 22    | 22    | 22    | 28    | 28    | 31    |
| Number of volleyball courts        | 2     | 2     | 8     | 8     | 9     | 9     | 9     | 8     | 10    | 18    |

Source: Various city departments.

Note: No capital asset indicators are available for the general government.





## Independent Accountant's Report on Compliance with Certain State Acts

Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas

We have examined management's assertions that the City of Little Rock, Arkansas, complied with the requirements of the *Arkansas Act 15 of 1985* and the following Arkansas statutes during the year ended December 31, 2016.

- (1) Arkansas Municipal Account Law of 1973, §14-59-101 et seq.
- (2) Arkansas District Courts and City Courts Accounting Law, §16-10-201 et seq.
- (3) Improvement contracts, §§ 22-9-202 22-9-204
- (4) Budgets, purchases and payments of claims, etc., § 14-58-201 et seq. and 14-58-301 et seq.
- (5) Investment of public funds, § 19-1-501 et seq.
- (6) Deposit of public funds, §§ 19-8-101 19-8-107

Management of the City is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accounts. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether management's assertion is fairly stated, in all material respects. An examination involves performing procedures to obtain evidence about management's assertion. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of management's assertion, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

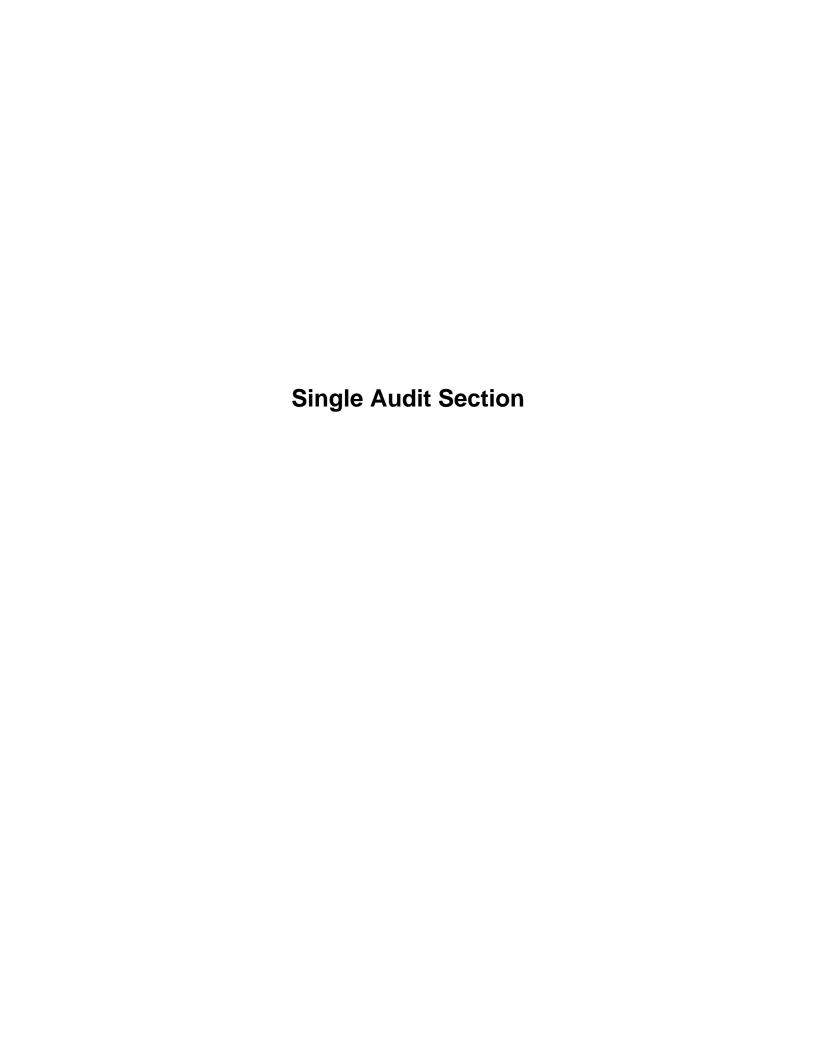
In our opinion, management's assertion that the City of Little Rock, Arkansas, complied, in all material respects, with the aforementioned requirements for the year ended December 31, 2016 is fairly stated, in all material respects.

This report is intended solely for the information and use of the governing body, management and the State of Arkansas, and is not intended to be and should not be used by anyone other than these specified parties.

BKD,LLP

Dallas, Texas August 31, 2017







# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards

Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Little Rock, Arkansas (the City), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated August 31, 2017. The financial statements of Mt. Holly Cemetery, Oakland Fraternal Cemetery, Museum of Discovery and The Arkansas Arts Center Foundation (component unit of Arkansas Arts Center), which are component units included in the financial statements of the aggregate discretely presented component units, were not audited in accordance with Government Auditing Standards. Our report also includes a reference to other auditors who audited the financial statements of Central Arkansas Transit Authority, Museum of Discovery, Arkansas Arts Center, Little Rock Advertising and Promotion Commission and the Little Rock Ambulance Authority as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Internal Control Over Financial Reporting

Management of the City is responsible for establishing and maintaining effective internal control over financial reporting (internal control). In planning and performing our audit of the financial statements, we considered the City's internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis.



Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas Page 160

A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dallas, Texas August 31, 2017

BKD,LLP



## Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance

#### Independent Auditor's Report

Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas

#### Report on Compliance for Each Major Federal Program

We have audited the City of Little Rock, Arkansas's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the City's major federal programs for the year ended December 31, 2016. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

The City's basic financial statements include the operations of the Central Arkansas Transit Authority, Bill and Hillary Clinton National Airport, Little Rock Wastewater Utility and Little Rock Workforce Investment Board, which expended \$3,792,302, \$12,627,104, \$12,281,981, and \$1,749,233, respectively, in federal awards. These amounts are not included in the City's schedule of expenditures of federal awards for the year ended December 31, 2016. Our audit, described below, did not include the operations of these component units because each engaged auditors to perform separate audits in accordance with Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance).

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of the Uniform Guidance. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.



Honorable Mark Stodola, Mayor and Members of the Board of Directors City of Little Rock, Arkansas Page 162

#### Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2016.

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Dallas, Texas August 31, 2017

BKD,LLP

### Schedule of Expenditures of Federal Awards Year Ended December 31, 2016

| Federal Grantor/Pass-Through Grantor/ Program or<br>Cluster Title | Federal CFDA<br>Number | Pass-Through Entity<br>Identifying Number | Th | Passed<br>nrough to<br>precipients | al Federal<br>Awards<br>xpended |
|---|------------------------|---|----|------------------------------------|---------------------------------|
| Department of Agriculture   |                        |   |    |                                    |                                 |
| Department of Agriculture Pass-Through Programs From:             |                        |   |    |                                    |                                 |
| Arkansas Forestry Commission-Urban Forestry                       | 10.664                 | N/A                                       | \$ | -                                  | \$<br>2,000                     |
| Department of Housing and Urban Development Programs              |                        |   |    |                                    |                                 |
| CDBG - Entitlement Grants Cluster                                 |                        |   |    |                                    |                                 |
| Community Development Block Grants                                | 14.218                 | N/A                                       | \$ | 246,278                            | \$<br>1,684,387                 |
| Total CDBG - Entitlement Grants Cluster                           |                        |   |    | 246,278                            | <br>1,684,387                   |
| HOME Investment Partnerships Program                              | 14.239                 | N/A                                       |    | 30,000                             | 304,708                         |
| Housing Opportunities for Persons with Aids (HOPWA)               | 14.241                 | N/A                                       |    | -                                  | 414,068                         |
| ARRA Neighborhood Stabilization Program (NSP2)                    | 14.256                 | B-09-CW-AR-0039                           |    | -                                  | 228,642                         |
| Homeless Continuum  | 14.267                 | N/A                                       |    |                                    | <br>46,387                      |
| Total Department of Housing and Urban                             |                        |   |    |                                    |                                 |
| Development Programs  |                        |   | \$ | 276,278                            | \$<br>2,678,192                 |
| Department of Interior Programs                                   |                        |   |    |                                    |                                 |
| Department of Interior Pass-Through Programs From: Arkansas       |                        |   |    |                                    |                                 |
| Department of Heritage-Certified Local Government                 | 15.904                 | N/A                                       | \$ | -                                  | \$<br>1,448                     |
| Department of Interior Pass-Through Programs From: Arkansas       |                        |   |    |                                    |                                 |
| Department of Parks and Tourism - Outdoor Recreation              | 15.916                 | 05-00819/P15AP00043                       |    | _                                  | <br>120,879                     |
| Total Department of Interior Programs                             |                        |   | \$ | -                                  | \$<br>122,327                   |
| Department of Justice Programs                                    |                        |   |    |                                    |                                 |
| Department of Justice Pass-Through Programs From: Arkansas        |                        |   |    |                                    |                                 |
| State Police-Internet Crimes Against Children                     | 16.543                 | 1CAC-13-C208                              | \$ | -                                  | \$<br>2,122                     |
| COPS Hiring Program 15  | 16.731                 | C2015ULWX0002                             |    |                                    | \$<br>543,463                   |
| Justice Assistance Grant  | 16.738                 | N/A                                       |    | 60,290                             | 246,539                         |
| Federal Equitable Sharing   | 16.922                 | N/A                                       |    |                                    | <br>158,439                     |
| Total Department of Justice Programs                              |                        |   | \$ | 60,290                             | \$<br>950,563                   |
| Department of Transportation Programs                             |                        |   |    |                                    |                                 |
| Highway Planning and Construction Cluster                         |                        |   |    |                                    |                                 |
| Department of Transportation Pass-Through Programs From:          |                        |   |    |                                    |                                 |
| Arkansas State Highway and Transportation Department              | 20.205                 | 060907                                    | \$ | -                                  | \$<br>1,067,093                 |
| <b>Total Department of Transportation Programs</b>                |                        |   | \$ | -                                  | \$<br>1,067,093                 |

## Schedule of Expenditures of Federal Awards (Continued) Year Ended December 31, 2016

| Federal Grantor/Pass-Through Grantor/ Program or<br>Cluster Title   | Federal CFDA<br>Number | Pass-Through Entity<br>Identifying Number | Passed<br>Through to<br>Subrecipients | al Federal<br>Awards<br>kpended |
|---|------------------------|---|---------------------------------------|---------------------------------|
| Department of Treasury  |                        |   |                                       |                                 |
| Treasury Forfeiture Fund Program  | 21.000                 | N/A                                       | \$ -                                  | \$<br>16,880                    |
| Total Department of Treasury  |                        |   | \$ -                                  | \$<br>16,880                    |
| Corporation for National and Community Service Corporation for National and Community Service Pass-Through Programs From: Arkansas Department of Human Services | 94.006                 | C996103-20                                | \$ -                                  | \$<br>4,948                     |
| Total Corporation for National and  |                        |   | • •                                   | <br>,                           |
| Community Service   |                        |   | \$ -                                  | \$<br>4,948                     |
| Executive Office of the President Office of National Drug Control Policy Pass-Through Programs From: Washington County, Arkansas                                | 95.001                 | N/A                                       | \$ -                                  | \$<br>14,220                    |
| <b>Total Executive Office of the President</b>  |                        |   | \$ -                                  | \$<br>14,220                    |
| Department of Homeland Security Programs  |                        |   |                                       |                                 |
| SHSGP   | 97.067                 | N/A                                       | \$ -                                  | \$<br>404,967                   |
| EMP   | 97.042                 | N/A                                       | \$ -                                  | \$<br>45,855                    |
| Department of Homeland Security Pass-Through Programs From:   |                        |   |                                       |                                 |
| Central Arkansas Planning & Development - FEMA  | 97.092                 | PJ-06-AR-2016-002                         |                                       | <br>181,225                     |
| <b>Total Department of Homeland</b>   |                        |   |                                       | <br>                            |
| Security Programs   |                        |   | \$ -                                  | \$<br>632,047                   |
| Total Expenditures of Federal Awards  |                        |   | \$ 336,568                            | \$<br>5,488,270                 |

#### **Notes to Schedule**

- 1. The accompanying schedule of expenditures of federal awards (Schedule) includes the federal award activity of the City of Little Rock, Arkansas (City) under programs of the federal government for the year ended December 31, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.
- 2. Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule, if any, represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The City has elected not to use the 10 percent de minims indirect cost rate allowed under the Uniform Guidance.
- 3. The City did not have any federal loan programs during the year ended December 31, 2016.

#### Schedule of Expenditures of State Awards Year Ended December 31, 2016

| Program Grantor/Program Title                                  | Sta | te Awards |
|--|-----|-----------|
| Automore Demonturent of Finance and Administration             |     |           |
| Arkansas Department of Finance and Administration              | Φ.  | 21.000    |
| Act 1210 River Trail   | \$  | 21,980    |
| Pass through Program - Central Arkansas Planning & Development |     | 27,402    |
| West Central Radio   |     | 14,850    |
| Arkansas Department of Heritage                                |     |           |
| 15-RETT/CLG-04   |     | 25,276    |
| CLG Woodruff Repai-RETT/CLG-04                                 |     | 11,814    |
| 17-HPRG-07   |     | 10,000    |
| 16-CLG-09  |     | 150       |
| Arkansas Department of Health                                  |     |           |
| Trauma Training Site Sustaining Grant                          |     | 3,326     |
|  |     |           |
| Arkansas Department of Parks and Tourism                       |     | 20.007    |
| Outdoor Recreation   |     | 30,907    |
| Arkansas Department of Environmental Quality                   |     |           |
| 2016 Recycling Grant Funding                                   |     | 10,000    |
| Arkansas Development Finance Authority                         |     |           |
| Arkansas Housing Trust Fund                                    |     | 154,161   |
| Tirkundus Troubing Trust Lund                                  |     | 13 1,101  |
| Arkansas Department of Aeronautics                             |     |           |
| Grant #3468-15   |     | 13,696    |
| Arkansas Department of Aeronautics                             |     |           |
| E17 Fed Ex   |     | 250,000   |
| E17 Lighthouse for the Blind                                   |     | 84,380    |
|  |     | 0.,200    |
| Total State Awards   | \$  | 657,942   |

## Schedule of Findings and Questioned Costs (Continued) Year Ended December 31, 2016

#### Summary of Auditor's Results

#### Financial Statements

| 1.  | The type of report the auditor issued on whether the financial statements audited were prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) was: |                   |               |  |  |
|---|---|-------------------|---------------|--|--|
|   | ☐ Unmodified ☐ Qualified ☐ Adverse ☐ ☐  | Disclaimer        |               |  |  |
| 2.  | The independent auditor's report on internal control over financia  | al reporting disc | losed:        |  |  |
|   | Significant deficiency(ies)?  | Yes               | None reported |  |  |
|   | Material weakness(es)?  | Yes               | ⊠ No          |  |  |
| 3.<br>Fed   | Noncompliance considered material to the financial statements was disclosed by the audit?  eral Awards  | Yes               | ⊠ No          |  |  |
| 4. The independent auditor's report on internal control over compliance for the major federa program disclosed: |   |                   |               |  |  |
|   | Significant deficiency(ies)?  | Yes               | None reported |  |  |
|   | Material weakness(es)?  | Yes               | ⊠ No          |  |  |
| 5.  | The opinion expressed in the independent auditor's report on comwas:    Unmodified   Qualified   Adverse  | npliance for maj  |               |  |  |
|   |   |                   |               |  |  |

## Schedule of Findings and Questioned Costs (Continued) Year Ended December 31, 2016

| 6. | The audit disclosed findings required to be reported by 2 CFR 200.516(a)?               | ⊠ No        |  |
|----|---|-------------|--|
| 7. | The City's major federal programs were:   |             |  |
|    | Cluster/Program   | CFDA Number |  |
|    | Highway Planning and Construction Cluster Highway Planning and Construction             | 20.205      |  |
|    | CDBG – Entitlement Grants Cluster Community Development Block Grants/Entitlement Grants | 14.218      |  |
|    | HOME Investment Partnerships Program  | 14.239      |  |
| 8. | . The threshold used to distinguish between Type A and Type B programs was \$750,000.   |             |  |
| 9. | The City qualified as a low-risk auditee?   | ⊠ No        |  |

## Schedule of Findings and Questioned Costs (Continued) Year Ended December 31, 2016

Findings Required to be Reported by Government Auditing Standards

| Reference |         |
|-----------|---------|
| Number    | Finding |

No matters are reportable.

## Schedule of Findings and Questioned Costs (Continued) Year Ended December 31, 2016

Findings Required to be Reported by the Uniform Guidance

| Reference |         |
|-----------|---------|
| Number    | Finding |

No matters are reportable.

### Summary Schedule of Prior Audit Findings Year Ended December 31, 2016

| Reference<br>Number | Summary of Finding   | Status   |
|---------------------|--|----------|
| 2015-001            | HOME Investment Partnerships Program, CFDA 14.239<br>U.S. Department of Housing and Urban Development<br>Award Numbers M14-MC-05-0200 and M15-MC-05-0200<br>Program Years 2014 and 2015  | Resolved |
|                     | Criteria or specific requirement – Program Income  |          |
|                     | Condition – In accordance with 24 CFR Part 92, Subpart K, Parts 503 and 504, the City should follow the policies and procedures documented in its Annual Action Plan in utilizing program income generated through the sale of HOME construction properties to further develop affordable housing within the City. Available program income should be used before additional funds are drawn from the U. S. Department of Housing and Urban Development (HUD). |          |
|                     | Questioned costs - None  |          |
|                     | Context – Of approximately \$1,540,000 in cash drawn during 2015, approximately \$393,000 should have been funded from program income instead.   |          |
|                     | Effect – Federal draw down of grant dollars occurred when program income was available for expenditure.  |          |
|                     | Cause – Internal controls were insufficient to ensure the offset of program income against current year expenditures prior to drawing down federal funds.  |          |